September 28, 2007

International Budget Partnership
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Section One: The Availability of Budget Documents
**Table 1. Budget Year of Documents Used in Completing the Questionnaire**

*Please indicate the budget year of the document used to complete the questionnaire. If the document is not available to the public, please state, “Not Available.”*

<table>
<thead>
<tr>
<th>Supporting Budget Documents</th>
<th>Budget Year Used</th>
</tr>
</thead>
<tbody>
<tr>
<td>Medium Term Expenditure Framework for 2007/08 to 2009/10 (the &quot;MTEF document&quot;)</td>
<td>2007/08-2009/10 (the &quot;macro framework document&quot;)</td>
</tr>
<tr>
<td>Macroeconomic and Budgetary Framework 2007/08-2009/10 (the &quot;macro framework document&quot;)</td>
<td></td>
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</tbody>
</table>

<table>
<thead>
<tr>
<th>Pre-Budget Statement</th>
<th>Budget Year Used</th>
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</thead>
<tbody>
<tr>
<td>Not available</td>
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<table>
<thead>
<tr>
<th>Budget Summary</th>
<th>Budget Year Used</th>
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</thead>
<tbody>
<tr>
<td>2007/08</td>
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<table>
<thead>
<tr>
<th>Executive’s Budget Proposal</th>
<th>Budget Year Used</th>
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<tbody>
<tr>
<td>2007/2010</td>
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<table>
<thead>
<tr>
<th>Citizens Budget</th>
<th>Budget Year Used</th>
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<tbody>
<tr>
<td>Not available</td>
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<table>
<thead>
<tr>
<th>Enacted Budget</th>
<th>Budget Year Used</th>
</tr>
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<tbody>
<tr>
<td>2007/08</td>
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</table>

<table>
<thead>
<tr>
<th>In-Year Reports</th>
<th>Budget Year Used</th>
</tr>
</thead>
<tbody>
<tr>
<td>2006/07</td>
<td></td>
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</tbody>
</table>

<table>
<thead>
<tr>
<th>Mid-Year Report</th>
<th>Budget Year Used</th>
</tr>
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<tbody>
<tr>
<td>Not Available</td>
<td></td>
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</table>

<table>
<thead>
<tr>
<th>Year-End Report</th>
<th>Budget Year Used</th>
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<tbody>
<tr>
<td>2006/07</td>
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</table>

<table>
<thead>
<tr>
<th>Audit Report</th>
<th>Budget Year Used</th>
</tr>
</thead>
<tbody>
<tr>
<td>2005</td>
<td></td>
</tr>
</tbody>
</table>
### Table 2. Key Budget Documents Used: Full Titles and Internet Links

Please provide the full title, date and Internet link for all documents to be cited in Sections 2 & 3.

If an Internet link is not available for the document, please indicate one of these three answers: “Not Produced,” “Produced but Not Available to the Public,” “Publicly Available, but Not on the Internet.”

<table>
<thead>
<tr>
<th>Budget Document</th>
<th>Full Title, Date, and Internet Link</th>
</tr>
</thead>
<tbody>
<tr>
<td>Pre-Budget Statement</td>
<td>Produced but not available to the public (MoF produces an internal macro framework paper)</td>
</tr>
</tbody>
</table>
| Budget Summary                                             | Statement for the 2007/08 Budget Presented by Hon. Saara Kuugongelwa-Amadhila Minister of Finance 15 March 2007 (the "budget speech")  
| Executive’s Budget Proposal                                | Estimates of Revenue and Expenditure for the Financial Years 1 April 2007 - 31 March 2010 (the "main budget document")  
| Budget Document One in Support of the Executive’s Budget Proposal | Medium-Term Expenditure Framework for 2007/08 to 2009/10  
| Budget Document Three in Support of the Executive’s Budget Proposal | Namibia Budget in Brief  
| Citizens Budget                                            | Not produced                                                                                       |
| Enacted Budget                                             | Appropriation Act  
Publicly available but not on the Internet                                                             |
| In-Year Reports                                            | Bank of Namibia Quarterly Bulletin  
<table>
<thead>
<tr>
<th>Mid-Year Review</th>
<th>Not Produced</th>
</tr>
</thead>
<tbody>
<tr>
<td>Other Documents</td>
<td><a href="http://www.mof.gov.na">www.mof.gov.na</a>; <a href="http://www.bon.com.na">www.bon.com.na</a></td>
</tr>
<tr>
<td>Relevant Ministries &amp; Departments</td>
<td>Not produced</td>
</tr>
</tbody>
</table>
### Table 3. Distribution of Documents Related to the Executive’s Budget Proposal

#### DISTRIBUTION OF BUDGET DOCUMENTS

*For the following reports, place “Yes” in the appropriate row below to indicate if the report is:

| A. Not produced, even for internal purposes | Main document | Budget summary* | Supporting Document 1 | Supporting Document 2 | Yes |
| B. Produced for internal purposes, but not available to the public | Pre-budget | Yes |
| C. Produced and available to the public, but only on request | Executive’s Budget Proposal | | | | |
| D. Produced and distributed to the public (for example, in libraries, posted on the Internet.) | Yes Yes Yes Yes |

For budget reports that are produced and distributed to the public, what steps does the executive take to distribute these reports and to promote interest in them? *For each characteristic, mark “Yes” if yes, “No” if no, or “NA” if Not Available.*

<table>
<thead>
<tr>
<th>Pre-budget</th>
<th>Executive’s Budget Proposal</th>
<th>Citizens budget</th>
</tr>
</thead>
<tbody>
<tr>
<td>1. The release date is known at least one month in advance</td>
<td>No No No No</td>
<td></td>
</tr>
<tr>
<td>2. Advance notification of release is sent to users, media</td>
<td>No No No No</td>
<td></td>
</tr>
<tr>
<td>3. Released to public same day as official release to media</td>
<td>Yes Yes Yes Yes</td>
<td></td>
</tr>
<tr>
<td>4. Available on the Internet free of charge</td>
<td>Yes Yes Yes Yes</td>
<td></td>
</tr>
<tr>
<td>5. Free print copies available, limited distribution</td>
<td>Yes Yes Yes Yes</td>
<td></td>
</tr>
<tr>
<td>6. Free print copies available, mass distribution</td>
<td>No No No No</td>
<td></td>
</tr>
<tr>
<td>7. Readily available outside capital and/or big cities+</td>
<td>Yes Yes Yes Yes</td>
<td></td>
</tr>
<tr>
<td>8. Written in more than one language</td>
<td>No No No No</td>
<td></td>
</tr>
<tr>
<td>9. News conference is held to discuss release</td>
<td>No No No No</td>
<td></td>
</tr>
</tbody>
</table>

*A budget summary should be a stand-alone document, which could include a budget speech or a separately published executive summary.

Mark “Yes” if access by mail order or by Internet, if Internet service is readily available outside the capital and/or big cities.
### Table 4. Distribution of the Enacted Budget and Other Reports

#### DISTRIBUTION OF ENACTED BUDGET AND OTHER REPORTS

For the following reports, place a “Yes” in the appropriate row below to indicate if the report is:

<table>
<thead>
<tr>
<th>Enacted budget</th>
<th>In-year reports</th>
<th>Mid-year review</th>
<th>Year-end report</th>
<th>Audit report</th>
</tr>
</thead>
<tbody>
<tr>
<td>A. Not produced, even for internal purposes</td>
<td>Yes</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>B. Produced for internal purposes, but not available to the public</td>
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<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>C. Produced and available to the public, but only on request</td>
<td>Yes</td>
<td></td>
<td>Yes</td>
<td></td>
</tr>
<tr>
<td>D. Produced and distributed to the public (for example, in libraries, posted on the Internet.)</td>
<td>Yes</td>
<td>Yes</td>
<td></td>
<td>Yes</td>
</tr>
</tbody>
</table>

For budget reports that are produced and distributed to the public, what steps does the executive take to distribute these reports and to promote interest in them?  
For each characteristic, mark “Yes” if yes, “No” if no, or “NA” if Not Available.

<table>
<thead>
<tr>
<th>Enacted budget</th>
<th>In-year reports</th>
<th>Mid-year review</th>
<th>Year-end report</th>
<th>Audit report</th>
</tr>
</thead>
<tbody>
<tr>
<td>1. The release date is known at least one month in advance</td>
<td>No</td>
<td>No</td>
<td></td>
<td></td>
</tr>
<tr>
<td>2. Advance notification of release sent to users, media</td>
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<td>5. Free print copies available, limited distribution</td>
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</table>

*Mark “Yes” if access is available by mail order or by Internet, if Internet service is readily available outside the capital and/or big cities.*
Section Two: The Executive’s Budget Proposal

Notes on abbreviations:
BY = budget year (year for which the budget proposals are being made)
BY+1 = one year beyond the budget year
BY-1 = one year before the budget year

Please mark your answer by placing the appropriate letter in the box to the right of the question. For all answers marked “not applicable/other,” please provide a brief explanation indicating either why the answer choices provided are not applicable or why another response would be more appropriate.
## The Executive’s Budget Proposal

### Estimates for the Budget Year and Beyond

1. Does the executive’s budget or any supporting budget documentation present expenditures for the budget year that are classified by administrative unit (that is, by ministry, department, or agency)?

   a. All expenditures are classified by administrative unit.
   b. Expenditures are classified by administrative unit, but some small units are not shown separately.
   c. Expenditures are classified by administrative unit, but a significant number of units are not shown separately.
   d. No expenditures classified by administrative unit are presented.
   e. Not applicable/other (please comment).

   **Citation:**
   See Estimates of Revenue and Expenditure for the Financial Years 1 April 2007 - 31 March 2010 pages 15-16 and pages 25-375

   **Comment:**
   The main budget document presents expenditures for the budget year by vote, main division and sub-division as well as by ministry, all of which are administrative units.

   **Peer Reviewer One Comment:**

   **Peer Reviewer Two Comment:**

2. Does the executive’s budget or any supporting budget documentation present expenditures for the budget year that are classified by functional classification?

   a. All expenditures are classified by functional classification, and the categorization is compatible with international standards.
   b. All expenditures are classified by functional classification, but the categorization is not compatible with international standards.
   c. Some, but not all, expenditures are classified by function.
   d. No expenditures classified by function are presented.
   e. Not applicable/other (please comment).

   **Citation:**

   **Comment:**
   In the latest 2007/08 main budget document MoF has stopped presenting expenditures by functional classification.

   **Peer Reviewer One Comment:** Agree with the downgrading.

   **Peer Reviewer Two Comment:**
3. Does the executive’s budget or any supporting budget documentation present expenditures for the budget year that are classified by economic classification?

   a. All expenditures are classified by economic classification, and the categorization is compatible with international standards.
   b. All expenditures are classified by economic classification, but the categorization is not compatible with international standards.
   c. Some, but not all, expenditures are classified by economic classification.
   d. No expenditures classified by economic classification are presented.
   e. Not applicable/other (please comment).

Citation:
All expenditure is classified by standard items which closely follow the IMF’s GFS manual. Total expenditure is broken down by standard items (see ERE pages 17-18) and each vote is broken down by standard items, for example, Vote 01 Office of the President ERE page 25-26.

Comment:

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**

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<tbody>
<tr>
<td>4.</td>
<td>Does the executive’s budget or any supporting budget documentation present expenditures for individual programs for the budget year?</td>
</tr>
<tr>
<td></td>
<td>a. Program-level data are presented for all expenditures.</td>
</tr>
<tr>
<td></td>
<td>b. Program-level data are presented for at least two-thirds of, but not all, expenditures.</td>
</tr>
<tr>
<td></td>
<td>c. Program-level data are presented, but for less than two-thirds of expenditures.</td>
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<tr>
<td></td>
<td>d. No program-level data are presented.</td>
</tr>
<tr>
<td></td>
<td>e. Not applicable/other (please comment).</td>
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</tbody>
</table>

Citation:
In theory the MTEF document presents all expenditures for individual programs being executed by each vote. For example, programme expenditure for Vote 10 Education is presented on page 176.

Comment:
It is not entirely clear how program expenditures are derived from administrative and economic classifications.

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:** Government moved towards program budgeting, meaning that funds are allocated for specific programs that are linked to expected outputs. It is the task of the Chief Accounting Officer in each ministry – usually the Permanent Secretary – to decide on the allocation of program funds to standard items, but no longer the responsibility of the Ministry of Finance. Votes prepare Medium-term Plans containing their programs and budgets.
5. In the executive’s budget or any supporting budget documentation, are estimates of the aggregate level of expenditure presented for a multi-year period (at least two years beyond the budget year)?

   a. Yes, multi-year estimates of aggregate expenditure are presented.
   b. No, multi-year estimates of aggregate expenditure are not presented.
   c. Not applicable/other (please comment).

   **Citation:**
   The MTEF document presents aggregate estimates for operational and development expenditure as well as by main item for BY, BY+1 and BY+2 on pages 28-30.

   **Comment:**
   **Peer Reviewer One Comment:**
   **Peer Reviewer Two Comment:**

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6. In the executive’s budget or any supporting budget documentation, is more detail than just the aggregate level presented for expenditure estimates that cover a multi-year period (for at least two years beyond the budget year)?

   a. Yes, multi-year expenditure estimates are presented for all individual programs, and for one or more expenditure classification (such as functional, economic, or administrative).
   b. Yes, multi-year estimates are presented for one or more expenditure classification (such as functional, economic, or administrative), but only for some individual programs.
   c. Yes, multi-year estimates are presented, but only for a portion of one or more of the expenditure classifications (such as some functions, or some administrative units) and/or for only some individual programs.
   d. No, multi-year estimates are presented for aggregate expenditure only, or they are not presented at all.
   e. Not applicable/other (please comment).

Citation:
The main budget document provides expenditure estimates for each vote and main division by standard item for BY, BY+1 and BY+2 while the MTEF document provides expenditure estimates for each program for BY, BY+1 and BY+2 under each vote.

Comment:

**Researcher’s Response to this Question was “a.”**

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:** I agree but would like to add that the main budget also provides multi-year estimates for expenditure items.

**Researcher Response:** I chose my answer because Peer Reviewer Two seems to agree with my response.

**IBP Comment:** IBP editors chose answer “a” to maintain the consistency of the assumptions used in selecting answers across the countries.
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<tbody>
<tr>
<td>7.</td>
<td>Does the executive’s budget or any supporting budget documentation identify the different sources of tax revenue (such as income tax or VAT) for the budget year?</td>
<td></td>
</tr>
<tr>
<td></td>
<td>a. All sources of tax revenue are identified individually.</td>
<td></td>
</tr>
<tr>
<td></td>
<td>b. Sources of tax revenue amounting to at least two-thirds of, but not all, tax revenues are identified individually.</td>
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<tr>
<td></td>
<td>c. Sources of tax revenue amounting to less than two-thirds of all tax revenues are identified individually.</td>
<td></td>
</tr>
<tr>
<td></td>
<td>d. No sources of tax revenue are identified individually.</td>
<td></td>
</tr>
<tr>
<td></td>
<td>e. Not applicable/other (please comment).</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Citation: The main budget document provides a comprehensive breakdown of all sources of tax revenue for the budget year on pages 2-3</td>
<td></td>
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<tr>
<td></td>
<td>Comment:</td>
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<td></td>
<td>Peer Reviewer One Comment:</td>
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<td>Peer Reviewer Two Comment:</td>
<td></td>
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<tr>
<td>8.</td>
<td>Does the executive’s budget or any supporting budget documentation identify the different sources of non-tax revenue (such as grants, property income, and sales of goods and services) for the budget year?</td>
<td></td>
</tr>
<tr>
<td></td>
<td>a. All sources of non-tax revenue are identified individually.</td>
<td></td>
</tr>
<tr>
<td></td>
<td>b. Sources of non-tax revenue amounting to at least two-thirds of, but not all, non-tax revenues are identified individually.</td>
<td></td>
</tr>
<tr>
<td></td>
<td>c. Sources of non-tax revenues amounting to less than two-thirds of all non-tax revenue are identified individually.</td>
<td></td>
</tr>
<tr>
<td></td>
<td>d. No sources of non-tax revenues are identified individually.</td>
<td></td>
</tr>
<tr>
<td></td>
<td>e. Not applicable/other (please comment).</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Citation: The main budget document provides a comprehensive breakdown of all sources of non-tax revenue for the budget year on pages 3-13</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Comment:</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Peer Reviewer One Comment:</td>
<td></td>
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<tr>
<td></td>
<td>Peer Reviewer Two Comment: It even provides estimated fees and charges by each vote.</td>
<td></td>
</tr>
</tbody>
</table>
9. In the executive’s budget or any supporting budget documentation, are estimates of the aggregate level of revenue presented for a multi-year period (at least two years beyond the budget year)?
   a. Yes, multi-year estimates of aggregate revenue are presented.
   b. No, multi-year estimates of aggregate revenue are not presented.
   c. Not applicable/other (please comment).

   **Citation:**
   The MTEF document 2007/08-2009/10 provides estimates of the aggregate level of revenue for BY, BY+1 and BY+2 on page 27.

   **Comment:**
   **Peer Reviewer One Comment:**
   **Peer Reviewer Two Comment:**

10. In the executive’s budget or any supporting budget documentation, is more detail than just the aggregate level presented for revenue estimates that cover a multi-year period (for at least two years beyond the budget year)?
   a. Yes, multi-year revenue estimates are presented for individual sources of revenue, and by revenue classification (such as tax and non-tax).
   b. Yes, multi-year estimates are presented by revenue classification (such as tax and non-tax), but only for some individual sources of revenue.
   c. Yes, multi-year estimates are presented, but only for some individual sources of revenue.
   d. No, multi-year estimates are presented for aggregate revenue only, or they are not presented at all.
   e. Not applicable/other (please comment).

   **Citation:**
   The main budget document provides a detailed breakdown of revenue estimates for BY, BY+1 and BY+2 on pages 2-13.

   **Comment:**
   **Peer Reviewer One Comment:**
   **Peer Reviewer Two Comment:** The Medium-Term Expenditure Framework also provides this information although it is less detailed (page 27).
11. Does the executive’s budget or any supporting budget documentation present data on the total government debt outstanding for the budget year?

- a. Yes, the data reflect the outstanding debt both at the start of the budget year and at the end of the budget year (and thereby reflect the net borrowing requirement of the budget).
- b. Yes, the data reflect the outstanding debt at the end of the budget year.
- c. Yes, the data reflect the outstanding debt at the start of the budget year.
- d. No, data on the outstanding debt are not presented.
- e. Not applicable/other (please comment).

Citation:
The MTEF document provides detailed information on total government debt outstanding at the start and end of the budget year on pages 31-33. Information on project borrowing outside the budget excluded from the Appropriation Act is presented on page 31.

Comment:

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**

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</table>

12. Does the executive’s budget or any supporting budget documentation present interest payments on the debt for the budget year?

- a. Yes, interest payments on the debt are presented.
- b. No, interest payments on the debt are not presented.
- c. Not applicable/other (please comment).

Citation:
The main budget document presents estimates of interest payments for the budget year and beyond on page 119 under Vote 09 Finance Main Division 14 Public Debt Transactions.

Comment:

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**

<p>| | |</p>
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</table>
13. Does the executive’s budget or any supporting budget documentation present information related to the composition of government debt (such as interest rates on the debt, maturity profile of the debt, currency denomination of the debt, or whether it is domestic and external debt) for the budget year?

   a. Yes, extensive information related to the composition of government debt is presented.
   b. Yes, key additional information is presented, but some details are excluded.
   c. Yes, some additional information is presented, but it lacks important details.
   d. No, additional information related to the composition of government debt is not presented.
   e. Not applicable/other (please comment).

Citation:
The MTEF document presents a breakdown of government debt between domestic and foreign debt (page 33) and a breakdown of its financing plan between Treasury Bills, Bonds and External Loans (page 32). The Bank of Namibia presents some additional information on the composition of public debt in its Quarterly Bulletins and Annual Reports.

Comment:

Peer Reviewer One Comment:

Peer Reviewer Two Comment: It is difficult to draw the line between ‘some’ and ‘key’ additional information, but since information concerning domestic and external debt, Treasury Bills and Bonds as well as maturity and yield is provided either in GRN documents or Bank of Namibia reports I would rather choose “b” instead of “c.”

Researcher Response: I suggest the answer should remain as I indicated in the questionnaire, “c.” I chose my answer because neither document contains details of project debt (i.e. debt that is not T-bills or Bonds).

IBP Comment: IBP editors chose answer “c” to maintain the consistency of the assumptions used in selecting answers across the countries.
<table>
<thead>
<tr>
<th>14.</th>
<th>Does the executive’s budget or any supporting budget documentation present the macroeconomic forecast upon which the budget projections are based?</th>
</tr>
</thead>
<tbody>
<tr>
<td>a.</td>
<td>Yes, an extensive discussion of the macroeconomic forecast is presented, and key assumptions (such as inflation, real GDP growth, unemployment rate, and interest rates) are stated explicitly.</td>
</tr>
<tr>
<td>b.</td>
<td>Yes, the macroeconomic forecast is discussed and most of the key assumptions are stated explicitly, but some details are excluded.</td>
</tr>
<tr>
<td>c.</td>
<td>Yes, there is some discussion of the macroeconomic forecast (and/or the presentation of key assumptions), but it lacks important details.</td>
</tr>
<tr>
<td>d.</td>
<td>No, information related to the macroeconomic forecast is not presented.</td>
</tr>
<tr>
<td>e.</td>
<td>Not applicable/other (please comment).</td>
</tr>
</tbody>
</table>

**Citation:**
The MoF publishes an extensive three year "Macroeconomic and Budgetary Framework" to go alongside the budget every year. The MTEF document also contains a discussion of the macroeconomic framework on pages 9-13.

**Comment:**
The macroeconomic framework omits any discussion of employment or unemployment.

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**

<table>
<thead>
<tr>
<th>15.</th>
<th>Does the executive’s budget or any supporting budget documentation show the impact of different macroeconomic assumptions (i.e., sensitivity analysis) on the budget (including expenditures, revenues, and debt)?</th>
</tr>
</thead>
<tbody>
<tr>
<td>a.</td>
<td>Yes, extensive information on the impact of macroeconomic assumptions on the budget is presented, including both a narrative discussion and quantitative estimates.</td>
</tr>
<tr>
<td>b.</td>
<td>Yes, information is presented, highlighting the impact of the major macroeconomic assumptions, but some details are excluded.</td>
</tr>
<tr>
<td>c.</td>
<td>Yes, some information is presented, but it lacks important details.</td>
</tr>
<tr>
<td>d.</td>
<td>No, information on the impact of different macroeconomic assumptions on the budget is not presented.</td>
</tr>
<tr>
<td>e.</td>
<td>Not applicable/other (please comment).</td>
</tr>
</tbody>
</table>

**Citation:**

**Comment:**
No sensitivity analysis is contained in any of the budget documents.

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**
16. Does the executive’s budget or any supporting budget documentation present information for at least the budget year that shows how policy proposals in the budget, as distinct from existing policies, affect expenditures?

   a. Yes, extensive information on the impact of policy proposals on expenditures is presented, including both a narrative discussion and quantitative estimates.
   b. Yes, information is presented, highlighting the impact of key policy proposals on expenditures, but some details are excluded.
   c. Yes, some information is presented, but it lacks important details.
   d. No, information on the impact of policy proposals on expenditures is not presented.
   e. Not applicable/other (please comment).

Citation:
Extensive discussion of policy proposals is contained under each vote in the MTEF document but it is often not clear how these policies affect expenditures.

Comment:

   **Peer Reviewer One Comment:** A comment should state whether the change in rating was a result of reassessment by the researcher or a change in government budget practice.

   **Peer Reviewer Two Comment:**

   **Researcher Response:** I suggest the answer should remain as I indicated in the questionnaire, “b.” I chose my answer because it was a reassessment from OBI2006.

   **IBP Comment:** IBP editors chose answer “b” to maintain the consistency of the assumptions used in selecting answers across the countries.
17. Does the executive’s budget or any supporting budget documentation present information for at least the budget year that shows how policy proposals in the budget, as distinct from existing policies, affect revenues?

   a. Yes, extensive information on the impact of policy proposals on revenues is presented, including both a narrative discussion and quantitative estimates.
   b. Yes, information is presented, highlighting the impact of key policy proposals on revenues, but some details are excluded.
   c. Yes, some information is presented, but it lacks important details.
   d. No, information on the impact of policy proposals on revenues is not presented.
   e. Not applicable/other (please comment).

   Citation:
   There is very little discussion of how policy proposals affect revenues even when quite significant proposals are being introduced.

   Comment:

   **Peer Reviewer One Comment:**

   **Peer Reviewer Two Comment:**

---

**Estimates for Years Prior to the Budget Year**

18. Does the executive’s budget or any supporting budget documentation present expenditures for the year preceding the budget year (BY-1) that are classified by administrative unit (that is, by ministry, department, or agency)?

   a. All expenditures are classified by administrative unit for BY-1.
   b. Expenditures are classified by administrative unit for BY-1, but some small units are not shown separately.
   c. Expenditures are classified by administrative unit for BY-1, but a significant number of units are not shown separately.
   d. No expenditures classified by administrative unit are presented for BY-1.
   e. Not applicable/other (please comment).

   Citation:
   The main budget document provides details of all expenditures by main division for years BY-1 and BY-2.

   Comment:

   **Peer Reviewer One Comment:**

   **Peer Reviewer Two Comment:**
<table>
<thead>
<tr>
<th>19.</th>
<th>Does the executive’s budget or any supporting budget documentation present expenditures for the year preceding the budget year (BY-1) that are classified by functional classification?</th>
</tr>
</thead>
<tbody>
<tr>
<td>a.</td>
<td>All expenditures are classified by functional classification for BY-1, and the categorization is compatible with international standards.</td>
</tr>
<tr>
<td>b.</td>
<td>All expenditures are classified by functional classification for BY-1, but the categorization is not compatible with international standards.</td>
</tr>
<tr>
<td>c.</td>
<td>Some, but not all, expenditures are classified by function for BY-1.</td>
</tr>
<tr>
<td>d.</td>
<td>No expenditures classified by function are presented for BY-1.</td>
</tr>
<tr>
<td>e.</td>
<td>Not applicable/other (please comment).</td>
</tr>
</tbody>
</table>

Citation:
The main budget document provides details of all expenditures by vote and main division broken down by standard items for BY-1 and BY-2, for example Vote 01 Office of the President pages 27-33.

Comment:

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**

<table>
<thead>
<tr>
<th>20.</th>
<th>Does the executive’s budget or any supporting budget documentation present expenditures for the year preceding the budget year (BY-1) that are classified by economic classification?</th>
</tr>
</thead>
<tbody>
<tr>
<td>a.</td>
<td>All expenditures are classified by economic classification for BY-1, and the categorization is compatible with international standards.</td>
</tr>
<tr>
<td>b.</td>
<td>All expenditures are classified by economic classification for BY-1, but the categorization is not compatible with international standards.</td>
</tr>
<tr>
<td>c.</td>
<td>Some, but not all, expenditures are classified by economic classification for BY-1.</td>
</tr>
<tr>
<td>d.</td>
<td>No expenditures classified by economic classification are presented for BY-1.</td>
</tr>
<tr>
<td>e.</td>
<td>Not applicable/other (please comment).</td>
</tr>
</tbody>
</table>

Citation:
The main budget document provides details of all expenditures by vote and main division broken down by standard items for BY-1 and BY-2, for example Vote 01 Office of the President pages 27-33.

Comment:

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**
21. Does the executive’s budget or any supporting budget documentation present expenditures for individual programs for the year preceding the budget year (BY-1)?

   a. Program-level expenditure data are presented for all expenditures for BY-1.
   b. Program-level expenditure data are presented for at least two-thirds of, but not all, expenditures for BY-1.
   c. Program-level expenditure data are presented, but for less than two-thirds of expenditures for BY-1.
   d. No program-level expenditure data are presented for BY-1.
   e. Not applicable/other (please comment).

Citation:
The MTEF document provides details of all programme expenditures for the years BY-1, BY-2 and BY-3. For example, the MTEF document provides details of programme expenditure for Vote 01 Office of the President for BY-1, BY-2 and BY-3 on page 51.

Comment:

Peer Reviewer One Comment:

Peer Reviewer Two Comment:
22. In the executive’s budget or any supporting budget documentation, how many months of actual data are reflected in the expenditure estimates of the year prior to the budget year (BY-1)?

   a. All BY-1 estimates have been updated from the original enacted levels to reflect six or more months of actual expenditure.
   b. All BY-1 estimates have been updated from the original enacted levels, but reflect less than six months of actual expenditure.
   c. Some BY-1 estimates have been updated from the original enacted levels to reflect actual expenditure.
   d. The BY-1 estimates have not been updated from the original enacted levels, or no BY-1 estimates are presented.
   e. Not applicable/other (please comment).

Citation:
All BY-1 expenditure estimates presented in the main budget for BY have been updated to reflect the revised budget for BY-1 (if there has been one) rather than actual data.

Comment:
The options a-e do not really cover what actually takes place.

Researcher’s Response to this Question was “c.”

Peer Reviewer One Comment:

Peer Reviewer Two Comment: I would tend to chose “b” since all estimates of the original enacted levels are revised and hence to a certain degree based on actual expenditure for – most likely – the first quarter of the FY.

Researcher Response: I suggest the answer should remain as I indicated in the questionnaire, “c.” I do not understand the reviewer’s comments.

IBP Comment: IBP editors chose answer “c” to maintain the consistency of the assumptions used in selecting answers across the countries.
23. In the executive’s budget or any supporting budget documentation, are estimates of the aggregate level of expenditure presented for years that precede the budget year by more than one year (that is, BY-2 and prior years)?

    a. Yes, such prior-year estimates of aggregate expenditure are presented.
    b. No, such prior-year estimates of aggregate expenditure are not presented.
    c. Not applicable/other (please comment).

   **Citation:**
   The MTEF document presents aggregates of current and capital expenditures for BY-2, BY-3 and BY-4 on page 18.

   **Comment:**

   **Peer Reviewer One Comment:**

   **Peer Reviewer Two Comment:**

24. In the executive’s budget or any supporting budget documentation, is more detail than just the aggregate level presented for expenditure estimates that cover years preceding the budget year by more than one year (that is, BY-2 and prior years)?

    a. Yes, such prior-year expenditure estimates are presented for all individual programs, and for one or more expenditure classification (such as functional, economic, or administrative).
    b. Yes, such prior-year estimates are presented for one or more expenditure classification (such as functional, economic, or administrative), but only for some individual programs.
    c. Yes, such prior-year estimates are presented, but only for a portion of one or more of the expenditure classifications (such as some functions, or some administrative units) and/or for only some individual programs.
    d. No, such prior-year estimates are presented for aggregate expenditure only, or they are not presented at all.
    e. Not applicable/other (please comment).

   **Citation:**
   The main budget document contains actual expenditures for BY-2 for each vote and main division by standard item. The MTEF document contains actual expenditures for BY-2 and BY-3 for each expenditure programme by vote.

   **Comment:**
   It is hard to know how accurate the actual expenditures by program are since it is not clear how program expenditures are calculated.

   **Peer Reviewer One Comment:**

   **Peer Reviewer Two Comment:**

25
25. In the executive’s budget or any supporting budget documentation, what is the most recent year presented for which all expenditures reflect actual outcomes?

a. Two years prior to the budget year (BY-2).
b. Three years prior to the budget year (BY-3).
c. Before BY-3.
d. No actual data for all expenditures are presented in the budget or supporting budget documentation.
e. Not applicable/other (please comment).

Citation:
The main budget document contains actual expenditures by standard item for each vote and main division for BY-2 but these have been taken from the General Ledger and have not necessarily been audited by the Auditor-General.

Comment:

Peer Reviewer One Comment:

Peer Reviewer Two Comment:

26. Are the expenditure estimates for the years prior to the budget year adjusted, as needed, to be comparable with the budget-year estimates in terms of classification and presentation?

a. Yes, prior-year data are always adjusted to be comparable to the budget year data.
b. Yes, in most cases, prior-year data are adjusted to be comparable.
c. Yes, in some cases, prior-year data are adjusted to be comparable, but significant deviations between prior-year and budget-year classifications exist.
d. No, prior-year data are not adjusted to be comparable, or no prior-year estimates are presented.
e. Not applicable/other (please comment).

Citation:

Comment:
The government generally attempts to make figures comparable but administrative reorganization sometimes makes this difficult.

Peer Reviewer One Comment:

Peer Reviewer Two Comment:
27. Does the executive’s budget or any supporting budget documentation identify the different sources of tax revenue (such as income tax or VAT) for the year preceding the budget year (BY-1)?

   a. All tax revenues are identified individually for BY-1.
   b. Tax revenues amounting to at least two-thirds of, but not all, tax revenue for BY-1 are identified individually.
   c. Tax revenues amounting to less than two-thirds of all tax revenues for BY-1 are identified individually.
   d. No tax revenues are identified individually for BY-1.
   e. Not applicable/other (please comment).

   Citation:
The main budget document provides a comprehensive breakdown of tax revenue for BY-1 (from the revised budget if there has been one) and BY-2 on pages 2-13.

   Comment:

   Peer Reviewer One Comment:

   Peer Reviewer Two Comment:

28. Does the executive’s budget or any supporting budget documentation identify the different sources of non-tax revenue (such as grants, property income, and sales of goods and services) for the year preceding the budget year (BY-1)?

   a. All non-tax revenues are identified individually for BY-1.
   b. Non-tax revenues amounting to at least two-thirds of, but not all, non-tax revenue for BY-1 are identified individually.
   c. Non-tax revenues amounting to less than two-thirds of all non-tax revenues for BY-1 are identified individually.
   d. No non-tax revenues are identified individually for BY-1.
   e. Not applicable/other (please comment).

   Citation:
The main budget document provides a comprehensive breakdown of non-tax revenue for BY-1 (from the revised budget if there has been one) and BY-2 on pages 2-13.

   Comment:

   Peer Reviewer One Comment:

   Peer Reviewer Two Comment:
29. In the executive’s budget or any supporting budget documentation, how many months of actual data are reflected in the revenues estimates of the year prior to the budget year (BY-1)?

   a. All BY-1 estimates have been updated from the original estimates to reflect six or more months of actual revenue collections.
   b. All BY-1 estimates have been updated from the original estimates, but reflect less than six months of actual revenue collections.
   c. Some BY-1 estimates have not been updated from the original estimates to reflect actual revenue collections.
   d. The BY-1 estimates have not been updated from the original estimates or no BY-1 estimates are presented.
   e. Not applicable/other (please comment).

   Citation:
The main budget document presents revenue estimates for BY-1 based on revised budget estimates presented about 6 months before.

   Comment:
In Namibia the government does not necessarily present a revised budget and there is no fixed date if it does.

   Peer Reviewer One Comment:

   Peer Reviewer Two Comment:

30. In the executive’s budget or any supporting budget documentation, are estimates of the aggregate level of revenues presented for years that precede the budget year by more than one year (that is, BY-2 and prior years)?

   a. Yes, such prior-year estimates of aggregate revenue are presented.
   b. No, such prior-year estimates of aggregate revenue are not presented.
   c. Not applicable/other (please comment).

   Citation:
The MTEF document presents aggregate levels of revenues for BY-1 to BY-4 in the section entitled "Fiscal Developments" pages 14-18.

   Comment:

   Peer Reviewer One Comment:

   Peer Reviewer Two Comment:
31. In the executive’s budget or any supporting budget documentation, is more detail than just the aggregate level presented for revenue estimates that cover years preceding the budget year by more than one year (that is, BY-2 and prior years)?

   a. Yes, such prior-year revenue estimates are presented for individual sources of revenue, and by revenue classification (such as tax and non-tax).
   b. Yes, such prior-year estimates are presented by revenue classification (such as tax and non-tax), but only for some individual sources of revenue.
   c. Yes, such prior-year estimates are presented, but only for some individual sources of revenue.
   d. No, such prior-year estimates are presented for aggregate revenue only, or they are not presented at all.
   e. Not applicable/other (please comment).

Citation:
See MTEF section entitled "Fiscal Developments" pages 14-18.

Comment:

Peer Reviewer One Comment:

Peer Reviewer Two Comment:

32. In the executive’s budget or any supporting budget documentation, what is the most recent year presented for which all revenues reflect actual outcomes?

   a. Two years prior to the budget year (BY-2).
   b. Three years prior to the budget year (BY-3).
   c. Before BY-3.
   d. No actual data for all revenues are presented in the budget or supporting budget documentation.
   e. Not applicable/other (please comment).

Citation:
Both the main budget document and the MTEF document provide information on actual outcomes for BY-2 but these have not been audited by the Auditor-General.

Comment:

Peer Reviewer One Comment:

Peer Reviewer Two Comment:
33. Does the executive’s budget or any supporting budget documentation present information related to the government debt for the year preceding the budget year?

   a. Yes, extensive information is presented on the level and composition of government debt for the year preceding the budget year.
   b. Yes, information on the level of debt is presented, but some important details about the composition of the debt are excluded.
   c. Yes, but only information on the level of debt is presented.
   d. No, information related to the government debt for BY-1 is not presented.
   e. Not applicable/other (please comment).

Citation:
The MTEF document presents data on government debt for BY-1 and earlier on pages 21-24.

Comment:
Information on debt is broken down only by domestic and foreign debt.

Peer Reviewer One Comment:

Peer Reviewer Two Comment:

<table>
<thead>
<tr>
<th>34. In the executive’s budget or any supporting budget documentation, what is the most recent year presented for which the debt figures reflect actual outcomes?</th>
</tr>
</thead>
<tbody>
<tr>
<td>a. Two years prior to the budget year (BY-2).</td>
</tr>
<tr>
<td>b. Three years prior to the budget year (BY-3).</td>
</tr>
<tr>
<td>c. Before BY-3.</td>
</tr>
<tr>
<td>d. No actual data for government debt are presented in the budget or supporting budget documentation.</td>
</tr>
<tr>
<td>e. Not applicable/other (please comment).</td>
</tr>
</tbody>
</table>

Citation:
The MTEF document presents actual data on government debt for BY-2 on pages 21-24.

Comment:

Peer Reviewer One Comment:

Peer Reviewer Two Comment:
<table>
<thead>
<tr>
<th>Comprehensiveness</th>
</tr>
</thead>
<tbody>
<tr>
<td>35. Does the executive’s budget or any supporting budget documentation present information for at least the budget year on extra-budgetary funds?</td>
</tr>
<tr>
<td>a. Yes, extensive information on extra-budgetary funds is presented, including both a narrative discussion and quantitative estimates.</td>
</tr>
<tr>
<td>b. Yes, information is presented, highlighting key extra-budgetary funds, but some details are excluded.</td>
</tr>
<tr>
<td>c. Yes, some information is presented, but it lacks important details.</td>
</tr>
<tr>
<td>d. No, information on extra-budgetary funds is not presented.</td>
</tr>
<tr>
<td>e. Not applicable/other (please comment).</td>
</tr>
</tbody>
</table>

Citation:
The MTEF document presents a list of project loans to the public sector and their values on page 21. The MTEF document also provides details of donor assistance outside the budget under each vote. However, in neither case is it clear whether the information provided is comprehensive.

Comment:

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**

| 36. Does the executive’s budget or any supporting budget documentation present information for at least the budget year on intergovernmental transfers? |
| a. Yes, extensive information on intergovernmental transfers is presented, including both a narrative discussion and quantitative estimates. |
| b. Yes, information is presented, highlighting key intergovernmental transfers, but some details are excluded. |
| c. Yes, some information is presented, but it lacks important details. |
| d. No, information on intergovernmental transfers is not presented. |
| e. Not applicable/other (please comment). |

Citation:
The main budget document presents information on transfers to other levels of government (regional and local) under Vote 17 Regional and Local Government, Housing and Rural Development pages 210-219.

Comment:

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**
37. Does the executive’s budget or any supporting budget documentation present information for at least the budget year on transfers to public corporations?

   a. Yes, extensive information on transfers to public corporations is presented, including both a narrative discussion and quantitative estimates.
   b. Yes, information is presented, highlighting key transfers to public corporations, but some details are excluded.
   c. Yes, some information is presented, but it lacks important details.
   d. No, information on transfers to public corporations is not presented.
   e. Not applicable/other (please comment).

Citation:
The main budget document contains quantitative estimates of transfers to public corporations under the vote of each responsible line ministry normally under item 045 Public and Departmental Enterprises and Private Industries. The MTEF document contains some discussion on these transfers under each vote.

Comment:

Peer Reviewer One Comment:

Peer Reviewer Two Comment:
38. Does the executive’s budget or any supporting budget documentation present information for at least the budget year on quasi-fiscal activities?

   a. Yes, extensive information on quasi-fiscal activities is presented, including both a narrative discussion and, where possible, quantitative estimates.
   b. Yes, information is presented, highlighting key quasi-fiscal activities, but some details are excluded.
   c. Yes, some information is presented, but it lacks important details.
   d. No, information on quasi-fiscal activities is not presented.
   e. Not applicable/other (please comment).

Citation:

Comment: 
There is no information on quasi-fiscal activities in budget documentation. Namibia does not engage in quasi-fiscal activities.

**Peer Reviewer One Comment:** A more appropriate response to this question would be “d.” The latest IMF Article IV (2007) consultation brings up this issue in the “Statement by Peter Gakunu, Executive Director for Namibia and Ebson Uanguta, Advisor to Executive Director January 18, 2008.” See third paragraph, p 2: “…The authorities recognize that state-owned enterprises continue to drain budgetary resources. In this regard, the adoption of the new SOE Governance Act, aimed at strengthening corporate governance in these enterprises, is an important development in the right direction. This would further strengthen SOE’s performance, reduce quasi-fiscal activities and risks to the budget, and create more fiscal space…”

**Peer Reviewer Two Comment:**

**Researcher Response:** I chose my answer because no budget documentation makes any mention of quasi fiscal activities.

**IBP Comment:** IBP editors chose answer “d” to maintain the consistency of the data across the countries.
39. Does the executive's budget or any supporting budget documentation present information on financial assets held by the government?

   a. Yes, extensive information on financial assets is presented, including a listing of the assets, a discussion of their purpose, and an estimate of their market value.
   b. Yes, information is presented, highlighting key information, but some details are excluded.
   c. Yes, some information is presented, but it lacks important details.
   d. No, information on financial assets is not presented.
   e. Not applicable/other (please comment).

   Citation:

   Comment:
   Budget documents present no information on financial assets held by the government.

   Peer Reviewer One Comment:

   Peer Reviewer Two Comment:

40. Does the executive's budget or any supporting budget documentation present information on non-financial assets held by the government?

   a. Yes, extensive information on non-financial assets is presented, including a listing of the assets, and (where possible) an estimate of their market value.
   b. Yes, information is presented, highlighting key information, but some details are excluded.
   c. Yes, some information is presented, but it lacks important details.
   d. No, information on non-financial assets is not presented.
   e. Not applicable/other (please comment).

   Citation:

   Comment:
   Budget documents contain no information on non-financial assets held by the government.

   Peer Reviewer One Comment:

   Peer Reviewer Two Comment:
<table>
<thead>
<tr>
<th>41. Does the executive’s budget or any supporting budget documentation present information for at least the budget year on expenditure arrears?</th>
</tr>
</thead>
<tbody>
<tr>
<td>a. Yes, extensive information on expenditure arrears is presented, including both a narrative discussion and quantitative estimates.</td>
</tr>
<tr>
<td>b. Yes, information is presented, highlighting key expenditure arrears, but some details are excluded.</td>
</tr>
<tr>
<td>c. Yes, some information is presented, but it lacks important details.</td>
</tr>
<tr>
<td>d. No, information on expenditure arrears is not presented.</td>
</tr>
<tr>
<td>e. Not applicable/other (please comment).</td>
</tr>
<tr>
<td>Citation:</td>
</tr>
<tr>
<td>Comment: Budget documents present no information on expenditure arrears.</td>
</tr>
<tr>
<td><strong>Peer Reviewer One Comment:</strong></td>
</tr>
<tr>
<td><strong>Peer Reviewer Two Comment:</strong></td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>42. Does the executive’s budget or any supporting budget documentation present information on contingent liabilities (such as government loan guarantees)?</th>
</tr>
</thead>
<tbody>
<tr>
<td>a. Yes, extensive information on contingent liabilities is presented, including both a narrative discussion and quantitative estimates.</td>
</tr>
<tr>
<td>b. Yes, information is presented, highlighting key contingent liabilities, but some details are excluded.</td>
</tr>
<tr>
<td>c. Yes, some information is presented, but it lacks important details.</td>
</tr>
<tr>
<td>d. No, information on contingent liabilities is not presented.</td>
</tr>
<tr>
<td>e. Not applicable/other (please comment).</td>
</tr>
<tr>
<td>Citation: Information and discussion on contingent liabilities is contained in the MTEF document in the section entitled &quot;Fiscal Developments&quot; on pages 22-23.</td>
</tr>
<tr>
<td>Comment: Only information on loan guarantees is presented.</td>
</tr>
<tr>
<td><strong>Peer Reviewer One Comment:</strong></td>
</tr>
<tr>
<td><strong>Peer Reviewer Two Comment:</strong></td>
</tr>
</tbody>
</table>
43. Does the executive’s budget or any supporting budget documentation present information on future liabilities, such as civil service pensions?

- **a.** Yes, extensive information on future liabilities is presented, including both a narrative discussion and quantitative estimates.
- **b.** Yes, information is presented, highlighting key future liabilities, but some details are excluded.
- **c.** Yes, some information is presented, but it lacks important details.
- **d.** No, information on future liabilities is not presented.
- **e.** Not applicable/other (please comment).

**Citation:**

**Comment:**
Some major future liabilities such as civil service pensions are presented in the separate accounts such as those of the fully-funded defined benefit pension system managed by the Government Institutions Pension Fund.

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**

44. Does the executive’s budget or any supporting budget documentation provide details on the sources of donor assistance, both financial and in-kind?

- **a.** All sources of donor assistance are identified individually.
- **b.** At least two-thirds of, but not all, sources of donor assistance, are identified individually.
- **c.** Less than two-thirds of sources of donor assistance are identified individually.
- **d.** No sources of donor assistance are identified individually.
- **e.** Not applicable/other (please comment).

**Citation:**
Information on donor assistance through the budget is contained in the revenue estimates of the main budget document on page 13. Lists of donor assistance outside the budget is contained throughout the MTEF document under the appropriate vote. Thus assistance to education, for example, is contained under Vote 10 on page 181.

**Comment:**

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**
<table>
<thead>
<tr>
<th>45.</th>
<th>Does the executive’s budget or any supporting budget documentation present information for at least the budget year on tax expenditures?</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>a. Yes, extensive information on tax expenditures is presented, including both a narrative discussion and quantitative estimates.</td>
</tr>
<tr>
<td></td>
<td>b. Yes, information is presented, highlighting key tax expenditures, but some details are excluded.</td>
</tr>
<tr>
<td></td>
<td>c. Yes, some information is presented, but it lacks important details.</td>
</tr>
<tr>
<td></td>
<td>d. No, information on tax expenditures is not presented.</td>
</tr>
<tr>
<td></td>
<td>e. Not applicable/other (please comment).</td>
</tr>
</tbody>
</table>

| Citation: | |
| Comment: | No information on tax expenditures is contained in any budget document. |

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**

<table>
<thead>
<tr>
<th>46.</th>
<th>Does the executive’s budget or any supporting budget documentation identify all earmarked revenues?</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>a. All earmarked revenues are identified individually.</td>
</tr>
<tr>
<td></td>
<td>b. At least two-thirds of, but not all, earmarked revenues are identified individually.</td>
</tr>
<tr>
<td></td>
<td>c. Less than two-thirds of earmarked revenues are identified individually.</td>
</tr>
<tr>
<td></td>
<td>d. No earmarked revenues are identified individually.</td>
</tr>
<tr>
<td></td>
<td>e. Not applicable/other (please comment).</td>
</tr>
</tbody>
</table>

| Citation: | |
| Comment: | Earmarked funds are not paid into the State Revenue Fund but rather dedicated funds. Budget documentation does not identify earmarked revenues. |

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**
47. What percentage of expenditure in the budget year is dedicated to spending on secret items relating to, for instance, national security and military intelligence?

   a. One percent or less of expenditure is dedicated to secret items.
   b. Three percent or less, but more than one percent, of expenditure is dedicated to secret items.
   c. Eight percent or less, but more than three percent, of expenditure is dedicated to secret items.
   d. More than eight percent of expenditure is dedicated to secret items, or the percentage is not available to the public.
   e. Not applicable/other (please comment).

Citation:
Expenditure on the Namibia Central Intelligence Service can be found on page 30 of the main budget document.

Comment:
Namibia's defence budget accounts for some 10% of total spending but most of this is not on secret items. Military procurement is generally small and is overseen by the Parliamentary Standing Committee on Security whose members are sworn to secrecy. The allocation to the Namibia Central Intelligence Service is identified under Vote 01 Office of the President Main Division 02 Administration but this accounts for perhaps a third of a percent of total spending.

Peer Reviewer One Comment:

Peer Reviewer Two Comment:
<table>
<thead>
<tr>
<th>The Budget Narrative &amp; Performance Monitoring</th>
</tr>
</thead>
<tbody>
<tr>
<td>48. Does the executive’s budget or any supporting budget documentation explain how the proposed budget is linked to government’s stated policy goals, by administrative unit (or functional category), for the budget year?</td>
</tr>
<tr>
<td>a. Yes, extensive information on the link between the budget and the government’s stated policy goals, by administrative unit (or functional category) is presented, including both a narrative discussion and quantitative estimates.</td>
</tr>
<tr>
<td>b. Yes, information is presented, highlighting the link between major policy goals and the budget, but some details are excluded.</td>
</tr>
<tr>
<td>c. Yes, some information is presented, but it lacks important details.</td>
</tr>
<tr>
<td>d. No, information on the link between the budget and the government’s stated policy goals is not presented.</td>
</tr>
<tr>
<td>e. Not applicable/other (please comment).</td>
</tr>
</tbody>
</table>

Citation:
The MTEF document contains extensive discussion and quantitative estimates of the link between the government's stated policy goals by administrative unit under each vote.

Comment:
The quality of the discussion and the clarity of the links between spending and policies is generally poor.

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:** Because of the comment above, which I support, a more appropriate response would be “c.”

**Researcher Response:** I suggest the answer should be changed as suggested by Peer Reviewer two, “c.”

**IBP Comment:** IBP editors chose answer “c” to maintain the consistency of the data across the countries.
49. Does the executive’s budget or any supporting budget documentation explain how the proposed budget is linked to government’s stated policy goals for a multi-year period (for at least two years beyond the budget year)?

   a. Yes, extensive information on the link between the budget and the government’s stated policy goals over a multi-year period is presented, including both a narrative discussion and quantitative estimates.
   b. Yes, information is presented, highlighting the major policy goals, but some details are excluded.
   c. Yes, some information is presented, but it lacks important details.
   d. No, information on the link between the budget and the government’s stated policy goals over a multi-year period is not presented.
   e. Not applicable/other (please comment).

Citation:
The MTEF document presents a 3 year perspective on policies and expenditures under each vote.

Comment:
What happens in BY+1 and BY+2 is mostly very different from what has been presented in previous years.

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**
50. Does the executive’s budget or any supporting budget documentation present non-financial data, such as the number of beneficiaries, for expenditure programs?

   a. Non-financial data are presented for all programs.
   b. Non-financial data are presented for programs representing at least two-thirds of, but not all, expenditures.
   c. Non-financial data are presented for programs representing less than two-thirds of expenditure.
   d. No non-financial data are presented.
   e. Not applicable/other (please comment).

   Citation:
The MTEF document presents Performance and Effectiveness Management Programme (PEMP) targets and measures for each vote which includes much non-financial data.

   Comment:
It is unclear who provides these measures and how accurate they are.

   **Peer Reviewer One Comment:** A more appropriate response to this question would be “b.” Non-financial data are presented for most programs but not for all.

   **Peer Reviewer Two Comment:** In support of above response, all ministries have to submit Medium-Term Plans including output indicators.

   **Researcher Response:** I am happy to change to “b.”

   **IBP Comment:** IBP editors chose answer “b” to maintain the consistency of the data across the countries.

---

51. Are the non-financial data presented useful for assessing how an expenditure program is performing?

   a. The non-financial data are very useful for assessing program performance.
   b. The non-financial data are mostly useful for assessing program performance.
   c. The non-financial data are somewhat useful for assessing program performance.
   d. No non-financial data are provided or they are not useful for assessing program performance.
   e. Not applicable/other (please comment).

   Citation:

   **Comment:**
The non-financial data is often of questionable accuracy and dubious importance. It is hard to think of an instance where they have made any impact on the assessment of programme performance.

   **Peer Reviewer One Comment:**

   **Peer Reviewer Two Comment:**
52. Does the executive’s budget or any supporting budget documentation contain performance indicators for expenditure programs?

- **Performance indicators are presented for all programs.**
- **Performance indicators are presented for programs representing at least two-thirds of, but not all, expenditures.**
- **Performance indicators are presented for programs representing less than two-thirds of expenditures.**
- **No performance indicators are presented.**
- **Not applicable/other (please comment).**

**Citation:**
PEMP (see above) measures are included for all votes throughout the MTEF document.

**Comment:**

**Peer Reviewer One Comment:** I agree with upgrading to “a.” The PEMP measures are more complete than in the 2006 MTEF.

**Peer Reviewer Two Comment:**

<table>
<thead>
<tr>
<th>53. Are the performance indicators sufficiently well designed, such that one can assess whether there has been progress toward meeting policy goals?</th>
</tr>
</thead>
<tbody>
<tr>
<td>a. All performance indicators are well designed.</td>
</tr>
<tr>
<td>b. Most performance indicators are well designed.</td>
</tr>
<tr>
<td>c. Some performance indicators are well designed, but most are not.</td>
</tr>
<tr>
<td>d. No programs have performance indicators, or they are not well designed.</td>
</tr>
<tr>
<td>e. Not applicable/other (please comment).</td>
</tr>
</tbody>
</table>

**Citation:**

**Comment:**
It is hard to know how these PEMP measures have been arrived at and how measurable they are.

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**
<table>
<thead>
<tr>
<th>Question</th>
<th>Answer</th>
</tr>
</thead>
<tbody>
<tr>
<td>54. Are performance indicators used in conjunction with performance targets presented in the executive’s budget or any supporting budget documentation?</td>
<td>b</td>
</tr>
</tbody>
</table>

a. All performance indicators are used in conjunction with performance targets.
b. Most performance indicators are used in conjunction with performance targets.
c. Some performance indicators are used in conjunction with performance targets, but most are not.
d. No performance indicators are used in conjunction with performance targets.
e. Not applicable/other (please comment).

**Citation:**

**Comment:**

Although the answer is a, in practice it is hard to think of an actual instance where performance has been properly measured and been specifically referred to either by a minister in a speech or within the budget documentation itself. The focus is entirely about what is going to be done in the coming budget year rather than the degree of success of past budgets.

**Researcher’s Response to this Question was “a.”**

**Peer Reviewer One Comment:** A more appropriate response to this question would be “b.” This is based on the comment given by the researcher which indicates that there is no reality in the use of performance targets.

**Peer Reviewer Two Comment:**

**Researcher Response:** I suggest the answer should be changed as suggested by Peer Reviewer one “b.” I am happy to change to “b.”

**IBP Comment:** IBP editors chose answer “b” to maintain the consistency of the data across the countries.
55. Does the executive’s budget or any supporting budget documentation present information on policies (both proposals and existing commitments) in at least the budget year that are intended to benefit directly the country’s most impoverished populations?

a. Yes, extensive information on policies intended to alleviate poverty is presented, including both a narrative discussion and quantitative estimates.
b. Yes, information is presented, highlighting the impact of key policies intended to alleviate poverty, but some details are excluded.
c. Yes, some information is presented, but it lacks important details.
d. No, information on policies intended to alleviate poverty is not presented.
e. Not applicable/other (please comment).

Citation:

Comment:
Occasional mentions are made in the budget speech and MTEF document (especially under the section "Expenditure Priorities" pages 34-38) of specific groups such as pensioners, OVC (orphans and vulnerable children) and people with HIV. Some mention is made of policies on poverty within particular votes such as education or health.

Peer Reviewer One Comment:

Peer Reviewer Two Comment:

Additional Key Information for Budget Analysis & Monitoring

Please note that the questions in this section ask about information that is generally available to the public. The information need not be included in the executive’s budget proposal or supporting documents, but may be found in other documents issued by the executive.
56. Does the executive make available to the public a description of the tax rate or fee schedule for all revenue sources, including commercial projects involving the private sector?

   a. Yes, extensive information on tax rates, fees, royalties and other revenues sources is presented, including both a narrative discussion and quantitative estimates.
   b. Yes, information is presented, highlighting the rates and fees for major revenue sources, but some details are excluded.
   c. Yes, some information is presented, but it lacks important details.
   d. No, information is not presented.
   e. Not applicable/other (please comment).

Citation:

Comment:
Information on tax rates or fee schedules is not generally included in budget documentation unless a change is being proposed. It is mostly freely available but from a wide variety of different sources including the Government Gazette, individual ministries, public corporations and auditing and accounting firms.

Researcher’s Response to this Question was “c.”

Peer Reviewer One Comment: The comment ought to indicate whether the change in rating from OBI2006 was based on an improvement in budget practice or was the result of the researcher’s reassessment.

Peer Reviewer Two Comment:

Researcher Response: I suggest the answer should remain as I indicated in the questionnaire, “c.” I chose my answer because I do not see any disagreement with my response.

IBP Comment: IBP editors chose answer “c” to maintain the consistency of the data across the countries.
<table>
<thead>
<tr>
<th>57.</th>
<th>Does the executive make available to the public an analysis of the distribution of the tax burden?</th>
</tr>
</thead>
<tbody>
<tr>
<td>a.</td>
<td>Yes, a detailed analysis of the distribution of the tax burden is presented, including both a narrative discussion and quantitative estimates.</td>
</tr>
<tr>
<td>b.</td>
<td>Yes, an analysis is presented, highlighting key aspects of the distribution, but some details are excluded.</td>
</tr>
<tr>
<td>c.</td>
<td>Yes, some analysis is presented, but it lacks important details.</td>
</tr>
<tr>
<td>d.</td>
<td>No analysis on the distribution of the tax burden is presented.</td>
</tr>
<tr>
<td>e.</td>
<td>Not applicable/other (please comment).</td>
</tr>
</tbody>
</table>

Citation: 

Comment: Government has never published any information or analysis on the distribution of the tax burden.

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**

<table>
<thead>
<tr>
<th>58.</th>
<th>Does the executive make available to the public an explanation of the conditions associated with assistance from international financial institutions (IFI)?</th>
</tr>
</thead>
<tbody>
<tr>
<td>a.</td>
<td>Yes, extensive information on conditions associated with IFI assistance is presented, including a narrative discussion and any quantitative targets related to both macro-economic conditionality and project-specific conditionality.</td>
</tr>
<tr>
<td>b.</td>
<td>Yes, information is presented, but some details are excluded.</td>
</tr>
<tr>
<td>c.</td>
<td>Yes, some information is presented, but it lacks important details.</td>
</tr>
<tr>
<td>d.</td>
<td>No, information on conditions associated with IFI assistance is not presented.</td>
</tr>
<tr>
<td>e.</td>
<td>Not applicable/other (please comment).</td>
</tr>
</tbody>
</table>

Citation: 

Comment: Namibia has not taken up loans from the IMF and is only now in the process of taking one from the World Bank. It is difficult to obtain information for projects financed by IFIs.

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**
59. Does the executive make available to the public an explanation of the conditions associated with assistance from donor countries?

   a. Yes, extensive information on conditions associated with donor country assistance is presented, including a narrative discussion and any quantitative targets related to both macro-economic conditionality and project-specific conditionality.
   b. Yes, information is presented, but some details are excluded.
   c. Yes, some information is presented, but it lacks important details.
   d. No, information on conditions associated with donor country assistance is not presented.
   e. Not applicable/other (please comment).

Citation:

Comment:
No explanation of conditions is ever made but MPs say the information is generally available upon request. (MP Johan de Waal, Chair of the Public Accounts Committee)

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**

<table>
<thead>
<tr>
<th>60. Does the executive make available to the public a summary that describes the budget and its proposals?</th>
</tr>
</thead>
<tbody>
<tr>
<td>a. Yes, it provides a summary that is very informative.</td>
</tr>
<tr>
<td>b. Yes, it provides a summary that is somewhat informative.</td>
</tr>
<tr>
<td>c. Yes, but the summary is not very informative.</td>
</tr>
<tr>
<td>d. No, it does not provide a summary.</td>
</tr>
<tr>
<td>e. Not applicable/other (please comment).</td>
</tr>
</tbody>
</table>

Citation:
The budget speech can be downloaded from www.mof.gov.na

Comment:
The Minister of Finance presents a budget speech to Parliament and the public which describes the budget and its proposals.

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**
<table>
<thead>
<tr>
<th>61. Does the executive publish a “citizens budget” or some non-technical presentation intended for a wide audience that describes the budget and its proposals?</th>
</tr>
</thead>
<tbody>
<tr>
<td>a. Yes, it publishes a citizens budget that is very informative.</td>
</tr>
<tr>
<td>b. Yes, it publishes a citizens budget that is somewhat informative.</td>
</tr>
<tr>
<td>c. Yes, but the citizens budget is not very informative.</td>
</tr>
<tr>
<td>d. No, it does not publish a citizens budget.</td>
</tr>
<tr>
<td>e. Not applicable/other (please comment).</td>
</tr>
</tbody>
</table>

**Citation:**

**Comment:**
Namibia does not publish a citizen's budget.

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**

<table>
<thead>
<tr>
<th>62. Does the executive make available to the public non-technical definitions of terms used in the budget and other budget-related documents (for instance, in a glossary)?</th>
</tr>
</thead>
<tbody>
<tr>
<td>a. Yes, thorough definitions of budget terms are provided.</td>
</tr>
<tr>
<td>b. Yes, definitions are provided, but some details are excluded.</td>
</tr>
<tr>
<td>c. Yes, some definitions are provided, but it lacks important details.</td>
</tr>
<tr>
<td>d. No, definitions are not provided.</td>
</tr>
<tr>
<td>e. Not applicable/other (please comment).</td>
</tr>
</tbody>
</table>

**Citation:**
Some definitions and terms are included in the main budget document on pages ii-xi.

**Comment:**

**Peer Reviewer One Comment:** The researcher ought to comment on the change in rating from OBI2006. Is it the result of changes in procedures or of the researcher's own reassessment?

**Peer Reviewer Two Comment:**

**Researcher Response:** I suggest the answer should remain as I indicated in the questionnaire, “b.” I chose my answer because there might have been some improvement since 2006.

**IBP Comment:** IBP editors chose answer “b” to maintain the consistency of the data across the countries.
63. Do citizens have the right in law to access government information, including budget information?

<table>
<thead>
<tr>
<th>Option</th>
<th>Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>a.</td>
<td>Yes, the right has been codified into law, and citizens are generally able in practice to obtain government information, including budget information.</td>
</tr>
<tr>
<td>b.</td>
<td>Yes, the right has been codified into law, but it is sometimes not possible for citizens in practice to obtain government information, including budget information.</td>
</tr>
<tr>
<td>c.</td>
<td>Yes, the right has been codified into law, but it is frequently or always impossible in practice to obtain access to government information, including budget information.</td>
</tr>
<tr>
<td>d.</td>
<td>No, the right to access government information has not been codified into law, or this right does not include access to budget information.</td>
</tr>
<tr>
<td>e.</td>
<td>Not applicable/other (please comment).</td>
</tr>
</tbody>
</table>

**Citation:**

**Comment:**

Government is obliged to publish every law in the Government Gazette which is available to the public. There has been discussion about introducing freedom of information legislation for some years now.

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**

---

64. Are citizens able in practice to obtain financial information on expenditures for individual programs in a format that is more highly disaggregated than that which appears in the executive’s budget proposal if they request it (for example, from a ministry or agency)?

<table>
<thead>
<tr>
<th>Option</th>
<th>Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>a.</td>
<td>In practice, highly disaggregated information is available to the public for all programs except those considered related to national security or military intelligence.</td>
</tr>
<tr>
<td>b.</td>
<td>In practice, highly disaggregated information is available to the public for programs representing at least two-thirds of, but not all, expenditures.</td>
</tr>
<tr>
<td>c.</td>
<td>In practice, highly disaggregated information is available to the public for programs representing less than two-thirds of expenditures.</td>
</tr>
<tr>
<td>d.</td>
<td>In practice, no highly disaggregated expenditure information is available.</td>
</tr>
<tr>
<td>e.</td>
<td>Not applicable/other (please comment).</td>
</tr>
</tbody>
</table>

**Citation:**

**Comment:**

In practice it is not possible to obtain this information.

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**

---
<table>
<thead>
<tr>
<th>65. Are citizens able in practice to obtain non-financial information related to expenditures (for example, number of beneficiaries, number of persons employed by the program, etc.) for individual programs in a format that is more highly disaggregated than that which appears in the executive’s budget proposal if they request it from a ministry or agency?</th>
</tr>
</thead>
<tbody>
<tr>
<td>a. In practice, highly disaggregated non-financial information is available to the public for all programs except those considered related to national security or military intelligence.</td>
</tr>
<tr>
<td>b. In practice, highly disaggregated non-financial information is available to the public for programs representing at least two-thirds of, but not all, expenditures.</td>
</tr>
<tr>
<td>c. In practice, highly disaggregated non-financial information is available to the public for programs representing less than two-thirds of expenditures.</td>
</tr>
<tr>
<td>d. In practice, no highly disaggregated non-financial expenditure information is available.</td>
</tr>
<tr>
<td>e. Not applicable/other (please comment).</td>
</tr>
</tbody>
</table>

Citation:

Comment:
It is unclear whether even the government has such information.

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**
Section Three: The Budget Process
### The Budget Process

#### Executive’s Formulation of the Budget

<table>
<thead>
<tr>
<th>Question</th>
<th>Options</th>
<th>Comments</th>
</tr>
</thead>
</table>
| 66. How far in advance of the release of the budget is the day of its release known? | a. The release date is set in permanent law.  
b. The executive announces the release date at least two months in advance.  
c. The executive announces the release date less than two months but more than two weeks in advance.  
d. The executive announces the release date two weeks or less before the release, or makes no announcement.  
e. Not applicable/other (please comment). | d. Often the Minister of Finance will only decide at very short notice when the budget is to be presented. There is a deadline of three months into the new financial year by which time the budget has to be presented. |

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**

<table>
<thead>
<tr>
<th>Question</th>
<th>Options</th>
<th>Comments</th>
</tr>
</thead>
</table>
| 67. Does the executive release to the public its timetable for preparation of the executive’s budget proposal (that is, a document setting deadlines for submissions from other government entities, such as line ministries or subnational government, to the ministry of finance or what ever central government agency is in charge of coordinating the budget’s formulation)? | a. Yes, a detailed timetable is released to the public.  
b. Yes, a timetable is released, but some details are excluded.  
c. Yes, a timetable is released, but it lacks important details.  
d. No, a timetable is not issued to the public.  
e. Not applicable/other (please comment). | d. A circular is issued to spending ministries but nothing is released to the public. |

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**
68. Does the executive adhere to its timetable for the preparation and release of the budget?

   a. The executive adheres to the dates in its timetable.
   b. The executive adheres to most of the key dates in its timetable.
   c. The executive has difficulty adhering to most of the dates in its timetable.
   d. The executive does not adhere to the dates in its timetable, or it does not release to the public its timetable.
   e. Not applicable/other (please comment).

Citation:

Comment:
The government seems to be getting better at adhering to a timetable as the budget has rarely been late in recent years (with the exception of election year after which the 2005/06 budget was delayed intentionally).

**Researcher’s Response to this Question was “d.”**

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:** A more appropriate response to this question would be “c” as the comment above suggests.

**Researcher Response:** I chose my answer because I am happy to change to “c” but it does not release a timetable.

**IBP Comment:** IBP editors chose answer “d” to maintain the consistency of the data across the countries.
69. Does the executive hold consultations with members of the legislature as part of its process of determining budget priorities?

a. Yes, the executive holds extensive consultations with a wide range of legislators.
b. Yes, the executive holds consultations with a range of legislators, but some key members are excluded.
c. Yes, the executive holds very limited consultations, involving only a few members of the legislature.
d. No, the executive does not typically consult with members of the legislature as part of the budget preparation process.
e. Not applicable/other (please comment).

Comment:
Johan de Waal, chair of the Public Accounts Committee, has suggested a mechanism whereby this takes place but it has not yet been accepted.

Peer Reviewer One Comment:

Peer Reviewer Two Comment:

70. Does the executive hold consultations with the public as part of its process of determining budget priorities?

a. Yes, the executive holds extensive consultations with a wide range of constituencies.
b. Yes, the executive holds consultations with a range of constituencies, but some key constituencies are excluded.
c. Yes, the executive holds very limited consultations, involving only a few constituencies.
d. No, the executive does not typically consult with the public as part of the budget preparation process.
e. Not applicable/other (please comment).

Comment:
In theory mechanisms exist through which some consultation could take place (such as the President's Economic Advisory Council) but these are rarely used.

Peer Reviewer One Comment:

Peer Reviewer Two Comment:
<table>
<thead>
<tr>
<th>71. When does the executive release a pre-budget statement to the public?</th>
</tr>
</thead>
<tbody>
<tr>
<td>a. The executive releases a pre-budget statement at least four months in advance of the start of the budget year.</td>
</tr>
<tr>
<td>b. The executive releases a pre-budget statement at least two months (but less than four months) in advance of the start of the budget year.</td>
</tr>
<tr>
<td>c. The executive releases a pre-budget statement, but it is released less than two months before the start of the budget year.</td>
</tr>
<tr>
<td>d. The executive does not release a pre-budget statement.</td>
</tr>
<tr>
<td>e. Not applicable/other (please comment).</td>
</tr>
</tbody>
</table>

| Citation: |
| Comment: |

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**

<table>
<thead>
<tr>
<th>72. Does the pre-budget statement describe the government’s macroeconomic and fiscal framework?</th>
</tr>
</thead>
<tbody>
<tr>
<td>a. Yes, an extensive explanation of the government’s fiscal and macroeconomic policy is presented, including both a narrative discussion and quantitative estimates.</td>
</tr>
<tr>
<td>b. Yes, an explanation is presented, highlighting key aspects of the fiscal and macroeconomic framework, but some details are excluded.</td>
</tr>
<tr>
<td>c. Yes, some explanation is presented, but it lacks important details.</td>
</tr>
<tr>
<td>d. No, an explanation is not presented, or the executive does not release to the public a pre-budget statement.</td>
</tr>
<tr>
<td>e. Not applicable/other (please comment).</td>
</tr>
</tbody>
</table>

| Citation: |
| Comment: |

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**
73. Does the pre-budget statement describe the government’s policies and priorities that will guide the development of detailed estimates for the upcoming budget?

- **a.** Yes, an extensive explanation of the government’s budget policies and priorities is presented, including both a narrative discussion and quantitative estimates.
- **b.** Yes, an explanation is presented, highlighting key aspects of the government’s budget policies and priorities, but some details are excluded.
- **c.** Yes, some explanation is presented, but it lacks important details.
- **d.** No, an explanation is not presented, or the executive does not release to the public a pre-budget statement.
- **e.** Not applicable/other (please comment).

**Citation:**

**Comment:**

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**

---

<table>
<thead>
<tr>
<th><strong>Legislative Approval of the Budget</strong></th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>74.</strong> How far in advance of the start of the budget year does the legislature receive the budget?</td>
</tr>
<tr>
<td><strong>a.</strong> The legislature receives the budget at least three months before the start of the budget year.</td>
</tr>
<tr>
<td><strong>b.</strong> The legislature receives the budget at least six weeks, but less than three months, before the start of the budget year.</td>
</tr>
<tr>
<td><strong>c.</strong> The legislature receives the budget less than six weeks before the start of the budget year.</td>
</tr>
<tr>
<td><strong>d.</strong> The legislature does not receive the budget before the start of the budget year.</td>
</tr>
<tr>
<td><strong>e.</strong> Not applicable/other (please comment).</td>
</tr>
</tbody>
</table>

**Citation:**

**Comment:**

There is no fixed budget timetable (Section 9 of the State Finance Act allows money to be spent up to four months into the new financial year without a budget being passed by Parliament although certain conditions apply) so it varies year by year and depends on circumstances. Several opposition MPs have expressed the wish to see the budget before it is tabled in Parliament to give them time to prepare for the budget debate.

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**
<table>
<thead>
<tr>
<th>75.</th>
<th>Does a legislative committee (or committees) hold public hearings on the macroeconomic and fiscal framework presented in the budget in which testimony from the executive branch and the public is heard?</th>
</tr>
</thead>
<tbody>
<tr>
<td>a.</td>
<td>Yes, public hearings are held on the macroeconomic and fiscal framework in which testimony is heard from the executive branch and a wide range of constituencies.</td>
</tr>
<tr>
<td>b.</td>
<td>Yes, hearings are held in which testimony is heard from the executive branch and some constituencies.</td>
</tr>
<tr>
<td>c.</td>
<td>Yes, hearings are held in which testimony from the executive branch is heard, but no testimony from the public is heard.</td>
</tr>
<tr>
<td>d.</td>
<td>No, public hearings are not held on the macroeconomic and fiscal framework in which testimony from the executive branch and the public is heard.</td>
</tr>
<tr>
<td>e.</td>
<td>Not applicable/other (please comment).</td>
</tr>
</tbody>
</table>

Citation: d

Comment:

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**

<table>
<thead>
<tr>
<th>76.</th>
<th>Do legislative committees hold public hearings on the individual budgets of central government administrative units (that is, ministries, departments, and agencies) in which testimony from the executive branch is heard?</th>
</tr>
</thead>
<tbody>
<tr>
<td>a.</td>
<td>Yes, extensive public hearings are held on the budgets of administrative units in which testimony from the executive branch is heard.</td>
</tr>
<tr>
<td>b.</td>
<td>Yes, hearings are held, covering key administrative units, in which testimony from the executive branch is heard.</td>
</tr>
<tr>
<td>c.</td>
<td>Yes, a limited number of hearings are held in which testimony from the executive branch is heard.</td>
</tr>
<tr>
<td>d.</td>
<td>No, public hearings are not held on the budgets of administrative units in which testimony from the executive branch is heard.</td>
</tr>
<tr>
<td>e.</td>
<td>Not applicable/other (please comment).</td>
</tr>
</tbody>
</table>

Citation: d

Comment:

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**
77. Does a legislative committee (or committees) hold public hearings on the individual budgets of central government administrative units (that is, ministries, departments, and agencies) in which testimony from the public is heard?

   a. Yes, extensive public hearings are held on the budgets of administrative units in which testimony from the public is heard.
   b. Yes, hearings are held, covering key administrative units, in which testimony from the public is heard.
   c. Yes, a limited number of hearings are held in which testimony from the public is heard.
   d. No, public hearings are not held on the budgets of administrative units in which testimony from the public is heard.
   e. Not applicable/other (please comment).

Citation:

Comment:

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**

78. Do the legislative committees that hold public hearings release reports to the public on these hearings?

   a. Yes, the committees release very informative reports, which include all written testimony presented at the hearings.
   b. Yes, the committees release reports, but some details are excluded.
   c. Yes, the committees release reports, but they are not very informative.
   d. No, the committees do not release reports or do not hold public hearings.
   e. Not applicable/other (please comment).

Citation:

Comment:

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**
79. Is the legislature (or the appropriate legislative committee or members of the legislature) given full information for the budget year on the spending of all secret items relating to, for instance, national security and military intelligence?

   a. Yes, the appropriate legislative committee or members of the legislature is provided extensive information on all spending on secret items, which includes detailed, line item descriptions of all expenditures.
   b. No, the legislature is provided information on spending on secret items, but some details are excluded, or some categories are presented in an aggregated manner, or the legislature is provided no information on secret items.
   c. Not applicable/other (please comment).

Citation:

Comment:
The Parliamentary Standing Committee on Security receives more information than the legislature as a whole but it is unclear exactly how much information this small group of MPs receives.

Peer Reviewer One Comment:

Peer Reviewer Two Comment:

<table>
<thead>
<tr>
<th>80. Does the legislature have authority <strong>in law</strong> to amend the budget presented by the executive?</th>
</tr>
</thead>
<tbody>
<tr>
<td>a. Yes, the legislature has unlimited authority <strong>in law</strong> to amend the budget.</td>
</tr>
<tr>
<td>b. Yes, the legislature has authority <strong>in law</strong> to amend the budget, with some limitations.</td>
</tr>
<tr>
<td>c. Yes, the legislature has authority <strong>in law</strong> to amend the budget, but its authority is very limited.</td>
</tr>
<tr>
<td>d. No, the legislature does not have any authority <strong>in law</strong> to amend the budget.</td>
</tr>
<tr>
<td>e. Not applicable/other (please comment).</td>
</tr>
</tbody>
</table>

Citation:

Articles 125 and 126 of the Constitution of the Republic of Namibia give the legislature the power to amend the budget presented by the executive.

Comment:
In theory the budget debate gives the legislature the opportunity to amend the budget presented by the executive but in practice this never happens because of the government's majority in Parliament.

Peer Reviewer One Comment:

Peer Reviewer Two Comment:
81. What is the most detail provided in the appropriation (expenditure budget) approved by the legislature?

   a. The approved budget includes program-level detail.
   b. The approved budget includes departmental totals and some additional details (for instance, sub-department totals or major programs).
   c. The approved budget includes only departmental totals.
   d. The approved budget includes less information than departmental totals.
   e. Not applicable/other (please comment).

Citation:

Comment:
Appropriation Acts contain approved appropriations by vote (generally equivalent to ministries).

Peer Reviewer One Comment:

Peer Reviewer Two Comment: Please inquire with the researcher whether the MTEF forms part of the Appropriation Act in which case program budgets would be approved.

Researcher Response: I suggest the answer should remain as I indicated in the questionnaire, “c.” I chose my answer because MTEF does not form part of the Appropriation Act and as far as I know has no legal status.

IBP Comment: IBP editors chose answer "c" to maintain the consistency of the data across the countries.
## Executive’s Implementation of the Budget

**Question 82.** How often does the executive release to the public in-year reports on actual expenditure (organized by administrative unit, economic classification and/or function)?

- a. In-year reports on actual expenditure are released at least every month.
- b. In-year reports on actual expenditure are released at least every quarter.
- c. In-year reports on actual expenditure are released at least semi-annually.
- d. In-year reports on actual expenditure are not released.
- e. Not applicable/other (please comment).

### Citation:

**Comment:**
In-year reports are sometimes released in the Quarterly Bulletin or Annual Report of the Central Bank, the Bank of Namibia.

**Peer Reviewer One Comment:** The available reports seem to indicate that “d” is the right rating. The comment ought to explain whether the change from the “b” rating of OBI2006 is based on changes in procedures or the researcher’s reassessment.

**Peer Reviewer Two Comment:** They will be released when a revised budget is tabled. But that hasn’t happened over the past three or so years. The response given here does not correspond with the response to question 86.

**Researcher Response:** I suggest the answer should remain as I indicated in the questionnaire, “d.” I chose my answer because none were released in the last year.

**IBP Comment:** IBP editors chose answer “d” to maintain the consistency of the data across the countries.
83. What share of expenditure is covered by in-year reports on actual expenditure (organized by administrative unit, economic classification and/or function)?

- a. Yes, in-year reports cover all expenditures.
- b. Yes, in-year reports cover at least two-thirds, but not all, of expenditures.
- c. Yes, in-year reports cover less than two-thirds of expenditures.
- d. No in-year reports are released to the public.
- e. Not applicable/other (please comment).

**Citation:**

**Comment:**
When the Bank of Namibia includes in-year reports on actual expenditure it covers all expenditure broken down by standard item.

**Researcher’s Response to this Question was “a.”**

**Peer Reviewer One Comment:** The answer has been changed from “d” in OBI2006 to an “a.” The latter can be accepted but the comment should clarify whether this is because of a researcher reassessment or because of a real change.

**Peer Reviewer Two Comment:**

**Researcher Response:** I chose my answer because I am afraid that BoN publications are not systematic in coverage.

**IBP Comment:** IBP editors chose answer “d” to maintain the consistency of the data across the countries.

84. What is the most detail provided in the in-year reports on actual expenditures organized by *administrative unit*?

- a. The in-year reports on actual expenditures organized by administrative unit contain program-level detail.
- b. The in-year reports on actual expenditures organized by administrative unit contain departmental totals and some additional details (for instance, sub-department totals or major programs).
- c. The in-year reports on actual expenditures organized by administrative unit contain only departmental totals.
- d. The in-year reports on actual expenditures organized by administrative unit are not released to the public, not produced, or contain less information than departmental totals.
- e. Not applicable/other (please comment).

**Citation:**

**Comment:**

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**
85. Do the in-year reports released to the public compare actual year-to-date expenditure with either the original estimate for that period (based on the enacted budget) or the same period in the previous year?

- a. Yes, comparisons are made for all expenditures.
- b. Yes, comparisons are made for at least two-thirds, but not all, of expenditures.
- c. Yes, but comparisons are made for less than two-thirds of expenditures.
- d. No, comparisons are not made, or no in-year reports are released to the public.
- e. Not applicable/other (please comment).

Citation:

Comment:

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**

86. How often does the executive release to the public in-year reports on actual revenue collections by source of revenue?

- a. In-year reports on actual revenue collections by source of revenue are released at least every month.
- b. In-year reports on actual revenue collections are released at least every quarter.
- c. In-year reports on actual revenue collections are released at least semi-annually.
- d. In-year reports on actual revenue collections by source of revenue are not released.
- e. Not applicable/other (please comment).

Citation and/or comment:

In-year reports on actual revenue collections by source of revenue are released if there is a revised budget half way through the fiscal year.

**Researcher’s Response to this Question was “c.”**

**Peer Reviewer One Comment:** Practice does not seem changed from quarterly to half year reporting. Therefore a more correct answer should be “b.”

**Peer Reviewer Two Comment:** The response provided here does not correspond with the response to Question 82. I would tend to indicate “d” in both cases, since no in-year reports are released, but sometimes revised budgets. But revised budgets are released for different purposes and not to inform the public about actual revenue and expenditure.

**Researcher Response:** I chose my answer because data is only available when there is a revised budget.

**IBP Comment:** IBP editors chose answer “d” to maintain the consistency of the data across the countries.
87. What share of revenue is covered by the in-year reports on actual revenue collections?

a. In-year reports cover the actual revenue collections of all sources of revenue.
b. In-year reports cover the actual revenue collections of at least two-thirds of, but not all, sources of revenue.
c. In-year reports cover actual revenue collections of less than two-thirds of revenue sources.
d. In-year reports on actual revenue collections are not released to the public.
e. Not applicable/other (please comment).

Citation:
Revised Budget 2006/07

Comment:
When they are produced, in-year reports on actual revenue collections cover all sources of revenue but not at the same level of disaggregation as the main budget document.

**Researcher’s Response to this Question was “a.”**

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:** A more appropriate response to this question would be “e” since no in-year reports are released, but sometimes revised budget for different purposes (see comment above).

**Researcher Response:** I chose my answer because I can agree with Peer Reviewer Two. I suggest the answer should be changed as suggested by Peer Reviewer Two, “e.”

**IBP Comment:** IBP editors chose answer “d” to maintain the consistency with the IBP Guide to the Open Budget Questionnaire.
88. Do the in-year reports released to the public compare actual year-to-date revenue collections with either the original estimate for that period (based on the enacted budget) or the same period in the previous year?

   a. Yes, comparisons are made for all revenue sources.
   b. Yes, comparisons are made for at least two-thirds of, but not all, revenue sources.
   c. Yes, but comparisons are made for less than two-thirds of revenue sources.
   d. No, comparisons are not made, or no in-year reports are released to the public.
   e. Not applicable/other (please comment).

   Citation:

   Comment:

   **Peer Reviewer One Comment:**

   **Peer Reviewer Two Comment:**

89. Does the executive release to the public in-year reports on actual borrowing?

   a. Yes, in-year reports on actual borrowing are released at least every month.
   b. Yes, in-year reports on actual borrowing are released at least every quarter.
   c. Yes, in-year reports on actual borrowing are released at least semi-annually.
   d. No, in-year reports on actual borrowing are not released.
   e. Not applicable/other (please comment).

   Citation:

   Comment:

   Some information on actual borrowing is sometimes contained in the Quarterly Bulletins published by the Central Bank, the Bank of Namibia.

   **Researcher’s Response to this Question was “c.”**

   **Peer Reviewer One Comment:** Practice does not seem changed from quarterly to half-year reporting. Therefore a more correct answer should be “b.”

   **Peer Reviewer Two Comment:**

   **Researcher Response:** I suggest the answer should be changed as suggested by Peer Reviewer One “b.” I chose my answer because I am happy with b.

   **IBP Comment:** IBP editors chose answer “b” to maintain the consistency of the data across the countries.
90. Do in-year reports released to the public on actual borrowing present information related to the composition of government debt (such as interest rates on the debt, maturity profile of the debt, and currency denomination of the debt) for the budget year?

a. Yes, extensive information related to the composition of government debt is presented.
b. Yes, key additional information is presented, but some details are excluded.
c. Yes, some additional information is presented, but it lacks important details.
d. No, additional information related to the composition of government debt is not presented, or such in-year reports on borrowing are not released.
e. Not applicable/other (please comment).

Citation:
Some information on currency denomination is sometimes provided in the Quarterly Bulletins of the Bank of Namibia, for example, Quarterly Bulletin March 2007 page 31.

Comment:

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**

<table>
<thead>
<tr>
<th>91. For in-year reports on actual expenditure released to the public by the executive, how much time typically elapses between the end of the reporting period and when the report is released (e.g., are quarterly reports released less than 4 weeks after the end of the quarter)?</th>
</tr>
</thead>
<tbody>
<tr>
<td>a. Reports are released 1 month or less after the end of the period.</td>
</tr>
<tr>
<td>b. Reports are released 2 months or less (but more than 1 month) after the end of the period.</td>
</tr>
<tr>
<td>c. Reports are released more than 2 months after the end of the period.</td>
</tr>
<tr>
<td>d. In-year reports are not released.</td>
</tr>
<tr>
<td>e. Not applicable/other (please comment).</td>
</tr>
</tbody>
</table>

Citation:

Comment:
It seems ad hoc. Sometimes no information is published at all.

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**
92. Does the executive release to the public a mid-year review of the budget that discusses the changes in economic outlook since the budget was enacted?

a. Yes, the mid-year review includes an extensive discussion of the economy that includes a revised forecast for the full fiscal year and its effects on the budget.
b. Yes, the mid-year review includes a discussion of the economy, but it lacks some details.
c. Yes, the mid-year review includes a discussion of the economy, but it lacks important details.
d. No, the mid-year review does not include a discussion of the economy, or the executive does not release a mid-year review of the budget.
e. Not applicable/other (please comment).

Citation:

Comment:
There is no regular mid-year review unless a revised budget is presented to Parliament and this varies from year to year. "b" is based on the last revised budget 2006/07 presented in November 2006.

Researcher’s Response to this Question was “b.”

Peer Reviewer One Comment:

Peer Reviewer Two Comment: A more appropriate response to this question would be “d.” since no mid-year review exists as defined in the guideline. The revised budget serves different purposes.

Researcher Response: I chose my answer because I am happy with “d” since the revised budget is not a mid-year review.

IBP Comment: IBP editors chose answer “d” to maintain the consistency of the data across the countries.
93. **Does the executive release to the public a mid-year review of the budget that includes updated expenditure estimates for the budget year underway?**

   a. Yes, the mid-year review includes updated expenditure estimates for the full fiscal year, providing extensive information on why estimates have changed from the original enacted levels.

   b. Yes, the mid-year review includes updated estimates of expenditure, but some details on why estimates have changed are not provided.

   c. Yes, the mid-year review includes updated estimates of expenditure, but important details on why estimates have changed are not provided.

   d. No, the mid-year review does not include updated expenditure estimates for the budget year, or the executive does not release a mid-year review of the budget.

   e. Not applicable/other (please comment).

**Citation:**

**Comment:**
The revised budget 2006/07 includes updated expenditure estimates for the full year based on the additional allocations made.

**Researcher’s Response to this Question was “b.”**

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:** A more appropriate response to this question would be “d” in accordance with my comment above.

**Researcher Response:** I suggest the answer should be changed as suggested by Peer Reviewer two “d.”

**IBP Comment:** IBP editors chose answer “d” to maintain the consistency of the data across the countries.
94. What is the most detail provided in the mid-year review for expenditures?

   a. The mid-year review includes program-level detail for expenditures.
   b. The mid-year review includes departmental totals (or functional totals) and some additional details (for instance, sub-department totals or major programs).
   c. The mid-year review includes only departmental totals (or functional totals).
   d. The mid-year review includes less information than departmental totals (or functional totals) for expenditures, or the executive does not release a mid-year review of the budget.
   e. Not applicable/other (please comment).

Citation:
The last revised budget was 2006/07 which contains revised expenditures by vote in annex A of the revised budget speech.

Comment:
If a revised budget is presented it will involve the publication of the revised estimates for expenditure of all votes affected.

**Researcher’s Response to this Question was “b.”**

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:** A more appropriate response to this question would be “d” in line with my comments above.

**Researcher Response:** I suggest the answer should be changed as suggested by Peer Reviewer two “d.”

**IBP Comment:** IBP editors chose answer “d” to maintain the consistency of the data across the countries.
<table>
<thead>
<tr>
<th>95.</th>
<th>Does the executive release to the public a mid-year review of the budget that includes updated revenue estimates for the budget year underway?</th>
</tr>
</thead>
<tbody>
<tr>
<td>a.</td>
<td>Yes, the mid-year review includes updated revenue estimates for the full fiscal year, providing extensive information on why estimates have changed from the original enacted levels.</td>
</tr>
<tr>
<td>b.</td>
<td>Yes, the mid-year review includes updated estimates of revenue, but some details on why estimates have changed are not provided.</td>
</tr>
<tr>
<td>c.</td>
<td>Yes, the mid-year review includes updated estimates of revenue, but important details on why estimates have changed are not provided.</td>
</tr>
<tr>
<td>d.</td>
<td>No, the mid-year review does not include updated revenue estimates for the budget year, or the executive does not release a mid-year review of the budget.</td>
</tr>
<tr>
<td>e.</td>
<td>Not applicable/other (please comment).</td>
</tr>
</tbody>
</table>

**Citation:**

**Comment:**

If a revised budget is presented it will contain revised estimates of revenue for each revenue item but often lacks any explanation of why these revisions have been made.

**Researcher’s Response to this Question was “b.”**

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:** A more appropriate response to this question would be “d” in line with my comments above.

**Researcher Response:** I suggest the answer should be changed as suggested by Peer Reviewer two “d.”

**IBP Comment:** IBP editors chose answer “d” to maintain the consistency of the data across the countries.
96. Does the executive seek input from the legislature when the executive shifts funds between administrative units (except when the amounts are below a certain minimal level specified in law or regulation)?

   a. Yes, the executive seeks approval from the legislature before shifting funds between administrative units.
   b. Yes, the executive gives prior notification to the legislature before shifting funds, giving the legislature an opportunity to block or modify the proposed adjustment.
   c. Yes, the executive seeks legislative approval, but only after the shift of funds has been implemented.
   d. No, the executive shifts funds between administrative units without seeking input from the legislature, or the amount allowed under the law or by regulation is significantly large enough to undermine public scrutiny and accountability (please describe arrangements below).
   e. Not applicable/other (please comment).

Citation:

Comment:
By law the executive has to seek parliamentary approval for virements which move money between votes but not between main divisions or subdivisions. Treasury approval must be sought for moves between main divisions and subdivisions.

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**

97. During the past year, have there been credible reported instances in which the procurement of goods and services has not followed an open and competitive process in practice?

   a. There were no credible reported instances of procurement failing to follow an open and competitive process in practice during the past year.
   b. The procurement of goods and services frequently followed an open and competitive process in practice, but there were some reported instances of irregularities.
   c. The procurement of goods and services followed an open and competitive process in many instances, but there were significant reported examples of irregularities.
   d. No, the procurement process was not open and competitive in practice.
   e. Not applicable/other (please comment).

Citation:

Comment:

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**
98. **When does the legislature typically approve supplemental budgets?**

   a. Supplemental budgets are approved before the funds are expended, or the executive rarely proposes a supplemental budget (please specify).
   b. Supplemental budgets are approved after the funds are expended, or the executive implements supplemental budgets without ever receiving approval from the legislature (please specify).
   c. Not applicable/other (please comment).

**Citation:**

**Comment:**
The executive often but not always proposes a revised budget and seeks approval for additional spending before funds are expended.

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**

99. **In most years, how large are supplemental budget requests relative to the size of the original budget?**

   a. Supplemental budgets are generally equal to 2 percent or less of the original budget.
   b. Supplemental budgets are generally equal to more than 2 percent, but less than 5 percent, of the original budget.
   c. Supplemental budget are generally equal to more than 5 percent, but less than 10 percent, of the original budget.
   d. Supplemental budget are generally equal to 10 percent or more of the original budget, or insufficient information is available to the public regarding the amount of supplemental budgets.
   e. Not applicable/other (please comment).

**Citation:**
The additional or revised budget 2006/07 saw spending rise by less than 1% of original budgeted spending.

**Comment:**
In 2004/05 and 2005/06 revised budgets have either not been proposed or been fairly small.

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**
| Expenditures are approved before the funds are expended, or contingency funds or other funds with no specific purposes are not included in the budget. |
| Expenditures are approved after the funds are expended, but before the end of the fiscal year. |
| Expenditures are approved after the end of the fiscal year, for example in the next budget. |
| Such expenditure takes place without legislative approval. |
| Not applicable/other (please comment). |

**Citation:**

**Comment:**
Expenditures from contingency funds are approved as part of the main budget but Parliament does not know the exact purposes towards which these funds will be used later in the year.

**Researcher’s Response to this Question was “a.”**

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:** A more appropriate response to this question would be “d.” The contingency fund is approved in general but not the specific expenditures for different purposes later on.

**Researcher Response:** I suggest the answer should be changed as suggested by Peer Reviewer two “d.”

**IBP Comment:** IBP editors chose answer “d” to maintain the consistency of the data across the countries.


101. How long after the end of the budget year does the executive release to the public a year-end report that discusses the budget’s actual outcome for the year?

a. The report is released six months or less after the end of the fiscal year.
b. The report is released 12 months or less (but more than six months) after the end of the fiscal year.
c. The report is released more than 12 months after the end of the fiscal year.
d. The executive does not release a year-end report.
e. Not applicable/other (please comment).

Citation:

Comment: The Bank of Namibia produces a quarterly bulletin which sometimes includes discussion and data on the budget's actual outcome for the year. The latest Bank of Namibia Annual Report 2006 contains actual revenue and expenditure data for 2005/06 and revised estimates for 2006/07 but nothing on revenue or expenditure has been presented in later quarterly bulletins.

Researcher’s Response to this Question was “a.”

Peer Reviewer One Comment: The Year-end report referred to in this question is a full report which is only presented for BY 2 in each budget. The more appropriate answer here would be “c.”

Peer Reviewer Two Comment: A more appropriate response to this question would be “d” since the Bank of Namibia provides data but not the executive.

Researcher Response: I suggest the answer should be changed as suggested by Peer Reviewer one “c.” I chose my answer because the AG’s report is at least two years after the BY.

IBP Comment: IBP editors chose answer “c” to maintain the consistency of the data across the countries.
102. In the year-end report have the data on the actual outcomes been audited?

a. Yes, all data on actual outcomes have been audited.
b. At least two-thirds, but not all, of the data on actual outcomes have been audited.
c. Less than two-thirds of the data on actual outcomes have been audited.
d. None of the data on actual outcomes has been audited, or a year-end report is not released.
e. Not applicable/other (please comment).

Citation:

Comment:

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**

d

103. Does the year-end report explain the difference between the enacted levels (including in-year changes approved by the legislature) and the actual outcome for expenditures?

a. Yes, an extensive explanation of the differences is presented, including both a narrative discussion and quantitative estimates.
b. Yes, an explanation is presented, highlighting key differences, but some details are excluded.
c. Yes, some explanation is presented, but it lacks important details.
d. No, an explanation is not presented, or such a report is not released.
e. Not applicable/other (please comment).

Citation:

Comment:

**Researcher’s Response to this Question was “d.”**

**Peer Reviewer One Comment:** The change to “d” from a “c” rating in OBI2006 seems correct, but the researcher should provide a comment as to the reason for the change.

**Peer Reviewer Two Comment:**

**Researcher Response:** I suggest the answer should be changed as suggested by Peer Reviewer one “c” Some explanation is given.

**IBP Comment:** IBP editors chose answer “c” to maintain the consistency of the data across the countries.
104. What level of detail is the focus of the explanation of the differences between the enacted levels and the actual outcome for expenditures presented in the year-end report?

   a. The explanation of the differences between the enacted expenditure levels and the actual outcome focuses on the program level.
   b. The explanation focuses on departmental totals (or functional totals) or some lower level of detail (but not the program level in all cases).
   c. The explanation focuses on a higher level of aggregation than departmental totals (or functional totals).
   d. No explanation of the differences is provided, or such a report is not released.
   e. Not applicable/other (please comment).

Citation:

Comment:

**Peer Reviewer One Comment:** The change to “d” from a “c” rating in OBI2006 seems correct, but the researcher should provide a comment as to the reason for the change.

**Peer Reviewer Two Comment:**

**Researcher Response:** I suggest the answer should remain as I indicated in the questionnaire, “d.” I chose my answer because this response is more accurate.

**IBP Comment:** IBP editors chose answer “d” to maintain the consistency of the data across the countries.
105. Does the year-end report explain the difference between the enacted levels (including in-year changes approved by the legislature) and the actual outcome for revenues?

a. Yes, an extensive explanation of the differences is presented, including both a narrative discussion and quantitative estimates.
b. Yes, an explanation is presented, highlighting key differences, but some details are excluded.
c. Yes, some explanation is presented, but it lacks important details.
d. No, an explanation is not presented, or such a report is not released.
e. Not applicable/other (please comment).

Citation:

Comment:

**Researcher’s Response to this Question was “d.”**

**Peer Reviewer One Comment:** The change to “d” from a “c” rating in OBI2006 seems correct, but the researcher should provide a comment as to the reason for the change.

**Peer Reviewer Two Comment:**

**Researcher Response:** I suggest the answer should remain as I indicated in the questionnaire, “d.” I chose my answer because this answer is more accurate.

**IBP Comment:** IBP editors chose answer “d” to maintain the consistency of the data across the countries.
<table>
<thead>
<tr>
<th>106. Does the year-end report explain the difference between the original macroeconomic forecast for the fiscal year and the actual outcome for that year?</th>
</tr>
</thead>
<tbody>
<tr>
<td>a. Yes, an extensive explanation of the differences is presented, including both a narrative discussion and quantitative estimates.</td>
</tr>
<tr>
<td>b. Yes, an explanation is presented, highlighting key differences, but some details are excluded.</td>
</tr>
<tr>
<td>c. Yes, some explanation is presented, but it lacks important details.</td>
</tr>
<tr>
<td>d. No, an explanation is not presented, or such a report is not released.</td>
</tr>
<tr>
<td>e. Not applicable/other (please comment).</td>
</tr>
</tbody>
</table>

Citation: [Citation]  
Comment: [Comment]  

**Peer Reviewer One Comment:** The change to “d” from a “c” rating in OBI2006 seems correct, but the researcher should provide a comment as to the reason for the change.  

**Peer Reviewer Two Comment:** [Peer Reviewer Two Comment]  

**Researcher Response:** I suggest the answer should remain as I indicated in the questionnaire, “d.” I chose my answer because this answer is more accurate.  

**IBP Comment:** IBP editors chose answer “d” to maintain the consistency of the data across the countries.

<table>
<thead>
<tr>
<th>107. Does the year-end report explain the difference between the original estimates of non-financial data and the actual outcome?</th>
</tr>
</thead>
<tbody>
<tr>
<td>a. Yes, an extensive explanation of the differences is presented, including both a narrative discussion and quantitative estimates.</td>
</tr>
<tr>
<td>b. Yes, an explanation is presented, highlighting key differences, but some details are excluded.</td>
</tr>
<tr>
<td>c. Yes, some explanation is presented, but it lacks important details.</td>
</tr>
<tr>
<td>d. No, an explanation is not presented, or such a report is not released.</td>
</tr>
<tr>
<td>e. Not applicable/other (please comment).</td>
</tr>
</tbody>
</table>

Citation: [Citation]  
Comment: [Comment]  

**Peer Reviewer One Comment:** [Peer Reviewer One Comment]  

**Peer Reviewer Two Comment:** [Peer Reviewer Two Comment]
108. Does the year-end report explain the difference between the original performance indicators and the actual outcome?

  a. Yes, an extensive explanation of the differences is presented, including both a narrative discussion and quantitative estimates.
  b. Yes, an explanation is presented, highlighting key differences, but some details are excluded.
  c. Yes, some explanation is presented, but it lacks important details.
  d. No, an explanation is not presented, or such a report is not released.
  e. Not applicable/other (please comment).

Citation:

Comment:

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**

<table>
<thead>
<tr>
<th>109. Does the year-end report explain the difference between the enacted level of funds intended to benefit directly the country’s most impoverished populations and the actual outcome?</th>
</tr>
</thead>
<tbody>
<tr>
<td>a. Yes, an extensive explanation of the differences is presented, including both a narrative discussion and quantitative estimates.</td>
</tr>
<tr>
<td>b. Yes, an explanation is presented, highlighting key differences, but some details are excluded.</td>
</tr>
<tr>
<td>c. Yes, some explanation is presented, but it lacks important details.</td>
</tr>
<tr>
<td>d. No, an explanation is not presented, or such a report is not released.</td>
</tr>
<tr>
<td>e. Not applicable/other (please comment).</td>
</tr>
</tbody>
</table>

Citation:

Comment:

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**
110. Does the year-end report present the actual outcome for extra-budgetary funds?

a. Yes, extensive information on the actual outcome for extra-budgetary funds is presented, including both a narrative discussion and quantitative estimates.
b. Yes, information is presented, highlighting key issues, but some details are excluded.
c. Yes, some information is presented, but it lacks important details.
d. No, information is not presented on extra-budgetary funds, or such a report is not released.
e. Not applicable/other (please comment).

Citation:

Comment:

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**

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<table>
<thead>
<tr>
<th>The Independence and Performance of the Supreme Audit Institution</th>
</tr>
</thead>
<tbody>
<tr>
<td>111. How long after the end of the fiscal year are the final annual expenditures of national departments audited and (except for secret programs) released to the public?</td>
</tr>
<tr>
<td>----------------------------------------------------------------</td>
</tr>
<tr>
<td>a. Final audited accounts are released to the public six months or less after the end of the fiscal year.</td>
</tr>
<tr>
<td>b. Final audited accounts are released 12 months or less (but more than six months) after the end of the fiscal year.</td>
</tr>
<tr>
<td>c. Final audit accounts are released more than 12 months, but within 24 months of the end of the fiscal year.</td>
</tr>
<tr>
<td>d. Final audited accounts are not completed within 24 months after the end of the fiscal year or they are not released to the public.</td>
</tr>
<tr>
<td>e. Not applicable/other (please comment).</td>
</tr>
</tbody>
</table>

Citation:

There is a considerable lag between the end of a financial year and the completion of audited figures. At this stage (during the second quarter of FY 07/08) the latest Auditor-General's report is for FY 2004/05 which was released in September 2006 ie. more than 12 months but within 24 months of the end of the fiscal year.

Comment:

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**
112. Two years after the completion of a fiscal year, what percentage of annual expenditures has been audited and (except for secret programs) the report(s) released to the public?

a. All expenditures have been audited and the reports released to the public.
b. Expenditures representing at least two-thirds of, but not all, expenditure have been audited.
c. Expenditure representing less than two-thirds of expenditure have been audited.
d. No expenditures have been audited, the reports have not been released to the public, or was released more than 24 months after the end of the fiscal year.
e. Not applicable/other (please comment).

Citation:
See the Summary Audit Report on the Accounts of the Government of Namibia for the Financial Year Ended 31 March 2005. This is the latest Auditor-General's report currently available to the public. The report for 2005/06 is apparently due to be released shortly.

Comment:
The situation is improving as budgetary allocations to the Office of the Auditor-General have been increased. Since the end of FY 2004/05 all expenditures have been audited within two years.

Peer Reviewer One Comment:

Peer Reviewer Two Comment:

113. Does the annual audit report(s) that is released to the public include an executive summary?

a. The annual audit report(s) includes one or more executive summaries summarizing the report’s content.
b. No, the audit report(s) does not include an executive summary, or such reports are not released to the public, or was released more than 24 months after the end of the fiscal year.
c. Not applicable/other (please comment).

Citation:

Comment:
The latest Auditor-General's report is only a summary audit report. There is no longer a fuller, more comprehensive report. Previously, the Auditor-General used to wait until all ministries had submitted their reports before finalising and publishing one comprehensive audit document for all ministries. Now reports from individual ministries are audited and published as they are submitted. One final summary document is then put together once all reports have been submitted and audited.

Peer Reviewer One Comment:

Peer Reviewer Two Comment:
114. Must a branch of government other than the executive (such as the legislature or the judiciary) give final consent before the head of the Supreme Audit Institution (SAI) can be removed from office?

   a. Yes, the head of the SAI may only be removed by the legislature or judiciary, or the legislature or judiciary must give final consent before they are removed.
   b. No, the executive may remove the head of the SAI without the final consent of the judiciary or legislature.
   c. Not applicable/other (please comment).

Citation:
Article 127 of the Constitution of the Republic of Namibia states that the Auditor-General can only be removed if "a two-thirds majority of all the members of the National Assembly vote for such removal on the ground of mental incapacity or gross misconduct." However, given that in Namibia the executive dominates the legislature, in effect the executive could remove the head of the SAI.

Comment:
An Auditor-General has so far never been removed from office.

Peer Reviewer One Comment:

Peer Reviewer Two Comment:

d

d

115. Does the Supreme Audit Institution release to the public audits of extra-budgetary funds?

   a. Yes, the SAI releases to the public audits of all extra-budgetary funds.
   b. Yes, the SAI releases audits representing at least two-thirds of, but not all, extra-budgetary funds.
   c. Yes, the SAI releases audits representing less than two-thirds of all extra-budgetary funds.
   d. No, the SAI does not release to the public audits of extra-budgetary funds, or it does not audit such funds, or such a report was released more than 24 months after the end of the fiscal year.
   e. Not applicable/other (please comment).

Citation:

Comment:
In theory the SAI can release to the public audits of extra-budgetary funds. In practice this has never happened.

Peer Reviewer One Comment:

Peer Reviewer Two Comment:
116. Beyond the established year-end attestation audits, does the Supreme Audit Institution (SAI) have *the discretion in law* to undertake those audits it may wish to?

a. The SAI has full discretion to decide which audits it wishes to undertake.
b. The SAI has significant discretion, but faces some limitations.
c. The SAI has some discretion, but faces considerable limitations.
d. The SAI has no discretion to decide which audits it wishes to undertake.
e. Not applicable/other (please comment).

**Citation:**

**Comment:**
Article 127 (2) of the Constitution states that the Auditor-General shall "audit the State Revenue Fund and shall perform all other functions assigned to him or her by the Government or by Act of Parliament." Apart from limitations of will and resources, Section 25 (3) of the State Finance Act gives the President powers to limit investigations by the Auditor-General.

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**
117. Who determines the budget of the Supreme Audit Institution?

a. The budget of the SAI is determined by the legislature or judiciary (or some independent body), and the funding level is broadly consistent with the resources the SAI needs to fulfill its mandate.

b. The budget of the SAI is determined by the executive, and the funding level is broadly consistent with the resources the SAI needs to fulfill its mandate.

c. The budget of the SAI is determined by the legislature or judiciary (or some independent body), but the funding level is not consistent with the resources the SAI needs to fulfill its mandate.

d. The budget of the SAI is determined by the executive, but the funding level is not consistent with the resources the SAI needs to fulfill its mandate.

e. Not applicable/other (please comment).

Citation:
The MTEF document contains details of donor assistance to the Office of the Auditor-General on page 90.

Comment:
In theory the budget of the SAI is determined by the legislature since, as part of the budget process, it must be approved by Parliament. In practice, given the executive's dominance of the legislature, the executive determines the budget of the SAI. However, the Office of the Auditor-General can and has received extra-budgetary assistance from donors. The budget of the Auditor-General has increased from N$16.6 million actual expenditure in 2004/05 to N$26 million budgeted expenditure in 2007/08.

Researcher’s Response to this Question was “d.”

Peer Reviewer One Comment: Despite the increase in budget for the SAI, the rating on this question has been changed from an “a” to a “d.” The possible contradiction here should be explained in a comment.

Peer Reviewer Two Comment:

Researcher Response: I suggest the answer should remain as I indicated in the questionnaire, “d.” I chose my answer because this response is more accurate.

IBP Comment: IBP editors chose answer “d” to maintain the consistency of the data across the countries.
118. Does the Supreme Audit Institution employ designated staff for undertaking audits of the central government agencies pertaining to the security sector (military, police, intelligence services)?

- a. The SAI employs designated staff, and the staffing levels are broadly consistent with the resources the SAI needs to fulfill its mandate.
- b. The SAI employs designated staff, but the staffing levels are a cause of some constraints to the SAI in fulfilling its mandate.
- c. The SAI employs designated staff, but the staffing levels pose a significant constraint on the SAI in fulfilling its mandate.
- d. The SAI does not employ designated staff for auditing of the security sector, or does not undertake audits of the security sector.
- e. Not applicable/other (please comment).

Citation:

Comment:

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**

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119. Does the Supreme Audit Institution maintain formal mechanisms of communication with the public to receive complaints and suggestions to assist it in determining its audit program (that is, to identify the agencies, programs, or projects it will audit)?

- a. Yes, the SAI maintains mechanisms of communication with the public, and received more than 100 communications from the public during the past year.
- b. Yes, the SAI maintains mechanisms of communication with the public, and received less than 100 but more than ten communications from the public during the past year.
- c. Yes, the SAI maintains mechanisms of communication with the public but it receives very little (less than ten) or no information from the public on potential subjects for audit.
- d. No, the SAI does not maintain any formal mechanisms of communication with the public.
- e. Not applicable.

Citation:

Comment:
The Auditor-General sits in on public hearings of the Public Accounts Committee and monitors and responds to media reports on areas that require attention.

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**

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85
120. Does a committee of the legislature view and scrutinize the audit reports?

- a. Yes, all audit reports are scrutinized.
- b. Yes, most audit reports are scrutinized.
- c. Yes, some audit reports are scrutinized.
- d. No, audit reports are not scrutinized.
- e. Not applicable/other (please comment).

Citation:
The Public Accounts Committee, chaired by Johan de Waal, scrutinizes all audit reports. The PAC elects the chair from its members for a period of 5 years.

Comment:

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**

121. Does the executive make available to the public a report on what steps it has taken to address audit recommendations or findings that indicate a need for remedial action?

- a. Yes, the executive reports publicly on what steps it has taken to address audit findings.
- b. Yes, the executive reports publicly on most audit findings.
- c. Yes, the executive reports publicly on some audit findings.
- d. No, the executive does not report on steps it has taken to address audit findings.
- e. Not applicable/other (please comment).

Citation:

Comment:
It is the Public Accounts Committee that has to follow up on audit recommendations or findings but the PAC does not have the resources to undertake such work and relies heavily on the Office of the Auditor General.

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**

122. Does either the Supreme Audit Institution or the legislature release to the public a report that tracks actions taken by the executive to address audit recommendations?

a. Yes, a comprehensive report is released regularly that tracks actions taken by the executive to address audit recommendations.
b. Yes, a report is released, covering key audit recommendations, but some details are excluded.
c. Yes, a report is released, but it lacks important details.
d. No, a report is not produced or it is prepared for internal purposes only (please specify).
e. Not applicable/other (please comment).

Citation:
Comment:

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**

123. Are audit reports of the annual accounts of the security sector (military, police, intelligence services) and other secret programs provided to the legislature (or relevant committee)?

a. Yes, legislators are provided with detailed audit reports related to the security sector and other secret programs.
b. Yes, legislators are provided audit reports on secret items, but some details are excluded.
c. Yes, legislators are provided audit reports on secret items, but they lack important details.
d. No, legislators are not provided audit reports on secret items, or secret programs are not audited (please specify).
e. Not applicable/other (please comment).

Citation:
Comment:
Legislators as a whole receive audit reports on each ministry including the Ministry of Defence which provides information at a certain level of disaggregation. Members of the Parliamentary Standing Committee on Security receive more detailed information but are sworn to secrecy.

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**