

International Budget Partnership
OPEN BUDGET QUESTIONNAIRE

RUSSIA

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International Budget Partnership
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Section One: The Availability of Budget Documents

Table 1. Budget Year of Documents Used in Completing the Questionnaire

Please indicate the budget year of the document used to complete the questionnaire. If the document is not available to the public, please state, "Not Available."

| Budget Documents Used in Completing the Questionnaire | |
|---|------------------|
| <i>As explained in the guide to the questionnaire, documents from a variety of fiscal years are referred to throughout the questionnaire. Please indicate below for which fiscal year responses to questions relating to each report or experience were based on.</i> | |
| | Budget Year Used |
| Pre-Budget Statement | 2008-2010 |
| Budget Summary | 2008-2010 |
| Executive's Budget Proposal | 2008-2010 |
| Supporting Budget Documents | 2008-2010 |
| Citizens Budget | 2008-2010 |
| Enacted Budget | 2008-2010 |
| In-Year Reports | 2007 |
| Mid-Year Report | Not Available |
| Year-End Report | 2005, 2006 |
| Audit Report | 2005 |

Table 2. Key Budget Documents Used: Full Titles and Internet Links

Please provide the full title, date and Internet link for all documents to be cited in Sections 2 & 3.

If an Internet link is not available for the document, please indicate one of these three answers: “Not Produced,” “Produced but Not Available to the Public,” “Publicly Available, but Not on the Internet.”

| Budget Document | Full Title, Date, and Internet Link |
|---|---|
| Pre-Budget Statement | <p>The Perspective Financial Plan Of The Russian Federation for 2007-2009 is approved by the order of the Government of the Russian Federation from 30.12.2006 №1860-p; http://www.government.ru/government/governmentactivity/rfgovernmentdecisions/archive/2007/01/22/cd9df224418647c7b521c33aefed0e1a.doc</p> <p>The Basic Characteristics of the Federal Budget for 2008-2010</p> |
| Budget Summary | <p>The Basic Directions Budgetary And The Tax Policy For 2008-2010 http://www1.minfin.ru/budget/proj_bud08-10.zip</p> |
| Executive’s Budget Proposal | <p>The project of the Federal law on the Federal budget for 2008 and for the period till 2010, 2nd May 2007. http://www1.minfin.ru/budget/proj_bud08-10.zip</p> |
| Budget Document One in Support of the Executive’s Budget Proposal | <p>Explanatory Note to parameters of the project of the federal budget for 2008 and for the period till 2010. http://www1.minfin.ru/the official information/ 2nd May 2007</p> |
| Budget Document Two in Support of the Executive’s Budget Proposal | <p>The Basic Directions Budgetary And The Tax Policy For 2008-2010. http://www1.minfin.ru/the official information/ 2nd May 2007</p> |
| Budget Document Three in Support of the Executive’s Budget Proposal | <p>Forecast social–economic development of the Russian Federation for 2008, parameters of the forecast for the period till 2010 and marginal levels of the prices (tariffs) for production (services) of subjects of natural monopolies 12th May 2007 (http://www.economy.gov.ru) http://www.economy.gov.ru/wps/wcm/connect/economylib/mert/resources/a480998047984ce9bc03beb357adb66a/osnovnye_pokazateli_prognoza_sotsialno-ekonomicheskogo_razvitiya_rossiiskoi_federacii_do_2010_goda.xls http://www.economy.gov.ru/wps/wcm/connect/economylib/mert/resources/a480998047984ce9bc01beb357adb66a/is</p> |

| | |
|-----------------------------------|---|
| | <p>hodnye_usloviya_dlya_formirovaniya_variantov_razvitiya_ekonomiki_na_period_do_2010_goda.xls</p> |
| Citizens Budget | <p>November 2007; Publicly Available, but not on the Internet</p> |
| Enacted Budget | <p>The Federal Law "About the federal budget for the 2008 and for the planned period 2009 and 2010 years" from 24 July 2007 № № 425229-4 -FZ. It is published in "The Russian Newspaper" (Federal release) N 4431 from 3 August 2007 http://www.rg.ru/2007/08/03/budjet-dok.html http://www1.minfin.ru/ http://www.duma.gov.ru/faces/lawsearch/gointer.jsp?c=425229-4</p> |
| In-Year Reports | <p>Tentative estimation of execution of the federal budget http://www1.minfin.ru/ the official information; The Report On Execution Of The Budget http://www.roskazna.ru/reports/fb.html</p> <p>The report on execution of the federal budget for January-June, 2007 http://www.1minfin.ru http://www.roskazna.ru/reports/fb.html</p> |
| Mid-Year Review | <p>Produced but not Available to the Public</p> |
| Year-End Report | <p>The federal law of the Russian Federation from 9th April 2007 № 41-ФЗ "About execution of the federal budget for 2005" It is published in " the Russian newspaper " (Federal release) №4339 from 12.04.2007;</p> <p>The project of the federal law of the Russian Federation "About execution of the federal budget for 2006" It is approved in the first reading 6th September 2007;</p> |
| Audit Report | <p>Conclusion of the Accounting Chamber of Russian Federation on the Report of the Government of Russian Federation on execution of the federal budget for 2005 year, presented in the form of federal law draft "On Execution of the federal budget for 2005 year" 5th December 2006; http://www.ach.gov.ru/results/reports/2005.php</p> <p>REPORT ON THE ACCOUNTING CHAMBER OF RUSSIAN FEDERATION WORK IN 2006 YEAR; 2nd March 2007 http://www.ach.gov.ru/results/reports/2006.php</p> |
| Other Documents | <p>http://www.duma.ru</p> |
| Relevant Ministries & Departments | <p>http://www.roskazna.ru http://www.economy.gov.ru http://www.nalog.ru/</p> |

Table 3. Distribution of Documents Related to the Executive’s Budget Proposal

| DISTRIBUTION OF BUDGET DOCUMENTS | | | | | | |
|--|------------|------------------------------------|-----------------|-----------------------|-----------------------|-----------------|
| <i>For the following reports, place “Yes” in the appropriate row below to indicate if the report is:</i> | | | | | | |
| | Pre-budget | Executive’s Budget Proposal | | | | Citizens budget |
| | | Main document | Budget summary* | Supporting Document 1 | Supporting Document 2 | |
| A. Not produced, even for internal purposes | | | | | | |
| B. Produced for internal purposes, but not available to the public | | | | | | |
| C. Produced and available to the public, but only on request | | | | | | |
| D. Produced and distributed to the public (for example, in libraries, posted on the Internet.) | Yes | Yes | Yes | Yes | Yes | Yes |
| <i>For budget reports that are produced and distributed to the public, what steps does the executive take to distribute these reports and to promote interest in them? For each characteristic, mark “Yes” if yes, “No” if no, or “NA” if Not Available.</i> | | | | | | |
| | Pre-budget | Executive’s Budget | | | | Citizens budget |
| | | Main document | Budget summary* | Supporting Document 1 | Supporting Document 2 | |
| 1. The release date is known at least one month in advance | Yes | Yes | Yes | Yes | Yes | No |
| 2. Advance notification of release is sent to users, media | Yes | Yes | Yes | Yes | Yes | Yes |
| 3. Released to public same day as official release to media | Yes | Yes | Yes | Yes | Yes | No |
| 4. Available on the Internet free of charge | Yes | Yes | Yes | Yes | Yes | No |
| 5. Free print copies available, limited distribution | No | Yes | Yes | No | No | Yes |
| 6. Free print copies available, mass distribution | No | No | No | No | No | No |
| 7. Readily available outside capital and/or big cities [†] | Yes | Yes | Yes | Yes | Yes | Yes |
| 8. Written in more than one language | No | No | No | No | No | No |
| 9. News conference is held to discuss release | Yes | Yes | Yes | No | No | No |

*A budget summary should be a stand-alone document, which could include a budget speech or a separately published executive summary.

[†]Mark “Yes” if access by mail order or by Internet, if Internet service is readily available outside the capital and/or big cities.

Table 4. Distribution of the Enacted Budget and Other Reports

| DISTRIBUTION OF ENACTED BUDGET AND OTHER REPORTS | | | | | |
|--|----------------|-----------------|-----------------|-----------------|--------------|
| <i>For the following reports, place a “Yes” in the appropriate row below to indicate if the report is:</i> | | | | | |
| | Enacted budget | In-year reports | Mid-year review | Year-end report | Audit report |
| A. Not produced, even for internal purposes | | | | | |
| B. Produced for internal purposes, but not available to the public | | | Yes | | |
| C. Produced and available to the public, but only on request | | | | | |
| D. Produced and distributed to the public (for example, in libraries, posted on the Internet.) | Yes | Yes | | Yes | Yes |
| <i>For budget reports that are produced and distributed to the public, what steps does the executive take to distribute these reports and to promote interest in them? For each characteristic, mark “Yes” if yes, “No” if no, or “NA” if Not Available.</i> | | | | | |
| | Enacted budget | In-year reports | Mid-year review | Year-end report | Audit report |
| 1. The release date is known at least one month in advance | Yes | Yes | NA | No | No |
| 2. Advance notification of release sent to users, media | No | No | NA | No | No |
| 3. Released to public same day as official release to media | Yes | Yes | NA | Yes | No |
| 4. Available on the Internet free of charge | Yes | Yes | NA | Yes | Yes |
| 5. Free print copies available, limited distribution | Yes | Yes | NA | Yes | Yes |
| 6. Free print copies available, mass distribution | No | No | NA | No | No |
| 7. Readily available outside capital/big cities ⁺ | Yes | Yes | NA | Yes | Yes |
| 8. Written in more than one language | No | No | NA | No | No |
| 9. News conference is held to discuss release | Yes | No | NA | No | No |

⁺Mark “Yes” if access is available by mail order or by Internet, if Internet service is readily available outside the capital and/or big cities.

Section Two: The Executive's Budget Proposal

Notes on abbreviations:

BY = budget year (year for which the budget proposals are being made)

BY+1 = one year beyond the budget year

BY-1 = one year before the budget year

Please mark your answer by placing the appropriate letter in the box to the right of the question. For all answers marked "not applicable/other," please provide a brief explanation indicating either why the answer choices provided are not applicable or why another response would be more appropriate.

| The Executive's Budget Proposal | |
|--|---|
| Estimates for the Budget Year and Beyond | |
| <p>1. Does the executive's budget or any supporting budget documentation present expenditures for the budget year that are classified by administrative unit (that is, by ministry, department, or agency)?</p> <ol style="list-style-type: none"> All expenditures are classified by administrative unit. Expenditures are classified by administrative unit, but some small units are not shown separately. Expenditures are classified by administrative unit, but a significant number of units are not shown separately. No expenditures classified by administrative unit are presented. Not applicable/other (please comment). <p><u>Citation:</u> The answer selected demonstrates an improvement in performance from the 2006 round of research. According to art.7 p.6 of The Project of The Federal Budget for 2008-2010, expenditures are classified by administrative unit is presented: for 2008 – according to appendices 28, 29 (confidentially) and 30 (top secret); on 2009 - 2010 – according to appendices 31, 32 (confidentially) and 33 (top secret). The detailed information by administrative units is presented in The Explanatory Note To Parameters Of The Project Of The Federal Budget For 2008 And For The Period Till 2010.</p> <p><u>Comment:</u></p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u> I suspect that the author misunderstood the term “classified” here. I would think that the more accurate rating here would be “b.” This is because there is considerable amount of undisclosed (secret) spending, for which is not entirely clear to which administrative units they are assigned”</p> <p><u>Researcher Response:</u> I chose my answer “a” because in the budget draft for 2008-2010 there is a detailed breakdown on agencies and there are explanations in the Explanatory note. Secret articles are confirmed only within the federal budget and their volume is reflected in expenditures on agencies, including the military agencies.</p> <p><u>IBP Comment:</u> IBP editors chose answer, “a” consistent with researcher’s response.</p> | a |

| | |
|--|---|
| <p>2. Does the executive’s budget or any supporting budget documentation present expenditures for the budget year that are classified by functional classification?</p> <p>a. All expenditures are classified by functional classification, and the categorization is compatible with international standards.</p> <p>b. All expenditures are classified by functional classification, but the categorization is not compatible with international standards.</p> <p>c. Some, but not all, expenditures are classified by function.</p> <p>d. No expenditures classified by function are presented.</p> <p>e. Not applicable/other (please comment).</p> <p><u>Citation:</u> According to art.7 p.1 of The Project of the Federal Budget for 2008-2010, expenditures are classified by functional classification is presented: for 2008 – according to appendices 10, 11 (confidentially); on 2009 - 2010 – according to appendices 12, 13 (confidentially).</p> <p><u>Comment:</u></p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u> Annexes 10 and 11 provide very detailed functional classification and they are available from the Ministry’s website.</p> | b |
| <p>3. Does the executive’s budget or any supporting budget documentation present expenditures for the budget year that are classified by economic classification?</p> <p>a. All expenditures are classified by economic classification, and the categorization is compatible with international standards.</p> <p>b. All expenditures are classified by economic classification, but the categorization is not compatible with international standards.</p> <p>c. Some, but not all, expenditures are classified by economic classification.</p> <p>d. No expenditures classified by economic classification are presented.</p> <p>e. Not applicable/other (please comment).</p> <p><u>Citation:</u> The information by economic classification is presented in The Explanatory Note To Parameters Of The Project Of The Federal Budget For 2008 And For The Period Till 2010.</p> <p><u>Comment:</u></p> <p><u>Peer Reviewer One Comment:</u> A more appropriate response to this question would be “d.” Expenditures are not classified by economic classification. Technically, in the new edition of the Budget Code economic classification is called “classification of operations in public sector” and in essence coincides with the economic classification that was used previously. This classification is not used in budget proposal.</p> <p><u>Peer Reviewer Two Comment:</u> I agree with the Rating "c."</p> | c |

But I do not see the economic classification in the Explanatory note. Moreover, it is worth noting the numbers in the Note reflects that draft budget, not the budget finally approved by the Duma. In short, some elements of economic classification are available, but I am unable to locate a comprehensive economic classification.

Researcher Response: I suggest the answer should remain as I indicated in the questionnaire “c”

In fact according with new edition of the Budget Code (Federal Law 26.04.2007 N 63-FZ) instead of “economic classification” is “Classification of the operations of the public administration sector»

Code of classification of the public administration sector consists of the code of group, article and subarticle of the operations of the public administration sector. United for the budgets of the budget system of Russian Federation groups and articles of the operations of the public administration sector are the following:

- Salaries and taxes for salaries
- Fees for works and services
- Service for the state and municipal debt
- Gratuitous transfers to organizations
- Gratuitous transfers to budgets
- Social care
- Expenditures on operations with actives
- Other expenses
- Increase of the cost of the general means

Explanations for these articles are in the Explanatory note

IBP Comment: IBP editors chose answer, “c” to maintain consistency with the criteria used for selecting answer across countries.

4. Does the executive's budget or any supporting budget documentation present expenditures for individual programs for the budget year?

- a. Program-level data are presented for all expenditures.
- b. Program-level data are presented for at least two-thirds of, but not all, expenditures.
- c. Program-level data are presented, but for less than two-thirds of expenditures.
- d. No program-level data are presented.
- e. Not applicable/other (please comment).

Citation:

According to art.7 of The Project of the Federal Budget for 2008-2010, expenditures are classified by section, subitem, target article, a kind of expenditure is presented: for 2008 – according to appendices 10, 11 (confidentially); on 2009 - 2010 – according to appendices 12, 13 (confidentially).

Comment:

Peer Reviewer One Comment:

Peer Reviewer Two Comment: A more appropriate response to this question would be “c.” Annexes 22 and 25 provide program classification of the budget, but they cover less 25% of total spending.

Researcher Response: I suggest the answer should remain as I indicated in the questionnaire “a.”

«Expenditures for individual programs» - gives the detail for expenditures for the expenses for the federal budget.

Peer Reviewer Two Comment y note for the attachments on concrete Programs, which are financed within the federal budget

As shown in the Attachments 22 и 25 of the Program as the other expenditures of the federal have high level of detail.

IBP Comment: IBP editors chose answer, “a” to maintain consistency with the criteria used for selecting answers across countries.

a

| | |
|---|---|
| <p>5. In the executive’s budget or any supporting budget documentation, are estimates of the aggregate level of expenditure presented for a multi-year period (at least two years beyond the budget year)?</p> <p>a. Yes, multi-year estimates of aggregate expenditure are presented. b. No, multi-year estimates of aggregate expenditure are not presented. c. Not applicable/other (please comment).</p> <p><u>Citation:</u> The answer selected demonstrates an improvement in performance from the 2006 round of research. The Project of the Federal Budget for 2008-2010 - the first three-year budget of the country</p> <p><u>Comment:</u></p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p> | a |
| <p>6. In the executive’s budget or any supporting budget documentation, is more detail than just the aggregate level presented for expenditure estimates that cover a multi-year period (for at least two years beyond the budget year)?</p> <p>a. Yes, multi-year expenditure estimates are presented for all individual programs, and for one or more expenditure classification (such as functional, economic, or administrative). b. Yes, multi-year estimates are presented for one or more expenditure classification (such as functional, economic, or administrative), but only for some individual programs. c. Yes, multi-year estimates are presented, but only for a portion of one or more of the expenditure classifications (such as some functions, or some administrative units) and/or for only some individual programs. d. No, multi-year estimates are presented for aggregate expenditure only, or they are not presented at all. e. Not applicable/other (please comment).</p> <p><u>Citation:</u> The answer selected demonstrates an improvement in performance from the 2006 round of research. According to art.7 p.6 of The Project of the Federal Budget for 2008-2010, expenditures are classified by administrative unit is presented on 2009 - 2010 – according to appendices 31, 32 (confidentially) and 33 (top secret). According to art.7 p.1 of The Project of the Federal Budget for 2008-2010, expenditures are classified by functional classification is presented on 2009 - 2010 – according to appendices 12, 13 (confidentially).</p> <p><u>Comment:</u></p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p> | a |

7. Does the executive's budget or any supporting budget documentation identify the different sources of tax revenue (such as income tax or VAT) for the budget year?

- a. All sources of tax revenue are identified individually.
- b. Sources of tax revenue amounting to at least two-thirds of, but not all, tax revenues are identified individually.
- c. Sources of tax revenue amounting to less than two-thirds of all tax revenues are identified individually.
- d. No sources of tax revenue are identified individually.
- e. Not applicable/other (please comment).

Citation:

All sources of tax revenue are identified individually in the project of the budget for 2008-2010 in the appendix 1,2 to The Explanatory Note To Parameters Of The Project Of The Federal Budget For 2008 And For The Period Till 2010 (The appendix1. The forecast of receipt of incomes of the federal budget for 2008-2010 in view of formation of oil-and-gas incomes. The appendix2. Receipts of incomes in the federal budget in 2008 and for the period till 2010)

Comment:

Peer Reviewer One Comment: Note that the executive's budget contains only aggregate revenue figure, and detailed breakdown is presented in Explanatory note only.

Peer Reviewer Two Comment:

a

8. Does the executive's budget or any supporting budget documentation identify the different sources of non-tax revenue (such as grants, property income, and sales of goods and services) for the budget year?
- All sources of non-tax revenue are identified individually.
 - Sources of non-tax revenue amounting to at least two-thirds of, but not all, non-tax revenues are identified individually.
 - Sources of non-tax revenues amounting to less than two-thirds of all non-tax revenue are identified individually.
 - No sources of non-tax revenues are identified individually.
 - Not applicable/other (please comment).

Citation:

Most sources of non-tax revenue are identified individually in the Project of the Federal Budget for 2008-2010 in the appendix 1,2 to The Explanatory Note To Parameters Of The Project Of The Federal Budget For 2008 And For The Period Till 2010 (The appendix1. The forecast of receipt of incomes of the federal budget for 2008-2010 in view of formation of oil-and-gas incomes. The appendix2. Receipts of incomes in the federal budget in 2008 and for the period till 2010)

Comment:

Researcher's Response to this Question was "b."

Peer Reviewer One Comment: A more appropriate response to this question would be "a." The Explanatory note contains detailed breakdown of all non-tax revenues (by sub-articles), including property income, sales of goods and services etc. The above reference is correct, and I could not find non-tax revenues that were not identified individually.

Peer Reviewer Two Comment: A more appropriate response to this question would be "a."
The Explanatory Note to the 2008 Budget Draft (pp 29-35) provides a detailed description of non-tax revenues

IBP Comment: IBP editors chose answer, "a" to maintain consistency with the criteria used for selecting answers across countries.

a

9. In the executive's budget or any supporting budget documentation, are estimates of the aggregate level of revenue presented for a multi-year period (at least two years beyond the budget year)?

- a. Yes, multi-year estimates of aggregate revenue are presented.
- b. No, multi-year estimates of aggregate revenue are not presented.
- c. Not applicable/other (please comment).

Citation:

The Project of the Federal Budget for 2008-2010 - the first three-year budget of the country. Tax and non-tax revenue are identified individually in the Project of the Federal Budget for 2008-2010 in the appendix 1,2 to The Explanatory Note To Parameters Of The Project Of The Federal Budget For 2008 And For The Period Till 2010 (The appendix1. The forecast of receipt of incomes of the federal budget for 2008-2010 in view of formation of oil-and-gas incomes. The appendix2. Receipts of incomes in the federal budget in 2008 and for the period till 2010)

Comment:

Peer Reviewer One Comment:

Peer Reviewer Two Comment:

a

10. In the executive's budget or any supporting budget documentation, is more detail than just the aggregate level presented for revenue estimates that cover a multi-year period (for at least two years beyond the budget year)?

- a. Yes, multi-year revenue estimates are presented for individual sources of revenue, and by revenue classification (such as tax and non-tax).
- b. Yes, multi-year estimates are presented by revenue classification (such as tax and non-tax), but only for some individual sources of revenue.
- c. Yes, multi-year estimates are presented, but only for some individual sources of revenue.
- d. No, multi-year estimates are presented for aggregate revenue only, or they are not presented at all.
- e. Not applicable/other (please comment).

Citation:

The Project of the Federal Budget for 2008-2010 - the first three-year budget of the country. Tax and non-tax revenue are identified individually in the Project of the Federal Budget for 2008-2010 in the appendix 1,2 to The Explanatory Note To Parameters Of The Project Of The Federal Budget For 2008 And For The Period Till 2010 (The appendix1. The forecast of receipt of incomes of the federal budget for 2008-2010 in view of formation of oil-and-gas incomes. The appendix2. Receipts of incomes in the federal budget in 2008 and for the period till 2010)

Comment:

Peer Reviewer One Comment:

Peer Reviewer Two Comment:

a

11. Does the executive's budget or any supporting budget documentation present data on the total government debt outstanding for the budget year?

- a. Yes, the data reflect the outstanding debt both at the start of the budget year and at the end of the budget year (and thereby reflect the net borrowing requirement of the budget).
- b. Yes, the data reflect the outstanding debt at the end of the budget year.
- c. Yes, the data reflect the outstanding debt at the start of the budget year.
- d. No, data on the outstanding debt are not presented.
- e. Not applicable/other (please comment).

Citation:

The answer selected demonstrates an improvement in performance from the 2006 round of research. According to art.1 of The Project of the budget for 2008-2010 affirms the top limit of the state internal and external duty of the Russian Federation on the beginning and the end of each year 2008-2010

Comment:

Peer Reviewer One Comment: A more appropriate response to this question would be "b." The data at the reference above reflect the top limit of state debt at the end of the budget year (so the data are for January 1 of the year, following the budget year), therefore the enacted BY-1 budget has to be employed in order to trace net increase of this indicator in BY.

Peer Reviewer Two Comment:

Researcher Response: I suggest the answer should remain "a."

I chose my answer because the data reflect the outstanding debt both at the start of the budget year and at the end of the budget year.

\In the previous research (OBI2006) the answer was "b," as the data reflect the outstanding debt at the end of the budget year.

IBP Comment: IBP editors chose answer, "a" to maintain consistency with the criteria used for selecting answers across countries

a

12. Does the executive's budget or any supporting budget documentation present interest payments on the debt for the budget year?

- a. Yes, interest payments on the debt are presented.
- b. No, interest payments on the debt are not presented.
- c. Not applicable/other (please comment).

Citation:

The information about interest payments on the debt for the budget year is presented on functional classification of expenditures.

The Project Of The Federal Budget:

| | 2008 | 2009 | 2010 |
|-------------------------------|-------|-------|-------|
| Total amount, billion roubles | 187,9 | 212,6 | 247,1 |

a

The description is presented in The Explanatory Note To Parameters Of The Project Of The Federal Budget For 2008 And For The Period Till 2010 p.65-66

Comment:

Peer Reviewer One Comment:

Peer Reviewer Two Comment:

13. Does the executive's budget or any supporting budget documentation present information related to the composition of government debt (such as interest rates on the debt, maturity profile of the debt, currency denomination of the debt, or whether it is domestic and external debt) for the budget year?
- Yes, extensive information related to the composition of government debt is presented.
 - Yes, key additional information is presented, but some details are excluded.
 - Yes, some additional information is presented, but it lacks important details.
 - No, additional information related to the composition of government debt is not presented.
 - Not applicable/other (please comment).

Citation:

The answer selected demonstrates an improvement in performance from the 2006 round of research. The program of the state internal loans is approved according to art.21 The Project of the Federal Budget (for 2008 the-appendix 41, on 2009 - 2010 - the appendix 42). The program of the state external loans is approved according to art.21 The Project of the Federal Budget (for 2008 the-appendix 45, on 2009 - 2010 - the appendix 46). Additional information presents in the Explanatory Note To Parameters Of The Project Of The Federal Budget For 2008 And For The Period Till 2010 p.456-461

Comment:

Researcher's Response to this Question was "a."

Peer Reviewer One Comment: A more appropriate response to this question would be "b" Interest rates are not indicated in the above-mentioned appendices.

Peer Reviewer Two Comment: A more appropriate response to this question would be "c."

I do not see detailed info on the structure of the debt stock. What is available is the data on the new debt flow, but also without details on e.g. maturity and currency structure of the debt.

Researcher Response: the information related to the composition of government debt (such as interest rates on the debt, maturity profile of the debt, currency denomination of the debt, or whether it is domestic and external debt) for the budget year is presented in more detail.

IBP Comment: IBP editors chose answer, "b" to maintain consistency with the criteria used for selecting answers across countries.

b

| | |
|---|---|
| <p>14. Does the executive's budget or any supporting budget documentation present the macroeconomic forecast upon which the budget projections are based?</p> <ol style="list-style-type: none"> Yes, an extensive discussion of the macroeconomic forecast is presented, and key assumptions (such as inflation, real GDP growth, unemployment rate, and interest rates) are stated explicitly. Yes, the macroeconomic forecast is discussed and most of the key assumptions are stated explicitly, but some details are excluded. Yes, there is some discussion of the macroeconomic forecast (and/or the presentation of key assumptions), but it lacks important details. No, information related to the macroeconomic forecast is not presented. Not applicable/other (please comment). <p><u>Citation:</u> The macroeconomic forecast is presented in the art.1 The Project of the budget (inflation, real GDP growth) and in The Explanatory Note To Parameters Of The Project Of The Federal Budget For 2008 And For The Period Till 2010 (the table 1 p.10 The basic macroeconomic parameters for 2007 and for the period till 2010). The detailed forecast socially-economic development of the Russian Federation for 2008, parameters of the forecast for the period till 2010 and marginal levels of the prices (tariffs) for production (services) of subjects of natural monopolies has been presented by the Ministry of economic development and trade in April 2007 (http://www.economy.gov.ru)</p> <p><u>Comment:</u></p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p> | a |
| <p>15. Does the executive's budget or any supporting budget documentation show the impact of different macroeconomic assumptions (i.e., sensitivity analysis) on the budget (including expenditures, revenues, and debt)?</p> <ol style="list-style-type: none"> Yes, extensive information on the impact of macroeconomic assumptions on the budget is presented, including both a narrative discussion and quantitative estimates. Yes, information is presented, highlighting the impact of the major macroeconomic assumptions, but some details are excluded. Yes, some information is presented, but it lacks important details. No, information on the impact of different macroeconomic assumptions on the budget is not presented. Not applicable/other (please comment). <p><u>Citation:</u> Different macroeconomic assumptions on the budget, including expenditures, revenues, and debt, are presented in The Basic Directions Budgetary And The Tax Policy For 2008-2010 and in The Explanatory Note To Parameters Of The Project Of The Federal Budget For 2008 And For The Period Till 2010</p> <p><u>Comment:</u></p> | a |

Peer Reviewer One Comment:

Peer Reviewer Two Comment: A more appropriate response to this question would be “b.” I do not see a comprehensive sensitivity analysis in the documents. No separate scenarios (low case) are given. There is just information on the impact of key macro changes such as oil price.

Researcher Response: I suggest the answer should remain as I indicated in the questionnaire “a”

See: Budget Document Three in Support of the Executive’s Budget Proposal
<http://www.economy.gov.ru/wps/wcm/connect/economylib/mert/resources/19fd8980478b46cf8976eff721d3bc6e/oznakomitsya.rar>

There are 2 variants of the social-economic development of Russia by the 2010 for the next criteria:

| Variable | Unit |
|--|----------------------------|
| Amount of constant population | |
| Per year | |
| Index of customers prices | |
| December to December | in % for the previous year |
| Average per year | in % for the previous year |
| gross domestic product | Billion of rubles |
| Temp of increase | in % for the previous year |
| Index deflator GDP | in % for the previous year |
| Volume of shipped production | Billion of rubles |
| Index of industry production | in % for the previous year |
| Index deflator | in % for the previous year |
| Production of agriculture goods | in % for the previous year |
| Index deflator | in % for the previous year |
| Investments to the main capital | Billion of rubles |
| Temp if increase | in % for the previous year |
| Index deflator | in % for the previous year |
| Turnover of retail | Billion of rubles |
| Temp if increase | in % for the previous year |
| Index deflator | in % for the previous year |
| Volume of the paid services to population | Billion of rubles |
| Temp if increase | in % for the previous year |
| Index deflator | in % for the previous year |
| Profit in all activity | Billion of rubles |
| Profit of the profit enterprises | Billion of rubles |
| Amortization | Billion of rubles |
| Amortization for taxation | Billion of rubles |
| Average per year cost of amortized property | Billion of rubles |
| Salaries fund | Billion of rubles |
| Nominally counted average monthly salary per one worker | Rubles |
| Real salary | in % for the previous year |
| Real incomes of the people | in % for the previous year |
| Average amount of the per year pension | Rubl |
| Amount of the population with money incomes less than subsistence wage | % |
| Export | Billion of US \$ |
| Import | Billion of US \$ |
| Economically active population | Min. people |

| | |
|--|------------|
| Occupied in economy | Mln.people |
| Unemployed | Mln.people |
| Level of unemployment | % |
| Amount of the officially registered unemployed | Mln.people |
| Productivity | % |
| Level of salaries in GDP | % |

As well as the conditions for the forming the of the variants of the economy development for the period to 2010 года by the following indicators:

| |
|---|
| Цены на нефть Urals (мировые), долл. / барр. |
| Цены на газ (среднеконтрактные, включая страны СНГ), долл./тыс. куб. м |
| Цены на газ (дальнее зарубежье), долл./тыс.куб.м |
| Выплаты по внешнему долгу, млрд. долл. |
| Погашение государственного долга |
| Процентные платежи по государственному долгу |
| Темпы роста мировой экономики, в % |
| Мир |
| США |
| Еврозона |
| Курс евро (среднегодовой), долларов США за евро |
| Экспорт нефти, млн. Тонн |
| Экспорт природного газа, млрд. куб. М |
| Экспорт нефтепродуктов, млн. Тонн |
| Добыча нефти (включая газовый конденсат), млн. тонн |
| Добыча газа, млрд. куб.м |
| 2.1. Внутренние условия |
| Инфляция (ИПЦ) на конец периода, прирост цен в % к декабрю предыдущего года |
| Курс доллара (среднегодовой), рублей за доллар США |
| Курс доллара (на конец периода), рублей за доллар США |
| Индекс реального эффективного обменного курса рубля (дек./дек.) |
| Цены (тарифы) на продукцию (услуги) естественных монополий и услуги ЖКХ |
| Электроэнергия (отпущенная, за период, в %) |
| доля свободного рынка, % |
| рост среднего тарифа (для всех категорий потребителей), на конец периода в % к декабрю предыдущего года |
| средний предельный рост регулируемых тарифов, определенных Правительством, для всех категорий потребителей |
| рост регулируемых тарифов для населения, на конец периода в % к декабрю предыдущего года |
| Газ природный (регулируемые оптовые цены, в среднем) |
| (за период, в % для всех категорий потребителей) |
| для населения |
| Тарифы на железнодорожные перевозки грузов (на конец периода, в % к декабрю предыдущего года)** |
| Тарифы на пассажирские перевозки железнодорожным транспортом (на конец периода, в % к декабрю предыдущего года)** |
| Предельный индекс тарифов на услуги ЖКХ для населения в среднем по России (за период, в %) |
| *- по отношению к среднему по России уровню предельных тарифов, установленных на предыдущий год. |
| **- по данным ФСТ |
| 2.2. Внутренние условия |
| Расходы инвестиционного характера федерального бюджета*, в % к ВВП |

| |
|---|
| Прямые иностранные инвестиции (методология платежного баланса), млрд. долл. |
| Демографическая ситуация, млн. чел. |
| Численность населения (в среднегодовом исчислении) |
| Численность населения трудоспособного возраста |
| Численность населения старше трудоспособного возраста |
| Численность экономически активного населения |
| Численность занятых в экономике |
| Прожиточный минимум в среднем на душу населения- всего, руб. |
| в том числе: |
| трудоспособное население |
| Пенсионеры |
| Дети |

IBP Comment: IBP editors chose answer, “a.” There seems to be a sensitivity analysis where all the above criteria are taken into consideration under two distinct scenarios.

16. Does the executive's budget or any supporting budget documentation present information for at least the budget year that shows how policy proposals in the budget, as distinct from existing policies, affect expenditures?
- a. Yes, extensive information on the impact of policy proposals on expenditures is presented, including both a narrative discussion and quantitative estimates.
 - b. Yes, information is presented, highlighting the impact of key policy proposals on expenditures, but some details are excluded.
 - c. Yes, some information is presented, but it lacks important details.
 - d. No, information on the impact of policy proposals on expenditures is not presented.
 - e. Not applicable/other (please comment).

Citation:

The answer selected demonstrates an improvement in performance from the 2006 round of research. Information about policy proposals and expenditures for 2008-2010 year by administrative unit is presented in The Explanatory Note To Parameters Of The Project Of The Federal Budget For 2008

Comment:

Peer Reviewer One Comment: A more appropriate response to this question would be "a." Detailed information about policy proposals and their effect on expenditures is provided in the Explanatory note both by section and subsection, and also by administrative unit.

Peer Reviewer Two Comment:

Researcher Response: I suggest the answer should remain "b."
Yes, information is presented, highlighting the impact of key policy proposals on expenditures, but some details are excluded

IBP Comment: IBP editors chose answer, "b" to maintain consistency with the criteria used for selecting answers across countries.

b

17. Does the executive's budget or any supporting budget documentation present information for at least the budget year that shows how policy proposals in the budget, as distinct from existing policies, affect revenues?
- a. Yes, extensive information on the impact of policy proposals on revenues is presented, including both a narrative discussion and quantitative estimates.
 - b. Yes, information is presented, highlighting the impact of key policy proposals on revenues, but some details are excluded.
 - c. Yes, some information is presented, but it lacks important details.
 - d. No, information on the impact of policy proposals on revenues is not presented.
 - e. Not applicable/other (please comment).

Citation:

The answer selected demonstrates an improvement in performance from the 2006 round of research. The description is presented in The Explanatory Note To Parameters Of The Project Of The Federal Budget For 2008 p.13 (Features of calculations of receipts of payments in the federal budget on the basic revenues for 2008 and for the period until 2010)

Comment:

Peer Reviewer One Comment:

Peer Reviewer Two Comment:

a

Estimates for Years Prior to the Budget Year

18. Does the executive's budget or any supporting budget documentation present expenditures for the year preceding the budget year (BY-1) that are classified by administrative unit (that is, by ministry, department, or agency)?
- All expenditures are classified by administrative unit for BY-1.
 - Expenditures are classified by administrative unit for BY-1, but some small units are not shown separately.
 - Expenditures are classified by administrative unit for BY-1, but a significant number of units are not shown separately.
 - No expenditures classified by administrative unit are presented for BY-1.
 - Not applicable/other (please comment).

Citation:

The answer selected demonstrates an improvement in performance from the 2006 round of research. The detailed information for the 2007-2010 by administrative units is presented in The Explanatory Note To Parameters Of The Project Of The Federal Budget For 2008 And For The Period Till 2010.

example

| Parameter | The budget | The Project | | |
|---|------------|--------------|------------|--------------|
| | 2007 | 2008 | 2009 | 2010 |
| The Ministry of Education and Sciences of the Russian Federation | | | | |
| 1. In total charges under the chapter, million roubles | 2311,82 | 10921,0 | 9305,6 | 8514,8 |
| 2. Gain by last year, % | - | In 3,7 times | -14,6 | -8,6 |
| 3. Gain to a level of 2007, % | | In 3,7 times | In 3 times | In 2,7 times |
| Including due to: | | | | |
| Changes of operating account obligations | | In 3,7 times | In 3 times | In 2.7 times |

Comment:

Peer Reviewer One Comment:

Peer Reviewer Two Comment: The Comment above is confusing. The Explanatory Note provides a detailed functional classification for BY-1, but there is no administrative classification for BY-1 in place. The rating should be "c" at best. I do not understand where the above citation is coming from.

Researcher Response: I suggest the answer should remain as I indicated in the questionnaire "a"

Volume and the structure of the expenditures obligations of the RF, which are to be executed for the means of the assignments of the federal budget, seen by the Ministries for the 2008-2010 years and the 2007 are in the Explanatory note on each agency.

IBP Comment: IBP editors chose answer, "a" in light of the researcher's comment.

a

19. Does the executive's budget or any supporting budget documentation present expenditures for the year preceding the budget year (BY-1) that are classified by functional classification?

- a. All expenditures are classified by functional classification for BY-1, and the categorization is compatible with international standards.
- b. All expenditures are classified by functional classification for BY-1, but the categorization is not compatible with international standards.
- c. Some, but not all, expenditures are classified by function for BY-1.
- d. No expenditures classified by function are presented for BY-1.
- e. Not applicable/other (please comment).

Citation:

The answer selected demonstrates an improvement in performance from the 2006 round of research. The detailed information for the 2007-2010 by functional classification is presented in The Explanatory Note To Parameters Of The Project Of The Federal Budget For 2008 And For The Period Till 2010 (p.49).

example

| | 2007 (Law) | The project of the budget | | |
|---------------------|---------------|---------------------------|-------|-------|
| | | 2008 | 2009 | 2010 |
| Education, bln.rubl | 277,9 | 309,0 | 315,5 | 341,1 |
| % to charges of all | 5,1 | 4,7 | 4,3 | 4,4 |
| % by 2007 (budget) | 100 | 111,2 | 113,5 | 122,7 |

Comment:

Peer Reviewer One Comment:

Peer Reviewer Two Comment:

a

20. Does the executive's budget or any supporting budget documentation present expenditures for the year preceding the budget year (BY-1) that are classified by economic classification?

- a. All expenditures are classified by economic classification for BY-1, and the categorization is compatible with international standards.
- b. All expenditures are classified by economic classification for BY-1, but the categorization is not compatible with international standards.
- c. Some, but not all, expenditures are classified by economic classification for BY-1.
- d. No expenditures classified by economic classification are presented for BY-1.
- e. Not applicable/other (please comment).

Citation:

Comment:

Peer Reviewer One Comment:

Peer Reviewer Two Comment:

d

| | |
|---|----------|
| <p>21. Does the executive’s budget or any supporting budget documentation present expenditures for individual programs for the year preceding the budget year (BY-1)?</p> <ul style="list-style-type: none"> a. Program-level expenditure data are presented for all expenditures for BY-1. b. Program-level expenditure data are presented for at least two-thirds of, but not all, expenditures for BY-1. c. Program-level expenditure data are presented, but for less than two-thirds of expenditures for BY-1. d. No program-level expenditure data are presented for BY-1. e. Not applicable/other (please comment). <p><u>Citation:</u></p> <p><u>Comment:</u></p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p> | <p>d</p> |
| <p>22. In the executive’s budget or any supporting budget documentation, how many months of actual data are reflected in the expenditure estimates of the year prior to the budget year (BY-1)?</p> <ul style="list-style-type: none"> a. All BY-1 estimates have been updated from the original enacted levels to reflect six or more months of actual expenditure. b. All BY-1 estimates have been updated from the original enacted levels, but reflect less than six months of actual expenditure. c. Some BY-1 estimates have been updated from the original enacted levels to reflect actual expenditure. d. The BY-1 estimates have not been updated from the original enacted levels, or no BY-1 estimates are presented. e. Not applicable/other (please comment). <p><u>Citation:</u> The 2007 estimates have not been updated from the original enacted levels</p> <p><u>Comment:</u></p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p> | <p>d</p> |

| | |
|---|---|
| <p>23. In the executive’s budget or any supporting budget documentation, are estimates of the aggregate level of expenditure presented for years that precede the budget year by more than one year (that is, BY-2 and prior years)?</p> <p>a. Yes, such prior-year estimates of aggregate expenditure are presented. b. No, such prior-year estimates of aggregate expenditure are not presented. c. Not applicable/other (please comment).</p> <p><u>Citation:</u> The answer selected demonstrates an improvement in performance from the 2006 round of research. The structure of charges of the federal budget for 2005-2010 in percentage in gross national product is presented in The Basic Directions Budgetary And The Tax Policy For 2008-2010 (p15)</p> <p><u>Comment:</u></p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p> | a |
| <p>24. In the executive’s budget or any supporting budget documentation, is more detail than just the aggregate level presented for expenditure estimates that cover years preceding the budget year by more than one year (that is, BY-2 and prior years)?</p> <p>a. Yes, such prior-year expenditure estimates are presented for all individual programs, and for one or more expenditure classification (such as functional, economic, or administrative). b. Yes, such prior-year estimates are presented for one or more expenditure classification (such as functional, economic, or administrative), but only for some individual programs. c. Yes, such prior-year estimates are presented, but only for a portion of one or more of the expenditure classifications (such as some functions, or some administrative units) and/or for only some individual programs. d. No, such prior-year estimates are presented for aggregate expenditure only, or they are not presented at all. e. Not applicable/other (please comment).</p> <p><u>Citation:</u></p> <p><u>Comment:</u></p> <p><u>Peer Reviewer One Comment:</u> The expenditures (in % to GDP) for BY-2 and BY-3 are presented for a portion of functional classification in The Basic Directions Budgetary And The Tax Policy For 2008-2010 (p. 15)</p> <p><u>Peer Reviewer Two Comment:</u> Main Directions of the Budget policy (Annex) contains more than 30 pages of information on actual budget spending in 2006 (BY-2)</p> | c |

| | |
|---|----------|
| <p>25. In the executive’s budget or any supporting budget documentation, what is the most recent year presented for which all expenditures reflect actual outcomes?</p> <ul style="list-style-type: none"> a. Two years prior to the budget year (BY-2). b. Three years prior to the budget year (BY-3). c. Before BY-3. d. No actual data for all expenditures are presented in the budget or supporting budget documentation. e. Not applicable/other (please comment). <p><u>Citation:</u></p> <p><u>Comment:</u></p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p> | <p>d</p> |
| <p>26. Are the expenditure estimates for the years prior to the budget year adjusted, as needed, to be comparable with the budget-year estimates in terms of classification and presentation?</p> <ul style="list-style-type: none"> a. Yes, prior-year data are always adjusted to be comparable to the budget year data. b. Yes, in most cases, prior-year data are adjusted to be comparable. c. Yes, in some cases, prior-year data are adjusted to be comparable, but significant deviations between prior-year and budget-year classifications exist. d. No, prior-year data are not adjusted to be comparable, or no prior-year estimates are presented. e. Not applicable/other (please comment). <p><u>Citation:</u> The answer selected demonstrates an improvement in performance from the 2006 round of research. The detailed information for the 2007-2010 by administrative units and functional classification is presented in The Explanatory Note To Parameters Of The Project Of The Federal Budget For 2008 And For The Period Till 2010.</p> <p><u>Comment:</u></p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p> | <p>a</p> |

27. Does the executive's budget or any supporting budget documentation identify the different sources of tax revenue (such as income tax or VAT) for the year preceding the budget year (BY-1)?

- a. All tax revenues are identified individually for BY-1.
- b. Tax revenues amounting to at least two-thirds of, but not all, tax revenue for BY-1 are identified individually.
- c. Tax revenues amounting to less than two-thirds of all tax revenues for BY-1 are identified individually.
- d. No tax revenues are identified individually for BY-1.
- e. Not applicable/other (please comment).

Citation:

Some information is presented in the Perspective Financial Plan of the Russian Federation for 2007-2009 (the order of the Government of the Russian Federation 1860-o from 30.12.2006

Comment:

Peer Reviewer One Comment: I should note that the Perspective Financial Plan is used (and referred to in budget supporting documents) in preparation of budget proposal, but it cannot be considered (as I mentioned in table 2) a supporting document itself, because it's not included into the package to be submitted to the legislature.

Peer Reviewer Two Comment: A more appropriate response to this question would be "a." I think that the Explanatory Note (pp 5-12) provides a detailed breakdown of revenues for 2007 (BY-1)

Researcher Response: I suggest the answer should "d." Perspective Financial Plan is noted as one of the main budget documents, we think the reference is possible. In Explanatory Note there are changes in 2008 in comparison with 2007 on some of the sources of income in the absolute and relative expression. (For example at page 13: In 2008 general volume of the profit for the goals of the taxation is estimated in the amount 7432,4 bill. rub., or at level 21,24% to GDP, with decrease for 0,66% in comparison with expected assessment of the 2007 year).

IBP Comment: IBP editors chose answer, "d." The Perspective Financial Plan is the pre-budget statement and therefore will be referred to when considering questions 71-73.

d

28. Does the executive's budget or any supporting budget documentation identify the different sources of non-tax revenue (such as grants, property income, and sales of goods and services) for the year preceding the budget year (BY-1)?
- a. All non-tax revenues are identified individually for BY-1.
 - b. Non-tax revenues amounting to at least two-thirds of, but not all, non-tax revenue for BY-1 are identified individually.
 - c. Non-tax revenues amounting to less than two-thirds of all non-tax revenues for BY-1 are identified individually.
 - d. No non-tax revenues are identified individually for BY-1.
 - e. Not applicable/other (please comment).

Citation:

Some information is presented in the Perspective Financial Plan of the Russian Federation for 2007-2009 (the order of the Government of the Russian Federation 1860-o from 30.12.2006

Comment:

Peer Reviewer One Comment: I should note that the Perspective Financial Plan is used (and referred to in budget supporting documents) in preparation of budget proposal, but it cannot be considered (as I mentioned in table 2) a supporting document itself, because it's not included into the package to be submitted to the legislature.

Peer Reviewer Two Comment: A more appropriate response to this question would be "c." Some non-tax revenues for 2007 (BY-1) are identified in the Annex Revenues to the Explanatory Note

Researcher Response: I suggest the answer should remain as I indicated in the questionnaire "d"

Perspective Financial Plan is noted as one of the main budget documents, we think the reference is possible. In Explanatory Note there are changes in 2008 in comparison with 2007 on some of the sources of income in the absolute and relative expression. (for example at page 13: In 2008 general volume of the profit for the goals of the taxation is estimated in the amount 7432,4 bill. rub., or at level 21,24% to GDP, with decrease for 0,66% in comparison with expected assessment of the 2007 year).

IBP Comment: IBP editors chose answer, "d." The Perspective Financial plan is the pre-budget statement and therefore will be referred to when considering questions 71-73.

d

29. In the executive's budget or any supporting budget documentation, how many months of actual data are reflected in the revenues estimates of the year prior to the budget year (BY-1)?

- a. All BY-1 estimates have been updated from the original estimates to reflect six or more months of actual revenue collections.
- b. All BY-1 estimates have been updated from the original estimates, but reflect less than six months of actual revenue collections.
- c. Some BY-1 estimates have not been updated from the original estimates to reflect actual revenue collections.
- d. The BY-1 estimates have not been updated from the original estimates or no BY-1 estimates are presented.
- e. Not applicable/other (please comment).

Citation:

The 2007 estimates have not been updated from the original enacted levels

Comment:

Peer Reviewer One Comment: Again, I do not consider the Perspective Financial Plan a supporting budget document itself, because it's not included into the package to be submitted to the legislature.

Peer Reviewer Two Comment: A more appropriate response to this question would be "b."

Pages 5-12 of Explanatory Note reflect an update of most revenue estimates, based on the first 3 months of 2007 (BY-1)

Researcher Response: I suggest the answer should remain as I indicated in the questionnaire "d"

Perspective Financial Plan is noted as one of the main budget documents, we think the reference is possible. In Explanatory Note there are changes in 2008 in comparison with 2007 on some of the sources of income in the absolute and relative expression. (for example at page 13: In 2008 general volume of the profit for the goals of the taxation is estimated in the amount 7432,4 bill. rub, or at level 21,24% to GDP, with decrease for 0,66% in comparison with expected assessment of the 2007 year).

IBP Comment: IBP editors chose answer, "d." The Perspective Financial plan is the pre-budget statement and therefore will be referred to when considering questions 71-73.

d

| | |
|--|---|
| <p>30. In the executive’s budget or any supporting budget documentation, are estimates of the aggregate level of revenues presented for years that precede the budget year by more than one year (that is, BY-2 and prior years)?</p> <p>a. Yes, such prior-year estimates of aggregate revenue are presented. b. No, such prior-year estimates of aggregate revenue are not presented. c. Not applicable/other (please comment).</p> <p><u>Citation:</u></p> <p><u>Comment:</u></p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p> | b |
| <p>31. In the executive’s budget or any supporting budget documentation, is more detail than just the aggregate level presented for revenue estimates that cover years preceding the budget year by more than one year (that is, BY-2 and prior years)?</p> <p>a. Yes, such prior-year revenue estimates are presented for individual sources of revenue, and by revenue classification (such as tax and non-tax). b. Yes, such prior-year estimates are presented by revenue classification (such as tax and non-tax), but only for some individual sources of revenue. c. Yes, such prior-year estimates are presented, but only for some individual sources of revenue. d. No, such prior-year estimates are presented for aggregate revenue only, or they are not presented at all. e. Not applicable/other (please comment).</p> <p><u>Citation:</u></p> <p><u>Comment:</u></p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p> | d |

| | |
|---|---|
| <p>32. In the executive's budget or any supporting budget documentation, what is the most recent year presented for which all revenues reflect actual outcomes?</p> <ol style="list-style-type: none"> Two years prior to the budget year (BY-2). Three years prior to the budget year (BY-3). Before BY-3. No actual data for all revenues are presented in the budget or supporting budget documentation. Not applicable/other (please comment). <p><u>Citation:</u></p> <p><u>Comment:</u></p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p> | d |
| <p>33. Does the executive's budget or any supporting budget documentation present information related to the government debt for the year preceding the budget year?</p> <ol style="list-style-type: none"> Yes, extensive information is presented on the level and composition of government debt for the year preceding the budget year. Yes, information on the level of debt is presented, but some important details about the composition of the debt are excluded. Yes, but only information on the level of debt is presented. No, information related to the government debt for BY-1 is not presented. Not applicable/other (please comment). <p><u>Citation:</u> Total volume of a public debt of the Russian Federation on the end of 2007 in volume of gross national product is presented in The Basic Directions Budgetary And The Tax Policy For 2008-2010 (p.19). Balance on sources internal and external financing of deficiency of the federal budget is presented in The Explanatory Note To Parameters Of The Project Of The Federal Budget For 2008 And For The Period Till 2010 (p.456).</p> <p><u>Comment:</u></p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p> | c |

34. In the executive's budget or any supporting budget documentation, what is the most recent year presented for which the debt figures reflect actual outcomes?

- a. Two years prior to the budget year (BY-2).
- b. Three years prior to the budget year (BY-3).
- c. Before BY-3.
- d. No actual data for government debt are presented in the budget or supporting budget documentation.
- e. Not applicable/other (please comment).

Citation:

Comment:

Peer Reviewer One Comment:

Peer Reviewer Two Comment:

d

| Comprehensiveness | |
|---|---|
| <p>35. Does the executive’s budget or any supporting budget documentation present information for at least the budget year on extra-budgetary funds?</p> <ol style="list-style-type: none"> a. Yes, extensive information on extra-budgetary funds is presented, including both a narrative discussion and quantitative estimates. b. Yes, information is presented, highlighting key extra-budgetary funds, but some details are excluded. c. Yes, some information is presented, but it lacks important details. d. No, information on extra-budgetary funds is not presented. e. Not applicable/other (please comment). <p><u>Citation:</u> Information is presented in The Explanatory Note To Parameters Of The Project Of The Federal Budget For 2008 And For The Period Till 2010 p.165-170, in the art.15. Features of transfer in 2008 of inter-budgetary transfers to extra-budgetary funds of the Russian Federation is In the Project of the Federal Budget.</p> <p><u>Comment:</u></p> <p><u>Peer Reviewer One Comment:</u> A more appropriate response to this question would be “e.” The budgets of extra-budgetary funds (Pension Fund, Social Insurance Fund and Obligatory Medical Insurance Fund) are prepared separately and approved by separate laws that contain very detailed information. The executive’s budget deals only with transfers from federal budget to the budgets of extra-budgetary funds, and these transfers form only a part of the funds’ revenues.</p> <p><u>Peer Reviewer Two Comment:</u> I agree with the rating. I do not see the information on actual budgets of the funds, only transfers to these funds from the federal budget.</p> <p><u>Researcher Response:</u> I suggest the answer should remain as I indicated in the questionnaire “c.”</p> <p><u>IBP Comment:</u> IBP editors chose answer, “c” to maintain consistency with the criteria used for selecting answers across countries.</p> | c |

36. Does the executive's budget or any supporting budget documentation present information for at least the budget year on intergovernmental transfers?

- a. Yes, extensive information on intergovernmental transfers is presented, including both a narrative discussion and quantitative estimates.
- b. Yes, information is presented, highlighting key intergovernmental transfers, but some details are excluded.
- c. Yes, some information is presented, but it lacks important details.
- d. No, information on intergovernmental transfers is not presented.
- e. Not applicable/other (please comment).

Citation:

статья 14 проекта

Detailed information on intergovernmental transfers (transfers to the region) is presented in the appendices to the Project of the Federal Budget and in The Explanatory Note To Parameters Of The Project Of The Federal Budget For 2008 And For The Period Till 2010 p.142-165

Comment:

Peer Reviewer One Comment: This information is presented in Appendix 37 (BY) and Appendix 38 (BY+1, BY+2) to the executive's budget.

Peer Reviewer Two Comment:

a

37. Does the executive's budget or any supporting budget documentation present information for at least the budget year on transfers to public corporations?

- a. Yes, extensive information on transfers to public corporations is presented, including both a narrative discussion and quantitative estimates.
- b. Yes, information is presented, highlighting key transfers to public corporations, but some details are excluded.
- c. Yes, some information is presented, but it lacks important details.
- d. No, information on transfers to public corporations is not presented.
- e. Not applicable/other (please comment).

Citation:

The answer selected demonstrates an improvement in performance from the 2006 round of research. According to a part of 2 art.80 of the Budget Code text article of the law about the budget budgetary assignments for payments in authorized capitals of the juridical persons, not being the state (municipal) establishments and the unitary enterprises, with the instruction of their volume and the purpose should be approved. Proceeding from it, art.13 of The Project of the Federal Budget for 2008-2010 stipulates the statement of the list of the open joint-stock companies for realization of payments in their authorized capitals.

Comment:

Peer Reviewer One Comment: In addition to art. 13 of the executive's budget, The Explanatory Note To Parameters Of The Project Of The Federal Budget For 2008 And For The Period Till 2010 contains (besides quantitative data) some narrative discussion and comments concerning funds transferred to public corporations.

Peer Reviewer Two Comment:

a

38. Does the executive's budget or any supporting budget documentation present information for at least the budget year on quasi-fiscal activities?
- a. Yes, extensive information on quasi-fiscal activities is presented, including both a narrative discussion and, where possible, quantitative estimates.
 - b. Yes, information is presented, highlighting key quasi-fiscal activities, but some details are excluded.
 - c. Yes, some information is presented, but it lacks important details.
 - d. No, information on quasi-fiscal activities is not presented.
 - e. Not applicable/other (please comment).

Citation:

In calculations under taxes losses from granting privileges are considered (look The Explanatory Note To Parameters Of The Project Of The Federal Budget For 2008 And For The Period Till 2010)

Comment:

Peer Reviewer One Comment:

Peer Reviewer Two Comment: A more appropriate response to this question would be "c." The Explanatory Note provides considerable amount of details on tax expenditures, but there is no consolidated estimates. At the same time, the level of quasi-fiscal spending in Russia is relatively low. It is not a major problem.

Researcher Response: I suggest the answer should remain as I indicated in the questionnaire "d."

IBP Comment: IBP editors chose answer, "d" to maintain consistency with the criteria used for selecting answers across countries.

d

39. Does the executive's budget or any supporting budget documentation present information on financial assets held by the government?

- a. Yes, extensive information on financial assets is presented, including a listing of the assets, a discussion of their purpose, and an estimate of their market value.
- b. Yes, information is presented, highlighting key information, but some details are excluded.
- c. Yes, some information is presented, but it lacks important details.
- d. No, information on financial assets is not presented.
- e. Not applicable/other (please comment).

Citation:

Comment:

Peer Reviewer One Comment: The issue of financial assets held by the government is not covered in the executive's budget. The Explanatory note to the budget contains some information on revenue from financial assets.

Peer Reviewer Two Comment: A more appropriate response to this question would be "b." The key part of government's financial assets is consolidated in the Stabilization Fund (Reserve Fund and Fund for Future Generations). The MOF's website contains detailed information on these funds.

Researcher Response: I suggest the answer should remain as I indicated in the questionnaire "d."

IBP Comment: IBP editors chose answer, "d" to maintain consistency with the criteria used for selecting answers across countries.

d

40. Does the executive's budget or any supporting budget documentation present information on non-financial assets held by the government?
- Yes, extensive information on non-financial assets is presented, including a listing of the assets, and (where possible) an estimate of their market value.
 - Yes, information is presented, highlighting key information, but some details are excluded.
 - Yes, some information is presented, but it lacks important details.
 - No, information on non-financial assets is not presented.
 - Not applicable/other (please comment).

Citation:

Comment:

Peer Reviewer One Comment: The issue of non-financial assets held by the government is not covered in the executive's budget. The Explanatory note to the budget contains some information on revenue from non-financial assets.

Peer Reviewer Two Comment:

Researcher Response: I suggest the answer should remain as I indicated in the questionnaire "d"

IBP Comment: IBP editors chose answer, "d" to maintain consistency with the criteria used for selecting answers across countries.

d

41. Does the executive's budget or any supporting budget documentation present information for at least the budget year on expenditure arrears?
- Yes, extensive information on expenditure arrears is presented, including both a narrative discussion and quantitative estimates.
 - Yes, information is presented, highlighting key expenditure arrears, but some details are excluded.
 - Yes, some information is presented, but it lacks important details.
 - No, information on expenditure arrears is not presented.
 - Not applicable/other (please comment).

Citation:

Art.19 certain the order of payment in 2008-2010 of indemnifications to separate categories of citizens under contributions to Savings bank of the Russian Federation, and also in the Foreign trade and investment banc.

Comment:

Researcher's Response to this Question was "c."

Peer Reviewer One Comment: A more appropriate response to this question would be "d." There seems to be some misunderstanding on the researcher side. Art. 19 of the executive's budget deals with compensation of deposits that existed in Soviet banks before 1991 and essentially disappeared due to galloping inflation in early 90's. Actually there is no information on expenditure arrears in the executive's budget. This may be due to absence of such arrears (at least at the federal level). Besides, expenditures in the executive's budget are not presented in economic classification (which contains the relevant codes reflecting changes in expenditure arrears).

Peer Reviewer Two Comment: A more appropriate response to this question would be "b." There are no traditional federal budget expenditure arrears in Russia. There are some old Soviet debts which are not very explicit which Russian Government decided to repay gradually.

Researcher Response: I suggest the answer should be changed as suggested by Peer Reviewer one "d."
I agree partly with comments 1, 2.
Actually there is no information on expenditure arrears in the executive's budget. But according to the Fed Law 10 May 1995 № 73- "On restoration and defense of the savings of the citizens of the Russian Federation," compensation of deposits that existed in Soviet banks before 1991 were admitted the internal debt which will be repaid.

IBP Comment: IBP editors chose answer, "d" to maintain consistency with the criteria used for selecting answers across countries.

d

42. Does the executive's budget or any supporting budget documentation present information on contingent liabilities (such as government loan guarantees)?

- a. Yes, extensive information on contingent liabilities is presented, including both a narrative discussion and quantitative estimates.
- b. Yes, information is presented, highlighting key contingent liabilities, but some details are excluded.
- c. Yes, some information is presented, but it lacks important details.
- d. No, information on contingent liabilities is not presented.
- e. Not applicable/other (please comment).

Citation:

The answer selected demonstrates an improvement in performance from the 2006 round of research. Art.18 – 25 The Project of the Federal Budget for 2008-2010 adjust questions of management of the state internal and external debt of the Russian Federation, including approve according to requirements of the Budget Code of the program of granting of the state guarantees of the Russian Federation in currency of the Russian Federation (art.20, appendices 43,44 to The Project of the Federal Budget) and in a foreign currency (art.22, appendices 47,48 to The Project of the Federal Budget). The order of granting of the state guarantees of the Russian Federation is established by the Government of the Russian Federation

b

Comment:

Peer Reviewer One Comment:

Peer Reviewer Two Comment: A more appropriate response to this question would be “c.” The Budget Law contains information on the new budget guarantees (flow), but nothing is said on accumulated stock of such guarantees.

Researcher Response: I suggest the answer should remain as I indicated in the questionnaire “b”

IBP Comment: IBP editors chose answer, “b” to reflect an improvement in the performance from the OBI 2006.

43. Does the executive's budget or any supporting budget documentation present information on future liabilities, such as civil service pensions?

- a. Yes, extensive information on future liabilities is presented, including both a narrative discussion and quantitative estimates.
- b. Yes, information is presented, highlighting key future liabilities, but some details are excluded.
- c. Yes, some information is presented, but it lacks important details.
- d. No, information on future liabilities is not presented.
- e. Not applicable/other (please comment).

Citation:

Comment:

Peer Reviewer One Comment:

Peer Reviewer Two Comment:

d

44. Does the executive's budget or any supporting budget documentation provide details on the sources of donor assistance, both financial and in-kind?

- a. All sources of donor assistance are identified individually.
- b. At least two-thirds of, but not all, sources of donor assistance, are identified individually.
- c. Less than two-thirds of sources of donor assistance are identified individually.
- d. No sources of donor assistance are identified individually.
- e. Not applicable/other (please comment).

Citation:

Comment:

Researcher's Response to this Question was "d."

Peer Reviewer One Comment: A more appropriate response to this question would be "a." Appendices 45 and 46 to the executive's budget provide detailed information on donor assistance (assistance from foreign donors such as World Bank, EBRD, etc.)

Peer Reviewer Two Comment: A more appropriate response to this question would be "b."

The Explanatory Note contains information on the amount of credits from International Financial Organizations, which is the major channel of donor assistance in Russia. Grants are not reflected in the federal budget, but they are insignificant.

Researcher Response: I suggest the answer should be changed as suggested by Peer Reviewer one "a"

IBP Comment: IBP editors chose answer, "b" to maintain consistency with the criteria used for selecting answers across countries.

b

45. Does the executive's budget or any supporting budget documentation present information for at least the budget year on tax expenditures?
- Yes, extensive information on tax expenditures is presented, including both a narrative discussion and quantitative estimates.
 - Yes, information is presented, highlighting key tax expenditures, but some details are excluded.
 - Yes, some information is presented, but it lacks important details.
 - No, information on tax expenditures is not presented.
 - Not applicable/other (please comment).

Citation:

Some information is presented, but it lacks important details. Art.26 of the Project of the Federal Budget for 2008-2010 certain the list and features of realization of functions of the organizations, being by agents of the Government of the Russian Federation on realization of payments to the population and carrying out of other operations connected with execution of the federal budget

Comment:

Peer Reviewer One Comment: There seems to be some misunderstanding. Art. 26 of the executive's budget has nothing in common with the question asked. In the budget document some information on tax expenditures and their effects on the budget is contained in the Explanatory Note. Therefore, I agree with the response "c" but on completely different grounds.

Peer Reviewer Two Comment: A more appropriate response to this question would be "b." See my comment on q. 38

Researcher Response: I suggest the answer should remain as I indicated in the questionnaire "c"

IBP Comment: IBP editors chose answer, "c" to maintain consistency with the criteria used for selecting answers across countries, in light of peer reviewer one's comment.

C

46. Does the executive's budget or any supporting budget documentation identify all earmarked revenues?

- a. All earmarked revenues are identified individually.
- b. At least two-thirds of, but not all, earmarked revenues are identified individually.
- c. Less than two-thirds of earmarked revenues are identified individually.
- d. No earmarked revenues are identified individually.
- e. Not applicable/other (please comment).

Citation:

According to part of 1 art.184.1 of the Budget Code, in the law on the budget the basic characteristics of the budget (volume of revenues, expenditures and proficiency or deficiency of the budget) should contain. Part of 2 art.199 of the Budget Code with reference to the federal budget this list is added by parameters of volume of oil-and-gas incomes, an oil-and-gas transfer, normative size of Reserve fund, subjects according to the requirements established by chapter 13.2" Use of oil-and-gas incomes of the federal budget » to the annual statement the federal law on the federal budget.

All the specified parameters of the federal budget which is being according to the Budget Code by a subject of consideration of The Project of the Federal Budget for 2008-2010 in the first reading, are approved by art.1 of the project (a part 1 – for 2008, a part 2 – for 2009 and 2010).

Comment:

Peer Reviewer One Comment:

Peer Reviewer Two Comment: I agree with the rating, but I do not think the above comment is relevant”

a

47. What percentage of expenditure in the budget year is dedicated to spending on secret items relating to, for instance, national security and military intelligence?

- a. One percent or less of expenditure is dedicated to secret items.
- b. Three percent or less, but more than one percent, of expenditure is dedicated to secret items.
- c. Eight percent or less, but more than three percent, of expenditure is dedicated to secret items.
- d. More than eight percent of expenditure is dedicated to secret items, or the percentage is not available to the public.
- e. Not applicable/other (please comment).

Citation:

All expenditures are classified by administrative unit and by functional classification (by section, subitem, target article, a kind of expenditure). The volume of the expenditures under confidential appendices (11, 13, 29, 32) and absolutely confidential appendices (30, 33) of the Federal Budget is not available to the public.

Comment:

Peer Reviewer One Comment: Comparison of total expenditures and expenditures broken down by administrative unit and by functions indicates pretty high percentage of secret spending, around 12%. Therefore the answer is “d”

Peer Reviewer Two Comment:

Researcher Response: I suggest the answer should remain “d.” Where is the number 12%, mentioned by reviewer one? In the budget for the 2008-2010 years there is no possibility to assess the volume of the “secret” articles.

IBP Comment: IBP editors chose answer, “d” in light of the researcher’s observation.

d

| The Budget Narrative & Performance Monitoring | |
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| <p>48. Does the executive's budget or any supporting budget documentation explain how the proposed budget is linked to government's stated policy goals, by administrative unit (or functional category), for the budget year?</p> <p>a. Yes, extensive information on the link between the budget and the government's stated policy goals, by administrative unit (or functional category) is presented, including both a narrative discussion and quantitative estimates.</p> <p>b. Yes, information is presented, highlighting the link between major policy goals and the budget, but some details are excluded.</p> <p>c. Yes, some information is presented, but it lacks important details.</p> <p>d. No, information on the link between the budget and the government's stated policy goals is not presented.</p> <p>e. Not applicable/other (please comment).</p> <p><u>Citation:</u> The answer selected demonstrates an improvement in performance from the 2006 round of research. The detailed information on administrative units and functional category is presented in The Explanatory Note To Parameters Of The Project Of The Federal Budget For 2008 And For The Period Till 2010</p> <p><u>Comment:</u></p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p> | a |

49. Does the executive's budget or any supporting budget documentation explain how the proposed budget is linked to government's stated policy goals for a multi-year period (for at least two years beyond the budget year)?

- a. Yes, extensive information on the link between the budget and the government's stated policy goals over a multi-year period is presented, including both a narrative discussion and quantitative estimates.
- b. Yes, information is presented, highlighting the major policy goals, but some details are excluded.
- c. Yes, some information is presented, but it lacks important details.
- d. No, information on the link between the budget and the government's stated policy goals over a multi-year period is not presented.
- e. Not applicable/other (please comment).

Citation:

The answer selected demonstrates an improvement in performance from the 2006 round of research. The detailed information on administrative units and functional category is presented in The Explanatory Note To Parameters Of The Project Of The Federal Budget For 2008 And For The Period Till 2010

Comment:

Peer Reviewer One Comment:

Peer Reviewer Two Comment:

a

50. Does the executive's budget or any supporting budget documentation present non-financial data, such as the number of beneficiaries, for expenditure programs?
- a. Non-financial data are presented for all programs.
 - b. Non-financial data are presented for programs representing at least two-thirds of, but not all, expenditures.
 - c. Non-financial data are presented for programs representing less than two-thirds of expenditure.
 - d. No non-financial data are presented.
 - e. Not applicable/other (please comment).

Citation:

The answer selected demonstrates an improvement in performance from the 2006 round of research. The detailed information on administrative units is presented in The Explanatory Note To Parameters Of The Project Of The Federal Budget For 2008 And For The Period Till 2010

Comment:

Peer Reviewer One Comment: A more appropriate response to this question would be "c." In the Explanatory Note there are around 20 instances when non-financial data are presented with regard to particular expenditure programs, and these programs do not cover more than two-thirds of expenditure.

Peer Reviewer Two Comment: A more appropriate response to this question would be "b."
There is a considerable amount of information on program beneficiaries in both Explanatory Note and Main Directions of Fiscal Policy, but it is not for all programs.

Researcher Response: Non financial information is absent, but in fact not for all directions may be given answer "c"
I suggest the answer should be changed as suggested by Peer Reviewer one "c"

c

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|---|----------|
| <p>51. Are the non-financial data presented useful for assessing how an expenditure program is performing?</p> <ul style="list-style-type: none"> a. The non-financial data are very useful for assessing program performance. b. The non-financial data are mostly useful for assessing program performance. c. The non-financial data are somewhat useful for assessing program performance. d. No non-financial data are provided or they are not useful for assessing program performance. e. Not applicable/other (please comment). <p><u>Citation:</u> The answer selected demonstrates an improvement in performance from the 2006 round of research</p> <p><u>Comment:</u></p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p> | <p>a</p> |
|---|----------|

52. Does the executive's budget or any supporting budget documentation contain performance indicators for expenditure programs?

- a. Performance indicators are presented for all programs.
- b. Performance indicators are presented for programs representing at least two-thirds of, but not all, expenditures.
- c. Performance indicators are presented for programs representing less than two-thirds of expenditures.
- d. No performance indicators are presented.
- e. Not applicable/other (please comment).

Citation:

The answer selected demonstrates an improvement in performance from the 2006 round of research

Comment:

Peer Reviewer One Comment: A more appropriate response to this question would be "c." In the Explanatory Note there are around 20 instances when non-financial data are presented with regard to particular expenditure programs, and these programs do not cover more than two-thirds of expenditures. These non-financial data are mostly performance indicators.

Peer Reviewer Two Comment:

Researcher's Response: I suggest the answer should remain "b."

In the Explanatory note on each agency there are several indicators on activities during 2008-2010. It is quite detailed information. 2008-2010 годов. In the Citizens Budget a large amount is for the Attachment "Some results of use of the budget allocations of the main federal budget executive" where on target articles there are absolute sums of allocations, value of indicators, qualitative description of result, goals and indicators of end results

http://www1.minfin.ru/common/img/uploaded/library/2007/06/budpol_08-10_050607.pdf

IBP Comment: IBP editors chose answer, "c" to maintain consistency with the criteria used for selecting answers across countries.

c

| <p>53. Are the performance indicators sufficiently well designed, such that one can assess whether there has been progress toward meeting policy goals?</p> <p>a. All performance indicators are well designed. b. Most performance indicators are well designed. c. Some performance indicators are well designed, but most are not. d. No programs have performance indicators, or they are not well designed. e. Not applicable/other (please comment).</p> <p><u>Citation:</u> The answer selected demonstrates an improvement in performance from the 2006 round of research</p> <p><u>Comment:</u></p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p> | a | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|---|-----------------|-----------------|------|------|------|------|------|---|------------|-----|-----|-----|-----|-----|---|------------|-----|-----|-----|-----|-----|---|---|------|------|------|------|------|--|---|------|------|------|------|------|---|
| <p>54. Are performance indicators used in conjunction with performance targets presented in the executive's budget or any supporting budget documentation?</p> <p>a. All performance indicators are used in conjunction with performance targets. b. Most performance indicators are used in conjunction with performance targets. c. Some performance indicators are used in conjunction with performance targets, but most are not. d. No performance indicators are used in conjunction with performance targets. e. Not applicable/other (please comment).</p> <p><u>Citation:</u> The answer selected demonstrates an improvement in performance from the 2006 round of research. Example Activity the Ministry of Education and Sciences of the Russian Federation and federal enforcement authorities subordinated to it will be directed on achievement of following results:</p> <table border="1" data-bbox="334 1413 1315 1917"> <thead> <tr> <th>Parameter</th> <th>Unit of measure</th> <th>2006</th> <th>2007</th> <th>2008</th> <th>2009</th> <th>2010</th> </tr> </thead> <tbody> <tr> <td>Quantity of the persons having the maximum vocational training on 1000 person in the age of 15-72 years</td> <td>the person</td> <td>194</td> <td>195</td> <td>198</td> <td>199</td> <td>200</td> </tr> <tr> <td>Quantity of the persons having average vocational training on 1000 person in the age of 15-72 years</td> <td>the person</td> <td>211</td> <td>230</td> <td>235</td> <td>240</td> <td>260</td> </tr> <tr> <td>Scope of youth (15-34 years) programs initial, average, the maximum vocational training</td> <td>%</td> <td>30,0</td> <td>32,0</td> <td>35,0</td> <td>36,0</td> <td>37,0</td> </tr> <tr> <td>Relative density of the employed graduates of the internal form of training of the state and municipal establishments of the maximum vocational training in their general number</td> <td>%</td> <td>93,7</td> <td>96,0</td> <td>96,3</td> <td>96,5</td> <td>97,0</td> </tr> </tbody> </table> | Parameter | Unit of measure | 2006 | 2007 | 2008 | 2009 | 2010 | Quantity of the persons having the maximum vocational training on 1000 person in the age of 15-72 years | the person | 194 | 195 | 198 | 199 | 200 | Quantity of the persons having average vocational training on 1000 person in the age of 15-72 years | the person | 211 | 230 | 235 | 240 | 260 | Scope of youth (15-34 years) programs initial, average, the maximum vocational training | % | 30,0 | 32,0 | 35,0 | 36,0 | 37,0 | Relative density of the employed graduates of the internal form of training of the state and municipal establishments of the maximum vocational training in their general number | % | 93,7 | 96,0 | 96,3 | 96,5 | 97,0 | a |
| Parameter | Unit of measure | 2006 | 2007 | 2008 | 2009 | 2010 | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Quantity of the persons having the maximum vocational training on 1000 person in the age of 15-72 years | the person | 194 | 195 | 198 | 199 | 200 | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Quantity of the persons having average vocational training on 1000 person in the age of 15-72 years | the person | 211 | 230 | 235 | 240 | 260 | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Scope of youth (15-34 years) programs initial, average, the maximum vocational training | % | 30,0 | 32,0 | 35,0 | 36,0 | 37,0 | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Relative density of the employed graduates of the internal form of training of the state and municipal establishments of the maximum vocational training in their general number | % | 93,7 | 96,0 | 96,3 | 96,5 | 97,0 | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |

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| <p><u>Comment:</u></p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p> | |
| <p>55. Does the executive’s budget or any supporting budget documentation present information on policies (both proposals and existing commitments) in at least the budget year that are intended to benefit directly the country’s most impoverished populations?</p> <p>a. Yes, extensive information on policies intended to alleviate poverty is presented, including both a narrative discussion and quantitative estimates.</p> <p>b. Yes, information is presented, highlighting the impact of key policies intended to alleviate poverty, but some details are excluded.</p> <p>c. Yes, some information is presented, but it lacks important details.</p> <p>d. No, information on policies intended to alleviate poverty is not presented.</p> <p>e. Not applicable/other (please comment).</p> <p><u>Citation:</u> The practice is similar to that in the previous period.</p> <p><u>Comment:</u></p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u> A more appropriate response to this question would be “b.” There is considerable information on programs top benefit the most vulnerable groups, e.g. pp 13-19 in the Main Directions of Fiscal Policy.</p> <p><u>Researcher’s Response:</u> I suggest the answer should remain “c.” In budget there is no reference to “most impoverished populations” and no allocations for these goals. There is support for disabled, veterans, citizens affected by radiation and nuclear proving, citizens, having children, etc., but support is not depending on the income of these categories.</p> <p><u>IBP Comment:</u> IBP editors chose answer, “c” to maintain consistency with the criteria used for selecting answers across countries.</p> | <p>c</p> |

| Additional Key Information for Budget Analysis & Monitoring | |
|---|---|
| <i>Please note that the questions in this section ask about information that is generally available to the public. The information need not be included in the executive's budget proposal or supporting documents, but may be found in other documents issued by the executive.</i> | |
| <p>56. Does the executive make available to the public a description of the tax rate or fee schedule for all revenue sources, including commercial projects involving the private sector?</p> <ol style="list-style-type: none"> Yes, extensive information on tax rates, fees, royalties and other revenues sources is presented, including both a narrative discussion and quantitative estimates. Yes, information is presented, highlighting the rates and fees for major revenue sources, but some details are excluded. Yes, some information is presented, but it lacks important details. No, information is not presented. Not applicable/other (please comment). <p><u>Citation:</u> Information on tax rates, fees, royalties and other revenues sources is presented on the official sites of the State Dume, the Ministry of Finance and of the Federal Tax Service (http://www.nalog.ru)</p> <p><u>Comment:</u> In fact, the information on the tax rates are presented detailed could be given the answer «a» (such answer was for the previous budget). It is difficult to assess the transparency of the commercial projects with participation of the private capital, including the oil and gas sector. Possible to decrease the answer to the “b,” as was done primarily. As if taking into account whether or not a country makes available to the public the terms and conditions regarding revenues that might accrue to the government from commercial projects in the extractive industries we decrease answer to “c.” Then Federal Law N 65-FZ from 6 June 2003 introduces to the Tax Code of RF the Chapter 26.4: System of taxation within the production sharing agreements, which establishes the special taxation regime which applies to agreements, which concluded according to the Federal law “On Agreements on sharing production.” This chapter specifies the features of defining the tax base, calculating and paying taxes for the extraction of minerals within the execution the production sharing agreements. In Russia there are 3 projects на production sharing agreements: “Sakhalin-1,” “Sakhalin-2,” and Harjaginskoe field. The information is presented on the official site of the Ministry of Industry and Energy (Minproenergo): http://www.minprom.gov.ru/. In December 2007 were held the managing committees on realizing in Russian Federation agreements on sharing production “Sakhalin-1,” “Sakhalin-2,” and Harjaginskoe field, were approved the programs of activities and budgets of expenses on projects. Information is presented on the web-page of Minpromenergo of Russia - http://www.minprom.gov.ru/activity/energy/news/332/print In Internet there are web-sited, which present information on projects “Sakhalin-1” http://www.sakhalin1.ru/ and “Sakhalin-2” http://www.sakhalinenergy.ru/</p> <p><u>Researcher’s Response to this Question was “c.”</u></p> | b |

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| <p><u>Peer Reviewer One Comment:</u> A more appropriate response to this question would be “b.” Taxes receive extensive coverage in the Tax Code, all changes to which are made by law and are therefore public. Most part of non-tax revenues are formed by customs duties, which are set by legislation and other normative acts that can be found without much difficulty from open sources. The situation is more complicated with revenues from state property. Anyway, not less than 95% of revenues are described in detail. Even the example provided shows that there is information available on some very specific revenue sources, rather than otherwise.</p> <p><u>Peer Reviewer Two Comment:</u> A more appropriate response to this question would be “b.” I did not find the above comment convincing.</p> <p><u>Researcher’s Response:</u> I suggest the answer should be changed to “b” I agree with assessments and data of Peer Reviewer one and Peer Reviewer two But all what concerns “commercial projects involving the private sector” are not well open to the public</p> | |
| <p>57. Does the executive make available to the public an analysis of the distribution of the tax burden?</p> <ol style="list-style-type: none"> Yes, a detailed analysis of the distribution of the tax burden is presented, including both a narrative discussion and quantitative estimates. Yes, an analysis is presented, highlighting key aspects of the distribution, but some details are excluded. Yes, some analysis is presented, but it lacks important details. No analysis on the distribution of the tax burden is presented. Not applicable/other (please comment). <p><u>Citation:</u></p> <p><u>Comment:</u></p> <p><u>Researcher’s Response to this Question was “d.”</u></p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u> A more appropriate response to this question would be “c.” There is info on a distribution of the tax burden between the oil and gas sector and the rest of the economy. There is also information on benefits from lower tax rates in specific sectors, such as agriculture.</p> <p><u>Researcher’s Response:</u> I suggest the answer should remain “d.” No, “an analysis of the distribution of the tax burden” is not presented in the budget. Nor by the groups of the population with the different level of income, neither on enterprises of small, medium, large business</p> <p><u>IBP Comment:</u> IBP editors chose answer, “d” to maintain consistency with the criteria used for selecting answers across countries.</p> | d |

58. Does the executive make available to the public an explanation of the conditions associated with assistance from international financial institutions (IFI)?
- a. Yes, extensive information on conditions associated with IFI assistance is presented, including a narrative discussion and any quantitative targets related to both macro-economic conditionality and project-specific conditionality.
 - b. Yes, information is presented, but some details are excluded.
 - c. Yes, some information is presented, but it lacks important details.
 - d. No, information on conditions associated with IFI assistance is not presented.
 - e. Not applicable/other (please comment).

Citation:

Information is presented in The Explanatory Note To Parameters Of The Project Of The Federal Budget For 2008 And For The Period Till 2010

Comment:

Peer Reviewer One Comment: Some information is also contained in Appendices 45-46 to the executive's budget.

Peer Reviewer Two Comment:

b

| | |
|--|---|
| <p>59. Does the executive make available to the public an explanation of the conditions associated with assistance from donor countries?</p> <ol style="list-style-type: none"> Yes, extensive information on conditions associated with donor country assistance is presented, including a narrative discussion and any quantitative targets related to both macro-economic conditionality and project-specific conditionality. Yes, information is presented, but some details are excluded. Yes, some information is presented, but it lacks important details. No, information on conditions associated with donor country assistance is not presented. Not applicable/other (please comment). <p><u>Citation:</u></p> <p><u>Comment:</u></p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u> A more appropriate response to this question would be “e.” There is no bilateral donor assistance in Russia of any importance.</p> <p><u>Researcher’s Response:</u> I suggest the answer should remain “d” No, information on conditions associated with donor country assistance is not presented Situation did not change in comparison with previous research.</p> <p><u>IBP Comment:</u> IBP editors chose answer, “d” to maintain consistency with the criteria used for selecting answers across countries.</p> | d |
| <p>60. Does the executive make available to the public a summary that describes the budget and its proposals?</p> <ol style="list-style-type: none"> Yes, it provides a summary that is very informative. Yes, it provides a summary that is somewhat informative. Yes, but the summary is not very informative. No, it does not provide a summary. Not applicable/other (please comment). <p><u>Citation:</u> The answer selected demonstrates an improvement in performance from the 2006 round of research. The Basic Directions Budgetary And The Tax Policy For 2008-2010 was presented with the Project of the Federal Budget. http://www1.minfin.ru/common/img/uploaded/library/2007/05/proj_bud08-10.zip</p> <p><u>Comment:</u></p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p> | a |

61. Does the executive publish a “citizens budget” or some non-technical presentation intended for a wide audience that describes the budget and its proposals?

- a. Yes, it publishes a citizens budget that is very informative.
- b. Yes, it publishes a citizens budget that is somewhat informative.
- c. Yes, but the citizens budget is not very informative.
- d. No, it does not publish a citizens budget.
- e. Not applicable/other (please comment).

Citation:

The answer selected demonstrates an improvement in performance from the 2006 round of research. The basic results and directions of budgetary policy for 2008 and the period till 2010 see on the official web-site of the Ministry of Finance of the Russian Federation http://www1.minfin.ru/budref/budpol_08-10_050607.pdf

Comment:

Researcher’s Response to this Question was “b.”

Peer Reviewer One Comment: The correct link to the above document is http://www1.minfin.ru/common/img/uploaded/library/2007/06/budpol_08-10_050607.pdf

I consider this publication very extensive and informative, but at the same time clear, well designed and illustrated, therefore I would say that the appropriate answer is “a.”

Peer Reviewer Two Comment:

Researcher’s Response: I suggest the answer should be changed to “a”
Yes, it publishes a citizens budget that is very informative.

IBP Comment: IBP editors chose answer, “a” to maintain consistency with the criteria used to select answers across countries.

a

62. Does the executive make available to the public non-technical definitions of terms used in the budget and other budget-related documents (for instance, in a glossary)?

- a. Yes, thorough definitions of budget terms are provided.
- b. Yes, definitions are provided, but some details are excluded.
- c. Yes, some definitions are provided, but it lacks important details.
- d. No, definitions are not provided.
- e. Not applicable/other (please comment).

Citation:

The practice is similar to that in the previous period. The concepts and terms used in the budget are defined in the Budget Code of the Russian Federation
The dictionary of terms of the Russian legislation presents on website расходов бюджета <http://www.kodeks.ru/noframe/free-urbib?d&nd=820010033>

Comment:

Peer Reviewer One Comment: The Budget Code contains very technical, but clear definitions, on which the wording of the budget law is based. These definitions are indeed available. Still, there is no special glossary with non-technical definitions for the general public, but I think the “glossary article” (Art. 6 that defines main concepts) will do.

Peer Reviewer Two Comment:

A more appropriate response to this question would be “b.” Most definitions are significantly of technical nature.

Researcher’s Response: I suggest the answer should remain “a.” The situation did not change in comparison with previous research

IBP Comment: IBP editors chose answer, “a” to maintain consistency with the criteria used for selecting answers across countries.

a

63. Do citizens have the right *in law* to access government information, including budget information?

- a. Yes, the right has been codified into law, and citizens are generally able in practice to obtain government information, including budget information.
- b. Yes, the right has been codified into law, but it is sometimes not possible for citizens in practice to obtain government information, including budget information.
- c. Yes, the right has been codified into law, but it is frequently or always impossible in practice to obtain access to government information, including budget information.
- d. No, the right to access government information has not been codified into law, or this right does not include access to budget information.
- e. Not applicable/other (please comment).

Citation:

The answer selected demonstrates an improvement in performance from the 2006 round of research. Federal laws "About the order of consideration of references of citizens of the Russian Federation"(№ 59-FZ 02.05.2006), "About providing of access to the information on activity of the state bodies and institutions of local government" (it is accepted by the State Duma in the first reading 18.04.2007 <http://www.akdi.ru/gd/proekt/100085GD.SHTM>)

Comment:

Peer Reviewer One Comment:

Peer Reviewer Two Comment: A more appropriate response to this question would be “b.” It is quite difficult to get access to detailed budget info – see q.64

Researcher’s Response: I suggest the answer should remain “a” Information, approved in the budget becomes accessible to the public. Question 64 concerns additional information, which is not reflected in the budget and which is in fact is difficult to get by the lay citizen

IBP Comment: IBP editors chose answer, “b” to maintain consistency with the criteria used for selecting answers across countries.

b

64. Are citizens able in practice to obtain financial information on expenditures for individual programs in a format that is more highly disaggregated than that which appears in the executive's budget proposal if they request it (for example, from a ministry or agency)?

- a. In practice, highly disaggregated information is available to the public for all programs except those considered related to national security or military intelligence.
- b. In practice, highly disaggregated information is available to the public for programs representing at least two-thirds of, but not all, expenditures.
- c. In practice, highly disaggregated information is available to the public for programs representing less than two-thirds of expenditures.
- d. In practice, no highly disaggregated expenditure information is available.
- e. Not applicable/other (please comment).

Citation:

Comment:

Peer Reviewer One Comment:

Peer Reviewer Two Comment:

d

65. Are citizens able in practice to obtain non-financial information related to expenditures (for example, number of beneficiaries, number of persons employed by the program, etc.) for individual programs in a format that is more highly disaggregated than that which appears in the executive's budget proposal if they request it from a ministry or agency?

- a. In practice, highly disaggregated non-financial information is available to the public for all programs except those considered related to national security or military intelligence.
- b. In practice, highly disaggregated non-financial information is available to the public for programs representing at least two-thirds of, but not all, expenditures.
- c. In practice, highly disaggregated non-financial information is available to the public for programs representing less than two-thirds of expenditures.
- d. In practice, no highly disaggregated non-financial expenditure information is available.
- e. Not applicable/other (please comment).

Citation:

Comment:

Peer Reviewer One Comment:

Peer Reviewer Two Comment: A more appropriate response to this question would be "c." Some disaggregated info is available on e.g. the number of beneficiaries

Researcher's Response: I suggest the answer should remain "d."
In September 2007 we sent the inquiry to the Federal agency on construction and Housing-Utilities with the goal to get additional financial and not financial information on sub program, indicated in the budget. Inquiry was sent by the electronic mail, presented at the official agency web-site, and saved at the server which is used for the online inquiries, complaints and proposals of the citizens and organizations touching upon the issue of construction and housing and utilities. No answer followed by now.

IBP Comment: IBP editors chose answer, "d" to maintain consistency with the criteria used for selecting answers across countries.

d

Section Three: The Budget Process

| The Budget Process | |
|--|---|
| Executive's Formulation of the Budget | |
| <p>66. How far in advance of the release of the budget is the day of its release known?</p> <ol style="list-style-type: none"> The release date is set in permanent law. The executive announces the release date at least two months in advance. The executive announces the release date less than two months but more than two weeks in advance. The executive announces the release date two weeks or less before the release, or makes no announcement. Not applicable/other (please comment). <p><u>Citation:</u> The practice is similar to that in the previous period. Budget Code of the Russian Federation (Chapter.22) sets the timetable for formulating the budget. Actually in current to year the budget has been considered in shorter and early terms</p> <p><u>Comment:</u></p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p> | a |
| <p>67. Does the executive release to the public its timetable for preparation of the executive's budget proposal (that is, a document setting deadlines for submissions from other government entities, such as line ministries or subnational government, to the ministry of finance or what ever central government agency is in charge of coordinating the budget's formulation)?</p> <ol style="list-style-type: none"> Yes, a detailed timetable is released to the public. Yes, a timetable is released, but some details are excluded. Yes, a timetable is released, but it lacks important details. No, a timetable is not issued to the public. Not applicable/other (please comment). <p><u>Citation:</u> The assignment of the Government of the Russian Federation from 16.01.2007 № МФ-П113-133 about the Schedule of development in 2007 of the project of the federal budget for 2008 and for the period till 2010 (see: http://www1.minfin.ru/met_pfp_2007.zip)</p> <p><u>Comment:</u></p> <p><u>Peer Reviewer One Comment:</u> A detailed timetable for preparation of the executive's budget proposal set in government regulation N 1010 from 29.12.2007 "On the order of preparation of the project of federal budget and extra-budgetary funds for the next financial year and planned period" (http://www.government.ru/content/governmentactivity/rfgovernmentdecisions/archive/2008/01/23/9175684.htm)</p> <p><u>Peer Reviewer Two Comment:</u></p> | a |

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|---|----------|
| <p>Researcher's Response: Reference is for the document which was accepted after September 2007 (29 Dec.2007). Reference for the document where is a "timetable for preparation of the executive's budget proposal": http://www1.minfin.ru/common/img/uploaded/library/2007/01/met_pfp_2007.zip</p> | |
| <p>68. Does the executive adhere to its timetable for the preparation and release of the budget?</p> <ol style="list-style-type: none"> a. The executive adheres to the dates in its timetable. b. The executive adheres to most of the key dates in its timetable. c. The executive has difficulty adhering to most of the dates in its timetable. d. The executive does not adhere to the dates in its timetable, or it does not release to the public its timetable. e. Not applicable/other (please comment). <p><u>Citation:</u> The answer selected demonstrates an improvement in performance from the 2006 round of research. Actually in current to year the budget has been considered in shorter and early terms, as well as has been declared by Government. The daily official news from the Government sessions including the budget process issue, the press releases, the speeches can be found in the Internet at the official website of the Government of the RF(http://www.government.ru/)</p> <p><u>Comment:</u></p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p> | <p>a</p> |

| | |
|---|---|
| <p>69. Does the executive hold consultations with members of the legislature as part of its process of determining budget priorities?</p> <ol style="list-style-type: none"> Yes, the executive holds extensive consultations with a wide range of legislators. Yes, the executive holds consultations with a range of legislators, but some key members are excluded. Yes, the executive holds very limited consultations, involving only a few members of the legislature. No, the executive does not typically consult with members of the legislature as part of the budget preparation process. Not applicable/other (please comment). <p><u>Citation:</u> http://www.duma.gov.ru/ On February, 2nd, 2007 the Council of Federation of Federal Assembly of the Russian Federation has accepted the decision "About offers of Council of Federation of Federal Assembly of the Russian Federation on formation of the concept of the federal budget for 2008 and for the period till 2010." The Decision 33-CФ. It is published: Parliament. Gas. – 08.02.2007. http://www.government.ru/ "Zero" reading has been lead. Minister of Finance A.Kudrin preliminary communicated with representatives of all fractions, the basic figures of the budget have been discussed</p> <p><u>Comment:</u></p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p> | a |
| <p>70. Does the executive hold consultations with the public as part of its process of determining budget priorities?</p> <ol style="list-style-type: none"> Yes, the executive holds extensive consultations with a wide range of constituencies. Yes, the executive holds consultations with a range of constituencies, but some key constituencies are excluded. Yes, the executive holds very limited consultations, involving only a few constituencies. No, the executive does not typically consult with the public as part of the budget preparation process. Not applicable/other (please comment). <p><u>Citation:</u></p> <p><u>Comment:</u></p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p> | c |

71. When does the executive release a pre-budget statement to the public?

- a. The executive releases a pre-budget statement at least four months in advance of the start of the budget year.
- b. The executive releases a pre-budget statement at least two months (but less than four months) in advance of the start of the budget year.
- c. The executive releases a pre-budget statement, but it is released less than two months before the start of the budget year.
- d. The executive does not release a pre-budget statement.
- e. Not applicable/other (please comment).

Citation:

The Presidents pre-budget statement for the 2008 has released to public 09.03.2007, <http://www.kremlin.ru/text/appears/2007/03/119318.shtml> (It is prepared according to art.170 of the Budget Code of the Russian Federation and contains the basic directions and reference points of budgetary policy in 2008 - 2010)

The pre-budget statement for the 2006 has released to public 24.05.2005, for the 2005 - 12.07.2004

The project of the federal budget for the 2008-2010, developed on the basis of the perspective financial plan of the Russian Federation for 2007-2009 (the order of the Government of the Russian Federation from December, 30th, 2006 №1860-p) have been presented to the public to March, 30th, 2007 (<http://www1.minfin.ru/budjet/ohfb08-10.zip>).

Comment:

Peer Reviewer One Comment: I agree with the answer, but I would like to introduce some corrections. It was not the budget proposal that was presented on March 30, 2007, but pre-budget statement entitled “The main characteristics of the federal budget for 2008-2010,” the correct link is <http://www1.minfin.ru/common/img/uploaded/library/2007/03/ohfb08-10.zip>. The correct link to the President’s budget address to the Parliament (for 2008-2010) is <http://www.kremlin.ru/text/appears/2007/03/119311.shtml>

Peer Reviewer Two Comment:

Researcher’s Response: Peer Reviewer one added references. Assessments did not change. The Pre-budget Document is The Basic Characteristics of the Federal Budget for 2008-2010:

http://www1.minfin.ru/common/img/uploaded/library/2007/05/proj_bud08-10.zip.
«осн. напр. 2008-2010.doc»

a

72. Does the pre-budget statement describe the government's macroeconomic and fiscal framework?

- a. Yes, an extensive explanation of the government's fiscal and macroeconomic policy is presented, including both a narrative discussion and quantitative estimates.
- b. Yes, an explanation is presented, highlighting key aspects of the fiscal and macroeconomic framework, but some details are excluded.
- c. Yes, some explanation is presented, but it lacks important details.
- d. No, an explanation is not presented, or the executive does not release to the public a pre-budget statement.
- e. Not applicable/other (please comment).

Citation:

The answer selected demonstrates an improvement in performance from the 2006 round of research. The explanation is presented in the Explanatory Note to the project of the basic characteristics of the federal budget for 2008 and for the period till 2010 and to distribution of charges of the federal budget to 2008 and to the period till 2010 on departmental structure and sections of functional classification of charges of budgets of the Russian Federation (<http://www1.minfin.ru/budget/ohfb08-10.zip>)

Comment:

Peer Reviewer One Comment: The working link is <http://www1.minfin.ru/common/img/uploaded/library/2007/03/ohfb08-10.zip>

Peer Reviewer Two Comment: This is confusing. What should be considered a pre-budget Document? If this is a Budget Statement by the President (as in q. 71), then the rating here should be C (little macro framework), if it is an Explanatory Note that the rating should be A. I think that the former is a correct option.

Researcher's Response: I suggest the answer should remain "b."
Peer Reviewer one added references. Assessments did not change. Pre-budget Document is The Basic Characteristics of the Federal Budget for 2008-2010 http://www1.minfin.ru/common/img/uploaded/library/2007/05/proj_bud08-10.zip. «осн. напр. 2008-2010.doc»

IBP Comment: IBP editors chose answer "b" to maintain consistency with the criteria used for selecting answers across countries.

b

73. Does the pre-budget statement describe the government's policies and priorities that will guide the development of detailed estimates for the upcoming budget?

- a. Yes, an extensive explanation of the government's budget policies and priorities is presented, including both a narrative discussion and quantitative estimates.
- b. Yes, an explanation is presented, highlighting key aspects of the government's budget policies and priorities, but some details are excluded.
- c. Yes, some explanation is presented, but it lacks important details.
- d. No, an explanation is not presented, or the executive does not release to the public a pre-budget statement.
- e. Not applicable/other (please comment).

Citation:

The answer selected demonstrates an improvement in performance from the 2006 round of research. The explanation is presented in the Explanatory note to the project of the basic characteristics of the federal budget for 2008 and for the period till 2010 and to distribution of charges of the federal budget to 2008 and to the period till 2010 on departmental structure and sections of functional classification of charges of budgets of the Russian Federation and in appendices (<http://www1.minfin.ru/budjet/ohfb08-10.zip>)

Comment:

Peer Reviewer One Comment: The working link is <http://www1.minfin.ru/common/img/uploaded/library/2007/03/ohfb08-10.zip>

Peer Reviewer Two Comment: Again see my comment to q. 72. I think that the Explanatory Note should not be considered as a pre-budget statement. Thus rating should be "b."

Researcher's Response: I suggest my answer should remain "a."
Peer Reviewer one added references. Assessments did not change. Pre-budget Document is The Basic Characteristics of the Federal Budget for 2008-2010 http://www1.minfin.ru/common/img/uploaded/library/2007/05/proj_bud08-10.zip.
«осн. напр. 2008-2010.doc»

IBP Comment: IBP editors chose answer, "a" consistent with researcher's observations.

a

| Legislative Approval of the Budget | |
|---|---|
| <p>74. How far in advance of the start of the budget year does the legislature receive the budget?</p> <ol style="list-style-type: none"> a. The legislature receives the budget at least three months before the start of the budget year. b. The legislature receives the budget at least six weeks, but less than three months, before the start of the budget year. c. The legislature receives the budget less than six weeks before the start of the budget year. d. The legislature does not receive the budget before the start of the budget year. e. Not applicable/other (please comment). <p><u>Citation:</u> The Project of the Federal Budget in current to year has been prepared earlier, than it is stipulated by the legislation, the next years this practice becomes a constant. On April, 26th 2007 the Project of the Federal Budget for 2008-2010 has been considered at session of the government, and on April, 30th 2007 has acted in the State Duma</p> <p><u>Comment:</u></p> <p>Peer Reviewer One Comment: The official deadline stipulated in the Budget Code (Art. 149) is August 26, that is more than 4 months before the budget year starts. The government regulation N 1010 from 29.12.2007 “On the order of preparation of the project of federal budget and extra-budgetary funds for the next financial year and planned period” (http://www.government.ru/content/governmentactivity/rfgovernmentdecisions/archive/2008/01/23/9175684.htm) sets a tighter deadline of August 11.</p> <p>Peer Reviewer Two Comment: Rating is correct, but the above dates are misleading.</p> <p>Researcher’s Response: I suggest the answer should remain “a.” Reference made by the peer reviewer is for a document which was accepted after September 2007 (29 Dec.2007).</p> | a |

75. Does a legislative committee (or committees) hold public hearings on the macroeconomic and fiscal framework presented in the budget in which testimony from the executive branch and the public is heard?
- a. Yes, public hearings are held on the macroeconomic and fiscal framework in which testimony is heard from the executive branch and a wide range of constituencies.
 - b. Yes, hearings are held in which testimony is heard from the executive branch and some constituencies.
 - c. Yes, hearings are held in which testimony from the executive branch is heard, but no testimony from the public is heard.
 - d. No, public hearings are not held on the macroeconomic and fiscal framework in which testimony from the executive branch and the public is heard.
 - e. Not applicable/other (please comment).

Citation:

The practice is similar to that in the previous period. Parliamentary hearings in Council of Federation « About the forecast of social and economic development of the Russian Federation till 2010 and parameters of the project of the federal budget for 2008 and for the period till 2010 » have been lead 14.05.2007. Members of Council of Federation take part in work of parliamentary hearings, deputies of the State Duma, representatives of the scientific organizations, the Accounts chamber of the Russian Federation, the Government (see: [shttp://www.council.gov.ru/files/parliament_attend/84.doc](http://www.council.gov.ru/files/parliament_attend/84.doc))

Comment:

Peer Reviewer One Comment:

Peer Reviewer Two Comment:

b

76. Do legislative committees hold public hearings on the individual budgets of central government administrative units (that is, ministries, departments, and agencies) in which testimony from the executive branch is heard?
- Yes, extensive public hearings are held on the budgets of administrative units in which testimony from the executive branch is heard.
 - Yes, hearings are held, covering key administrative units, in which testimony from the executive branch is heard.
 - Yes, a limited number of hearings are held in which testimony from the executive branch is heard.
 - No, public hearings are not held on the budgets of administrative units in which testimony from the executive branch is heard.
 - Not applicable/other (please comment).

Citation:

Comment:

Peer Reviewer One Comment: A more appropriate response to this question would be “c.”

Peer Reviewer Two Comment: A more appropriate response to this question would be “b.” Budgets for key ministries are covered by the hearings.

Researcher’s Response: I suggest my answer should remain “d.” No, public hearings are not held on the budgets of administrative units in which testimony from the executive branch is heard.

IBP Comment: IBP editors chose answer, “d” to maintain consistency with the criteria used for selecting answers across countries.

d

77. Does a legislative committee (or committees) hold public hearings on the individual budgets of central government administrative units (that is, ministries, departments, and agencies) in which testimony from the public is heard?
- a. Yes, extensive public hearings are held on the budgets of administrative units in which testimony from the public is heard.
 - b. Yes, hearings are held, covering key administrative units, in which testimony from the public is heard.
 - c. Yes, a limited number of hearings are held in which testimony from the public is heard.
 - d. No, public hearings are not held on the budgets of administrative units in which testimony from the public is heard.
 - e. Not applicable/other (please comment).

Citation:

Comment:

Peer Reviewer One Comment:

Peer Reviewer Two Comment: A more appropriate response to this question would be “b.” See my comment on q 76

Researcher’s Response: I suggest the answer should remain “d.”
No, public hearings are not held on the budgets of administrative units in which testimony from the public is heard

IBP Comment: IBP editors chose answer, “d” to maintain consistency with the criteria used for selecting answers across countries.

d

78. Do the legislative committees that hold public hearings release reports to the public on these hearings?

- a. Yes, the committees release very informative reports, which include all written testimony presented at the hearings.
- b. Yes, the committees release reports, but some details are excluded.
- c. Yes, the committees release reports, but they are not very informative.
- d. No, the committees do not release reports or do not hold public hearings.
- e. Not applicable/other (please comment).

Citation:

Stenograms of all sessions is presented on sites <http://www.duma.ru>;
http://www.council.gov.ru/files/parliament_attend/84.doc;
The stenogram of session of the State Duma about the statement the Federal Budget in the third reading is presented on the web-site
[http://wbase.duma.gov.ru/steno/nph-sdb.exe?BOCW\[F11&06.07.2007&F11&06.07.2007&F11&&F258&^&\]T2651F258P1005](http://wbase.duma.gov.ru/steno/nph-sdb.exe?BOCW[F11&06.07.2007&F11&06.07.2007&F11&&F258&^&]T2651F258P1005)

Comment:

Peer Reviewer One Comment: General link to the reports on parliamentary hearings is <http://www.council.gov.ru/lawmaking/parliament/index.html>

Peer Reviewer Two Comment:

Researcher's Response: I suggest the answer should remain "a"
There was a public hearing, report on which is at the web site of the Council of Federations of Federal Parliament
<http://www.council.gov.ru/lawmaking/parliament/item/84/index.html>

a

79. Is the legislature (or the appropriate legislative committee or members of the legislature) given full information for the budget year on the spending of all secret items relating to, for instance, national security and military intelligence?

- a. Yes, the appropriate legislative committee or members of the legislature is provided extensive information on all spending on secret items, which includes detailed, line item descriptions of all expenditures.
- b. No, the legislature is provided information on spending on secret items, but some details are excluded, or some categories are presented in an aggregated manner, or the legislature is provided no information on secret items.
- c. Not applicable/other (please comment).

Citation:

According to the vice-president of budgetary committee of the State Duma Igor Rudenskogo legislators know, where there is state money, under closed clauses in committee always there are heated arguments and these charges are well supervised (<http://www.newsru.com/finance/20sep2006/br.html>)

Comment:

Peer Reviewer One Comment: The Budget Code (Art. 209) stipulates that secret items are discussed in a closed meeting, attended by special parliamentary commissions (from both chambers) and heads of parliament chambers.

Peer Reviewer Two Comment:

a

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|---|---|
| <p>80. Does the legislature have authority <i>in law</i> to amend the budget presented by the executive?</p> <p>a. Yes, the legislature has unlimited authority <i>in law</i> to amend the budget.</p> <p>b. Yes, the legislature has authority <i>in law</i> to amend the budget, with some limitations.</p> <p>c. Yes, the legislature has authority <i>in law</i> to amend the budget, but its authority is very limited.</p> <p>d. No, the legislature does not have any authority <i>in law</i> to amend the budget.</p> <p>e. Not applicable/other (please comment).</p> <p><u>Citation:</u> The practice is similar to that in the previous period. The State Duma has no right to increase revenues or deficits in the federal budget without executive approval (Article 201 of the Budget Code). The State Duma can reject acceptance of the budget and make any changes to the project, in practice such yet was not.</p> <p><u>Comment:</u></p> <p><u>Peer Reviewer One Comment:</u> The issue of changes to the enacted budget is dealt with in Art. 212 (not 201, which deals with the first reading of the initial budget proposal) of the Budget code. The legislature (or other entities that have the right to initiate laws) can initiate changes in the budget if actual revenues exceed planned levels by more than 10 percent unless the executive has been the first to come up with that initiative.</p> <p><u>Peer Reviewer Two Comment:</u></p> | b |
| <p>81. What is the most detail provided in the appropriation (expenditure budget) approved by the legislature?</p> <p>a. The approved budget includes program-level detail.</p> <p>b. The approved budget includes departmental totals and some additional details (for instance, sub-department totals or major programs).</p> <p>c. The approved budget includes only departmental totals.</p> <p>d. The approved budget includes less information than departmental totals.</p> <p>e. Not applicable/other (please comment).</p> <p><u>Citation:</u> The Project of the Federal Budget for 2008-2010 is the first three-year budget and includes program-level detail.</p> <p><u>Comment:</u></p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p> | a |

| Executive's Implementation of the Budget | |
|---|---|
| <p>82. How often does the executive release to the public in-year reports on actual expenditure (organized by administrative unit, economic classification and/or function)?</p> <p>a. In-year reports on actual expenditure are released at least every month. b. In-year reports on actual expenditure are released at least every quarter. c. In-year reports on actual expenditure are released at least semi-annually. d. In-year reports on actual expenditure are not released. e. Not applicable/other (please comment).</p> <p><u>Citation:</u> The practice is similar to that in the previous period. Actual expenditure are released in monthly reports organized by function classification (refer to http://www.roskazna.ru/report/fbrf)</p> <p><u>Comment:</u></p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p> | a |
| <p>83. What share of expenditure is covered by in-year reports on actual expenditure (organized by administrative unit, economic classification and/or function)?</p> <p>a. Yes, in-year reports cover all expenditures. b. Yes, in-year reports cover at least two-thirds, but not all, of expenditures. c. Yes, in-year reports cover less than two-thirds of expenditures. d. No in-year reports are released to the public. e. Not applicable/other (please comment).</p> <p><u>Citation:</u> The practice is similar to that in the previous period. In-year reports cover all expenditures by function classification.</p> <p><u>Comment:</u></p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p> | a |

84. What is the most detail provided in the in-year reports on actual expenditures organized by *administrative unit*?
- a. The in-year reports on actual expenditures organized by administrative unit contain program-level detail.
 - b. The in-year reports on actual expenditures organized by administrative unit contain departmental totals and some additional details (for instance, sub-department totals or major programs).
 - c. The in-year reports on actual expenditures organized by administrative unit contain only departmental totals.
 - d. The in-year reports on actual expenditures organized by administrative unit are not released to the public, not produced, or contain less information than departmental totals.
 - e. Not applicable/other (please comment).

Citation:

Comment:

Peer Reviewer One Comment:

Peer Reviewer Two Comment:

d

85. Do the in-year reports released to the public compare actual year-to-date expenditure with either the original estimate for that period (based on the enacted budget) or the same period in the previous year?

- a. Yes, comparisons are made for all expenditures.
- b. Yes, comparisons are made for at least two-thirds, but not all, of expenditures.
- c. Yes, but comparisons are made for less than two-thirds of expenditures.
- d. No, comparisons are not made, or no in-year reports are released to the public.
- e. Not applicable/other (please comment).

Citation:

The practice is similar to that in the previous period. Refer to

<http://www.roskazna.ru/report/fbrf>

section, subitem The name of expenditures It is approved by the Federal law " About the federal budget for 2007 " Budgetary list for 1 quarter 2007 with changes It is distributed on account of volumes of financing for % the distributed financing:

| law lists for 1 quarter 2007 | January | February | March | January-March | to the |
|------------------------------|-----------|-----------|-----------|---------------|--------|
| 0100 Nation-wide questions | 808 196,5 | | 164 223,2 | 116 079,9 | |
| 29 893,3 | 15 145,0 | 161 118,2 | 19,9 | 98,1 | |

a

Comment:

Peer Reviewer One Comment: A more appropriate response to this question would be "e." In-year reports contain data on expenditure budgeted for the whole year and data on actual year-to-date expenditure. Original estimates for that period or for the same period of previous year are not present in the report form, therefore no comparison can be made using one in-year report. Generally in-year reports are pretty detailed and are published regularly; however, due to changes in budget classification they are not always directly comparable.

Peer Reviewer Two Comment:

IBP Comment: IBP editors chose answer, "a" to maintain consistency with the criteria used for selecting answers across countries.

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| <p>86. How often does the executive release to the public in-year reports on actual revenue collections by source of revenue?</p> <ul style="list-style-type: none"> a. In-year reports on actual revenue collections by source of revenue are released at least every month. b. In-year reports on actual revenue collections are released at least every quarter. c. In-year reports on actual revenue collections are released at least semi-annually. d. In-year reports on actual revenue collections by source of revenue are not released. e. Not applicable/other (please comment). <p><u>Citation and/or comment:</u> The practice is similar to that in the previous period. Actual revenues are released in monthly reports (refer to http://www.roskazna.ru/report/fbrf)</p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p> | a |
| <p>87. What share of revenue is covered by the in-year reports on actual revenue collections?</p> <ul style="list-style-type: none"> a. In-year reports cover the actual revenue collections of all sources of revenue. b. In-year reports cover the actual revenue collections of at least two-thirds of, but not all, sources of revenue. c. In-year reports cover actual revenue collections of less than two-thirds of revenue sources. d. In-year reports on actual revenue collections are not released to the public. e. Not applicable/other (please comment). <p><u>Citation:</u> The practice is similar to that in the previous period.</p> <p><u>Comment:</u></p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p> | a |

88. Do the in-year reports released to the public compare actual year-to-date revenue collections with either the original estimate for that period (based on the enacted budget) or the same period in the previous year?
- a. Yes, comparisons are made for all revenue sources.
 - b. Yes, comparisons are made for at least two-thirds of, but not all, revenue sources.
 - c. Yes, but comparisons are made for less than two-thirds of revenue sources.
 - d. No, comparisons are not made, or no in-year reports are released to the public.
 - e. Not applicable/other (please comment).

Citation:

The practice is similar to that in the previous period.

Comment:

Peer Reviewer One Comment: A more appropriate response to this question would be “e.” No comparison can be made in principle. In-year reports contain data on revenues budgeted for the whole year and data on actual year-to-date revenues. Original estimates for that period or for the same period of previous year are not present in the report form. However, in-year reports on revenues are pretty detailed and are published regularly.

Peer Reviewer Two Comment:

IBP Comment: IBP editors chose answer, “a” to maintain consistency with the criteria used for selecting answers across countries.

a

89. Does the executive release to the public in-year reports on actual borrowing?

- a. Yes, in-year reports on actual borrowing are released at least every month.
- b. Yes, in-year reports on actual borrowing are released at least every quarter.
- c. Yes, in-year reports on actual borrowing are released at least semi-annually.
- d. No, in-year reports on actual borrowing are not released.
- e. Not applicable/other (please comment).

Citation:

The practice is similar to that in the previous period. (see:
<http://www1.minfin.ru/domdbt/omraudorta2007.pdf>; <http://www1.minfin.ru/07.htm>;
<http://www1.minfin.ru/domdbt/domdbt.htm>;
http://www1.minfin.ru/domdbt_eng/domdbt_eng.htm;
http://www1.minfin.ru/ex_debt/debt.htm)

Comment:

Peer Reviewer One Comment: I would include here the reference to in-year reports on the sources of financing budget deficit (<http://www.roskazna.ru/reports/fb.html>). Technically, this is where the data on actual in-year borrowing go, including domestic and external debt (budgeted amounts and in-year execution, though without detail on sources of borrowing, only general sums etc.).

The Ministry of Finance publishes some information as well. As the above links do not work, I'd suggest the following links:

http://www1.minfin.ru/ru/public_debt/internal/structure/duty/month/ - monthly reports concerning the structure and dynamics of domestic (internal) debt

http://www1.minfin.ru/ru/public_debt/external/structure/ - quarter reports on the structure of external debt.

Peer Reviewer Two Comment:

a

90. Do in-year reports released to the public on actual borrowing present information related to the composition of government debt (such as interest rates on the debt, maturity profile of the debt, and currency denomination of the debt) for the budget year?

- a. Yes, extensive information related to the composition of government debt is presented.
- b. Yes, key additional information is presented, but some details are excluded.
- c. Yes, some additional information is presented, but it lacks important details.
- d. No, additional information related to the composition of government debt is not presented, or such in-year reports on borrowing are not released.
- e. Not applicable/other (please comment).

Citation:

The practice is similar to that in the previous period. (see: <http://www1.minfin.ru/domdbt/omraudorta2007.pdf>; <http://www1.minfin.ru/07.htm>; <http://www1.minfin.ru/domdbt/domdbt.htm>; http://www1.minfin.ru/domdbt_eng/domdbt_eng.htm; <http://www1.minfin.ru/08.htm>; http://www1.minfin.ru/ex_debt/debt.htm)

Comment:

Peer Reviewer One Comment: A more appropriate response to this question would be “b” Though the data on composition of external debt (http://www1.minfin.ru/ru/public_debt/external/structure/) are not very detailed, there is extensive coverage of internal debt.

For example, data at

http://www1.minfin.ru/ru/public_debt/internal/structure/release/table/ contain very detailed information on issues of government debt obligations with particular characteristics. Data at http://www1.minfin.ru/ru/public_debt/internal/operations/ cover the operations of the Ministry of Finance with regard to distribution of government securities (auctions etc.)

Peer Reviewer Two Comment:

IBP Comment: IBP editors chose answer, “b” to maintain consistency with the criteria used for selecting answers across countries.

b

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| <p>91. For in-year reports on actual expenditure released to the public by the executive, how much time typically elapses between the end of the reporting period and when the report is released (e.g., are quarterly reports released less than 4 weeks after the end of the quarter)?</p> <ul style="list-style-type: none"> a. Reports are released 1 month or less after the end of the period. b. Reports are released 2 months or less (but more than 1 month) after the end of the period. c. Reports are released more than 2 months after the end of the period. d. In-year reports are not released. e. Not applicable/other (please comment). <p><u>Citation:</u></p> <p><u>Comment:</u></p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p> | <p>b</p> |
|---|----------|

92. Does the executive release to the public a mid-year review of the budget that discusses the changes in economic outlook since the budget was enacted?
- Yes, the mid-year review includes an extensive discussion of the economy that includes a revised forecast for the full fiscal year and its effects on the budget.
 - Yes, the mid-year review includes a discussion of the economy, but it lacks some details.
 - Yes, the mid-year review includes a discussion of the economy, but it lacks important details.
 - No, the mid-year review does not include a discussion of the economy, or the executive does not release a mid-year review of the budget.
 - Not applicable/other (please comment).

Citation:

Comment:

Researcher's Response to this Question was "b."

Peer Reviewer One Comment: A more appropriate response to this question would be "d." As I noted in Table 2, there is no mid-year review in a sense prescribed by IBP OBI Guide and OECD Best Practice (in-year report on budget execution for 6 months cannot be a substitute). The Ministry of Economy performs ongoing monitoring of the economic situation, but it does not relate it to the ongoing budget execution.

The IBP OBI Guide clearly states that in-year report issued six months into the budget year should not serve as a substitute for mid-year review. In-year reports (including those issued six months into the budget year) do not contain "comprehensive update on the implementation of the budget, including a review of the economic assumptions underlying the budget and an updated forecast of the budget outcome for the current budget year" and other things mentioned in OECD Best Practice.

Therefore I dare say that there is no mid-year review of the budget in the Russian Federation as defined in the Guide

Peer Reviewer Two Comment: I am not sure I understand what is meant as Mid-Year Review. Is it separate from the Budget Execution report for 6 months? If not, then the rating should be "d." It does not discuss the Economy at all.

IBP Comment: IBP editors chose answer, "d" in light of peer reviewers' comments and the researcher's comment under Question 93.

d

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| <p>93. Does the executive release to the public a mid-year review of the budget that includes updated expenditure estimates for the budget year underway?</p> <ol style="list-style-type: none"> Yes, the mid-year review includes updated expenditure estimates for the full fiscal year, providing extensive information on why estimates have changed from the original enacted levels. Yes, the mid-year review includes updated estimates of expenditure, but some details on why estimates have changed are not provided. Yes, the mid-year review includes updated estimates of expenditure, but important details on why estimates have changed are not provided. No, the mid-year review does not include updated expenditure estimates for the budget year, or the executive does not release a mid-year review of the budget. Not applicable/other (please comment). <p><u>Citation:</u> The such report is not accessible to the public now</p> <p><u>Comment:</u></p> <p><u>Peer Reviewer One Comment:</u> As I noted in Table 2, there is no mid-year review in a sense prescribed by IBP OBI Guide and OECD Best Practice (in-year report on budget execution for 6 months cannot be a substitute). At the same time I should note that monthly in-year budget reports contain updated expenditure estimates for the whole year (reflecting changes made to the budget law since it was adopted) – with breakdown by functional classification.</p> <p><u>Peer Reviewer Two Comment:</u></p> | d |
| <p>94. What is the most detail provided in the mid-year review for expenditures?</p> <ol style="list-style-type: none"> The mid-year review includes program-level detail for expenditures. The mid-year review includes departmental totals (or functional totals) and some additional details (for instance, sub-department totals or major programs). The mid-year review includes only departmental totals (or functional totals). The mid-year review includes less information than departmental totals (or functional totals) for expenditures, or the executive does not release a mid-year review of the budget. Not applicable/other (please comment). <p><u>Citation:</u> The such report is not accessible to the public now.</p> <p><u>Comment:</u></p> <p><u>Peer Reviewer One Comment:</u> As I noted in Table 2, there is no mid-year review in a sense prescribed by IBP OBI Guide and OECD Best Practice (in-year report on budget execution for 6 months cannot be a substitute). At the same time, in-year report for 6 months contains functional expenditure totals.</p> <p><u>Peer Reviewer Two Comment:</u></p> | d |

95. Does the executive release to the public a mid-year review of the budget that includes updated revenue estimates for the budget year underway?

- a. Yes, the mid-year review includes updated revenue estimates for the full fiscal year, providing extensive information on why estimates have changed from the original enacted levels.
- b. Yes, the mid-year review includes updated estimates of revenue, but some details on why estimates have changed are not provided.
- c. Yes, the mid-year review includes updated estimates of revenue, but important details on why estimates have changed are not provided.
- d. No, the mid-year review does not include updated revenue estimates for the budget year, or the executive does not release a mid-year review of the budget.
- e. Not applicable/other (please comment).

Citation:

The such report is not accessible to the public now

Comment:

Peer Reviewer One Comment: As I noted in Table 2, there is no mid-year review in a sense prescribed by IBP OBI Guide and OECD Best Practice (in-year report on budget execution for 6 months cannot be a substitute). At the same time I should note that monthly in-year budget reports contain updated aggregate revenue estimate for the whole year (reflecting changes made to the budget law since it was adopted), without breakdown by type of revenue, and actual revenues by type.

Peer Reviewer Two Comment:

d

96. Does the executive seek input from the legislature when the executive shifts funds between administrative units (except when the amounts are below a certain *minimal* level specified in law or regulation)?

- a. Yes, the executive seeks approval from the legislature before shifting funds between administrative units.
- b. Yes, the executive gives prior notification to the legislature before shifting funds, giving the legislature an opportunity to block or modify the proposed adjustment.
- c. Yes, the executive seeks legislative approval, but only after the shift of funds has been implemented.
- d. No, the executive shifts funds between administrative units without seeking input from the legislature, or the amount allowed under the law or by regulation is significantly large enough to undermine public scrutiny and accountability (please describe arrangements below).
- e. Not applicable/other (please comment).

Citation:

Art.29 p.3 of the Project of the Federal Budget defines conditions the shifting of the funds between administrative unites according to p.3 of art.217 of the Budget Code

Comment:

Peer Reviewer One Comment: Beyond these conditions legislative approval is required (for example, if changes exceed 5%; there is a list of possible situations when funds can be shifted).

Peer Reviewer Two Comment:

a

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|---|---|
| <p>97. During the past year, have there been credible reported instances in which the procurement of goods and services has not followed an open and competitive process in practice?</p> <ol style="list-style-type: none"> There were no credible reported instances of procurement failing to follow an open and competitive process in practice during the past year. The procurement of goods and services frequently followed an open and competitive process in practice, but there were some reported instances of irregularities. The procurement of goods and service followed an open and competitive process in many instances, but there were significant reported examples of irregularities. No, the procurement process was not open and competitive in practice. Not applicable/other (please comment). <p><u>Citation:</u> 12.04.2007 Parliamentary hearings "About an expert and perfection of the legislation on accommodation of orders for the state and municipal needs " have been lead (see: http://www.duma.gov.ru/) 11.09.2007 in the State Duma has passed «a round table» on a theme "Legislative and other measures of the prevention of corruption in system of purchases for the state and municipal needs" (http://www.duma.gov.ru/); 07.08.2007 Interview of the deputy director of Department of strategy of social and economic reforms of The Ministry of Economic Development and Trade of Russia by A.T.Katamadze "Be not afraid of state purchases!," Russian Business-newspaper N29</p> <p><u>Comment:</u></p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p> | c |
| <p>98. When does the legislature typically approve supplemental budgets?</p> <ol style="list-style-type: none"> Supplemental budgets are approved before the funds are expended, or the executive rarely proposes a supplemental budget (please specify). Supplemental budgets are approved after the funds are expended, or the executive implements supplemental budgets without ever receiving approval from the legislature (please specify). Not applicable/other (please comment). <p><u>Citation:</u> The practice is similar to that in the previous period.</p> <p><u>Comment:</u></p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p> | a |

99. In most years, how large are supplemental budget requests relative to the size of the original budget?

- a. Supplemental budgets are generally equal to 2 percent or less of the original budget.
- b. Supplemental budgets are generally equal to more than 2 percent, but less than 5 percent, of the original budget.
- c. Supplemental budget are generally equal to more than 5 percent, but less than 10 percent, of the original budget.
- d. Supplemental budget are generally equal to 10 percent or more of the original budget, or insufficient information is available to the public regarding the amount of supplemental budgets.
- e. Not applicable/other (please comment).

Citation:

At the federal budget have been made changes the law from May, 15th 2007 N 74-Φ3 (The Russian newspaper, N 105, 19.05. 2007);the law from June, 7th 2007 N 98-Φ3 (The Russian newspaper, N 127, 16.06. 2007); the law from July, 17th 2007 N 132-Φ3 (The Russian newspaper, N 157, 21.07.2007). The volumes of revenue and expenditure have not changed.

Comment:

Researcher's Response to this Question was "a."

Peer Reviewer One Comment: Oil prices have skyrocketed over the last few years; therefore the revenues of federal budget have grown very fast, which has led to steep rises in expenditure. At the very end of 2007, by law N 238-FZ of November 23, 2007 the budget expenditure was increased by 20%. In 2008, however, as of July, the increase is around 5% (but the fiscal year is not over yet). I cannot say that such increases are general practice because the economic environment has been very favorable to Russia. Therefore I think that a more appropriate response to this question would be "c."

Peer Reviewer Two Comment: A more appropriate response to this question would be "c."

The assessment is missing the last amendment of 2007 budget made in November, which expanded the budget by more than 5%.

IBP Comment: IBP editors chose answer, "c" consistent with peer reviewer's observations.

c

100. When does the legislature approve the expenditure of contingency funds or other funds for which no specific purpose was identified in the budget?

- a. Expenditures are approved before the funds are expended, or contingency funds or other funds with no specific purposes are not included in the budget.
- b. Expenditures are approved after the funds are expended, but before the end of the fiscal year.
- c. Expenditures are approved after the end of the fiscal year, for example in the next budget.
- d. Such expenditure takes place without legislative approval.
- e. Not applicable/other (please comment).

Citation:

The answer selected demonstrates an improvement in performance from the 2006 round of research. According art.81 of the Budget Code (in view of the changes approved in 2007) "The report on use of means of reserve fund is applied on quarterly and annual reports on execution of the budget." In the previous edition it has been specified «Enforcement authority quarterly inform regulatory authority on an expenditure of means of reserve fund »

Comment:

Peer Reviewer One Comment: A more appropriate response to this question would be “b.” The cited Art. 81 of the Budget code says that the executive has to prepare reports on expenditure from contingency fund (which is limited to 3 percent of total expenditure) and attach these reports to quarterly and annual budget execution reports (annual report will then have to be approved by the legislature). The President does not have to report on the use of his contingency fund (not more than 1 percent of total expenditure).

Peer Reviewer Two Comment:

Researcher’s Response: I suggest the answer should remain as I indicated in the questionnaire “d”

According with the article 241 of the Budget Code of RF together with report on federal budget execution the report on expenditures from the Reserve Fund of the Government of RF and the Reserve Fund of the President of RF are submitted to the State Duma. Thus Legislative approves the submitted expenditures on the result of the year by the Law on execution of the budget. During the year the executive has to prepare reports on expenditure from contingency fund, which do not need the approval from legislative

IBP Comment: IBP editors chose answer, “d” in light of the comments provided by the researcher.

d

| Executive's Year-end Report and the Supreme Audit Institution | |
|---|---|
| <p>101. How long after the end of the budget year does the executive release to the public a year-end report that discusses the budget's actual outcome for the year?</p> <ol style="list-style-type: none"> The report is released six months or less after the end of the fiscal year. The report is released 12 months or less (but more than six months) after the end of the fiscal year. The report is released more than 12 months after the end of the fiscal year. The executive does not release a year-end report. Not applicable/other (please comment). <p><u>Citation:</u> The practice is similar to that in the previous period. The project of the federal law of the Russian Federation "About execution of the federal budget for 2006" It is approved by the State Duma in the first reading 06.09.2007</p> <p><u>Comment:</u></p> <p><u>Researcher's Response to this Question was "a."</u></p> <p><u>Peer Reviewer One Comment:</u> The citation indicates that the year-end report is released more than six months after the end of the fiscal year. These projects are usually submitted to parliament in late August and ultimately approved the following spring (March or April), that is, over 12 months after the end of the fiscal year. Therefore, a more appropriate response to this question would be "b."</p> <p><u>Peer Reviewer Two Comment:</u></p> <p><u>Researcher's Response:</u> I suggest the answer should remain as I indicated in the questionnaire "a" To add the comment: "According to the article 241 of the Budget Code of RF annually not later than 1 June of the current year the RF Government submit to the State Duma of RF and Accounting Chamber of RF the report on execution of the federal budget for the report financial period in the form of the federal law." The mentioned date (06.09.2007) – is the approval of the report in the form of law in the first reading, after the submitting to the State Duma and consideration by the legislatives.</p> <p><u>IBP Comment:</u> IBP editors chose answer, "a" as for peer reviewer's comment.</p> | a |

102. In the year-end report have the data on the actual outcomes been audited?

- a. Yes, all data on actual outcomes have been audited.
- b. At least two-thirds, but not all, of the data on actual outcomes have been audited.
- c. Less than two-thirds of the data on actual outcomes have been audited.
- d. None of the data on actual outcomes has been audited, or a year-end report is not released.
- e. Not applicable/other (please comment).

Citation:

The practice is similar to that in the previous period. The Accounts Chamber of the Russian Federation undertook an audit of the annual report for 2006, results of which are available on the website of the Account Chamber (see: <http://www.ach.gov.ru/results/control.php>)

Comment:

Peer Reviewer One Comment: The correct link to audit reports on federal budget is http://www.ach.gov.ru/activity/2level_4.php.

Peer Reviewer Two Comment: I do not understand the comment here. First, I am unable to locate any Audit reports at the referred website. Second, it is my understanding that two stages of report release should be separated a) Release by the MOF – unaudited report, 2-3 months after the year end – see q101. b) Release of the Audited report by the Accounting Chamber – 8-10 months after the year end.

Researcher's Response: To add the comment: “According to the article 241 of the Budget Code of RF the Accounting Chamber of RF make scrutiny of the execution of the federal budget for the report financial year during the 1,5 months after the submitting of the mentioned report to the State Duma, using the materials and results of the made scrutinizes and audit. Results of the scrutiny are formed by the Resolution of the Accounting Chamber on the report of the RF Government on execution of federal budget.”

Answer did not change. I agree with references
http://www.ach.gov.ru/activity/2level_4.php.
<http://www.ach.gov.ru/bulletins/index.php>

a

103. Does the year-end report explain the difference between the enacted levels (including in-year changes approved by the legislature) and the actual outcome for expenditures?

- a. Yes, an extensive explanation of the differences is presented, including both a narrative discussion and quantitative estimates.
- b. Yes, an explanation is presented, highlighting key differences, but some details are excluded.
- c. Yes, some explanation is presented, but it lacks important details.
- d. No, an explanation is not presented, or such a report is not released.
- e. Not applicable/other (please comment).

Citation:

The Ministry of Finance of the Russian Federation has published the collection «Execution of the Federal Budget 2006» in November, 2007 (1500 copies)" and the difference between the originally approved budget and the final summary of expenses is explained here.

At that the Federal law draft "On execution of the federal budget for 2006" was accepted during the 1st reading by the State Duma on 24 December 2007 (and this is as of 01 March 2008)

Comment:

Researcher's Response to this Question was "c."

Peer Reviewer One Comment: A more appropriate response to this question would be "d." The year-end report (the law on execution of the federal budget) itself does not contain any explanations whatsoever. As far as I can see, the question is not about any supplementary documents published by the executive (and moreover, it is not open to the public).

Peer Reviewer Two Comment:

Researcher's Response: suggest the answer should be changed as suggested by Peer Reviewer one "d"

d

104. What level of detail is the focus of the explanation of the differences between the enacted levels and the actual outcome for expenditures presented in the year-end report?

- a. The explanation of the differences between the enacted expenditure levels and the actual outcome focuses on the program level.
- b. The explanation focuses on departmental totals (or functional totals) or some lower level of detail (but not the program level in all cases).
- c. The explanation focuses on a higher level of aggregation than departmental totals (or functional totals).
- d. No explanation of the differences is provided, or such a report is not released.
- e. Not applicable/other (please comment).

Citation:

The Ministry of Finance of the Russian Federation has published the collection «Execution of the Federal Budget 2006» in November, 2007 (1500 copies)" and the difference between the originally approved level and the final indicators is presented. At that the Federal law draft "On execution of the federal budget for 2006" was accepted during the 1st reading by the State Duma on 24 December 2007 (and this is as of 01 March 2008)

Comment:

Peer Reviewer One Comment: A more appropriate response to this question would be "d." The year-end report (the law on execution of the federal budget) itself does not contain any explanations whatsoever. As far as I can see, the question is not about any supplementary documents published by the executive (and moreover, not open to the public).

Peer Reviewer Two Comment:

Researcher's Response: suggest the answer should be changed as suggested by Peer Reviewer one "d."

d

105. Does the year-end report explain the difference between the enacted levels (including in-year changes approved by the legislature) and the actual outcome for revenues?

- a. Yes, an extensive explanation of the differences is presented, including both a narrative discussion and quantitative estimates.
- b. Yes, an explanation is presented, highlighting key differences, but some details are excluded.
- c. Yes, some explanation is presented, but it lacks important details.
- d. No, an explanation is not presented, or such a report is not released.
- e. Not applicable/other (please comment).

Citation:

The Ministry of Finance of the Russian Federation has published the collection «Execution of the Federal Budget 2006» in November, 2007 (1500 copies)" and the difference between the originally approved level and final indicators of revenues is presented. At that the Federal law draft "On execution of the federal budget for 2006" was accepted during the 1st reading by the State Duma on 24 December 2007 (and this is as of 01 March 2008)

Comment:

Peer Reviewer One Comment: A more appropriate response to this question would be "d." The year-end report (the law on execution of the federal budget) itself does not contain any explanations whatsoever. As far as I can see, the question is not about any supplementary documents published by the executive (and moreover, not open to the public).

Peer Reviewer Two Comment:

Researcher's Response: I suggest the answer should be changed as suggested by Peer Reviewer one "d."

d

106. Does the year-end report explain the difference between the original macroeconomic forecast for the fiscal year and the actual outcome for that year?

- a. Yes, an extensive explanation of the differences is presented, including both a narrative discussion and quantitative estimates.
- b. Yes, an explanation is presented, highlighting key differences, but some details are excluded.
- c. Yes, some explanation is presented, but it lacks important details.
- d. No, an explanation is not presented, or such a report is not released.
- e. Not applicable/other (please comment).

Citation:

The Ministry of Finance of the Russian Federation has published the collection "Execution of the Federal Budget 2006» in November, 2007 (1500 copies)" and the difference between the originally anticipated macroeconomic prognosis for the current financial year and final indicators is presented. At that the Federal law draft "On execution of the federal budget for 2006" was accepted during the 1st reading by the State Duma on 24 December 2007 (and this is as of 01 March 2008)

Comment:

Peer Reviewer One Comment: A more appropriate response to this question would be "d." The year-end report (the law on execution of the federal budget) itself does not contain any explanations whatsoever. As far as I can see, the question is not about any supplementary documents published by the executive (and moreover, not open to the public).

Peer Reviewer Two Comment:

Researcher's Response: I suggest the answer should be changed as suggested by Peer Reviewer one "d"

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| <p>107. Does the year-end report explain the difference between the original estimates of non-financial data and the actual outcome?</p> <ol style="list-style-type: none"> a. Yes, an extensive explanation of the differences is presented, including both a narrative discussion and quantitative estimates. b. Yes, an explanation is presented, highlighting key differences, but some details are excluded. c. Yes, some explanation is presented, but it lacks important details. d. No, an explanation is not presented, or such a report is not released. e. Not applicable/other (please comment). <p><u>Citation:</u> Such a report is not released</p> <p><u>Comment:</u></p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p> | d |
| <p>108. Does the year-end report explain the difference between the original performance indicators and the actual outcome?</p> <ol style="list-style-type: none"> a. Yes, an extensive explanation of the differences is presented, including both a narrative discussion and quantitative estimates. b. Yes, an explanation is presented, highlighting key differences, but some details are excluded. c. Yes, some explanation is presented, but it lacks important details. d. No, an explanation is not presented, or such a report is not released. e. Not applicable/other (please comment). <p><u>Citation:</u> Such a report is not released</p> <p><u>Comment:</u></p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p> | d |

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| <p>109. Does the year-end report explain the difference between the enacted level of funds intended to benefit directly the country's most impoverished populations and the actual outcome?</p> <ol style="list-style-type: none"> Yes, an extensive explanation of the differences is presented, including both a narrative discussion and quantitative estimates. Yes, an explanation is presented, highlighting key differences, but some details are excluded. Yes, some explanation is presented, but it lacks important details. No, an explanation is not presented, or such a report is not released. Not applicable/other (please comment). <p><u>Citation:</u></p> <p><u>Comment:</u></p> <p><u>Peer Reviewer One Comment:</u> The year-end report (the law on execution of the federal budget) itself does not contain any explanations whatsoever. As far as I can see, the question is not about any supplementary documents published by the executive, (and moreover, not open to the public).</p> <p><u>Peer Reviewer Two Comment:</u></p> | d |
| <p>110. Does the year-end report present the actual outcome for extra-budgetary funds?</p> <ol style="list-style-type: none"> Yes, extensive information on the actual outcome for extra-budgetary funds is presented, including both a narrative discussion and quantitative estimates. Yes, information is presented, highlighting key issues, but some details are excluded. Yes, some information is presented, but it lacks important details. No, information is not presented on extra-budgetary funds, or such a report is not released. Not applicable/other (please comment). <p><u>Citation:</u> The practice is similar to that in the previous period. Execution of extra-budgetary funds is being approved by federal laws</p> <p><u>Comment:</u></p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p> | b |
| <i>The Independence and Performance of the Supreme Audit Institution</i> | |

111. How long after the end of the fiscal year are the final annual expenditures of national departments audited and (except for secret programs) released to the public?

- a. Final audited accounts are released to the public six months or less after the end of the fiscal year.
- b. Final audited accounts are released 12 months or less (but more than six months) after the end of the fiscal year.
- c. Final audit accounts are released more than 12 months, but within 24 months of the end of the fiscal year.
- d. Final audited accounts are not completed within 24 months after the end of the fiscal year or they are not released to the public.
- e. Not applicable/other (please comment).

Citation:

According art.277, 278 Budget Code of the Russian Federation, art.2, 9 Federal laws «About Accounts Chamber of the Russian Federation » Accounts chamber in 2006 are prepared reports about execution of the federal budget for 2005. In 2006 the necessary complex of control and analytical actions has been carried out. 250 checks in federal enforcement authorities – managers of incomes of the federal budget, the main managers of means of the federal budget and other bodies to which the legislation of the Russian Federation assigns budgetary powers are lead. By results of these control actions 314 certificates are made. The conclusion has been directed to Council of Federation and the State Duma. See:
<http://www.ach.gov.ru/results/reports/2006.php>

Comment:

Peer Reviewer One Comment: The draft of the year-end report is submitted to the legislature approximately 9 months after the end of the fiscal year (see comment to question 101). This draft is subject to audit by the Accounts Chamber which is completed in late autumn (as for 2006, <http://www.ach.gov.ru/activity/posl2006.doc>, it was done in November 2007). The following spring the year-end report is approved by the Parliament (for 2006, it happened in April 2008). Therefore, final audited accounts are released within 24 months after the end of the fiscal year.

Peer Reviewer Two Comment:

Researcher's Response: Confirm references:
<http://www.ach.gov.ru/results/reports/2006.php>
<http://www.ach.gov.ru/activity/posl2006.doc>

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| <p>112. Two years after the completion of a fiscal year, what percentage of annual expenditures has been audited and (except for secret programs) the report(s) released to the public?</p> <ol style="list-style-type: none"> All expenditures have been audited and the reports released to the public. Expenditures representing at least two-thirds of, but not all, expenditure have been audited. Expenditure representing less than two-thirds of expenditure have been audited. No expenditures have been audited, the reports have not been released to the public, or was released more than 24 months after the end of the fiscal year. Not applicable/other (please comment). <p><u>Citation:</u> The practice is similar to that in the previous period.</p> <p><u>Comment:</u></p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p> | a |
| <p>113. Does the annual audit report(s) that is released to the public include an executive summary?</p> <ol style="list-style-type: none"> The annual audit report(s) includes one or more executive summaries summarizing the report's content. No, the audit report(s) does not include an executive summary, or such reports are not released to the public, or was released more than 24 months after the end of the fiscal year. Not applicable/other (please comment). <p><u>Citation:</u> The practice is similar to that in the previous period.</p> <p><u>Comment:</u></p> <p><u>Peer Reviewer One Comment:</u> I must add the correct link to the audit report by the Accounts Chamber: http://www.ach.gov.ru/activity/2level_4.php. It contains executive summary, which is pretty lengthy though.</p> <p><u>Peer Reviewer Two Comment:</u> Again, I cannot locate any Audit report to check this and some previous ratings.</p> <p><u>Researcher's Response:</u> I suggest the answer should remain as I indicated in the questionnaire "a." Answer did not change. Agree with reference: http://www.ach.gov.ru/activity/2level_4.php.</p> | a |

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| <p>114. Must a branch of government other than the executive (such as the legislature or the judiciary) give final consent before the head of the Supreme Audit Institution (SAI) can be removed from office?</p> <p>a. Yes, the head of the SAI may only be removed by the legislature or judiciary, or the legislature or judiciary must give final consent before they are removed.</p> <p>b. No, the executive may remove the head of the SAI without the final consent of the judiciary or legislature.</p> <p>c. Not applicable/other (please comment).</p> <p><u>Citation:</u> The practice is similar to that in the previous period. The chairman, the deputy chairman and auditors of the Accounts Chamber are independent authorities and can only be removed from their post by the chamber of the Federal Assembly that appointed them</p> <p><u>Comment:</u></p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p> | a |
| <p>115. Does the Supreme Audit Institution release to the public audits of extra-budgetary funds?</p> <p>a. Yes, the SAI releases to the public audits of all extra-budgetary funds.</p> <p>b. Yes, the SAI releases audits representing at least two-thirds of, but not all, extra-budgetary funds.</p> <p>c. Yes, the SAI releases audits representing less than two-thirds of all extra-budgetary funds.</p> <p>d. No, the SAI does not release to the public audits of extra-budgetary funds, or it does not audit such funds, or such a report was released more than 24 months after the end of the fiscal year.</p> <p>e. Not applicable/other (please comment).</p> <p><u>Citation:</u> The practice is similar to that in the previous period. The conclusion about results of check of execution of the Federal law « About the budget of the Pension fund of the Russian Federation for 2005 » and the report on execution of the budget of the Pension fund of the Russian Federation for 2005, presented by the Government of the Russian Federation to Federal Assembly of the Russian Federation (The Bulletin (of the Accounts Chamber) №2 (110) 2007 and http://www.ach.gov.ru/bulletins/2007/2-3.php)</p> <p><u>Comment:</u></p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p> | a |

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| <p>116. Beyond the established year-end attestation audits, does the Supreme Audit Institution (SAI) have <i>the discretion in law</i> to undertake those audits it may wish to?</p> <ol style="list-style-type: none"> The SAI has full discretion to decide which audits it wishes to undertake. The SAI has significant discretion, but faces some limitations. The SAI has some discretion, but faces considerable limitations. The SAI has no discretion to decide which audits it wishes to undertake. Not applicable/other (please comment). <p><u>Citation:</u> The practice is similar to that in the previous period. The Accounts Chamber exercises control over the execution of the federal budget based on the principles of legality, regularity, objectivity, independence and openness. The Accounts Chamber possesses organizational and functional independence within the limits of the objectives determined by the effective legislation of the Russian Federation</p> <p><u>Comment:</u></p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p> | a |
| <p>117. Who determines the budget of the Supreme Audit Institution?</p> <ol style="list-style-type: none"> The budget of the SAI is determined by the legislature or judiciary (or some independent body), and the funding level is broadly consistent with the resources the SAI needs to fulfill its mandate. The budget of the SAI is determined by the executive, and the funding level is broadly consistent with the resources the SAI needs to fulfill its mandate. The budget of the SAI is determined by the legislature or judiciary (or some independent body), but the funding level is not consistent with the resources the SAI needs to fulfill its mandate. The budget of the SAI is determined by the executive, but the funding level is not consistent with the resources the SAI needs to fulfill its mandate. Not applicable/other (please comment). <p><u>Citation:</u> The practice is similar to that in the previous period. The budget of the Audit Chamber is determined by the legislature, and the funding level is broadly consistent with the resources the Audit Chamber needs to fulfill its mandate. The Chairman of the Accounts Chamber submits its budget to the State Duma, which is included by the Ministry of Finance in the budget proposal and reported separately. The budget subsidies for the upkeep of the Accounts Chamber cannot be reduced during finance year</p> <p><u>Comment:</u></p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p> | a |

118. Does the Supreme Audit Institution employ designated staff for undertaking audits of the central government agencies pertaining to the security sector (military, police, intelligence services)?

- a. The SAI employs designated staff, and the staffing levels are broadly consistent with the resources the SAI needs to fulfill its mandate.
- b. The SAI employs designated staff, but the staffing levels are a cause of some constraints to the SAI in fulfilling its mandate.
- c. The SAI employs designated staff, but the staffing levels pose a significant constraint on the SAI in fulfilling its mandate.
- d. The SAI does not employ designated staff for auditing of the security sector, or does not undertake audits of the security sector.
- e. Not applicable/other (please comment).

Citation:

<http://www.ach.gov.ru>

One of directions of activity the Account of Chamber of the Russian Federation are:

the control of expenditures of the federal budget over national safety and law-enforcement activity (Auditor Jdankov Alexander Ivanovich), including inspections under the control of charges over law enforcement bodies; under the control of charges of the agencies of state security; under the control of charges over the maintenance of bodies of Office of Public Prosecutor, justice and FSKN Russia; the preliminary and current control, examination and the analysis;

the control of expenditures of the federal budget over maintenance of national defense (Auditor Piskunov Alexander Aleksandrovich), including inspections of strategic audit of charges of the federal budget on national defense; audit of efficiency of charges of the federal budget on national defense; financial audit of charges of the federal budget on national defense

Comment:

Peer Reviewer One Comment: The relevant parts of the audit report (http://www.ach.gov.ru/activity/2level_4.php) are top secret.

Peer Reviewer Two Comment:

Researcher's Response: I suggest the answer should remain as I indicated in the questionnaire "a." Answer did not change. Add reference:

<http://www.ach.gov.ru/about/app.php#jd>

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| <p>119. Does the Supreme Audit Institution maintain formal mechanisms of communication with the public to receive complaints and suggestions to assist it in determining its audit program (that is, to identify the agencies, programs, or projects it will audit)?</p> <ol style="list-style-type: none"> Yes, the SAI maintains mechanisms of communication with the public, and received more than 100 communications from the public during the past year. Yes, the SAI maintains mechanisms of communication with the public, and received less than 100 but more than ten communications from the public during the past year. Yes, the SAI maintains mechanisms of communication with the public but it receives very little (less than ten) or no information from the public on potential subjects for audit. No, the SAI does not maintain any formal mechanisms of communication with the public. Not applicable. <p><u>Citation:</u> All references of citizens are considered in conformity with clause 7 of the Federal law from May, 2nd, 2006 59-Φ3 « About the order of consideration of references of citizens of the Russian Federation » in which requirements to the written reference are stated (refer to http://www.ach.gov.ru/request/)</p> <p><u>Comment:</u></p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p> | a |
| <p>120. Does a committee of the legislature view and scrutinize the audit reports?</p> <ol style="list-style-type: none"> Yes, all audit reports are scrutinized. Yes, most audit reports are scrutinized. Yes, some audit reports are scrutinized. No, audit reports are not scrutinized. Not applicable/other (please comment). <p><u>Citation:</u> The practice is similar to that in the previous period. The Commission of the Council of Federation and Committee of the State Duma review reports issued by Audit Chamber.</p> <p><u>Comment:</u></p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p> | a |

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| <p>121. Does the executive make available to the public a report on what steps it has taken to address audit recommendations or findings that indicate a need for remedial action?</p> <ol style="list-style-type: none"> Yes, the executive reports publicly on what steps it has taken to address audit findings. Yes, the executive reports publicly on most audit findings. Yes, the executive reports publicly on some audit findings. No, the executive does not report on steps it has taken to address audit findings. Not applicable/other (please comment). <p><u>Citation:</u></p> <p><u>Comment:</u></p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p> | d |
| <p>122. Does either the Supreme Audit Institution or the legislature release to the public a report that tracks actions taken by the executive to address audit recommendations?</p> <ol style="list-style-type: none"> Yes, a comprehensive report is released regularly that tracks actions taken by the executive to address audit recommendations. Yes, a report is released, covering key audit recommendations, but some details are excluded. Yes, a report is released, but it lacks important details. No, a report is not produced or it is prepared for internal purposes only (please specify). Not applicable/other (please comment). <p><u>Citation:</u></p> <p><u>Comment:</u></p> <p><u>Peer Reviewer One Comment:</u> A more appropriate response to this question would be “c.” There is a general annual report by the Accounts Chamber, which contains information on the results of its activity (for example, http://www.ach.gov.ru/results/reports/2006-4.php) and the actions taken following its recommendations. For example, the report says that on January 1, 2007 89,4% of its instructions were fulfilled, and there were 84 criminal cases initiated in 2006. However, the Accounts Chamber gives recommendation that the Government should institute control over implementation of the Chamber’s instructions in its internal procedures.</p> <p><u>Peer Reviewer Two Comment:</u></p> <p><u>Researcher’s Response:</u> I suggest the answer should remain as I indicated in the questionnaire “d.” In fact the year reports of the Accounting Chamber contain some information on actions of the executive, made after its recommendations, but this should not be attributed to the report which tracks actions taken by the executive to address audit recommendations.</p> | d |

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| <p>IBP Comment: IBP editors chose answer, “d” to maintain consistency with the criteria used for selecting answers across countries.</p> | |
| <p>123. Are audit reports of the annual accounts of the security sector (military, police, intelligence services) and other secret programs provided to the legislature (or relevant committee)?</p> <ol style="list-style-type: none"> a. Yes, legislators are provided with detailed audit reports related to the security sector and other secret programs. b. Yes, legislators are provided audit reports on secret items, but some details are excluded. c. Yes, legislators are provided audit reports on secret items, but they lack important details. d. No, legislators are not provided audit reports on secret items, or secret programs are not audited (please specify). e. Not applicable/other (please comment). <p><u>Citation:</u> The practice is similar to that in the previous period, but researcher reassessment has led to a change in response. According to the plan of work Account of chamber of the Russian Federation checks of use of means of the federal budget in Federal security service, Service of external investigation, the Federal protection service and Federal service under the technical and export control are spent. For 2005-2006 in the specified departments 52 control actions, from them 21 in territorial bodies are lead. During checks financial audit and audit of efficiency was used. Materials and reports on results of checks have the closed character and are not published, but, when due hereunder, go to Council of Federation and the State Duma</p> <p><u>Comment:</u></p> <p>Peer Reviewer One Comment: Audit report of the federal budget (http://www.ach.gov.ru/activity/2level_4.php) contains secret items and they are provided to the legislators according to Art. 209 of the Budget Code, i.e. they are discussed in a closed meeting, attended by special parliamentary commissions (from both chambers) and heads of parliament chambers.</p> <p>Peer Reviewer Two Comment: Audit reports go to designated committees of the Parliament.</p> | <p>a</p> |