September 28, 2007

International Budget Partnership
Center on Budget and Policy Priorities
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Washington, DC 20002
www.internationalbudget.org
www.openbudgetindex.org

International Budget Partnership
OPEN BUDGET QUESTIONNAIRE

UKRAINE
This questionnaire was completed by:

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Section One: The Availability of Budget Documents

Table 1. Budget Year of Documents Used in Completing the Questionnaire
Table 2. Key Budget Documents Used: Full Titles and Internet Links
Table 3. Distribution of Documents Related to the Executive’s Budget Proposal
Table 4. Distribution of the Enacted Budget and Other Reports

Section Two: The Executive’s Budget Proposal

Estimates for the Budget Year and Beyond
Estimates for Years Prior to the Budget Year
Comprehensiveness
The Budget Narrative & Performance Monitoring
Additional Key Information for Budget Analysis & Monitoring

Section Three: The Budget Process

Executive’s Formulation of the Budget
Legislative Approval of the Budget
Executive’s Implementation of the Budget
Year-end Report and the Supreme Audit Institution
Section One: The Availability of Budget Documents
Table 1. Budget Year of Documents Used in Completing the Questionnaire

Please indicate the budget year of the document used to complete the questionnaire. If the document is not available to the public, please state, “Not Available.”

<table>
<thead>
<tr>
<th>Budget Documents Used in Completing the Questionnaire</th>
<th>Budget Year Used</th>
</tr>
</thead>
<tbody>
<tr>
<td>Pre-Budget Statement</td>
<td>2008</td>
</tr>
<tr>
<td>Budget Summary</td>
<td>2007</td>
</tr>
<tr>
<td>Executive’s Budget Proposal</td>
<td>2007</td>
</tr>
<tr>
<td>Supporting Budget Documents</td>
<td>2007</td>
</tr>
<tr>
<td>Citizens Budget</td>
<td>2007</td>
</tr>
<tr>
<td>Enacted Budget</td>
<td>2007</td>
</tr>
<tr>
<td>In-Year Reports</td>
<td>2007</td>
</tr>
<tr>
<td>Mid-Year Report</td>
<td>Not Available</td>
</tr>
<tr>
<td>Year-End Report</td>
<td>2006</td>
</tr>
<tr>
<td>Audit Report</td>
<td>2006</td>
</tr>
</tbody>
</table>
Table 2. Key Budget Documents Used: Full Titles and Internet Links

Please provide the full title, date and Internet link for all documents to be cited in Sections 2 & 3.

If an Internet link is not available for the document, please indicate one of these three answers: “Not Produced,” “Produced but Not Available to the Public,” “Publicly Available, but Not on the Internet.”

<table>
<thead>
<tr>
<th>Budget Document</th>
<th>Full Title, Date, and Internet Link</th>
</tr>
</thead>
<tbody>
<tr>
<td>Budget Document One in Support of the Executive’s Budget Proposal</td>
<td>Cabinet Resolution N 1359 &quot;On a forecast of the consolidated budget of Ukraine indicators by the main types of revenues, expenditures and financing sources for 2008-2010&quot;</td>
</tr>
<tr>
<td>Document Type</td>
<td>Title</td>
</tr>
<tr>
<td>-----------------------------------</td>
<td>----------------------------------------------------------------------</td>
</tr>
<tr>
<td>Budget Document Three</td>
<td>Support of the Executive’s Budget Proposal</td>
</tr>
<tr>
<td>Citizens Budget</td>
<td>2007 Budget: For people and for the State</td>
</tr>
<tr>
<td>In-Year Reports</td>
<td>The Treasury issues monthly reports on budget implementation (revenues alone; reports on expenditures do not meet the requirements of this questionnaire) can be found on its web-site: Treasury report on State Budget revenues implementation as of 28th of July of 2008</td>
</tr>
<tr>
<td>Mid-Year Review</td>
<td>Not Available</td>
</tr>
<tr>
<td>---------------------</td>
<td>----------------------------------------------------------------------------------------------------------------------------------</td>
</tr>
</tbody>
</table>
| **Other Documents** | Budget Code  
http://zakon1.rada.gov.ua/cgi-bin/laws/main.cgi?nreg=2542-14 |
| **Relevant Ministries & Departments** | Ministry of Finance (www.minfin.gov.ua)  
Accounting Chamber (www.ac-rada.gov.ua)  
Treasury (www.treasury.gov.ua)  
Executive's Portal (www.kmu.gov.ua) |
Table 3. Distribution of Documents Related to the Executive’s Budget Proposal

### DISTRIBUTION OF BUDGET DOCUMENTS

For the following reports, place “Yes” in the appropriate row below to indicate if the report is:

<table>
<thead>
<tr>
<th>Executive’s Budget Proposal</th>
<th>Pre-budget</th>
<th>Main document</th>
<th>Budget summary*</th>
<th>Supporting Document 1</th>
<th>Supporting Document 2</th>
<th>Citizens budget</th>
</tr>
</thead>
<tbody>
<tr>
<td>A. Not produced, even for internal purposes</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
</tr>
</tbody>
</table>

For budget reports that are produced and distributed to the public, what steps does the executive take to distribute these reports and to promote interest in them?

For each characteristic, mark “Yes” if yes, “No” if no, or “NA” if Not Available.

<table>
<thead>
<tr>
<th>Executive’s Budget Proposal</th>
<th>Pre-budget</th>
<th>Main document</th>
<th>Budget summary*</th>
<th>Supporting Document 1</th>
<th>Supporting Document 2</th>
<th>Citizens budget</th>
</tr>
</thead>
<tbody>
<tr>
<td>1. The release date is known at least one month in advance</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
<td>NA</td>
</tr>
<tr>
<td>2. Advance notification of release is sent to users, media</td>
<td>No</td>
<td>No</td>
<td>No</td>
<td>No</td>
<td>NA</td>
<td>No</td>
</tr>
<tr>
<td>3. Released to public same day as official release to media</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
<td>NA</td>
<td>Yes</td>
</tr>
<tr>
<td>4. Available on the Internet free of charge</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
<td>NA</td>
<td>Yes</td>
</tr>
<tr>
<td>5. Free print copies available, limited distribution</td>
<td>No</td>
<td>No</td>
<td>No</td>
<td>No</td>
<td>NA</td>
<td>Yes</td>
</tr>
<tr>
<td>6. Free print copies available, mass distribution</td>
<td>No</td>
<td>No</td>
<td>No</td>
<td>No</td>
<td>NA</td>
<td>No</td>
</tr>
<tr>
<td>7. Readily available outside capital and/or big cities</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
<td>NA</td>
<td>No</td>
</tr>
<tr>
<td>8. Written in more than one language</td>
<td>No</td>
<td>No</td>
<td>No</td>
<td>No</td>
<td>NA</td>
<td>No</td>
</tr>
<tr>
<td>9. News conference is held to discuss release</td>
<td>No</td>
<td>Yes</td>
<td>Yes</td>
<td>No</td>
<td>NA</td>
<td>No</td>
</tr>
</tbody>
</table>

*A budget summary should be a stand-alone document, which could include a budget speech or a separately published executive summary.

*Mark “Yes” if access by mail order or by Internet, if Internet service is readily available outside the capital and/or big cities.
Table 4. Distribution of the Enacted Budget and Other Reports

<table>
<thead>
<tr>
<th>DISTRIBUTION OF ENACTED BUDGET AND OTHER REPORTS</th>
</tr>
</thead>
<tbody>
<tr>
<td>For the following reports, place a “Yes” in the appropriate row below to indicate if the report is:</td>
</tr>
<tr>
<td>Enacted budget</td>
</tr>
<tr>
<td>----------------</td>
</tr>
<tr>
<td>A. Not produced, even for internal purposes</td>
</tr>
<tr>
<td>B. Produced for internal purposes, but not available to the public</td>
</tr>
<tr>
<td>C. Produced and available to the public, but only on request</td>
</tr>
<tr>
<td>D. Produced and distributed to the public (for example, in libraries, posted on the Internet.)</td>
</tr>
</tbody>
</table>

For budget reports that are produced and distributed to the public, what steps does the executive take to distribute these reports and to promote interest in them?

For each characteristic, mark “Yes” if yes, “No” if no, or “NA” if Not Available.

<p>| For each characteristic, mark “Yes” if yes, “No” if no, or “NA” if Not Available. |
|----------------------------------------|---------------------------------|----------------|-----------------|--------------|</p>
<table>
<thead>
<tr>
<th>Enacted budget</th>
<th>In-year reports</th>
<th>Mid-year review</th>
<th>Year-end report</th>
<th>Audit report</th>
</tr>
</thead>
<tbody>
<tr>
<td>1. The release date is known at least one month in advance</td>
<td>Yes</td>
<td>Yes</td>
<td>NA</td>
<td>Yes</td>
</tr>
<tr>
<td>2. Advance notification of release sent to users, media</td>
<td>No</td>
<td>No</td>
<td>NA</td>
<td>No</td>
</tr>
<tr>
<td>3. Released to public same day as official release to media</td>
<td>Yes</td>
<td>Yes</td>
<td>NA</td>
<td>Yes</td>
</tr>
<tr>
<td>4. Available on the Internet free of charge</td>
<td>Yes</td>
<td>Yes</td>
<td>NA</td>
<td>Yes</td>
</tr>
<tr>
<td>5. Free print copies available, limited distribution</td>
<td>No</td>
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<td>NA</td>
<td>No</td>
</tr>
<tr>
<td>6. Free print copies available, mass distribution</td>
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<td>No</td>
<td>NA</td>
<td>No</td>
</tr>
<tr>
<td>7. Readily available outside capital/big cities*</td>
<td>Yes</td>
<td>Yes</td>
<td>NA</td>
<td>Yes</td>
</tr>
<tr>
<td>8. Written in more than one language</td>
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<td>No</td>
<td>NA</td>
<td>No</td>
</tr>
</tbody>
</table>

*Mark “Yes” if access is available by mail order or by Internet, if Internet service is readily available outside the capital and/or big cities.
Section Two: The Executive’s Budget Proposal

Notes on abbreviations:
BY = budget year (year for which the budget proposals are being made)
BY+1 = one year beyond the budget year
BY-1 = one year before the budget year

Please mark your answer by placing the appropriate letter in the box to the right of the question. For all answers marked “not applicable/other,” please provide a brief explanation indicating either why the answer choices provided are not applicable or why another response would be more appropriate.
**The Executive’s Budget Proposal**

**Estimates for the Budget Year and Beyond**

<p>| | |</p>
<table>
<thead>
<tr>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>1. Does the executive’s budget or any supporting budget documentation present expenditures for the budget year that are classified by administrative unit (that is, by ministry, department, or agency)?</td>
<td></td>
</tr>
<tr>
<td>a. All expenditures are classified by administrative unit.</td>
<td></td>
</tr>
<tr>
<td>b. Expenditures are classified by administrative unit, but some small units are not shown separately.</td>
<td></td>
</tr>
<tr>
<td>c. Expenditures are classified by administrative unit, but a significant number of units are not shown separately.</td>
<td></td>
</tr>
<tr>
<td>d. No expenditures classified by administrative unit are presented.</td>
<td></td>
</tr>
<tr>
<td>e. Not applicable/other (please comment).</td>
<td></td>
</tr>
</tbody>
</table>

**Citation:**  
Information on the budget expenditures by administrative unit can be found in Appendix 3 and Appendix 4 of the draft of the state budget for the year 2007, entitled "Classification of expenditures for the State Budget of Ukraine for 2007" and "Repaying loans to the State Budget of Ukraine and distribution of loans from the State Budget in 2007. These Appendices are available on the Internet at [http://www.kmu.gov.ua/control/publish/article?art_id=47910624](http://www.kmu.gov.ua/control/publish/article?art_id=47910624)

**Comment:**  
All of the expenditures seem to be classified by administrative unit.

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**
2. Does the executive’s budget or any supporting budget documentation present expenditures for the budget year that are classified by functional classification?

   a. All expenditures are classified by functional classification, and the categorization is compatible with international standards.
   b. All expenditures are classified by functional classification, but the categorization is not compatible with international standards.
   c. Some, but not all, expenditures are classified by function.
   d. No expenditures classified by function are presented.
   e. Not applicable/other (please comment).

   Citation:
   Information on the budget expenditures by administrative unit can be found in Appendix 3 and Appendix 4 of the draft of the state budget for the year 2007, entitled "Classification of expenditures for the State Budget of Ukraine for 2007" and "Repaying loans to the State Budget of Ukraine and distribution of loans from the State Budget in 2007. These Appendices are available on the Internet at http://www.kmu.gov.ua/control/publish/article?art_id=4791062

   Comment:
   All of the expenditures given in Appendices 3 and 4 are classified by functional classification which is compatible with IMF standards.

   **Peer Reviewer One Comment:**

   **Peer Reviewer Two Comment:**
3. Does the executive’s budget or any supporting budget documentation present expenditures for the budget year that are classified by economic classification?

   a. All expenditures are classified by economic classification, and the categorization is compatible with international standards.
   b. All expenditures are classified by economic classification, but the categorization is not compatible with international standards.
   c. Some, but not all, expenditures are classified by economic classification.
   d. No expenditures classified by economic classification are presented.
   e. Not applicable/other (please comment).

Citation:
Information on the budget expenditures by administrative unit can be found in Appendix 3 and Appendix 4 of the draft of the state budget for the year 2007, entitled "Classification of expenditures for the State Budget of Ukraine for 2007" and "Repairs loans to the State Budget of Ukraine and distribution of loans from the State Budget in 2007. These Appendices are available on the Internet at http://www.kmu.gov.ua/control/publish/article?art_id=4791062

Comment:
All expenditures are classified into three large groups. Expenditures on grants, subsidies and acquisition of non-financial assets are not presented separately.

Peer Reviewer One Comment:

Peer Reviewer Two Comment: According to Budget Code (Articles 8-10) all expenditures should be classified by administrative unit, functional and economic codes. “Short economic classification” is developed by the Ministry of Finance (available at http://zakon1.rada.gov.ua/cgi-bin/laws/main.cgi?nreg=z0086-02). Appendices 3 and 4 include administrative and functional classification codes. No economic classification codes are found, though all expenditures are divided into three large groups that could arguably represent some economic classification. Expenditures in any appendix are not marked with the required codes to identify their economic classification.
4. Does the executive’s budget or any supporting budget documentation present expenditures for individual programs for the budget year?

   a. Program-level data are presented for all expenditures.
   b. Program-level data are presented for at least two-thirds of, but not all, expenditures.
   c. Program-level data are presented, but for less than two-thirds of expenditures.
   d. No program-level data are presented.
   e. Not applicable/other (please comment).

Citation:
Information on the budget expenditures for individual programs can be found in Appendix 3 and Appendix 4 of the draft of the state budget for the year 2007, entitled "Classification of expenditures for the State Budget of Ukraine for 2007" and "Repaing loans to the State Budget of Ukraine and distrubtion of loans from the State Budget in 2007. These Appendices are available on the Internet at http://www.kmu.gov.ua/control/publish/article?art_id=4791062

Comment:
Program codes are assigned to each item on expenditures presented in the Appendices 3 and 4.

Peer Reviewer One Comment:

Peer Reviewer Two Comment:

5. In the executive’s budget or any supporting budget documentation, are estimates of the aggregate level of expenditure presented for a multi-year period (at least two years beyond the budget year)?

   a. Yes, multi-year estimates of aggregate expenditure are presented.
   b. No, multi-year estimates of aggregate expenditure are not presented.
   c. Not applicable/other (please comment).

Citation:
The forecast of the aggregate level of expenditure for 2007 is presented in the Executive's budget (Bill "On the 2007 State Budget of Ukraine") and forecast for 2008-2010 in the Supporting budget documentation (Cabinet Resolution N 1359 "On a forecast of the consolidated budget of Ukraine indicators by the main types of revenues, expenditures and financing sources for 2008-2010")
The forecast for 2007 is provided in the Budget Summary (document three)

Comment:

Peer Reviewer One Comment:

Peer Reviewer Two Comment:
6. In the executive’s budget or any supporting budget documentation, is more detail than just the aggregate level presented for expenditure estimates that cover a multi-year period (for at least two years beyond the budget year)?

   a. Yes, multi-year expenditure estimates are presented for all individual programs, and for one or more expenditure classification (such as functional, economic, or administrative).
   b. Yes, multi-year estimates are presented for one or more expenditure classification (such as functional, economic, or administrative), but only for some individual programs.
   c. Yes, multi-year estimates are presented, but only for a portion of one or more of the expenditure classifications (such as some functions, or some administrative units) and/or for only some individual programs.
   d. No, multi-year estimates are presented for aggregate expenditure only, or they are not presented at all.
   e. Not applicable/other (please comment).

   **Citation:**
   The information is presented in the Supporting budget documentation (Cabinet Resolution N 1359 "On a forecast of the consolidated budget of Ukraine indicators by the main types of revenues, expenditures and financing sources for 2008-2010")

   **Comment:**
   Forecast of expenditures for 2008-2010 is presented for only functional classification.

   **Peer Reviewer One Comment:**

   **Peer Reviewer Two Comment:**

7. Does the executive’s budget or any supporting budget documentation identify the different sources of tax revenue (such as income tax or VAT) for the budget year?

   a. All sources of tax revenue are identified individually.
   b. Sources of tax revenue amounting to at least two-thirds of, but not all, tax revenues are identified individually.
   c. Sources of tax revenue amounting to less than two-thirds of all tax revenues are identified individually.
   d. No sources of tax revenue are identified individually.
   e. Not applicable/other (please comment).

   **Citation:**
   The information is presented in Appendix 1 and Appendix 14 (in the second Bill on the Budget).

   **Comment:**

   **Peer Reviewer One Comment:**

   **Peer Reviewer Two Comment:**
8. Does the executive’s budget or any supporting budget documentation identify the different sources of non-tax revenue (such as grants, property income, and sales of goods and services) for the budget year?

   a. All sources of non-tax revenue are identified individually.
   b. Sources of non-tax revenue amounting to at least two-thirds of, but not all, non-tax revenues are identified individually.
   c. Sources of non-tax revenues amounting to less than two-thirds of all non-tax revenue are identified individually.
   d. No sources of non-tax revenues are identified individually.
   e. Not applicable/other (please comment).

   Citation:
   The information is presented in Appendix 1 and 14.

   Comment:

   **Peer Reviewer One Comment:**

   **Peer Reviewer Two Comment:**

9. In the executive’s budget or any supporting budget documentation, are estimates of the aggregate level of revenue presented for a multi-year period (at least two years beyond the budget year)?

   a. Yes, multi-year estimates of aggregate revenue are presented.
   b. No, multi-year estimates of aggregate revenue are not presented.
   c. Not applicable/other (please comment).

   Citation:
   The information is presented in the Supporting budget documentation (Cabinet Resolution N 1359 "On a forecast of the consolidated budget of Ukraine indicators by the main types of revenues, expenditures and financing sources for 2008-2010")

   Comment:

   **Peer Reviewer One Comment:**

   **Peer Reviewer Two Comment:**
10. In the executive’s budget or any supporting budget documentation, is more detail than just the aggregate level presented for revenue estimates that cover a multi-year period (for at least two years beyond the budget year)?

a. Yes, multi-year revenue estimates are presented for individual sources of revenue, and by revenue classification (such as tax and non-tax).
b. Yes, multi-year estimates are presented by revenue classification (such as tax and non-tax), but only for some individual sources of revenue.
c. Yes, multi-year estimates are presented, but only for some individual sources of revenue.
d. No, multi-year estimates are presented for aggregate revenue only, or they are not presented at all.
e. Not applicable/other (please comment).

Citation:
The information is presented in the Supporting budget documentation (Cabinet Resolution N 1359 "On a forecast of the consolidated budget of Ukraine indicators by the main types of revenues, expenditures and financing sources for 2008-2010")

Comment:
The revenue estimates for 2008-2010 are disaggregated for tax and non-tax sources of revenue.

Peer Reviewer One Comment:

Peer Reviewer Two Comment: A more appropriate response to this question would be “b.” The supporting document, Cabinet resolution # 1359 "On a forecast of the consolidated budget of Ukraine indicators by the main types of revenues, expenditures and financing sources for 2008-2010,” 25 September, 2006 [http://zakon1.rada.gov.ua/cgi-bin/laws/main.cgi?nreg=1359-2006-%EF describes the situation 2 years beyond the budget year and contains information about revenues and sources of revenue. Non-tax revenue has no individual sources in the Cabinet resolution, so not all individual sources are presented. In fact, one may even argue that a more appropriate response to this question should be “a.”]
11. Does the executive’s budget or any supporting budget documentation present data on the total government debt outstanding for the budget year?
   a. Yes, the data reflect the outstanding debt both at the start of the budget year and at the end of the budget year (and thereby reflect the net borrowing requirement of the budget).
   b. Yes, the data reflect the outstanding debt at the end of the budget year.
   c. Yes, the data reflect the outstanding debt at the start of the budget year.
   d. No, data on the outstanding debt are not presented.
   e. Not applicable/other (please comment).

   Citation:
   The data on net borrowing requirement are presented in Appendix 2 and 16.

   Comment:

   **Peer Reviewer One Comment:**

   **Peer Reviewer Two Comment:**

12. Does the executive’s budget or any supporting budget documentation present interest payments on the debt for the budget year?
   a. Yes, interest payments on the debt are presented.
   b. No, interest payments on the debt are not presented.
   c. Not applicable/other (please comment).

   Citation:
   The data on interest payments are presented in Appendix 2 and 16.

   Comment:

   **Peer Reviewer One Comment:**

   **Peer Reviewer Two Comment:**
<table>
<thead>
<tr>
<th>13.</th>
<th>Does the executive’s budget or any supporting budget documentation present information related to the composition of government debt (such as interest rates on the debt, maturity profile of the debt, currency denomination of the debt, or whether it is domestic and external debt) for the budget year?</th>
</tr>
</thead>
<tbody>
<tr>
<td>a.</td>
<td>Yes, extensive information related to the composition of government debt is presented.</td>
</tr>
<tr>
<td>b.</td>
<td>Yes, key additional information is presented, but some details are excluded.</td>
</tr>
<tr>
<td>c.</td>
<td>Yes, some additional information is presented, but it lacks important details.</td>
</tr>
<tr>
<td>d.</td>
<td>No, additional information related to the composition of government debt is not presented.</td>
</tr>
<tr>
<td>e.</td>
<td>Not applicable/other (please comment).</td>
</tr>
</tbody>
</table>

**Citation:**
Appendices 2 and 16.

**Comment:**
The government presents information on whether the debt is external or internal and some (not complete) information on the currency denomination of the debt.

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**

<table>
<thead>
<tr>
<th>14.</th>
<th>Does the executive’s budget or any supporting budget documentation present the macroeconomic forecast upon which the budget projections are based?</th>
</tr>
</thead>
<tbody>
<tr>
<td>a.</td>
<td>Yes, an extensive discussion of the macroeconomic forecast is presented, and key assumptions (such as inflation, real GDP growth, unemployment rate, and interest rates) are stated explicitly.</td>
</tr>
<tr>
<td>b.</td>
<td>Yes, the macroeconomic forecast is discussed and most of the key assumptions are stated explicitly, but some details are excluded.</td>
</tr>
<tr>
<td>c.</td>
<td>Yes, there is some discussion of the macroeconomic forecast (and/or the presentation of key assumptions), but it lacks important details.</td>
</tr>
<tr>
<td>d.</td>
<td>No, information related to the macroeconomic forecast is not presented.</td>
</tr>
<tr>
<td>e.</td>
<td>Not applicable/other (please comment).</td>
</tr>
</tbody>
</table>

**Citation:**
The discussion of the macroeconomic forecast for the budget year is found in the Budget Summary (in all three documents listed, but especially, in the third one). Also an extensive macroeconomic analysis is presented in Appendix 13.

**Comment:**
Interest rates are not presented, but other relevant information is presented.

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**
15. Does the executive’s budget or any supporting budget documentation show the impact of different macroeconomic assumptions (i.e., sensitivity analysis) on the budget (including expenditures, revenues, and debt)?

   a. Yes, extensive information on the impact of macroeconomic assumptions on the budget is presented, including both a narrative discussion and quantitative estimates.
   b. Yes, information is presented, highlighting the impact of the major macroeconomic assumptions, but some details are excluded.
   c. Yes, some information is presented, but it lacks important details.
   d. No, information on the impact of different macroeconomic assumptions on the budget is not presented.
   e. Not applicable/other (please comment).

Citation:
See appendix 13.

Comment:
The executive presents two scenarios of economic development in 2007: a pessimistic and optimistic one. The discussion of key assumptions and risks is very short, however.

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**
16. Does the executive’s budget or any supporting budget documentation present information for at least the budget year that shows how policy proposals in the budget, as distinct from existing policies, affect expenditures?

   a. Yes, extensive information on the impact of policy proposals on expenditures is presented, including both a narrative discussion and quantitative estimates.
   b. Yes, information is presented, highlighting the impact of key policy proposals on expenditures, but some details are excluded.
   c. Yes, some information is presented, but it lacks important details.
   d. No, information on the impact of policy proposals on expenditures is not presented.
   e. Not applicable/other (please comment).

   Citation:

   Comment:
   The presented information is not complete and not presented for all new policy proposals.

   **Peer Reviewer One Comment:**

   **Peer Reviewer Two Comment:**

17. Does the executive’s budget or any supporting budget documentation present information for at least the budget year that shows how policy proposals in the budget, as distinct from existing policies, affect revenues?

   a. Yes, extensive information on the impact of policy proposals on revenues is presented, including both a narrative discussion and quantitative estimates.
   b. Yes, information is presented, highlighting the impact of key policy proposals on revenues, but some details are excluded.
   c. Yes, some information is presented, but it lacks important details.
   d. No, information on the impact of policy proposals on revenues is not presented.
   e. Not applicable/other (please comment).

   Citation:
   Extensive information on new proposals affecting revenues is presented in Appendix 14 and the Bill "On the 2007 State Budget of Ukraine."

   Comment:

   **Peer Reviewer One Comment:**

   **Peer Reviewer Two Comment:**
<table>
<thead>
<tr>
<th>Estimates for Years Prior to the Budget Year</th>
</tr>
</thead>
<tbody>
<tr>
<td>18. Does the executive’s budget or any supporting budget documentation present expenditures for the year preceding the budget year (BY-1) that are classified by administrative unit (that is, by ministry, department, or agency)?</td>
</tr>
<tr>
<td>a. All expenditures are classified by administrative unit for BY-1.</td>
</tr>
<tr>
<td>b. Expenditures are classified by administrative unit for BY-1, but some small units are not shown separately.</td>
</tr>
<tr>
<td>c. Expenditures are classified by administrative unit for BY-1, but a significant number of units are not shown separately.</td>
</tr>
<tr>
<td>d. No expenditures classified by administrative unit are presented for BY-1.</td>
</tr>
<tr>
<td>e. Not applicable/other (please comment).</td>
</tr>
</tbody>
</table>

Citation: Information is presented in Appendix 17.

Comment: Only some expenditures are classified by the administrative unit.

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**

| 19. Does the executive’s budget or any supporting budget documentation present expenditures for the year preceding the budget year (BY-1) that are classified by functional classification? |
| a. All expenditures are classified by functional classification for BY-1, and the categorization is compatible with international standards. |
| b. All expenditures are classified by functional classification for BY-1, but the categorization is not compatible with international standards. |
| c. Some, but not all, expenditures are classified by function for BY-1. |
| d. No expenditures classified by function are presented for BY-1. |
| e. Not applicable/other (please comment). |

Citation: Information is presented in Appendix 17.

Comment: 

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**
20. Does the executive’s budget or any supporting budget documentation present expenditures for the year preceding the budget year (BY-1) that are classified by economic classification?

<p>| | |</p>
<table>
<thead>
<tr>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>a.</td>
<td>All expenditures are classified by economic classification for BY-1, and the categorization is compatible with international standards.</td>
</tr>
<tr>
<td>b.</td>
<td>All expenditures are classified by economic classification for BY-1, but the categorization is not compatible with international standards.</td>
</tr>
<tr>
<td>c.</td>
<td>Some, but not all, expenditures are classified by economic classification for BY-1.</td>
</tr>
<tr>
<td>d.</td>
<td>No expenditures classified by economic classification are presented for BY-1.</td>
</tr>
<tr>
<td>e.</td>
<td>Not applicable/other (please comment).</td>
</tr>
</tbody>
</table>

Citation:

Comment:  
No expenditures classified by economic classification are presented for BY-1.

Peer Reviewer One Comment:  

Peer Reviewer Two Comment:  

21. Does the executive’s budget or any supporting budget documentation present expenditures for individual programs for the year preceding the budget year (BY-1)?

<p>| | |</p>
<table>
<thead>
<tr>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>a.</td>
<td>Program-level expenditure data are presented for all expenditures for BY-1.</td>
</tr>
<tr>
<td>b.</td>
<td>Program-level expenditure data are presented for at least two-thirds of, but not all, expenditures for BY-1.</td>
</tr>
<tr>
<td>c.</td>
<td>Program-level expenditure data are presented, but for less than two-thirds of expenditures for BY-1.</td>
</tr>
<tr>
<td>d.</td>
<td>No program-level expenditure data are presented for BY-1.</td>
</tr>
<tr>
<td>e.</td>
<td>Not applicable/other (please comment).</td>
</tr>
</tbody>
</table>

Citation:  
Some information on expenditures for individual programs is presented in Appendix 17.

Comment:  

Peer Reviewer One Comment:  

Peer Reviewer Two Comment:  

22. In the executive’s budget or any supporting budget documentation, how many months of actual data are reflected in the expenditure estimates of the year prior to the budget year (BY-1)?

<p>| | |</p>
<table>
<thead>
<tr>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>a.</td>
<td>All BY-1 estimates have been updated from the original enacted levels to reflect six or more months of actual expenditure.</td>
</tr>
<tr>
<td>b.</td>
<td>All BY-1 estimates have been updated from the original enacted levels, but reflect less than six months of actual expenditure.</td>
</tr>
<tr>
<td>c.</td>
<td>Some BY-1 estimates have been updated from the original enacted levels to reflect actual expenditure.</td>
</tr>
<tr>
<td>d.</td>
<td>The BY-1 estimates have not been updated from the original enacted levels, or no BY-1 estimates are presented.</td>
</tr>
<tr>
<td>e.</td>
<td>Not applicable/other (please comment).</td>
</tr>
</tbody>
</table>

**Citation:**
Appendix 17.

**Comment:**
Estimates have been updated and reflect 7 months of the BY-1 year.

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**

23. In the executive’s budget or any supporting budget documentation, are estimates of the aggregate level of expenditure presented for years that precede the budget year by more than one year (that is, BY-2 and prior years)?

<p>| | |</p>
<table>
<thead>
<tr>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>a.</td>
<td>Yes, such prior-year estimates of aggregate expenditure are presented.</td>
</tr>
<tr>
<td>b.</td>
<td>No, such prior-year estimates of aggregate expenditure are not presented.</td>
</tr>
<tr>
<td>c.</td>
<td>Not applicable/other (please comment).</td>
</tr>
</tbody>
</table>

**Citation:**

**Comment:**
No estimates for BY-2 and prior years are presented.

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**
24. In the executive’s budget or any supporting budget documentation, is more detail than just the aggregate level presented for expenditure estimates that cover years preceding the budget year by more than one year (that is, BY-2 and prior years)?

   a. Yes, such prior-year expenditure estimates are presented for all individual programs, and for one or more expenditure classification (such as functional, economic, or administrative).
   b. Yes, such prior-year estimates are presented for one or more expenditure classification (such as functional, economic, or administrative), but only for some individual programs.
   c. Yes, such prior-year estimates are presented, but only for a portion of one or more of the expenditure classifications (such as some functions, or some administrative units) and/or for only some individual programs.
   d. No, such prior-year estimates are presented for aggregate expenditure only, or they are not presented at all.
   e. Not applicable/other (please comment).

   Citation:

   Comment:
   Such estimates are not presented at all.

   Peer Reviewer One Comment:

   Peer Reviewer Two Comment:

   d

25. In the executive’s budget or any supporting budget documentation, what is the most recent year presented for which all expenditures reflect actual outcomes?

   a. Two years prior to the budget year (BY-2).
   b. Three years prior to the budget year (BY-3).
   c. Before BY-3.
   d. No actual data for all expenditures are presented in the budget or supporting budget documentation.
   e. Not applicable/other (please comment).

   Citation:

   Comment:
   The most recent year for which all expenditures reflect actual outcomes is BY-2 and 7 months of BY-1.

   Peer Reviewer One Comment:

   Peer Reviewer Two Comment:
| 26. | Are the expenditure estimates for the years prior to the budget year adjusted, as needed, to be comparable with the budget-year estimates in terms of classification and presentation? |
| a. | Yes, prior-year data are always adjusted to be comparable to the budget year data. |
| b. | Yes, in most cases, prior-year data are adjusted to be comparable. |
| c. | Yes, in some cases, prior-year data are adjusted to be comparable, but significant deviations between prior-year and budget-year classifications exist. |
| d. | No, prior-year data are not adjusted to be comparable, or no prior-year estimates are presented. |
| e. | Not applicable/other (please comment). |

Citation: 

Comment: 

All BY-1 data are comparable to BY estimates. 

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**

| 27. | Does the executive’s budget or any supporting budget documentation identify the different sources of tax revenue (such as income tax or VAT) for the year preceding the budget year (BY-1)? |
| a. | All tax revenues are identified individually for BY-1. |
| b. | Tax revenues amounting to at least two-thirds of, but not all, tax revenue for BY-1 are identified individually. |
| c. | Tax revenues amounting to less than two-thirds of all tax revenues for BY-1 are identified individually. |
| d. | No tax revenues are identified individually for BY-1. |
| e. | Not applicable/other (please comment). |

Citation: 

This information for 7 months of the BY-1 is presented in Appendix 17. 

Comment: 

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**
<table>
<thead>
<tr>
<th></th>
<th>Question</th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>28.</td>
<td>Does the executive’s budget or any supporting budget documentation identify the different sources of non-tax revenue (such as grants, property income, and sales of goods and services) for the year preceding the budget year (BY-1)?</td>
<td></td>
</tr>
<tr>
<td></td>
<td>a. All non-tax revenues are identified individually for BY-1.</td>
<td>a</td>
</tr>
<tr>
<td></td>
<td>b. Non-tax revenues amounting to at least two-thirds of, but not all, non-tax revenue for BY-1 are identified individually.</td>
<td></td>
</tr>
<tr>
<td></td>
<td>c. Non-tax revenues amounting to less than two-thirds of all non-tax revenues for BY-1 are identified individually.</td>
<td></td>
</tr>
<tr>
<td></td>
<td>d. No non-tax revenues are identified individually for BY-1.</td>
<td></td>
</tr>
<tr>
<td></td>
<td>e. Not applicable/other (please comment).</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Citation: See Appendix 17.</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Comment:</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Peer Reviewer One Comment:</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Peer Reviewer Two Comment:</td>
<td></td>
</tr>
<tr>
<td>29.</td>
<td>In the executive’s budget or any supporting budget documentation, how many months of actual data are reflected in the revenues estimates of the year prior to the budget year (BY-1)?</td>
<td>a</td>
</tr>
<tr>
<td></td>
<td>a. All BY-1 estimates have been updated from the original estimates to reflect six or more months of actual revenue collections.</td>
<td></td>
</tr>
<tr>
<td></td>
<td>b. All BY-1 estimates have been updated from the original estimates, but reflect less than six months of actual revenue collections.</td>
<td></td>
</tr>
<tr>
<td></td>
<td>c. Some BY-1 estimates have not been updated from the original estimates to reflect actual revenue collections.</td>
<td></td>
</tr>
<tr>
<td></td>
<td>d. The BY-1 estimates have not been updated from the original estimates or no BY-1 estimates are presented.</td>
<td>a</td>
</tr>
<tr>
<td></td>
<td>e. Not applicable/other (please comment).</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Citation: Data on 7 months of BY-1 are presented in Appendix 17.</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Comment:</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Peer Reviewer One Comment:</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Peer Reviewer Two Comment:</td>
<td></td>
</tr>
<tr>
<td>Question</td>
<td>Description</td>
<td></td>
</tr>
<tr>
<td>----------</td>
<td>-------------</td>
<td></td>
</tr>
<tr>
<td>30.</td>
<td>In the executive’s budget or any supporting budget documentation, are estimates of the aggregate level of revenues presented for years that precede the budget year by more than one year (that is, BY-2 and prior years)?</td>
<td></td>
</tr>
</tbody>
</table>
|          | a. Yes, such prior-year estimates of aggregate revenue are presented.  
|          | b. No, such prior-year estimates of aggregate revenue are not presented.  
|          | c. Not applicable/other (please comment). |
|          | Citation:  
|          | See Budget Summary (third document) and Appendix 14. |
|          | Comment:  
|          | Such estimates are given for BY-1, BY-2 and BY-3. |
|          | **Peer Reviewer One Comment:** |
|          | **Peer Reviewer Two Comment:** |
| 31.      | In the executive’s budget or any supporting budget documentation, is more detail than just the aggregate level presented for revenue estimates that cover years preceding the budget year by more than one year (that is, BY-2 and prior years)? |
|          | a. Yes, such prior-year revenue estimates are presented for individual sources of revenue, and by revenue classification (such as tax and non-tax).  
|          | b. Yes, such prior-year estimates are presented by revenue classification (such as tax and non-tax), but only for some individual sources of revenue.  
|          | c. Yes, such prior-year estimates are presented, but only for some individual sources of revenue.  
|          | d. No, such prior-year estimates are presented for aggregate revenue only, or they are not presented at all.  
|          | e. Not applicable/other (please comment). |
|          | Citation:  
|          | See Appendix 14. |
|          | Comment:  
<p>|          | See the answer to question 30. |
|          | <strong>Peer Reviewer One Comment:</strong> |
|          | <strong>Peer Reviewer Two Comment:</strong> |</p>
<table>
<thead>
<tr>
<th>Question</th>
<th>Options</th>
</tr>
</thead>
</table>
| 32. In the executive’s budget or any supporting budget documentation, what is the most recent year presented for which all revenues reflect actual outcomes? | a. Two years prior to the budget year (BY-2).  
 b. Three years prior to the budget year (BY-3).  
 c. Before BY-3.  
 d. No actual data for all revenues are presented in the budget or supporting budget documentation.  
 e. Not applicable/other (please comment). |
| Citation: |  
 Comment: | See answers to question 30.  
 Peer Reviewer One Comment: |  
 Peer Reviewer Two Comment: |
| 33. Does the executive’s budget or any supporting budget documentation present information related to the government debt for the year preceding the budget year? | a. Yes, extensive information is presented on the level and composition of government debt for the year preceding the budget year.  
 b. Yes, information on the level of debt is presented, but some important details about the composition of the debt are excluded.  
 c. Yes, but only information on the level of debt is presented.  
 d. No, information related to the government debt for BY-1 is not presented.  
 e. Not applicable/other (please comment). |
| Citation: | Bill "On the 2007 State Budget of Ukraine" and Appendix16.  
 Comment: | This number can be calculated from information that is given.  
 Peer Reviewer One Comment: |  
 Peer Reviewer Two Comment: |
### 34. In the executive’s budget or any supporting budget documentation, what is the most recent year presented for which the debt figures reflect actual outcomes?

- a. Two years prior to the budget year (BY-2).
- b. Three years prior to the budget year (BY-3).
- d. No actual data for government debt are presented in the budget or supporting budget documentation.
- e. Not applicable/other (please comment).

**Citation:**

**Comment:**
The figure can only be calculated for the BY-1 year.

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**

### 35. Does the executive’s budget or any supporting budget documentation present information for at least the budget year on extra-budgetary funds?

- a. Yes, extensive information on extra-budgetary funds is presented, including both a narrative discussion and quantitative estimates.
- b. Yes, information is presented, highlighting key extra-budgetary funds, but some details are excluded.
- c. Yes, some information is presented, but it lacks important details.
- d. No, information on extra-budgetary funds is not presented.
- e. Not applicable/other (please comment).

**Citation:**
The Budget Summary and Appendixes 1, 2, 3, 4, 14, 16 contain detailed information on extra-budgetary funds:

[Links to documents]

**Comment:**
Appendixes 1-4 contain tables which describe the composition of extra-budgetary funds (quantitative), Appendixes 14, 16 and Budget Summary explains them.

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**
36. Does the executive’s budget or any supporting budget documentation present information for at least the budget year on intergovernmental transfers?

a. Yes, extensive information on intergovernmental transfers is presented, including both a narrative discussion and quantitative estimates.
b. Yes, information is presented, highlighting key intergovernmental transfers, but some details are excluded.
c. Yes, some information is presented, but it lacks important details.
d. No, information on intergovernmental transfers is not presented.
e. Not applicable/other (please comment).

**Citation:**
Information on intergovernmental transfers is presented in Budget summary (third document) Appendix 5, Appendix 6 and Appendix 7.

**Comment:**

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**

37. Does the executive’s budget or any supporting budget documentation present information for at least the budget year on transfers to public corporations?

a. Yes, extensive information on transfers to public corporations is presented, including both a narrative discussion and quantitative estimates.
b. Yes, information is presented, highlighting key transfers to public corporations, but some details are excluded.
c. Yes, some information is presented, but it lacks important details.
d. No, information on transfers to public corporations is not presented.
e. Not applicable/other (please comment).

**Citation:**
Information is presented in the Executive’s Budget Proposal, Appendix 3

**Comment:**
Such transfers are for example briefly mentioned with regard to the coal-mining enterprises, a large share of which are state-owned.

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**
<table>
<thead>
<tr>
<th>38. Does the executive's budget or any supporting budget documentation present information for at least the budget year on quasi-fiscal activities?</th>
</tr>
</thead>
<tbody>
<tr>
<td>a. Yes, extensive information on quasi-fiscal activities is presented, including both a narrative discussion and, where possible, quantitative estimates.</td>
</tr>
<tr>
<td>b. Yes, information is presented, highlighting key quasi-fiscal activities, but some details are excluded.</td>
</tr>
<tr>
<td>c. Yes, some information is presented, but it lacks important details.</td>
</tr>
<tr>
<td>d. No, information on quasi-fiscal activities is not presented.</td>
</tr>
<tr>
<td>e. Not applicable/other (please comment).</td>
</tr>
</tbody>
</table>

**Citation:**
Information is presented in the Bill "On the 2007 State Budget of Ukraine"

**Comment:**
Mostly these are loans at below market rates for various groups of population (to enable young families buy real estate, for example) and enterprises (to enable electricity generating companies to purchase coal reserves, for example).

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**
39. Does the executive's budget or any supporting budget documentation present information on financial assets held by the government?

   a. Yes, extensive information on financial assets is presented, including a listing of the assets, a discussion of their purpose, and an estimate of their market value.
   b. Yes, information is presented, highlighting key information, but some details are excluded.
   c. Yes, some information is presented, but it lacks important details.
   d. No, information on financial assets is not presented.
   e. Not applicable/other (please comment).

Citation:

Comment:
No information on financial assets held by the government is presented.

Researcher’s Response to this Question was “d.”

Peer Reviewer One Comment:

Peer Reviewer Two Comment: A more appropriate response to this question would be “c.” Some information about financial assets held by government is implicitly presented in Appendix 1: http://www.kmu.gov.ua/document/51383586/doc_93285.doc But important details and description are missing.

Researcher Response: I chose to keep my answer “d” because information on financial assets is not presented. Appendix 1 provides information only on dividends and proceeds the Government collects from the state-owned enterprises.

IBP Comment: IBP editors chose answer, “d” to maintain the consistency of the assumptions used in selecting answers across the countries. Such information should be explicitly presented.
<table>
<thead>
<tr>
<th>40.</th>
<th>Does the executive's budget or any supporting budget documentation present information on non-financial assets held by the government?</th>
</tr>
</thead>
<tbody>
<tr>
<td>a.</td>
<td>Yes, extensive information on non-financial assets is presented, including a listing of the assets, and (where possible) an estimate of their market value.</td>
</tr>
<tr>
<td>b.</td>
<td>Yes, information is presented, highlighting key information, but some details are excluded.</td>
</tr>
<tr>
<td>c.</td>
<td>Yes, some information is presented, but it lacks important details.</td>
</tr>
<tr>
<td>d.</td>
<td>No, information on non-financial assets is not presented.</td>
</tr>
<tr>
<td>e.</td>
<td>Not applicable/other (please comment).</td>
</tr>
</tbody>
</table>

Citation: Information is presented in Appendix 12 "The list of objects to be privatized in 2007" and Appendix 11 "The list of objects banned for privatization."

Comment: No other information on non-financial assets held by the government is given.

Peer Reviewer One Comment: 

Peer Reviewer Two Comment:

<table>
<thead>
<tr>
<th>41.</th>
<th>Does the executive’s budget or any supporting budget documentation present information for at least the budget year on expenditure arrears?</th>
</tr>
</thead>
<tbody>
<tr>
<td>a.</td>
<td>Yes, extensive information on expenditure arrears is presented, including both a narrative discussion and quantitative estimates.</td>
</tr>
<tr>
<td>b.</td>
<td>Yes, information is presented, highlighting key expenditure arrears, but some details are excluded.</td>
</tr>
<tr>
<td>c.</td>
<td>Yes, some information is presented, but it lacks important details.</td>
</tr>
<tr>
<td>d.</td>
<td>No, information on expenditure arrears is not presented.</td>
</tr>
<tr>
<td>e.</td>
<td>Not applicable/other (please comment).</td>
</tr>
</tbody>
</table>

Citation: 

Comment: Expenditure arrears do not represent a problem in Ukraine.

Peer Reviewer One Comment: 

Peer Reviewer Two Comment:
<table>
<thead>
<tr>
<th>42.</th>
<th>Does the executive’s budget or any supporting budget documentation present information on contingent liabilities (such as government loan guarantees)?</th>
</tr>
</thead>
</table>
|     | a. Yes, extensive information on contingent liabilities is presented, including both a narrative discussion and quantitative estimates.  
  
  b. Yes, information is presented, highlighting key contingent liabilities, but some details are excluded.  
  
  c. Yes, some information is presented, but it lacks important details.  
  
  d. No, information on contingent liabilities is not presented.  
  
  e. Not applicable/other (please comment).  
  
  Citation:  
  Comment: Information is given only on conditions for providing government guaranteed loans, but no data is provided on existing contingent liabilities.  
  Peer Reviewer One Comment:  
  Peer Reviewer Two Comment: |
<table>
<thead>
<tr>
<th>43.</th>
<th>Does the executive’s budget or any supporting budget documentation present information on future liabilities, such as civil service pensions?</th>
</tr>
</thead>
</table>
|     | a. Yes, extensive information on future liabilities is presented, including both a narrative discussion and quantitative estimates.  
  
  b. Yes, information is presented, highlighting key future liabilities, but some details are excluded.  
  
  c. Yes, some information is presented, but it lacks important details.  
  
  d. No, information on future liabilities is not presented.  
  
  e. Not applicable/other (please comment).  
  
  Citation:  
  Comment:  
  No such information is given, even though the Bill on the Budget proposes changes to the provision of certain civil service pensions, in particular.  
  Peer Reviewer One Comment:  
  Peer Reviewer Two Comment: |
44. Does the executive’s budget or any supporting budget documentation provide details on the sources of donor assistance, both financial and in-kind?

   a. All sources of donor assistance are identified individually.
   b. At least two-thirds of, but not all, sources of donor assistance, are identified individually.
   c. Less than two-thirds of sources of donor assistance are identified individually.
   d. No sources of donor assistance are identified individually.
   e. Not applicable/other (please comment).

   Citation:

   Comment:
   Sources of donor assistance are not provided. Only the expected amount of transfers is mentioned in Appendix 1.

   **Peer Reviewer One Comment:**

   **Peer Reviewer Two Comment:**

45. Does the executive’s budget or any supporting budget documentation present information for at least the budget year on tax expenditures?

   a. Yes, extensive information on tax expenditures is presented, including both a narrative discussion and quantitative estimates.
   b. Yes, information is presented, highlighting key tax expenditures, but some details are excluded.
   c. Yes, some information is presented, but it lacks important details.
   d. No, information on tax expenditures is not presented.
   e. Not applicable/other (please comment).

   Citation:
   Information on tax expenditures (preferences) is presented in the Bill "On the 2007 State Budget of Ukraine."

   Comment:
   No information is given as to the amount of the foreseen preferences.

   **Peer Reviewer One Comment:**

   **Peer Reviewer Two Comment:**
46. Does the executive’s budget or any supporting budget documentation identify all earmarked revenues?

a. All earmarked revenues are identified individually.
b. At least two-thirds of, but not all, earmarked revenues are identified individually.
c. Less than two-thirds of earmarked revenues are identified individually.
d. No earmarked revenues are identified individually.
e. Not applicable/other (please comment).

Citation:
Information on earmarked revenues is given in the Bill "On the 2007 State Budget of Ukraine" and Appendix 14.

Comment:

Peer Reviewer One Comment:

Peer Reviewer Two Comment:

47. What percentage of expenditure in the budget year is dedicated to spending on secret items relating to, for instance, national security and military intelligence?

a. One percent or less of expenditure is dedicated to secret items.
b. Three percent or less, but more than one percent, of expenditure is dedicated to secret items.
c. Eight percent or less, but more than three percent, of expenditure is dedicated to secret items.
d. More than eight percent of expenditure is dedicated to secret items, or the percentage is not available to the public.
e. Not applicable/other (please comment).

Citation:

Comment:
The percentage is not available to the public.

Peer Reviewer One Comment:

Peer Reviewer Two Comment: The percentage can be approximately calculated using figures in Appendix 3: http://www.kmu.gov.ua/document/51383731/doc_93287.doc My rough estimate suggests that a more appropriate response to this question would be “c.”
The Budget Narrative & Performance Monitoring

48. Does the executive’s budget or any supporting budget documentation explain how the proposed budget is linked to government’s stated policy goals, by administrative unit (or functional category), for the budget year?

<p>| | |</p>
<table>
<thead>
<tr>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>a.</td>
<td>Yes, extensive information on the link between the budget and the government’s stated policy goals, by administrative unit (or functional category) is presented, including both a narrative discussion and quantitative estimates.</td>
</tr>
<tr>
<td>b.</td>
<td>Yes, information is presented, highlighting the link between major policy goals and the budget, but some details are excluded.</td>
</tr>
<tr>
<td>c.</td>
<td>Yes, some information is presented, but it lacks important details.</td>
</tr>
<tr>
<td>d.</td>
<td>No, information on the link between the budget and the government’s stated policy goals is not presented.</td>
</tr>
<tr>
<td>e.</td>
<td>Not applicable/other (please comment).</td>
</tr>
</tbody>
</table>

Citation:

Comment:

Peer Reviewer One Comment:  

Peer Reviewer Two Comment:
49. Does the executive’s budget or any supporting budget documentation explain how the proposed budget is linked to government’s stated policy goals for a multi-year period (for at least two years beyond the budget year)?

- a. Yes, extensive information on the link between the budget and the government’s stated policy goals over a multi-year period is presented, including both a narrative discussion and quantitative estimates.
- b. Yes, information is presented, highlighting the major policy goals, but some details are excluded.
- c. Yes, some information is presented, but it lacks important details.
- d. No, information on the link between the budget and the government’s stated policy goals over a multi-year period is not presented.
- e. Not applicable/other (please comment).

**Citation:**
See the Cabinet Resolution N 1359 "On a forecast of the consolidated budget of Ukraine indicators by the main types of revenues, expenditures and financing sources for 2008-2010."

**Comment:**
The links between the programs and expenditures are not specific enough.

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**

---

50. Does the executive’s budget or any supporting budget documentation present non-financial data, such as the number of beneficiaries, for expenditure programs?

- a. Non-financial data are presented for all programs.
- b. Non-financial data are presented for programs representing at least two-thirds of, but not all, expenditures.
- c. Non-financial data are presented for programs representing less than two-thirds of expenditure.
- d. No non-financial data are presented.
- e. Not applicable/other (please comment).

**Citation:**

**Comment:**
The executive budget proposal does not provide any non-financial data for expenditure programs.

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**
51. Are the non-financial data presented useful for assessing how an expenditure program is performing?

   a. The non-financial data are very useful for assessing program performance.
   b. The non-financial data are mostly useful for assessing program performance.
   c. The non-financial data are somewhat useful for assessing program performance.
   d. No non-financial data are provided or they are not useful for assessing program performance.
   e. Not applicable/other (please comment).

Citation:

Comment:
See the comment to question 50.

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**

52. Does the executive’s budget or any supporting budget documentation contain performance indicators for expenditure programs?

   a. Performance indicators are presented for all programs.
   b. Performance indicators are presented for programs representing at least two-thirds of, but not all, expenditures.
   c. Performance indicators are presented for programs representing less than two-thirds of expenditures.
   d. No performance indicators are presented.
   e. Not applicable/other (please comment).

Citation:

Comment:
No performance indicators are presented for the programs. Randomly some information on expenditure items is provided, for example, the number of air-crafts to be purchased.

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**
53. Are the performance indicators sufficiently well designed, such that one can assess whether there has been progress toward meeting policy goals?

   a. All performance indicators are well designed.
   b. Most performance indicators are well designed.
   c. Some performance indicators are well designed, but most are not.
   d. No programs have performance indicators, or they are not well designed.
   e. Not applicable/other (please comment).

   Citation:
   
   Comment:
   See the comment to questions 51-52.

   **Peer Reviewer One Comment:**
   
   **Peer Reviewer Two Comment:**

54. Are performance indicators used in conjunction with performance targets presented in the executive’s budget or any supporting budget documentation?

   a. All performance indicators are used in conjunction with performance targets.
   b. Most performance indicators are used in conjunction with performance targets.
   c. Some performance indicators are used in conjunction with performance targets, but most are not.
   d. No performance indicators are used in conjunction with performance targets.
   e. Not applicable/other (please comment).

   Citation:
   
   Comment:
   See the comments to questions 51-52.

   **Peer Reviewer One Comment:**
   
   **Peer Reviewer Two Comment:**
55. Does the executive’s budget or any supporting budget documentation present information on policies (both proposals and existing commitments) in at least the budget year that are intended to benefit directly the country’s most impoverished populations?

   a. Yes, extensive information on policies intended to alleviate poverty is presented, including both a narrative discussion and quantitative estimates.
   b. Yes, information is presented, highlighting the impact of key policies intended to alleviate poverty, but some details are excluded.
   c. Yes, some information is presented, but it lacks important details.
   d. No, information on policies intended to alleviate poverty is not presented.
   e. Not applicable/other (please comment).

Citation:
See the Bill "On the 2007 State Budget of Ukraine" and Budget Summary.

Comment:
Some information is given on the minimum subsistence wage and safety net initiatives for the poor.

Peer Reviewer One Comment:

Peer Reviewer Two Comment:

### Additional Key Information for Budget Analysis & Monitoring

*Please note that the questions in this section ask about information that is generally available to the public. The information need not be included in the executive’s budget proposal or supporting documents, but may be found in other documents issued by the executive.*

56. Does the executive make available to the public a description of the tax rate or fee schedule for all revenue sources, including commercial projects involving the private sector?

   a. Yes, extensive information on tax rates, fees, royalties and other revenues sources is presented, including both a narrative discussion and quantitative estimates.
   b. Yes, information is presented, highlighting the rates and fees for major revenue sources, but some details are excluded.
   c. Yes, some information is presented, but it lacks important details.
   d. No, information is not presented.
   e. Not applicable/other (please comment).

Citation:
Such information is presented in Appendix 9,10 and, especially, 14.

Comment:

Peer Reviewer One Comment:

Peer Reviewer Two Comment:
<table>
<thead>
<tr>
<th>57. Does the executive make available to the public an analysis of the distribution of the tax burden?</th>
</tr>
</thead>
<tbody>
<tr>
<td>a. Yes, a detailed analysis of the distribution of the tax burden is presented, including both a narrative discussion and quantitative estimates.</td>
</tr>
<tr>
<td>b. Yes, an analysis is presented, highlighting key aspects of the distribution, but some details are excluded.</td>
</tr>
<tr>
<td>c. Yes, some analysis is presented, but it lacks important details.</td>
</tr>
<tr>
<td>d. No analysis on the distribution of the tax burden is presented.</td>
</tr>
<tr>
<td>e. Not applicable/other (please comment).</td>
</tr>
</tbody>
</table>

**Citation:**

**Comment:**
The analysis of tax burden distribution is not presented.

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:** In my opinion, a more appropriate response to this question could be “c” or even “d.” The extensive quantitative estimates and explanations on various taxes are presented in the Appendix 14. However, following the Guide and Public Economics Theory, this can be hardly called the analysis of the DISTRIBUTION of the tax burden.

58. Does the executive make available to the public an explanation of the conditions associated with assistance from international financial institutions (IFI)?

a. Yes, extensive information on conditions associated with IFI assistance is presented, including a narrative discussion and any quantitative targets related to both macro-economic conditionality and project-specific conditionality.
b. Yes, information is presented, but some details are excluded.
c. Yes, some information is presented, but it lacks important details.
d. No, information on conditions associated with IFI assistance is not presented.
e. Not applicable/other (please comment).

Citation:
http://me.kmu.gov.ua/control/uk/publish/category/main?cat_id=96548

Comment:
Some information on foreign assistance is provided by the Ministry of Economy.

**Peer Reviewer One Comment:** A more appropriate response to this question would be “b.” Conditions of IFI’s assistance is not widely shared among public BY THE EXECUTIVE. If the question asks about general availability of this information, then the answer “a” might correct. However, it usually lacks narrative discussion and details about specific targets of the assistance. E.g. “TB and HIV/AIDS Control Project” (which is a loan of the Government of Ukraine from the World Bank) http://moz.gov.ua/en/main/interact/worldbank/?docID=1745 does not have any specific information about targets, work plan and expected results. There is no link to the WB’s website which contains e-version of the loan agreement and other information.

**Peer Reviewer Two Comment:**

**IBP Comment:** IBP editors agree on answer “b” to maintain consistency with the guidance provided to researchers for correctly completing the questionnaire in the *Guide to the Open Budget Questionnaire*. Even though the relevant information need not be provided directly by the executive, it appears that the information provided by the World Bank is still insufficient to merit an “a” response.
59. Does the executive make available to the public an explanation of the conditions associated with assistance from donor countries?

a. Yes, extensive information on conditions associated with donor country assistance is presented, including a narrative discussion and any quantitative targets related to both macro-economic conditionality and project-specific conditionality.

b. Yes, information is presented, but some details are excluded.

c. Yes, some information is presented, but it lacks important details.

d. No, information on conditions associated with donor country assistance is not presented.

e. Not applicable/other (please comment).

Citation:
http://www.me.gov.ua/control/uk/publish/category/main?cat_id=45451

Comment:
Information on the donor initiated projects is presented by the executive (in particular, the Ministry of Economy), however, not much details on the conditions of such assistance is provided.

Peer Reviewer One Comment

Peer Reviewer Two Comment: A more appropriate response to this question would be “a.” The reports present various aspects of assistance. All reports are available to the public free of charge at the Ministry of Economy's website http://www.me.gov.ua/control/uk/publish/category/main?cat_id=45451

Researcher Response: I changed by answer to “b,” because conditions of assistance are not explicitly presented. To some extent this question is not applicable to Ukraine: very few donor countries have explicit conditions under which they provide assistance.

1) IMF and WB loans are quite rare now – and they are not as large as in the 90-s. Macroeconomic policy in Ukraine is quite prudent (used to be until recently), so the WB does not impose much (if any) conditionality on the Govt.

2) Technical aid is usually given without any policy-related conditionality – the one requirement is specificity, i.e. the donor stipulates what the money can be spent on.

3) The Ministry of Economy has a list of all projects and loans with the titles and beneficiaries (the link is provided). Specific project funding numbers are not listed, but they (and other detailed information) could be found on WB and EBRD websites (however, often in English only, e.g. http://web.worldbank.org/external/default/main?menuPK=455719&pagePK=141143&piPK=141103&theSitePK=455681). So, the answer is somewhere between “b” and “c.” I have talked to people who work in donor agencies (e.g. UNDP), and they tend to say “b.” I also put “b,” because, in my opinion, the government does not have intention to be secretive about the issue of conditionality. Also, recently, the ministry of economy made an attempt to improve the classification and the registry of all aid projects.
<table>
<thead>
<tr>
<th>60.</th>
<th>Does the executive make available to the public a summary that describes the budget and its proposals?</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>a. Yes, it provides a summary that is very informative.</td>
</tr>
<tr>
<td></td>
<td>b. Yes, it provides a summary that is somewhat informative.</td>
</tr>
<tr>
<td></td>
<td>c. Yes, but the summary is not very informative.</td>
</tr>
<tr>
<td></td>
<td>d. No, it does not provide a summary.</td>
</tr>
<tr>
<td></td>
<td>e. Not applicable/other (please comment).</td>
</tr>
</tbody>
</table>

**Citation:**  
First document:  
Stenogram of the public presentation of the public presentation of the Bill "On the 2007 State Budget of Ukraine"  
http://www.kmu.gov.ua/control/uk/publish/article?art_id=48487988&cat_id=11152108  
Second document:  
Minister of Finance Speech  
Third document:  
Budget Summary  

**Comment:**  
The third document representing a budget summary is very informative.

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**
61. Does the executive publish a “citizens budget” or some non-technical presentation intended for a wide audience that describes the budget and its proposals?

a. Yes, it publishes a citizens budget that is very informative.
b. Yes, it publishes a citizens budget that is somewhat informative.
c. Yes, but the citizens budget is not very informative.
d. No, it does not publish a citizens budget.
e. Not applicable/other (please comment).

Citation:
The citizens budget is available at http://minfin.kmu.gov.ua/control/uk/archive/docview?typeId=64595&sortBy=1&orderBy=1&docs_stind=1

Comment:
The citizens budget is very informative and provides information that is not even available in the executive proposal package, like, for example, non-financial targets for various programs. The citizens budget is not prepared regularly. The one for 2007 became available on the Internet on the 27th of October 2006, approximately one month later the executive proposal. However, it is not a regularly issued document.

Peer Reviewer One Comment:

Peer Reviewer Two Comment:

62. Does the executive make available to the public non-technical definitions of terms used in the budget and other budget-related documents (for instance, in a glossary)?

a. Yes, thorough definitions of budget terms are provided.
b. Yes, definitions are provided, but some details are excluded.
c. Yes, some definitions are provided, but it lacks important details.
d. No, definitions are not provided.
e. Not applicable/other (please comment).

Citation:

Comment:
Non-technical definitions of terms used in the budget are provided in the Budget Code of Ukraine.

Peer Reviewer One Comment:

Peer Reviewer Two Comment:
63. Do citizens have the right *in law* to access government information, including budget information?

- a. Yes, the right has been codified into law, and citizens are generally able in practice to obtain government information, including budget information.
- b. Yes, the right has been codified into law, but it is sometimes not possible for citizens in practice to obtain government information, including budget information.
- c. Yes, the right has been codified into law, but it is frequently or always impossible in practice to obtain access to government information, including budget information.
- d. No, the right to access government information has not been codified into law, or this right does not include access to budget information.
- e. Not applicable/other (please comment).

**Citation:**

Comment:
There is a law, giving a right for citizens to access government information. The Government is obliged to respond to the public enquiries. However, sometimes citizens and even researchers face difficulties obtaining needed information.

**Researcher’s Response to this Question was “b.”**

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:** A more appropriate response to this question would be “a.” According to the paragraph 28 of Budget Code of Ukraine the information about budget and budget process should be available to the public (in addition it is published in the government media):

http://zakon1.rada.gov.ua/cgi-bin/laws/main.cgi?page=1&nreg=2542-14

**Researcher Response:** I chose to keep my answer “b” because there are instances when official requests for information sent to the Ministry of Finance are not replied to or rejected without sufficient explanation.…

**IBP Comment:** IBP editors chose answer “b” to maintain the consistency of the assumptions used in selecting answers across the countries.
64. Are citizens able in practice to obtain financial information on expenditures for individual programs in a format that is more highly disaggregated than that which appears in the executive’s budget proposal if they request it (for example, from a ministry or agency)?

   a. In practice, highly disaggregated information is available to the public for all programs except those considered related to national security or military intelligence.
   b. In practice, highly disaggregated information is available to the public for programs representing at least two-thirds of, but not all, expenditures.
   c. In practice, highly disaggregated information is available to the public for programs representing less than two-thirds of expenditures.
   d. In practice, no highly disaggregated expenditure information is available.
   e. Not applicable/other (please comment).

Citation:

Comment:
Highly disaggregated expenditure information is not available.

Peer Reviewer One Comment: In practice citizens (even researchers) face obstacles to receive highly disaggregated information from the public authorities. But generally they have this right by law.

Peer Reviewer Two Comment:
65. Are citizens able in practice to obtain non-financial information related to expenditures (for example, number of beneficiaries, number of persons employed by the program, etc.) for individual programs in a format that is more highly disaggregated than that which appears in the executive’s budget proposal if they request it from a ministry or agency?

a. In practice, highly disaggregated non-financial information is available to the public for all programs except those considered related to national security or military intelligence.

b. In practice, highly disaggregated non-financial information is available to the public for programs representing at least two-thirds of, but not all, expenditures.

c. In practice, highly disaggregated non-financial information is available to the public for programs representing less than two-thirds of expenditures.

d. In practice, no highly disaggregated non-financial expenditure information is available.

e. Not applicable/other (please comment).

Citation:

Comment:
See the comments to questions 64.

Peer Reviewer One Comment:

Peer Reviewer Two Comment:
Section Three: The Budget Process
<table>
<thead>
<tr>
<th>The Budget Process</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Executive’s Formulation of the Budget</strong></td>
</tr>
<tr>
<td>66. How far in advance of the release of the budget is the day of its release known?</td>
</tr>
<tr>
<td>a. The release date is set in permanent law.</td>
</tr>
<tr>
<td>b. The executive announces the release date at least two months in advance.</td>
</tr>
<tr>
<td>c. The executive announces the release date less than two months but more than two weeks in advance.</td>
</tr>
<tr>
<td>d. The executive announces the release date two weeks or less before the release, or makes no announcement.</td>
</tr>
<tr>
<td>e. Not applicable/other (please comment).</td>
</tr>
</tbody>
</table>

Citation: |
Comment: |
The release date is set by the Budget Code of Ukraine (http://zakon.rada.gov.ua/cgi-bin/laws/main.cgi?nreg=2542-14). |

**Peer Reviewer One Comment:** |
**Peer Reviewer Two Comment:** |

| 67. Does the executive release to the public its timetable for preparation of the executive’s budget proposal (that is, a document setting deadlines for submissions from other government entities, such as line ministries or subnational government, to the ministry of finance or whatever central government agency is in charge of coordinating the budget’s formulation)? |
| a. Yes, a detailed timetable is released to the public. |
| b. Yes, a timetable is released, but some details are excluded. |
| c. Yes, a timetable is released, but it lacks important details. |
| d. No, a timetable is not issued to the public. |
| e. Not applicable/other (please comment). |

Citation: |
Comment: |
A detailed timetable is provided in the Budget Code of Ukraine. Sometimes, a separate timetable (usually, duplicating the Code) is issued by the Parliament. |

**Peer Reviewer One Comment:** |
**Peer Reviewer Two Comment:** |
68. Does the executive adhere to its timetable for the preparation and release of the budget?

   a. The executive adheres to the dates in its timetable.
   b. The executive adheres to most of the key dates in its timetable.
   c. The executive has difficulty adhering to most of the dates in its timetable.
   d. The executive does not adhere to the dates in its timetable, or it does not release to the public its timetable.
   e. Not applicable/other (please comment).

Citation:

Comment:
Sometimes problems with adhering to the dates in the timetable arise on election years.

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**

69. Does the executive hold consultations with members of the legislature as part of its process of determining budget priorities?

   a. Yes, the executive holds extensive consultations with a wide range of legislators.
   b. Yes, the executive holds consultations with a range of legislators, but some key members are excluded.
   c. Yes, the executive holds very limited consultations, involving only a few members of the legislature.
   d. No, the executive does not typically consult with members of the legislature as part of the budget preparation process.
   e. Not applicable/other (please comment).

Citation:

Comment:
The executive typically holds extensive consultations with a wide range of legislators, including all parliamentary leaders, both of ruling parties and of the opposition

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**
### 70. Does the executive hold consultations with the public as part of its process of determining budget priorities?

<p>| | |</p>
<table>
<thead>
<tr>
<th></th>
<th></th>
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</thead>
<tbody>
<tr>
<td>a.</td>
<td>Yes, the executive holds extensive consultations with a wide range of constituencies.</td>
</tr>
<tr>
<td>b.</td>
<td>Yes, the executive holds consultations with a range of constituencies, but some key constituencies are excluded.</td>
</tr>
<tr>
<td>c.</td>
<td>Yes, the executive holds very limited consultations, involving only a few constituencies.</td>
</tr>
<tr>
<td>d.</td>
<td>No, the executive does not typically consult with the public as part of the budget preparation process.</td>
</tr>
<tr>
<td>e.</td>
<td>Not applicable/other (please comment).</td>
</tr>
</tbody>
</table>

**Citation:**

**Comment:**
No consultations are normally held as a part of determining budget priorities.

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**

### 71. When does the executive release a pre-budget statement to the public?

<p>| | |</p>
<table>
<thead>
<tr>
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</thead>
<tbody>
<tr>
<td>a.</td>
<td>The executive releases a pre-budget statement at least four months in advance of the start of the budget year.</td>
</tr>
<tr>
<td>b.</td>
<td>The executive releases a pre-budget statement at least two months (but less than four months) in advance of the start of the budget year.</td>
</tr>
<tr>
<td>c.</td>
<td>The executive releases a pre-budget statement, but it is released less than two months before the start of the budget year.</td>
</tr>
<tr>
<td>d.</td>
<td>The executive does not release a pre-budget statement.</td>
</tr>
<tr>
<td>e.</td>
<td>Not applicable/other (please comment).</td>
</tr>
</tbody>
</table>

**Citation:**

**Comment:**
The Budget Declaration for 2008 was issued on the 1st of March 2007.

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**
<table>
<thead>
<tr>
<th>72. Does the pre-budget statement describe the government’s macroeconomic and fiscal framework?</th>
</tr>
</thead>
<tbody>
<tr>
<td>a. Yes, an extensive explanation of the government’s fiscal and macroeconomic policy is presented, including both a narrative discussion and quantitative estimates.</td>
</tr>
<tr>
<td>b. Yes, an explanation is presented, highlighting key aspects of the fiscal and macroeconomic framework, but some details are excluded.</td>
</tr>
<tr>
<td>c. Yes, some explanation is presented, but it lacks important details.</td>
</tr>
<tr>
<td>d. No, an explanation is not presented, or the executive does not release to the public a pre-budget statement.</td>
</tr>
<tr>
<td>e. Not applicable/other (please comment).</td>
</tr>
<tr>
<td>Citation:</td>
</tr>
<tr>
<td>Comment:</td>
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<tr>
<td><strong>Peer Reviewer One Comment:</strong></td>
</tr>
<tr>
<td><strong>Peer Reviewer Two Comment:</strong></td>
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</tbody>
</table>

<table>
<thead>
<tr>
<th>73. Does the pre-budget statement describe the government’s policies and priorities that will guide the development of detailed estimates for the upcoming budget?</th>
</tr>
</thead>
<tbody>
<tr>
<td>a. Yes, an extensive explanation of the government's budget policies and priorities is presented, including both a narrative discussion and quantitative estimates.</td>
</tr>
<tr>
<td>b. Yes, an explanation is presented, highlighting key aspects of the government’s budget policies and priorities, but some details are excluded.</td>
</tr>
<tr>
<td>c. Yes, some explanation is presented, but it lacks important details.</td>
</tr>
<tr>
<td>d. No, an explanation is not presented, or the executive does not release to the public a pre-budget statement.</td>
</tr>
<tr>
<td>e. Not applicable/other (please comment).</td>
</tr>
<tr>
<td>Citation:</td>
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<tr>
<td>Comment:</td>
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<tr>
<td><strong>Peer Reviewer One Comment:</strong></td>
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<tr>
<td><strong>Peer Reviewer Two Comment:</strong></td>
</tr>
</tbody>
</table>
### Legislative Approval of the Budget

<table>
<thead>
<tr>
<th>Question</th>
<th>Option a</th>
<th>Option b</th>
<th>Option c</th>
<th>Option d</th>
<th>Option e</th>
</tr>
</thead>
<tbody>
<tr>
<td>74. How far in advance of the start of the budget year does the legislature receive the budget?</td>
<td>The legislature receives the budget at least three months before the start of the budget year.</td>
<td>The legislature receives the budget at least six weeks, but less than three months, before the start of the budget year.</td>
<td>The legislature receives the budget less than six weeks before the start of the budget year.</td>
<td>The legislature does not receive the budget before the start of the budget year.</td>
<td>Not applicable/other (please comment).</td>
</tr>
<tr>
<td>Citation:</td>
<td>Comment:</td>
<td></td>
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<tr>
<td><strong>Peer Reviewer One Comment:</strong></td>
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<tr>
<td><strong>Peer Reviewer Two Comment:</strong></td>
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<tr>
<th>Question</th>
<th>Option a</th>
<th>Option b</th>
<th>Option c</th>
<th>Option d</th>
<th>Option e</th>
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<tbody>
<tr>
<td>75. Does a legislative committee (or committees) hold public hearings on the macroeconomic and fiscal framework presented in the budget in which testimony from the executive branch and the public is heard?</td>
<td>Yes, public hearings are held on the macroeconomic and fiscal framework in which testimony is heard from the executive branch and a wide range of constituencies.</td>
<td>Yes, hearings are held in which testimony is heard from the executive branch and some constituencies.</td>
<td>Yes, hearings are held in which testimony from the executive branch is heard, but no testimony from the public is heard.</td>
<td>No, public hearings are not held on the macroeconomic and fiscal framework in which testimony from the executive branch and the public is heard.</td>
<td>Not applicable/other (please comment).</td>
</tr>
<tr>
<td>Citation:</td>
<td>Comment:</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td><strong>Peer Reviewer One Comment:</strong></td>
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<td></td>
</tr>
<tr>
<td><strong>Peer Reviewer Two Comment:</strong></td>
<td></td>
<td></td>
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<td></td>
<td></td>
</tr>
</tbody>
</table>
76. Do legislative committees hold public hearings on the individual budgets of central government administrative units (that is, ministries, departments, and agencies) in which testimony from the executive branch is heard?

   a. Yes, extensive public hearings are held on the budgets of administrative units in which testimony from the executive branch is heard.
   b. Yes, hearings are held, covering key administrative units, in which testimony from the executive branch is heard.
   c. Yes, a limited number of hearings are held in which testimony from the executive branch is heard.
   d. No, public hearings are not held on the budgets of administrative units in which testimony from the executive branch is heard.
   e. Not applicable/other (please comment).

Citation: 

Comment: No public hearings are held on the budgets of administrative units in which testimony from the executive branch is heard.

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**

77. Does a legislative committee (or committees) hold public hearings on the individual budgets of central government administrative units (that is, ministries, departments, and agencies) in which testimony from the public is heard?

   a. Yes, extensive public hearings are held on the budgets of administrative units in which testimony from the public is heard.
   b. Yes, hearings are held, covering key administrative units, in which testimony from the public is heard.
   c. Yes, a limited number of hearings are held in which testimony from the public is heard.
   d. No, public hearings are not held on the budgets of administrative units in which testimony from the public is heard.
   e. Not applicable/other (please comment).

Citation: 

Comment: No public hearings are held on the individual budgets in which testimony from the public is heard.

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**
78. Do the legislative committees that hold public hearings release reports to the public on these hearings?

   a. Yes, the committees release very informative reports, which include all written testimony presented at the hearings.
   b. Yes, the committees release reports, but some details are excluded.
   c. Yes, the committees release reports, but they are not very informative.
   d. No, the committees do not release reports or do not hold public hearings.
   e. Not applicable/other (please comment).

Citation:

Comment:
See the answer to the questions 76-77.

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**

<table>
<thead>
<tr>
<th>79. Is the legislature (or the appropriate legislative committee or members of the legislature) given full information for the budget year on the spending of all secret items relating to, for instance, national security and military intelligence?</th>
</tr>
</thead>
<tbody>
<tr>
<td>a. Yes, the appropriate legislative committee or members of the legislature is provided extensive information on all spending on secret items, which includes detailed, line item descriptions of all expenditures.</td>
</tr>
<tr>
<td>b. No, the legislature is provided information on spending on secret items, but some details are excluded, or some categories are presented in an aggregated manner, or the legislature is provided no information on secret items.</td>
</tr>
<tr>
<td>c. Not applicable/other (please comment).</td>
</tr>
</tbody>
</table>

Citation:

Comment:
Such information is usually received on request from the relevant ministries or the Accounting Chamber.

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**
80. Does the legislature have authority *in law* to amend the budget presented by the executive?

a. Yes, the legislature has unlimited authority *in law* to amend the budget.
b. Yes, the legislature has authority *in law* to amend the budget, with some limitations.
c. Yes, the legislature has authority *in law* to amend the budget, but its authority is very limited.
d. No, the legislature does not have any authority *in law* to amend the budget.
e. Not applicable/other (please comment).

Citation:
http://zakon1.rada.gov.ua/cgi-bin/laws/main.cgi?nreg=2542-14

Comment:
See the Budget Code of Ukraine, articles 7 and 23.

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**

81. What is the most detail provided in the appropriation (expenditure budget) approved by the legislature?

a. The approved budget includes program-level detail.
b. The approved budget includes departmental totals and some additional details (for instance, sub-department totals or major programs).
c. The approved budget includes only departmental totals.
d. The approved budget includes less information than departmental totals.
e. Not applicable/other (please comment).

Citation:
See Appendix 3 of the Enacted budget.

Comment:

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**
### Executive’s Implementation of the Budget

<table>
<thead>
<tr>
<th>Question</th>
<th>Response</th>
</tr>
</thead>
</table>
| 82. How often does the executive release to the public in-year reports on actual expenditure (organized by administrative unit, economic classification and/or function)? | a. In-year reports on actual expenditure are released at least every month.  
 b. In-year reports on actual expenditure are released at least every quarter.  
 c. In-year reports on actual expenditure are released at least semi-annually.  
 d. In-year reports on actual expenditure are not released.  
 e. Not applicable/other (please comment). |
| **Citation:** |  |
| **Comment:** | Monthly reports on actual expenditure released by the Treasury are too aggregated and do not have expenditures organized by administrative unit or economic classification. |
| **Peer Reviewer One Comment:** |  |
| **Peer Reviewer Two Comment:** | As the Budget Code requires, in-year reports on actual expenditures are released every month. But these reports are too aggregated, cumulative and incomplete. Only current information is available on the web-site. Expenditures are not organized by administrative unit, economic classification and/or function. As such, the issued reports do not correspond to the question’s definition. [http://www.treasury.gov.ua/uk/publish/article/72886](http://www.treasury.gov.ua/uk/publish/article/72886) [http://zakon.rada.gov.ua/cgi-bin/laws/main.cgi?page=3&nreg=2542-14](http://zakon.rada.gov.ua/cgi-bin/laws/main.cgi?page=3&nreg=2542-14) |
| 83. What share of expenditure is covered by in-year reports on actual expenditure (organized by administrative unit, economic classification and/or function)? | a. Yes, in-year reports cover all expenditures.  
 b. Yes, in-year reports cover at least two-thirds, but not all, of expenditures.  
 c. Yes, in-year reports cover less than two-thirds of expenditures.  
 d. No in-year reports are released to the public.  
 e. Not applicable/other (please comment). |
| **Citation:** |  |
| **Comment:** | See the answer to question 82. |
| **Peer Reviewer One Comment:** |  |
| **Peer Reviewer Two Comment:** |  |
84. What is the most detail provided in the in-year reports on actual expenditures organized by *administrative unit*?

<table>
<thead>
<tr>
<th>Option</th>
<th>Description</th>
<th>Rating</th>
</tr>
</thead>
<tbody>
<tr>
<td>a.</td>
<td>The in-year reports on actual expenditures organized by administrative unit contain program-level detail.</td>
<td>d</td>
</tr>
<tr>
<td>b.</td>
<td>The in-year reports on actual expenditures organized by administrative unit contain departmental totals and some additional details (for instance, sub-department totals or major programs).</td>
<td></td>
</tr>
<tr>
<td>c.</td>
<td>The in-year reports on actual expenditures organized by administrative unit contain only departmental totals.</td>
<td></td>
</tr>
<tr>
<td>d.</td>
<td>The in-year reports on actual expenditures organized by administrative unit are not released to the public, not produced, or contain less information than departmental totals.</td>
<td></td>
</tr>
<tr>
<td>e.</td>
<td>Not applicable/other (please comment).</td>
<td></td>
</tr>
</tbody>
</table>

**Citation:**

**Comment:**
See the answer to question 82.

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**

85. Do the in-year reports released to the public compare actual year-to-date expenditure with either the original estimate for that period (based on the enacted budget) or the same period in the previous year?

<table>
<thead>
<tr>
<th>Option</th>
<th>Description</th>
<th>Rating</th>
</tr>
</thead>
<tbody>
<tr>
<td>a.</td>
<td>Yes, comparisons are made for all expenditures.</td>
<td>d</td>
</tr>
<tr>
<td>b.</td>
<td>Yes, comparisons are made for at least two-thirds, but not all, of expenditures.</td>
<td></td>
</tr>
<tr>
<td>c.</td>
<td>Yes, but comparisons are made for less than two-thirds of expenditures.</td>
<td></td>
</tr>
<tr>
<td>d.</td>
<td>No, comparisons are not made, or no in-year reports are released to the public.</td>
<td></td>
</tr>
<tr>
<td>e.</td>
<td>Not applicable/other (please comment).</td>
<td></td>
</tr>
</tbody>
</table>

**Citation:**

**Comment:**
See the answer to question 82.

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**
86. How often does the executive release to the public in-year reports on actual revenue collections by source of revenue?

- a. In-year reports on actual revenue collections by source of revenue are released at least every month.
- b. In-year reports on actual revenue collections are released at least every quarter.
- c. In-year reports on actual revenue collections are released at least semi-annually.
- d. In-year reports on actual revenue collections by source of revenue are not released.
- e. Not applicable/other (please comment).

**Citation and/or comment:**
The Treasury issues in-year reports on revenues on a monthly basis. They provide information on the key sources of revenues (VAT, customs tax/duties).
[http://www.treasury.gov.ua/uk/publish/article/76083](http://www.treasury.gov.ua/uk/publish/article/76083)

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**

87. What share of revenue is covered by the in-year reports on actual revenue collections?

- a. In-year reports cover the actual revenue collections of all sources of revenue.
- b. In-year reports cover the actual revenue collections of at least two-thirds of, but not all, sources of revenue.
- c. In-year reports cover actual revenue collections of less than two-thirds of revenue sources.
- d. In-year reports on actual revenue collections are not released to the public.
- e. Not applicable/other (please comment).

**Citation:**
http://www.treasury.gov.ua/uk/publish/article/76083

**Comment:**
Reports cover all revenue, but some of the sources of revenue are not presented explicitly, for example, income tax.

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**
88. Do the in-year reports released to the public compare actual year-to-date revenue collections with either the original estimate for that period (based on the enacted budget) or the same period in the previous year?

   a. Yes, comparisons are made for all revenue sources.
   b. Yes, comparisons are made for at least two-thirds of, but not all, revenue sources.
   c. Yes, but comparisons are made for less than two-thirds of revenue sources.
   d. No, comparisons are not made, or no in-year reports are released to the public.
   e. Not applicable/other (please comment).

   **Citation:**

   **Comment:**
   Actual figures are compared to original estimates for all revenues.

   **Peer Reviewer One Comment:**

   **Peer Reviewer Two Comment:**

89. Does the executive release to the public in-year reports on actual borrowing?

   a. Yes, in-year reports on actual borrowing are released at least every month.
   b. Yes, in-year reports on actual borrowing are released at least every quarter.
   c. Yes, in-year reports on actual borrowing are released at least semi-annually.
   d. No, in-year reports on actual borrowing are not released.
   e. Not applicable/other (please comment).

   **Citation:**
   A monthly report on borrowings, loan payments and privatization is issued by the Treasury.

   **Comment:**
   http://www.treasury.gov.ua/uk/publish/article/76139

   **Peer Reviewer One Comment:**

   **Peer Reviewer Two Comment:**
90. Do in-year reports released to the public on actual borrowing present information related to the composition of government debt (such as interest rates on the debt, maturity profile of the debt, and currency denomination of the debt) for the budget year?

- a. Yes, extensive information related to the composition of government debt is presented.
- b. Yes, key additional information is presented, but some details are excluded.
- c. Yes, some additional information is presented, but it lacks important details.
- d. No, additional information related to the composition of government debt is not presented, or such in-year reports on borrowing are not released.
- e. Not applicable/other (please comment).

**Citation:**
www.bank.gov.ua/Balance/Debt/index.htm

**Comment:**
New borrowing, existing debt, interest and internal/external structure of the debt is presented and compared to the original estimates. Maturity profile of the debt and currency denomination is not available. Some information on the external debt as well as detailed discussion is available in the quarterly reports by the National bank.

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**

91. For in-year reports on actual expenditure released to the public by the executive, how much time typically elapses between the end of the reporting period and when the report is released (e.g., are quarterly reports released less than 4 weeks after the end of the quarter)?

- a. Reports are released 1 month or less after the end of the period.
- b. Reports are released 2 months or less (but more than 1 month) after the end of the period.
- c. Reports are released more than 2 months after the end of the period.
- d. In-year reports are not released.
- e. Not applicable/other (please comment).

**Citation:**

**Comment:**
The in-year reports are usually issued three weeks after the end of the reporting period.

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**
92. Does the executive release to the public a mid-year review of the budget that discusses the changes in economic outlook since the budget was enacted?

<table>
<thead>
<tr>
<th>Option</th>
<th>Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>a.</td>
<td>Yes, the mid-year review includes an extensive discussion of the economy that includes a revised forecast for the full fiscal year and its effects on the budget.</td>
</tr>
<tr>
<td>b.</td>
<td>Yes, the mid-year review includes a discussion of the economy, but it lacks some details.</td>
</tr>
<tr>
<td>c.</td>
<td>Yes, the mid-year review includes a discussion of the economy, but it lacks important details.</td>
</tr>
<tr>
<td>d.</td>
<td>No, the mid-year review does not include a discussion of the economy, or the executive does not release a mid-year review of the budget.</td>
</tr>
<tr>
<td>e.</td>
<td>Not applicable/other (please comment).</td>
</tr>
</tbody>
</table>

**Citation:**

A mid-year review is not available.

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:** Reference to the Accounting Chamber quarterly reports is not appropriate. The Budget Code does not require the executives to release a mid-year review of the budget to the public.

93. Does the executive release to the public a mid-year review of the budget that includes updated expenditure estimates for the budget year underway?

<table>
<thead>
<tr>
<th>Option</th>
<th>Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>a.</td>
<td>Yes, the mid-year review includes updated expenditure estimates for the full fiscal year, providing extensive information on why estimates have changed from the original enacted levels.</td>
</tr>
<tr>
<td>b.</td>
<td>Yes, the mid-year review includes updated estimates of expenditure, but some details on why estimates have changed are not provided.</td>
</tr>
<tr>
<td>c.</td>
<td>Yes, the mid-year review includes updated estimates of expenditure, but important details on why estimates have changed are not provided.</td>
</tr>
<tr>
<td>d.</td>
<td>No, the mid-year review does not include updated expenditure estimates for the budget year, or the executive does not release a mid-year review of the budget.</td>
</tr>
<tr>
<td>e.</td>
<td>Not applicable/other (please comment).</td>
</tr>
</tbody>
</table>

**Citation:**

**Comment:**
See the answer to question 92.

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**
94. What is the most detail provided in the mid-year review for expenditures?

a. The mid-year review includes program-level detail for expenditures.
b. The mid-year review includes departmental totals (or functional totals) and some additional details (for instance, sub-department totals or major programs).
c. The mid-year review includes only departmental totals (or functional totals).
d. The mid-year review includes less information than departmental totals (or functional totals) for expenditures, or the executive does not release a mid-year review of the budget.
e. Not applicable/other (please comment).

Citation:

Comment: See the answer to question 92.

Peer Reviewer One Comment:

Peer Reviewer Two Comment:

95. Does the executive release to the public a mid-year review of the budget that includes updated revenue estimates for the budget year underway?

a. Yes, the mid-year review includes updated revenue estimates for the full fiscal year, providing extensive information on why estimates have changed from the original enacted levels.
b. Yes, the mid-year review includes updated estimates of revenue, but some details on why estimates have changed are not provided.
c. Yes, the mid-year review includes updated estimates of revenue, but important details on why estimates have changed are not provided.
d. No, the mid-year review does not include updated revenue estimates for the budget year, or the executive does not release a mid-year review of the budget.
e. Not applicable/other (please comment).

Citation:

Comment: See the answer to question 92.

Peer Reviewer One Comment:

Peer Reviewer Two Comment:
96. Does the executive seek input from the legislature when the executive shifts funds between administrative units (except when the amounts are below a certain minimal level specified in law or regulation)?

   a. Yes, the executive seeks approval from the legislature before shifting funds between administrative units.
   b. Yes, the executive gives prior notification to the legislature before shifting funds, giving the legislature an opportunity to block or modify the proposed adjustment.
   c. Yes, the executive seeks legislative approval, but only after the shift of funds has been implemented.
   d. No, the executive shifts funds between administrative units without seeking input from the legislature, or the amount allowed under the law or by regulation is significantly large enough to undermine public scrutiny and accountability (please describe arrangements below).
   e. Not applicable/other (please comment).

Comment:
According to the Budget Code (p. 54) the executives are not allowed to shift funds without legislature approval: http://zakon.rada.gov.ua/cgi-bin/laws/main.cgi?page=3&nreg=2542-14. The shifts between programs is done only after the approval of the budgetary parliamentary committee. However, as the Accounting chamber noted in its Report (see citation), sometimes the executive shifts funds without prior notification (usually within one administrative unit). Such misuse accounted for 11% of all misuse in 2006 as recorded by the Accounting chamber (chapter 13.2).

Peer Reviewer One Comment:

Peer Reviewer Two Comment:
97. During the past year, have there been credible reported instances in which the procurement of goods and services has not followed an open and competitive process in practice?

   a. There were no credible reported instances of procurement failing to follow an open and competitive process in practice during the past year.
   b. The procurement of goods and services frequently followed an open and competitive process in practice, but there were some reported instances of irregularities.
   c. The procurement of goods and service followed an open and competitive process in many instances, but there were significant reported examples of irregularities.
   d. No, the procurement process was not open and competitive in practice.
   e. Not applicable/other (please comment).

Citation:
Links to media about flaws in the procurement process:

Comment:
The procurement process is considered to be not open and competitive in practice by many interest groups in Ukraine.

Peer Reviewer One Comment:

Peer Reviewer Two Comment:

98. When does the legislature typically approve supplemental budgets?

   a. Supplemental budgets are approved before the funds are expended, or the executive rarely proposes a supplemental budget (please specify).
   b. Supplemental budgets are approved after the funds are expended, or the executive implements supplemental budgets without ever receiving approval from the legislature (please specify).
   c. Not applicable/other (please comment).

Citation:
Comment:
According to the Budget Code (p. 53) supplemental budgets are approved only after the funds are expected, http://zakon.rada.gov.ua/cgi-bin/laws/main.cgi?page=2&nreg=2542-14 However, sometimes the executives implement supplemental budgets without receiving approval from the legislature. It happens when the actual revenues exceed planned ones.

Peer Reviewer One Comment:

Peer Reviewer Two Comment:
99. In most years, how large are supplemental budget requests relative to the size of the original budget?

   a. Supplemental budgets are generally equal to 2 percent or less of the original budget.
   b. Supplemental budgets are generally equal to more than 2 percent, but less than 5 percent, of the original budget.
   c. Supplemental budget are generally equal to more than 5 percent, but less than 10 percent, of the original budget.
   d. Supplemental budget are generally equal to 10 percent or more of the original budget, or insufficient information is available to the public regarding the amount of supplemental budgets.
   e. Not applicable/other (please comment).

Citation:

Comment:
The size of supplemental budget varies from year to year, but is usually not greater than 2 percent of the original budget.

Peer Reviewer One Comment:

Peer Reviewer Two Comment:

100. When does the legislature approve the expenditure of contingency funds or other funds for which no specific purpose was identified in the budget?

   a. Expenditures are approved before the funds are expended, or contingency funds or other funds with no specific purposes are not included in the budget.
   b. Expenditures are approved after the funds are expended, but before the end of the fiscal year.
   c. Expenditures are approved after the end of the fiscal year, for example in the next budget.
   d. Such expenditure takes place without legislative approval.
   e. Not applicable/other (please comment).

Citation:

Comment:
The executive does not need the approval of the expenditure of the contingency funds by the legislature.

Peer Reviewer One Comment:

Peer Reviewer Two Comment:
## Executive’s Year-end Report and the Supreme Audit Institution

<table>
<thead>
<tr>
<th>101.</th>
<th>How long after the end of the budget year does the executive release to the public a year-end report that discusses the budget’s actual outcome for the year?</th>
</tr>
</thead>
</table>
|      | a. The report is released six months or less after the end of the fiscal year.  
b. The report is released 12 months or less (but more than six months) after the end of the fiscal year.  
c. The report is released more than 12 months after the end of the fiscal year.  
d. The executive does not release a year-end report.  
e. Not applicable/other (please comment). |

**Citation:**  
Ministry of Finance information about 2006 State Budget implementation  
14 March 2007  

**Comment:**  
According to the Budget Code (p. 61) the executives should release to the public a year-end report no later than 1 May of the year following the budget year. Such document was released on 14 March 2007.

### Peer Reviewer One Comment:

### Peer Reviewer Two Comment:

<table>
<thead>
<tr>
<th>102.</th>
<th>In the year-end report have the data on the actual outcomes been audited?</th>
</tr>
</thead>
</table>
|      | a. Yes, all data on actual outcomes have been audited.  
b. At least two-thirds, but not all, of the data on actual outcomes have been audited.  
c. Less than two-thirds of the data on actual outcomes have been audited.  
d. None of the data on actual outcomes has been audited, or a year-end report is not released.  
e. Not applicable/other (please comment). |

**Citation:**

**Comment:**  
The data has not been audited: it is stated that all information is preliminary.

### Peer Reviewer One Comment:

### Peer Reviewer Two Comment:
103. Does the year-end report explain the difference between the enacted levels (including in-year changes approved by the legislature) and the actual outcome for expenditures?

   a. Yes, an extensive explanation of the differences is presented, including both a narrative discussion and quantitative estimates.
   b. Yes, an explanation is presented, highlighting key differences, but some details are excluded.
   c. Yes, some explanation is presented, but it lacks important details.
   d. No, an explanation is not presented, or such a report is not released.
   e. Not applicable/other (please comment).

Citation:

Comment:
Such explanation is not presented. The difference between the budget year and a prior to BY is given only.

Peer Reviewer One Comment:

Peer Reviewer Two Comment:

104. What level of detail is the focus of the explanation of the differences between the enacted levels and the actual outcome for expenditures presented in the year-end report?

   a. The explanation of the differences between the enacted expenditure levels and the actual outcome focuses on the program level.
   b. The explanation focuses on departmental totals (or functional totals) or some lower level of detail (but not the program level in all cases).
   c. The explanation focuses on a higher level of aggregation than departmental totals (or functional totals).
   d. No explanation of the differences is provided, or such a report is not released.
   e. Not applicable/other (please comment).

Citation:

Comment:
See the answer to question 103.

Peer Reviewer One Comment:

Peer Reviewer Two Comment:
<table>
<thead>
<tr>
<th>105.</th>
<th>Does the year-end report explain the difference between the enacted levels (including in-year changes approved by the legislature) and the actual outcome for revenues?</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>a. Yes, an extensive explanation of the differences is presented, including both a narrative discussion and quantitative estimates.</td>
</tr>
<tr>
<td></td>
<td>b. Yes, an explanation is presented, highlighting key differences, but some details are excluded.</td>
</tr>
<tr>
<td></td>
<td>c. Yes, some explanation is presented, but it lacks important details.</td>
</tr>
<tr>
<td></td>
<td>d. No, an explanation is not presented, or such a report is not released.</td>
</tr>
<tr>
<td></td>
<td>e. Not applicable/other (please comment).</td>
</tr>
<tr>
<td>Comment:</td>
<td>The report contains the key explanations of differences between the enacted levels and actual outcomes for revenues. There is lack of discussion, only quantitative estimates are presented.</td>
</tr>
<tr>
<td>Peer Reviewer One Comment:</td>
<td></td>
</tr>
<tr>
<td>Peer Reviewer Two Comment:</td>
<td></td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>106.</th>
<th>Does the year-end report explain the difference between the original macroeconomic forecast for the fiscal year and the actual outcome for that year?</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>a. Yes, an extensive explanation of the differences is presented, including both a narrative discussion and quantitative estimates.</td>
</tr>
<tr>
<td></td>
<td>b. Yes, an explanation is presented, highlighting key differences, but some details are excluded.</td>
</tr>
<tr>
<td></td>
<td>c. Yes, some explanation is presented, but it lacks important details.</td>
</tr>
<tr>
<td></td>
<td>d. No, an explanation is not presented, or such a report is not released.</td>
</tr>
<tr>
<td></td>
<td>e. Not applicable/other (please comment).</td>
</tr>
<tr>
<td>Citation:</td>
<td></td>
</tr>
<tr>
<td>Comment:</td>
<td>The report mentions macroeconomic forecasts and the actual outcome. However, not much detail is provided, and the forecast mentioned is that of the IFIs and not the government one.</td>
</tr>
<tr>
<td>Peer Reviewer One Comment:</td>
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<tr>
<td>Peer Reviewer Two Comment:</td>
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</tbody>
</table>
107. Does the year-end report explain the difference between the original estimates of non-financial data and the actual outcome?

   a. Yes, an extensive explanation of the differences is presented, including both a narrative discussion and quantitative estimates.
   b. Yes, an explanation is presented, highlighting key differences, but some details are excluded.
   c. Yes, some explanation is presented, but it lacks important details.
   d. No, an explanation is not presented, or such a report is not released.
   e. Not applicable/other (please comment).

Citation:

Comment:
Hardly any information on non-financial data is presented in the report.

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**

108. Does the year-end report explain the difference between the original performance indicators and the actual outcome?

   a. Yes, an extensive explanation of the differences is presented, including both a narrative discussion and quantitative estimates.
   b. Yes, an explanation is presented, highlighting key differences, but some details are excluded.
   c. Yes, some explanation is presented, but it lacks important details.
   d. No, an explanation is not presented, or such a report is not released.
   e. Not applicable/other (please comment).

Citation:

Comment:
Hardly any performance indicators are mentioned in the report.

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**
<table>
<thead>
<tr>
<th>109. Does the year-end report explain the difference between the enacted level of funds intended to benefit directly the country’s most impoverished populations and the actual outcome?</th>
</tr>
</thead>
<tbody>
<tr>
<td>a. Yes, an extensive explanation of the differences is presented, including both a narrative discussion and quantitative estimates.</td>
</tr>
<tr>
<td>b. Yes, an explanation is presented, highlighting key differences, but some details are excluded.</td>
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<tr>
<td>c. Yes, some explanation is presented, but it lacks important details.</td>
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<tr>
<td>d. No, an explanation is not presented, or such a report is not released.</td>
</tr>
<tr>
<td>e. Not applicable/other (please comment).</td>
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</tbody>
</table>

**Citation:**

**Comment:**
The report mentions that the financial assistance to some of the impoverished population groups has been provided.

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**

<table>
<thead>
<tr>
<th>110. Does the year-end report present the actual outcome for extra-budgetary funds?</th>
</tr>
</thead>
<tbody>
<tr>
<td>a. Yes, extensive information on the actual outcome for extra-budgetary funds is presented, including both a narrative discussion and quantitative estimates.</td>
</tr>
<tr>
<td>b. Yes, information is presented, highlighting key issues, but some details are excluded.</td>
</tr>
<tr>
<td>c. Yes, some information is presented, but it lacks important details.</td>
</tr>
<tr>
<td>d. No, information is not presented on extra-budgetary funds, or such a report is not released.</td>
</tr>
<tr>
<td>e. Not applicable/other (please comment).</td>
</tr>
</tbody>
</table>

**Citation:**

**Comment:**
Some information is presented on the Pension Fund.

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**

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_The Independence and Performance of the Supreme Audit Institution_
111. How long after the end of the fiscal year are the final annual expenditures of national departments audited and (except for secret programs) released to the public?

   a. Final audited accounts are released to the public six months or less after the end of the fiscal year.
   b. Final audited accounts are released 12 months or less (but more than six months) after the end of the fiscal year.
   c. Final audit accounts are released more than 12 months, but within 24 months of the end of the fiscal year.
   d. Final audited accounts are not completed within 24 months after the end of the fiscal year or they are not released to the public.
   e. Not applicable/other (please comment).

Citation:
Accounting Chamber Findings about 2006 State Budget implementation 16 May, 2007

Comment:
The report for 2006 was issued on the 16th of May 2007. (According to the Budget Code (p. 62) the final version of expenditures audited should be released no later than 15 May. The reports of Accounting Chamber were published on 16 (the first version) and 31 (the second version) of May, 2007. Ukraine’s fiscal year runs from January to December.

Peer Reviewer One Comment: 

Peer Reviewer Two Comment:

112. Two years after the completion of a fiscal year, what percentage of annual expenditures has been audited and (except for secret programs) the report(s) released to the public?

   a. All expenditures have been audited and the reports released to the public.
   b. Expenditures representing at least two-thirds of, but not all, expenditure have been audited.
   c. Expenditure representing less than two-thirds of expenditure have been audited.
   d. No expenditures have been audited, the reports have not been released to the public, or was released more than 24 months after the end of the fiscal year.
   e. Not applicable/other (please comment).

Citation:

Comment:
All expenditures are audited in the immediate report.

Peer Reviewer One Comment:

Peer Reviewer Two Comment:
113. Does the annual audit report(s) that is released to the public include an executive summary?

   a. The annual audit report(s) includes one or more executive summaries summarizing the report’s content.
   b. No, the audit report(s) does not include an executive summary, or such reports are not released to the public, or was released more than 24 months after the end of the fiscal year.
   c. Not applicable/other (please comment).

   Citation:

   Comment:
   The report has a concluding summary.

   **Peer Reviewer One Comment:**

   **Peer Reviewer Two Comment:**

114. Must a branch of government other than the executive (such as the legislature or the judiciary) give final consent before the head of the Supreme Audit Institution (SAI) can be removed from office?

   a. Yes, the head of the SAI may only be removed by the legislature or judiciary, or the legislature or judiciary must give final consent before they are removed.
   b. No, the executive may remove the head of the SAI without the final consent of the judiciary or legislature.
   c. Not applicable/other (please comment).

   Citation:

   Comment:
   The Law "On the Accounting Chamber" stipulates that the Parliament has the right to remove from the office the head of the SAI before the end of his or her term.

   **Peer Reviewer One Comment:**

   **Peer Reviewer Two Comment:**
115. Does the Supreme Audit Institution release to the public audits of extra-budgetary funds?

a. Yes, the SAI releases to the public audits of all extra-budgetary funds.
b. Yes, the SAI releases audits representing at least two-thirds of, but not all, extra-budgetary funds.
c. Yes, the SAI releases audits representing less than two-thirds of all extra-budgetary funds.
d. No, the SAI does not release to the public audits of extra-budgetary funds, or it does not audit such funds, or such a report was released more than 24 months after the end of the fiscal year.
e. Not applicable/other (please comment).

Citation:

Comment:
The Accounting Chamber releases audits that include extra-budgetary funds.

Peer Reviewer One Comment:

Peer Reviewer Two Comment:

116. Beyond the established year-end attestation audits, does the Supreme Audit Institution (SAI) have the discretion in law to undertake those audits it may wish to?

a. The SAI has full discretion to decide which audits it wishes to undertake.
b. The SAI has significant discretion, but faces some limitations.
c. The SAI has some discretion, but faces considerable limitations.
d. The SAI has no discretion to decide which audits it wishes to undertake.
e. Not applicable/other (please comment).

Citation:

Comment:
According to the Budget Code (p. 110) the SAI has the discretion in law to undertake those audits it may wish to. However, SAI is obligated to audit budget flows only Certain investigations can be implemented after a relevant enquiry has been issued by the Parliament or a parliamentary committee.

Peer Reviewer One Comment:

Peer Reviewer Two Comment:
117. Who determines the budget of the Supreme Audit Institution?

   a. The budget of the SAI is determined by the legislature or judiciary (or some independent body), and the funding level is broadly consistent with the resources the SAI needs to fulfill its mandate.
   b. The budget of the SAI is determined by the executive, and the funding level is broadly consistent with the resources the SAI needs to fulfill its mandate.
   c. The budget of the SAI is determined by the legislature or judiciary (or some independent body), but the funding level is not consistent with the resources the SAI needs to fulfill its mandate.
   d. The budget of the SAI is determined by the executive, but the funding level is not consistent with the resources the SAI needs to fulfill its mandate.
   e. Not applicable/other (please comment).

**Citation:**

**Comment:**
The Budget of the SAI is determined by the parliament.

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**

118. Does the Supreme Audit Institution employ designated staff for undertaking audits of the central government agencies pertaining to the security sector (military, police, intelligence services)?

   a. The SAI employs designated staff, and the staffing levels are broadly consistent with the resources the SAI needs to fulfill its mandate.
   b. The SAI employs designated staff, but the staffing levels are a cause of some constraints to the SAI in fulfilling its mandate.
   c. The SAI employs designated staff, but the staffing levels pose a significant constraint on the SAI in fulfilling its mandate.
   d. The SAI does not employ designated staff for auditing of the security sector, or does not undertake audits of the security sector.
   e. Not applicable/other (please comment).

**Citation:**

**Comment:**
Total number of employees at the beginning of 2007 was 422 (353) at the central level. The Kyiv office has 10 departments, including one on defense forces, and 9 administrative.

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**
### 119. Does the Supreme Audit Institution maintain formal mechanisms of communication with the public to receive complaints and suggestions to assist it in determining its audit program (that is, to identify the agencies, programs, or projects it will audit)?

- a. Yes, the SAI maintains mechanisms of communication with the public, and received more than 100 communications from the public during the past year.
- b. Yes, the SAI maintains mechanisms of communication with the public, and received less than 100 but more than ten communications from the public during the past year.
- c. Yes, the SAI maintains mechanisms of communication with the public but it receives very little (less than ten) or no information from the public on potential subjects for audit.
- d. No, the SAI does not maintain any formal mechanisms of communication with the public.
- e. Not applicable.

**Citation:**
The 2006 report on Chamber activities.

**Comment:**
The Accounting chamber indicates what communication channels were used. For example, these are the web site (it had about 800,000 hits in 2006), interviews and articles made by the members of the chamber and its employees.

#### Peer Reviewer One Comment:

#### Peer Reviewer Two Comment:

### 120. Does a committee of the legislature view and scrutinize the audit reports?

- a. Yes, all audit reports are scrutinized.
- b. Yes, most audit reports are scrutinized.
- c. Yes, some audit reports are scrutinized.
- d. No, audit reports are not scrutinized.
- e. Not applicable/other (please comment).

**Citation:**

**Comment:**
According to the Budget Code (p. 109) the committee of the legislature view and scrutinize the audit reports.

#### Peer Reviewer One Comment:

#### Peer Reviewer Two Comment:
121. Does the executive make available to the public a report on what steps it has taken to address audit recommendations or findings that indicate a need for remedial action?

a. Yes, the executive reports publicly on what steps it has taken to address audit findings.
b. Yes, the executive reports publicly on most audit findings.
c. Yes, the executive reports publicly on some audit findings.
d. No, the executive does not report on steps it has taken to address audit findings.
e. Not applicable/other (please comment).

Citation:

Comment:  
The executive does not report on steps it has taken to address audit findings.

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**

122. Does either the Supreme Audit Institution or the legislature release to the public a report that tracks actions taken by the executive to address audit recommendations?

a. Yes, a comprehensive report is released regularly that tracks actions taken by the executive to address audit recommendations.
b. Yes, a report is released, covering key audit recommendations, but some details are excluded.
c. Yes, a report is released, but it lacks important details.
d. No, a report is not produced or it is prepared for internal purposes only (please specify).
e. Not applicable/other (please comment).

Citation:

Comment:  
The Budget Code does not require either the executives or the legislature to produce such reports. However, sometimes information is available to the media (through the interviews) or briefly mentioned in some other documents.

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**
123. Are audit reports of the annual accounts of the security sector (military, police, intelligence services) and other secret programs provided to the legislature (or relevant committee)?

   a. Yes, legislators are provided with detailed audit reports related to the security sector and other secret programs.
   b. Yes, legislators are provided audit reports on secret items, but some details are excluded.
   c. Yes, legislators are provided audit reports on secret items, but they lack important details.
   d. No, legislators are not provided audit reports on secret items, or secret programs are not audited (please specify).
   e. Not applicable/other (please comment).

Citation:

Comment:
As the report on Chamber activities indicates, such reports are prepared and sent to the relevant legislature representatives/committees. The level of detail is unknown, however.

**Researcher’s Response to this Question was “b.”**

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:** A more appropriate response to this question would be either “a” or “d” depending on whether the regularity of such reports is important. The report on the Account Chamber’s activities contains the information about reports related to the security sector and other secret programs:


However, such audits seem to be non-systematic and cover several recent years. At the same time, the website of the Ministry of Defense contains quite disaggregated figures on the 2005 and 2006 Budget implementation by this Ministry:


But it is not clear who conducted these reports.

**Researcher Response:** I chose my answer “b” because the reports of the Ministry of Defense and of the Chamber are either brief or cover a certain aspect of the military activities.

**IBP Comment:** IBP editors chose answer ‘b’ to maintain the consistency of the assumptions used in selecting answers across the countries.