Italy

Overview



Transparency:

71 /100

(Open Budget Index score)



Public Participation:

11 /100



Budget Oversight:

82/100

About the survey

Government budget decisions – what taxes to levy, what services to provide, and how much debt to take on – affect how equal a society is and the well-being of its people, including whether the most disadvantaged will have real opportunities for a better life. It is critical that governments inform and engage the public on these vital decisions that impact their lives.

The Open Budget Survey (OBS) is the world's only independent, comparative and fact-based research instrument that uses internationally accepted criteria to assess public access to central government budget information; formal opportunities for the public to participate in the national budget process; and the role of budget oversight institutions such as the legislature and auditor in the budget process.

The survey helps local civil society assess and confer with their government on the reporting and use of public funds. This 7th edition of the OBS covers 117 countries.

Visit www.internationalbudget.org/open-budget-survey **⊅** for more information, including the full OBS methodology, the 2019 Global Report, findings for all surveyed countries, and the Data Explorer.

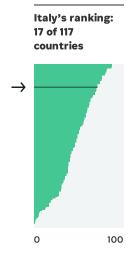


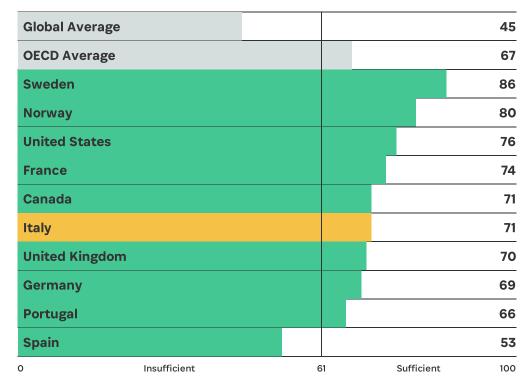
Transparency

This part of the OBS measures public access to information on how the central government raises and spends public resources. It assesses the online availability, timeliness, and comprehensiveness of eight key budget documents using 109 equally weighted indicators and scores each country on a scale of 0 to 100. A transparency score of 61 or above indicates a country is likely publishing enough material to support informed public debate on the budget.

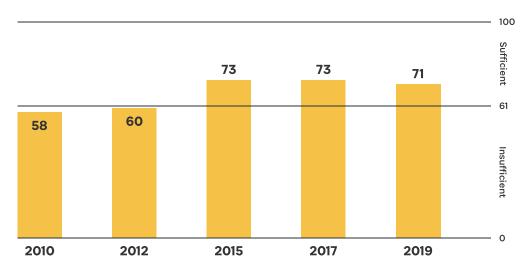
Italy has a transparency score of **71** (out of 100).

Transparency in Italy compared to others





How has the transparency score for Italy changed over time?



Public availability of budget documents in Italy

Available to the Public
 Published Late, or Not
 Published Online, or Produced for Internal Use Only

Not Produced

Document	2010	2012	2015	2017	2019
Pre-Budget Statement	•	•	•	•	•
Executive's Budget Proposal	•	•	•	•	•
Enacted Budget	•	•	•	•	•
Citizens Budget	0	•	•	•	•
In-Year Reports	•	•	•	•	
Mid-Year Review	•	•	•	•	•
Year-End Report	•	•	•	•	•
Audit Report	•	•	•	•	•

How comprehensive is the content of the key budget documents that Italy makes available to the public?

61-100 / 100
41-60 / 100
1-40 / 100

Key budget document	Document purpose and contents	Fiscal year assessed	Document content score
Pre-Budget Statement	Discloses the broad parameters of fiscal policies in advance of the Executive's Budget Proposal; outlines the government's economic forecast, anticipated revenue, expenditures, and debt.	2019	95
Executive's Budget Proposal	Submitted by the executive to the legislature for approval; details the sources of revenue, the allocations to ministries, proposed policy changes, and other information important for understanding the country's fiscal situation.	2019	77
Enacted Budget	The budget that has been approved by the legislature.	2019	100
Citizens Budget	A simpler and less technical version of the government's Executive's Budget Proposal or the Enacted Budget, designed to convey key information to the public.	2018	33
In-Year Reports	Include information on actual revenues collected, actual expenditures made, and debt incurred at different intervals; issued quarterly or monthly.	2018	Published Late
Mid-Year Review	A comprehensive update on the implementation of the budget as of the middle of the fiscal year; includes a review of economic assumptions and an updated forecast of budget outcomes.	2018	85
Year-End Report	Describes the situation of the government's accounts at the end of the fiscal year and, ideally, an evaluation of the progress made toward achieving the budget's policy goals.	2017	72
Audit Report	Issued by the supreme audit institution, this document examines the soundness and completeness of the government's year-end accounts.	2017	76

Italy's transparency score of **71** in the OBS 2019 is near its score in 2017.

What changed in OBS 2019?

Italy has decreased the availability of budget information by:



• Failing to publish the In-Year Reports online in a timely manner.

Recommendations

Italy should prioritize the following actions to improve budget transparency:

- Publish the In-Year Reports online in a timely manner.
- Improve the comprehensiveness of the Citizens Budget (CB) by:
 distributing it via additional means of dissemination; establishing
 accessible mechanisms to identify the public's requirements for budget
 information in the CB; and publishing CBs for additional stages of the
 budget process.



Public Participation

Transparency alone is insufficient for improving governance. Inclusive public participation is crucial for realizing the positive outcomes associated with greater budget transparency.

The OBS also assesses the formal opportunities offered to the public for meaningful participation in the different stages of the budget process. It examines the practices of the central government's executive, the legislature, and the supreme audit institution (SAI) using 18 equally weighted indicators, aligned with the Global Initiative for Fiscal Transparency's Principles of Public Participation in Fiscal Policies

¬, and scores each country on a scale from 0 to 100.

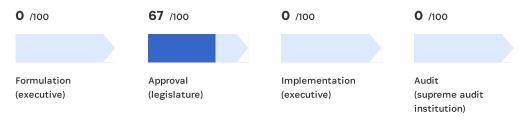
Italy has a public participation score of 11 (out of 100).

Public participation in Italy compared to others

Global Average			14
OECD Average			23
United Kingdom	1		61
Canada			26
Portugal			26
Norway			22
United States			22
Sweden			19
France			18
Germany			15
Italy			11
Spain			2
0	Insufficient	61	Sufficient 100

For more information, see here \supset for innovative public participation practices around the world.

Extent of opportunities for public participation in the budget process



few: 0 - 40; limited: 41 - 60; adequate: 61 - 100

Recommendations

To further strengthen public participation in the budget process, Italy's Ministry of Economy and Finance should prioritize the following actions:

- Pilot mechanisms to engage the public during budget formulation and to monitor budget implementation.
- Actively engage with vulnerable and underrepresented communities, directly or through civil society organizations representing them.

Italy's Parliament has established mechanisms that allow public submissions related to the approval of the annual budget, but should also prioritize the following actions:

- Allow any member of the public or any civil society organization to testify during its hearings on the budget proposal prior to its approval.
- Allow members of the public or civil society organizations to testify during its hearings on the Audit Report.

Italy's Court of Audit should prioritize the following actions to improve public participation in the budget process:

 Establish formal mechanisms for the public to assist in developing its audit program and to contribute to relevant audit investigations.

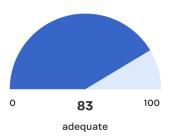


Budget Oversight

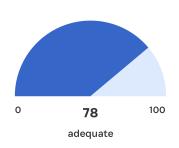
The OBS also examines the role that legislatures and supreme audit institutions (SAIs) play in the budget process and the extent to which they provide oversight; each country is scored on a scale from 0 to 100 based on 18 equally weighted indicators. In addition, the survey collects supplementary information on independent fiscal institutions (see Box).

The legislature and supreme audit institution in Italy, together, provide adequate oversight during the budget process, with a composite oversight score of **82** (out of 100). Taken individually, the extent of each institution's oversight is shown below:

Legislative oversight



Audit oversight



weak: 0 - 40; limited: 41 - 60; adequate: 61 - 100

Recommendations

Italy's Parliament provides adequate oversight during the planning stage of the budget cycle and adequate oversight during the implementation stage. To further improve oversight, the following actions should be prioritized:

 A legislative committee should examine in-year budget implementation and publish reports with their findings online.

To strengthen its independence and improve audit oversight by Italy's Court of Audit, the following actions are recommended:

• Ensure audit processes are reviewed by an independent agency.

The emerging practice of establishing independent fiscal institutions

Italy's independent fiscal institution (IFI) is the Parliamentary Budget Office. Its independence is set in law, and it reports to the legislature. It publishes its own macroeconomic and fiscal forecasts, and its own cost estimates of some new policy proposals.

*The indicators for IFIs are *not* scored



Methodology

zola@sbilanciamoci.org

- Only documents published and events, activities, or developments that took place through 31 December 2018 were assessed in the OBS 2019.
- The survey is based on a questionnaire completed in each country by an independent budget expert:
 Duccio Zola and Giulio Marcon
 Lunaria Associazione Di Promozione Sociale and Sbilanciamoci! Coalition
 Via Buonarroti 39 00185, Roma, Italy
- To further strengthen the research, each country's draft questionnaire is also reviewed by an anonymous independent expert, and in Italy by a representative of the Ministry of Economy and Finance.