

**International Budget Partnership**  
**OPEN BUDGET QUESTIONNAIRE**  
**Indonesia, September 2009**

International Budget Partnership  
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# International Budget Partnership OPEN BUDGET QUESTIONNAIRE

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## **Section One: The Availability of Budget Documents**

**Table 1. Budget Year of Documents Used in Completing the Questionnaire\***

Budget Documents Used in Completing the Questionnaire	
	Budget Year Used
Pre-Budget Statement	2009
Budget Summary	2009
Executive's Budget Proposal	2009
Supporting Budget Documents	2009
Citizens Budget	Not Available
Enacted Budget	2009
In-Year Reports	Not Available
Mid-Year Report	2009
Year-End Report	Not Available
Audit Report	2008

**\* Government Comments for Table 1 are available at the end of the Questionnaire**

**Table 2. Key Budget Documents Used: Full Titles and Internet Links\***

Budget Document	Full Title, Date, and Internet Link
Pre-Budget Statement	<p>“Peraturan Presiden Republik Indonesia No. 38 Tahun 2008 tentang Rencana Kerja Pemerintah Tahun 2009-28” May 2008 (Regulation of the President of the Republic of Indonesia No. 38 Year 2008 on the Government Work Plan Year 2009-28 May 2008)</p> <p><a href="http://bappenas.go.id/node/42/1699/peraturan-presiden-no-38-tahun-2008-tentang-rencana-kerja-pemerintah-tahun-2009/">http://bappenas.go.id/node/42/1699/peraturan-presiden-no-38-tahun-2008-tentang-rencana-kerja-pemerintah-tahun-2009/</a></p> <p>MOF: Pokok-pokok Kebijakan Fiskal (PPKF)  <a href="http://www.fiskal.depkeu.go.id/webbkf/siaranpers/siaranpdf/pokok-pokokkebijakanfiskal2009.pdf">http://www.fiskal.depkeu.go.id/webbkf/siaranpers/siaranpdf/pokok-pokokkebijakanfiskal2009.pdf</a></p>
Budget Summary	<p><a href="http://www.anggaran.depkeu.go.id/Content/Data%20Pokok%202009%20Inggris%20rev1.pdf">http://www.anggaran.depkeu.go.id/Content/Data%20Pokok%202009%20Inggris%20rev1.pdf</a>            “Budget Statistics of APBN FY 2009-16 August 2008”</p>
Executive’s Budget Proposal	<p><a href="http://www.anggaran.depkeu.go.id/Content/08-08-15,%20NKdanRAPBN2009.pdf">http://www.anggaran.depkeu.go.id/Content/08-08-15,%20NKdanRAPBN2009.pdf</a>            “Nota Keuangan dan Rencana Anggaran Pendapatan dan Belanja Negara Tahun Anggaran 2009”- 16 August 2008 (Budget Note and Budget Plan Revenue and Expenditure for Fiscal Year 2009-16 August 2008)</p> <p><a href="http://www.anggaran.depkeu.go.id/Content/08-08-15,%20RUURAPBN2009danPENJELASAN.pdf">http://www.anggaran.depkeu.go.id/Content/08-08-15,%20RUURAPBN2009danPENJELASAN.pdf</a>            “Rancangan Undang-Undang Republik Indonesia No....Tahun 2008 tentang Anggaran Pendapatan dan Belanja Negara Tahun Anggaran 2009”- 16 August 2008 (Draft Law of the Republic of Indonesia No. .... In 2008 the State Revenues and Expenditures for Fiscal Year 2009-16 August 2008)</p>
Budget Document One in Support of the Executive’s Budget Proposal	<p>The individual work plans and budgets (RKA-KLs) of central government ministries/institution-16 August 2008            Produced but Not Available to the public</p>
Budget Document Two in Support of the Executive’s Budget Proposal	
Budget Document Three in Support of the Executive’s Budget Proposal	Not produced

Citizens Budget	Not Produced
Enacted Budget	<p> <a href="http://www.anggaran.depkeu.go.id/Content/09-01-22,%20NK_APBN2009complete_rev1.pdf">http://www.anggaran.depkeu.go.id/Content/09-01-22,%20NK_APBN2009complete_rev1.pdf</a>            "Nota Keuangan dan Anggaran Pendapatan dan Belanja Negara Tahun Anggaran 2009" - 10 November 2008            (Budget Note and Budget Revenue and Expenditure for Fiscal Year 2009-10 November 2008)         </p> <p> <a href="http://www.anggaran.depkeu.go.id/Content/UU%2041%20Tahun%202008%20ttg%20APBN%202009.pdf">http://www.anggaran.depkeu.go.id/Content/UU%2041%20Tahun%202008%20ttg%20APBN%202009.pdf</a>            "Undang-Undang No. 41 Tahun 2008 tentang Anggaran Pendapatan dan Belanja Negara Tahun Anggaran 2009"- 10 November 2008            (Law No. 41 Year 2008 on the Budget Revenue and Expenditure for Fiscal Year 2009-10 November 2008)         </p> <p>The following documents are made available as supporting documents to the enacted budget:</p> <p> <a href="http://www.anggaran.depkeu.go.id/Content/09-01-05,%20Perpres_72_2008.pdf">http://www.anggaran.depkeu.go.id/Content/09-01-05,%20Perpres_72_2008.pdf</a>            "Peraturan Presiden No. 72 Tahun 2008 tentang Rincian Anggaran Belanja Pemerintah Pusat Tahun 2009"- 29 November 2008            (Regulation of the President of the Republic of Indonesia No. 72 Year 2008 on the details of the Central Government Budget Year 2009 - 29 November 2008)         </p> <p> <a href="http://www.anggaran.depkeu.go.id/Content/09-01-05,%20lampiran1%20perpres%202009.pdf">http://www.anggaran.depkeu.go.id/Content/09-01-05,%20lampiran1%20perpres%202009.pdf</a>            "Rincian Anggaran Belanja Pemerintah Pusat menurut Bagian Anggaran, Unit Organisasi dan Jenis Belanja (Lampiran I)"            (Details of Central Government Budget by the Budget Section, Unit Type of Organization and Expenditure (Appendix I)"         </p> <p> <a href="http://www.anggaran.depkeu.go.id/Content/09-01-05,%20lampiran2%20perpres%202009.pdf">http://www.anggaran.depkeu.go.id/Content/09-01-05,%20lampiran2%20perpres%202009.pdf</a>            "Rincian Anggaran Belanja Pemerintah Pusat menurut Fungsi, Subfungsi, Program dan Jenis Belanja (Lampiran II)"            (Details of Central Government Budget by Function, Subfunction, Program and Type of Expenditure (Annex II)         </p> <p> <a href="http://www.anggaran.depkeu.go.id/Content/09-01-05,%20lampiran3%20perpres%202009.pdf">http://www.anggaran.depkeu.go.id/Content/09-01-05,%20lampiran3%20perpres%202009.pdf</a>            "Rincian Anggaran Belanja Pemerintah Pusat menurut Program, Kegiatan, dan Jenis Belanja (Lampiran III)"            (Details of Central Government Budget by Programs, Activities, and the type of Expenditure (Appendix III)         </p> <p> <a href="http://www.anggaran.depkeu.go.id/Content/09-01-05,%20lampiran4_00_all%20perpres%202009.pdf">http://www.anggaran.depkeu.go.id/Content/09-01-05,%20lampiran4_00_all%20perpres%202009.pdf</a>            "Rincian Anggaran Belanja Pemerintah Pusat menurut Lokasi dan Jenis Belanja (Lampiran IV)"            (Details of Central Government Budget by Location and Type of Expenditure (Annex IV)         </p>

In-Year Reports	"Laporan Realisasi Anggaran Belanja Kementrian/Lembaga" quarterly reports - 2009 (Ministry/Agency Report on Budget Realizations) Produced but not available to the public
Mid-Year Review	<a href="http://www.anggaran.depkeu.go.id/Content/09-07-01,%20Lapsem%20I%20APBN%202009.pdf">http://www.anggaran.depkeu.go.id/Content/09-07-01,%20Lapsem%20I%20APBN%202009.pdf</a> "Laporan Pemerintah tentang Pelaksanaan APBN Semester I Tahun Anggaran 2009" (Mid Year of Budget Report FY 2009)- issued on July 1, 2009
Year-End Report	Laporan Pemerintah tentang Pelaksanaan APBN Tahun Anggaran 2008" (Government Report on the Budget Implementation of Fiscal Year 2008) Produced for internal purposes and not available to the public.
Audit Report	<a href="http://www.bpk.go.id/web/files/2009/06/01_LKPP_2008.pdf">http://www.bpk.go.id/web/files/2009/06/01_LKPP_2008.pdf</a> "Laporan Hasil Pemeriksaan atas Laporan Keuangan Pemerintah Pusat Tahun 2008"- 20 May 2009 (Audit report on Central Government Financial Report Year 2008 - 20 May 2009)
Other Documents	Not Available
Relevant Ministries & Departments	<a href="http://www.bpk.go.id/web/?page_id=935">http://www.bpk.go.id/web/?page_id=935</a> "Hasil Pemeriksaan Laporan Keuangan Kementrian Keuangan Tahun 2005" - 19 June 2006 Audit Report on Ministry Of Finance Financial Report Year 2005- June, 15 2006)

**\* Government Comments for Table 2 are available at the end of the Questionnaire**

**Table 3. Distribution of Documents Related to the Executive’s Budget Proposal\***

<b>DISTRIBUTION OF BUDGET DOCUMENTS</b>						
	Pre-budget	Executive’s Budget Proposal				Citizens budget
		Main document	Budget summary*	Supporting Document 1	Supporting Document 2	
A. Not produced, even for internal purposes						Yes
B. Produced for internal purposes, but not available to the public				Yes	Yes	
C. Produced and available to the public, but only on request						
D. Produced and distributed to the public (for example, in libraries, posted on the Internet.)	Yes	Yes	Yes			
<b><i>For budget reports that are produced and distributed to the public, what steps does the executive take to distribute these reports and to promote interest in them?</i></b>						
	Pre-budget	Executive’s Budget Proposal				Citizens budget
		Main document	Budget summary*	Supporting Document 1	Supporting Document 2	
1. The release date is known at least one month in advance	Yes	Yes	Yes	NA	NA	NA
2. Advance notification of release is sent to users, media	No	No	No	NA	NA	NA
3. Released to public same day as official release to media	Yes	Yes	Yes	NA	NA	NA
4. Available on the Internet free of charge	Yes	Yes	Yes	NA	NA	NA
5. Free print copies available, limited distribution	Yes	Yes	Yes	NA	NA	NA
6. Free print copies available, mass distribution	No	No	No	NA	NA	NA
7. Readily available outside capital and/or big cities <sup>+</sup>	No	No	Yes	NA	NA	NA
8. Written in more than one language	No	No	Yes	NA	NA	NA
9. News conference is held to discuss release	Yes	No	Yes	NA	NA	NA

\*A budget summary should be a stand-alone document, which could include a budget speech or a separately published executive summary.

<sup>+</sup>Mark “Yes” if access by mail order or by Internet, if Internet service is readily available outside the capital and/or big cities.

**\* Government Comments for Table 3 are available at the end of the Questionnaire**



**Table 4. Distribution of the Enacted Budget and Other Reports\***

<b>DISTRIBUTION OF ENACTED BUDGET AND OTHER REPORTS</b>					
	Enacted budget	In-year reports	Mid-year review	Year-end report	Audit report
A. Not produced, even for internal purposes					
B. Produced for internal purposes, but not available to the public		Yes		Yes	
C. Produced and available to the public, but only on request					
D. Produced and distributed to the public (for example, in libraries, posted on the Internet.)	Yes		Yes		Yes
<b><i>For budget reports that are produced and distributed to the public, what steps does the executive take to distribute these reports and to promote interest in them?</i></b>					
	Enacted budget	In-year reports	Mid-year review	Year-end report	Audit report
1. The release date is known at least one month in advance	Yes	NA	Yes	NA	No
2. Advance notification of release sent to users, media	No	NA	No	NA	No
3. Released to public same day as official release to media	Yes	NA	Yes	NA	Yes
4. Available on the Internet free of charge	Yes	NA	Yes	NA	Yes
5. Free print copies available, limited distribution	No	NA	No	NA	No
6. Free print copies available, mass distribution	No	NA	No	NA	No
7. Readily available outside capital/big cities <sup>+</sup>	No	NA	No	NA	No
8. Written in more than one language	Yes	NA	Yes	NA	No
9. News conference is held to discuss release	Yes	NA	Yes	NA	Yes

<sup>+</sup>Mark "Yes" if access is available by mail order or by Internet, if Internet service is readily available outside the capital and/or big cities.

**\* Government Comments for Table 4 are available at the end of the Questionnaire**

## Section Two: The Executive's Budget Proposal

*Notes on abbreviations:*

BY = budget year (year for which the budget proposals are being made)

BY+1 = one year beyond the budget year

BY-1 = one year before the budget year

**Note 1:** The Open Budget Survey research process was carried out over a 12-month period and the final version of the Open Budget Questionnaires reflect decisions made after multiple rounds of discussions between Survey researchers, peer reviewers, and the International Budget Partnership (IBP) (in several countries these decisions also considered comments received from governments). When peer reviewers or governments agreed with the answers provided by researchers, they often provided no comment. Thus for many questions, the section in the questionnaire that should contain peer reviewer comments is left blank. However, if the government did not provide any comments to a question (because it did not dispute the answer), the section within the questionnaire that is meant to reflect government comments specifies the answer that the government agreed with (by default).

Since the IBP continued its discussions with the researchers even after receiving peer reviewer and government comments, for some questions these discussions resulted in a mutual decision to change the answers, even if the peer reviewers and governments agreed with the original answer provided by the researcher. Such changes may have happened as a result of:

1. A more consistent application of the Survey methodology;
2. New information identified by the researcher or by IBP that had a bearing on the answer for a particular question; or
3. Decisions made to ensure cross-country comparability of answers.

For more information on these changes for any question please write to [info@internationalbudget.org](mailto:info@internationalbudget.org).

<b>The Executive's Budget Proposal</b>	
<b>Estimates for the Budget Year and Beyond</b>	
<p>1. Does the executive's budget or any supporting budget documentation present expenditures for the budget year that are classified by administrative unit (that is, by ministry, department, or agency)?</p> <ol style="list-style-type: none"> <li>All expenditures are classified by administrative unit.</li> <li>Expenditures are classified by administrative unit, but some small units are not shown separately.</li> <li>Expenditures are classified by administrative unit, but a significant number of units are not shown separately.</li> <li>No expenditures classified by administrative unit are presented.</li> <li>Not applicable/other (please comment).</li> </ol> <p><u>Citation:</u> See pages IV-74 till IV-97 for a description for FY2009 with a summary found in table IV.9 (p. IV-98). More detailed information can be found in Lampiran 1 (Annex 1), <a href="http://www.anggaran.depkeu.go.id/Content/09-01-05,%20lampiran1%20perpres%202009.pdf">http://www.anggaran.depkeu.go.id/Content/09-01-05,%20lampiran1%20perpres%202009.pdf</a>, "Rincian Anggaran Belanja Pemerintah Pusat menurut Bagian Anggaran, Unit Organisasi dan Jenis Belanja (Lampiran I)."</p> <p>Source: Budget Notes (Nota Keuangan) and RAPBN FY 2009 <a href="http://www.anggaran.depkeu.go.id/Content/08-08-15,%20NKdanRAPBN2009.pdf">http://www.anggaran.depkeu.go.id/Content/08-08-15,%20NKdanRAPBN2009.pdf</a></p> <p><u>Comment:</u> Detailed expenditures for all items of goods and services are described in the Government Unit Budget (RKA K/L).</p> <p><b><u>Peer Reviewer One Comment:</u></b> Correct response and citation.</p> <p><b><u>Peer Reviewer Two Comment:</u></b></p> <p><b><u>Government Comment:</u></b> Government did not dispute researcher's response.</p>	a

2. Does the executive's budget or any supporting budget documentation present expenditures for the budget year that are classified by functional classification?

- a. All expenditures are classified by functional classification, and the categorization is compatible with international standards.
- b. All expenditures are classified by functional classification, but the categorization is not compatible with international standards.
- c. Some, but not all, expenditures are classified by function.
- d. No expenditures classified by function are presented.
- e. Not applicable/other (please comment).

Citation:

See pages IV-97 till IV-105 for a description for FY 2009 with a summary found in table IV-10 (p. 105). More detailed information can be found in Appendix 2, <http://www.anggaran.depkeu.go.id/Content/09-01-05,%20lampiran2%20perpres%202009.pdf>, "Rincian Anggaran Belanja Pemerintah Pusat menurut Fungsi, Subfungsi, Program dan Jenis Belanja (Lampiran II)."

Source: Budget Notes (Nota Keuangan) and RAPBN FY 2009  
<http://www.anggaran.depkeu.go.id/Content/08-08-15,%20NKdanRAPBN2009.pdf>

Comment:

There are 11 functions of government expenditure in Indonesia in line with international standards. The main departure is in religious affairs, shown as an eleventh function rather than being included under "Recreation, Culture and Religion" as in Classification of Functions of Government (COFOG)/GFSM2001 nomenclatures, reflecting the importance of religious affairs in Indonesia. See 2005 Indonesia's ROSC - Data Module  
<http://www.imf.org/external/pubs/ft/scr/2005/cr05255.pdf>, (p.29).

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**

**Government Comment:** Government did not dispute researcher's response.

a

3. Does the executive's budget or any supporting budget documentation present expenditures for the budget year that are classified by economic classification?

- a. All expenditures are classified by economic classification, and the categorization is compatible with international standards.
- b. All expenditures are classified by economic classification, but the categorization is not compatible with international standards.
- c. Some, but not all, expenditures are classified by economic classification.
- d. No expenditures classified by economic classification are presented.
- e. Not applicable/other (please comment).

Citation:

See pages IV-106 till IV-121 for a description FY 2009 with a summary found in table IV-16 (p. IV-121). More detailed information can be found in Lampiran IV (Annex IV), [http://www.anggaran.depkeu.go.id/Content/09-01-05,%20lampiran4\\_00\\_all%20perpres%202009.pdf](http://www.anggaran.depkeu.go.id/Content/09-01-05,%20lampiran4_00_all%20perpres%202009.pdf), "Rincian Anggaran Belanja Pemerintah Pusat menurut Lokasi dan Jenis Belanja (Lampiran IV)."

Source: Budget Notes (Nota Keuangan) and RAPBN FY 2009 <http://www.anggaran.depkeu.go.id/Content/08-08-15,%20NKdanRAPBN2009.pdf>

Comment:

Indonesia's economic classification of the budget is divided into 8 main categories in line with international standards. These are: Compensation of employees ( Belanja Pegawai), Use of goods and services ( Belanja Barang/Jasa), Consumption of fixed capital ( Belanja Modal), Interest ( Bunga Utang), Subsidies ( Subsidi), Grants ( Hibah), Social benefits ( Bantuan sosial) and Other expenses ( Belanja lain-lain).

The budget allocation of government expenditure for FY 2009, according to economic classification, amounted Rp. 867,2 trillion (66.5%), was dominated by non discretionary expenditure, included compensation of employees (16.6%), interest (12.6%), and subsidies (37.3%).

Meanwhile, discretionary expenditure amounted to only 33.5%, and it included: use of goods and services (8.8%), consumption of fixed capital (10.5%), social benefits (8.0%), and other expenses (6.3%).

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**

**Government Comment:** Indonesia's economic classification of the budget is divided into main categories in line with international standards. These are: Personal expenditure (belanja pegawai), Material Expenditure (Belanja Barang/Jasa), Capital Expenditure (Belanja Modal), Interest Payment (Bunga Utang), Subsidies (Subsidi), Grants Expenditure (Hibah), Social Assistance (Bantuan Sosial) and Miscellaneous expenditure (Belanja Lain-lain).

a

4. Does the executive's budget or any supporting budget documentation present expenditures for individual programs for the budget year?
- Program-level data are presented for all expenditures.
  - Program-level data are presented for at least two-thirds of, but not all, expenditures.
  - Program-level data are presented, but for less than two-thirds of expenditures.
  - No program-level data are presented.
  - Not applicable/other (please comment).

Citation:

Comment:

More detailed information about each program is found within the respective RKA-KL (work plan and budget) for each respective ministry/institution. These are compiled by the Ministry of Finance in collaboration with Bappenas (State Development Planning Agency) and form the basis of the budget discussion, before the budget documentation is presented to the Parliament.

The data on expenditure at program-level are at "activity" (project) level. Such level is described on the RKA K/L, which is not publicly available.

C

**Researcher Response to this question was "c"**

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**

**Government Comment:** The answers should be "a." All expenditures of central government is included in program.

**Researcher Response:** See the descriptive information of expenditure by priority (p. IV-63), organization (p. IV-74), function (p. IV-97), and economics (p. IV-103). The answer remains "c."

Source: Budget Notes (Nota Keuangan) and RAPBN FY 2009

<http://www.anggaran.depkeu.go.id/Content/08-08-15,%20NKdanRAPBN2009.pdf>

**IBP Comment:** IBP editors chose answer "c" to maintain consistency with the guidance provided to researchers for correctly completing the questionnaire in the *Guide to the Open Budget Questionnaire*.

5. In the executive's budget or any supporting budget documentation, are estimates of the aggregate level of expenditure presented for a multi-year period (at least two years beyond the budget year)?

- a. Yes, multi-year estimates of aggregate expenditure are presented.
- b. No, multi-year estimates of aggregate expenditure are not presented.
- c. Not applicable/other (please comment).

Citation:

See table IV.1 (p. IV-8), for description see pages IV-8 till IV-14

Source: Budget Notes (Nota Keuangan) and RAPBN FY 2009

<http://www.anggaran.depkeu.go.id/Content/08-08-15,%20NKdanRAPBN2009.pdf>

Comment:

**Researcher Response to this question was "b"**

**Peer Reviewer One Comment:** A more appropriate response to this question would be "a." The budget includes estimates for 2010, 2011 and 2012 as a percentage of GDP, according to aggregate level revenue and expenditure categories. The medium-term budget framework (*Kerangka APBN jangka menengah*) is broken down according to government revenues and grants (*pendapat negara and hibah*), government expenditures (*belanja negara*) – which is broken down into central government expenditures (*belanja pemerintah pusat*) and regional transfers (*transfer ke daerah*). However, it is not clear whether these estimates are based on multi-year estimates prepared by government ministries/institutions in their respective workplans and budgets (RKA-KL), or by Bappenas/Ministry of Finance based on specific assumptions.

**Peer Reviewer Two Comment:**

**Government Comment:** The answer should be "a." Estimation of aggregate expenditures of year 2010-2012 is included as percentage of PDB. See table II.10, page II-75.

**Researcher Response:** I agree with both Peer Reviewer One and the Government, the answer is "a."

**IBP Comment:** IBP editors agree with answer "a" in light of Peer Reviewer One and Government comments, and consistent with OBI Methodology.

a

<p>6. In the executive’s budget or any supporting budget documentation, is more detail than just the aggregate level presented for expenditure estimates that cover a multi-year period (for at least two years beyond the budget year)?</p> <ul style="list-style-type: none"> <li>a. Yes, multi-year expenditure estimates are presented for all individual programs, and for one or more expenditure classification (such as functional, economic, or administrative).</li> <li>b. Yes, multi-year estimates are presented for one or more expenditure classification (such as functional, economic, or administrative), but only for some individual programs.</li> <li>c. Yes, multi-year estimates are presented, but only for a portion of one or more of the expenditure classifications (such as some functions, or some administrative units) and/or for only some individual programs.</li> <li>d. No, multi-year estimates are presented for aggregate expenditure only, or they are not presented at all.</li> <li>e. Not applicable/other (please comment).</li> </ul> <p><u>Citation:</u></p> <p><u>Comment:</u> As was the case for the aggregate level, the detail of expenditure estimates is not presented at all.</p> <p><b><u>Peer Reviewer One Comment:</u></b></p> <p><b><u>Peer Reviewer Two Comment:</u></b></p> <p><b><u>Government Comment:</u></b> Government did not dispute researcher’s response.</p>	<p>d</p>
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7. Does the executive's budget or any supporting budget documentation identify the different sources of tax revenue (such as income tax or VAT) for the budget year?

- a. All sources of tax revenue are identified individually.
- b. Sources of tax revenue amounting to at least two-thirds of, but not all, tax revenues are identified individually.
- c. Sources of tax revenue amounting to less than two-thirds of all tax revenues are identified individually.
- d. No sources of tax revenue are identified individually.
- e. Not applicable/other (please comment).

Citation:

See table III.23, page III-47, for a description for BY2009, with a summary found in pages III-47 till III-57.

Source: Budget Notes (Nota Keuangan) and RAPBN FY 2009

<http://www.anggaran.depkeu.go.id/Content/08-08-15,%20NKdanRAPBN2009.pdf>

Comment:

Indonesia identifies tax revenue in two main groupings: domestic (Pajak dalam negeri) and international trade (Pajak perdagangan internasional). Domestic tax revenues are divided into income tax (pajak penghasilan), capital gains tax (pajak pertambahan nilai), building and land tax (pajak bumi dan bangunan), (bea perolehan hak atas tanah dan bangunan), excise (cukai), and other tax (pajak lainnya). International trade tax is divided into (bea masuk) and (pajak/pungutan ekspor).

Source: Budget Notes (Nota Keuangan) and RAPBN FY 2009

<http://www.anggaran.depkeu.go.id/Content/08-08-15,%20NKdanRAPBN2009.pdf>

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**

**Government Comment:** Indonesia identifies tax revenue in two main groupings, domestic (pajak dalam negeri), and international trade (pajak perdagangan internasional). Domestic tax revenues are divided into income tax (pajak penghasilan), value added tax (pajak pertambahan nilai), building and land tax (pajak bumi dan bangunan), duties on land and building transfer (bea perolehan hak atas tanah dan bangunan), excise (cukai), and other tax (pajak lainnya). International trade tax divided into import duties (bea masuk) and export duties (pajak/pungutan ekspor).

a

<p>8. Does the executive's budget or any supporting budget documentation identify the different sources of non-tax revenue (such as grants, property income, and sales of goods and services) for the budget year?</p> <ol style="list-style-type: none"> <li>All sources of non-tax revenue are identified individually.</li> <li>Sources of non-tax revenue amounting to at least two-thirds of, but not all, non-tax revenues are identified individually.</li> <li>Sources of non-tax revenues amounting to less than two-thirds of all non-tax revenue are identified individually.</li> <li>No sources of non-tax revenues are identified individually.</li> <li>Not applicable/other (please comment).</li> </ol> <p><u>Citation:</u> See table III.28, page III-58, and for description pages III-57 till III-68. Source: Budget Notes (Nota Keuangan) and RAPBN FY 2009 <a href="http://www.anggaran.depkeu.go.id/Content/08-08-15,%20NKdanRAPBN2009.pdf">http://www.anggaran.depkeu.go.id/Content/08-08-15,%20NKdanRAPBN2009.pdf</a></p> <p><u>Comment:</u> Indonesia non-tax revenue: a) natural resources revenue (penerimaan sumberdaya alam (SDA), such as oil and gas revenue (minyak bumi dan gas bumi-migas), non-oil and gas revenue; b) profit sharing of the state owned enterprises (bagian laba BUMN, Badan Usaha Milik Negara); c) other non tax revenue (pendapatan penjualan hasil produksi/sitaan, pendapatan jasa (merit), pendapatan bunga (interest), pendapatan sewa (rent), pendapatan bukan pajak dari luar negeri (non tax revenue from foreign), pendapatan pendidikan (education), pendapatan pelunasan piutang (amortisation), pendapatan lainnya dari kegiatan hulu migas (upper activities of oil and gas).</p> <p>Source: Budget Notes (Nota Keuangan) and RAPBN FY 2009 <a href="http://www.anggaran.depkeu.go.id/Content/08-08-15,%20NKdanRAPBN2009.pdf">http://www.anggaran.depkeu.go.id/Content/08-08-15,%20NKdanRAPBN2009.pdf</a></p> <p><b><u>Peer Reviewer One Comment:</u></b></p> <p><b><u>Peer Reviewer Two Comment:</u></b></p> <p><b><u>Government Comment:</u></b> Government did not dispute researcher's response.</p>	a
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9. In the executive's budget or any supporting budget documentation, are estimates of the aggregate level of revenue presented for a multi-year period (at least two years beyond the budget year)?

- a. Yes, multi-year estimates of aggregate revenue are presented.
- b. No, multi-year estimates of aggregate revenue are not presented.
- c. Not applicable/other (please comment).

Citation:

See table III.1 page III-3, and for description pages III-3 till III-46. it presents a historic comparison of revenue figures for BY2005, 2006 and 2007 (following mid-year revisions in both cases). For BY2008 aggregate revenue figures are presented in table III.2 (p.III-4). No forward estimates are presented.

Source: Budget Notes (Nota Keuangan) and RAPBN FY 2009  
<http://www.anggaran.depkeu.go.id/Content/08-08-15,%20NKdanRAPBN2009.pdf>

Comment:

**Researcher Response to this question was "b"**

**Peer Reviewer One Comment:** A more appropriate response to this question would be "a." The budget includes estimates for 2010, 2011 and 2012 as a percentage of GDP, according to aggregate level revenue and expenditure categories. The medium-term budget framework (*Kerangka APBN jangka menengah*) is broken down according to government revenues and grants (*pendapat negara and hibah*), government expenditures (*belanja negara*) – which is broken down into central government expenditures (*belanja pemerintah pusat*) and regional transfers (*transfer ke daerah*).

**Peer Reviewer Two Comment:**

**Government Comment:** The answer should be "a." Estimation of aggregate income of year 2010-2012 is included in percentage on PDB, see table II. 10.

Source: Budget Notes (Nota Keuangan) and RAPBN FY 2009  
<http://www.anggaran.depkeu.go.id/Content/08-08-15,%20NKdanRAPBN2009.pdf>

**Researcher Response:** I agree with Peer Reviewer One and the Government comments, the answer is "a."

**IBP Comment:** IBP editors chose answer "a" to maintain consistency with the guidance provided to researchers for correctly completing the questionnaire in the *Guide to the Open Budget Questionnaire*.

a

10. In the executive's budget or any supporting budget documentation, is more detail than just the aggregate level presented for revenue estimates that cover a multi-year period (for at least two years beyond the budget year)?

- a. Yes, multi-year revenue estimates are presented for individual sources of revenue, and by revenue classification (such as tax and non-tax).
- b. Yes, multi-year estimates are presented by revenue classification (such as tax and non-tax), but only for some individual sources of revenue.
- c. Yes, multi-year estimates are presented, but only for some individual sources of revenue.
- d. No, multi-year estimates are presented for aggregate revenue only, or they are not presented at all.
- e. Not applicable/other (please comment).

Citation:

Comment:

As was the case for the aggregate level, the detail of revenue estimates is not presented at all.

**Researcher Response to this Question was "d"**

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:** I agree. In: <http://www.anggaran.depkeu.go.id/Content/08-08-15,%20NKdanRAPBN2009.pdf> we could only find at table III.1. perkembangan penerimaan dalam negeri (domestic income) 2005 – 2009, table III.2 perkembangan penerimaan dalam negeri (domestic income) 2008.

**Government Comment:** The answer should be "c." Estimation of State income and grant of year 2010-2012 is included in percentage on PDB, see table II.10.

Source: Budget Notes (Nota Keuangan) and RAPBN FY 2009

<http://www.anggaran.depkeu.go.id/Content/08-08-15,%20NKdanRAPBN2009.pdf>

**Researcher Response:** The answer remains "d."

**IBP Comment:** IBP editors chose answer "d" to maintain consistency with the guidance provided to researchers for correctly completing the questionnaire in the *Guide to the Open Budget Questionnaire*.

d

<p>11. Does the executive's budget or any supporting budget documentation present data on the total government debt outstanding for the budget year?</p> <ol style="list-style-type: none"> <li>Yes, the data reflect the outstanding debt both at the start of the budget year and at the end of the budget year (and thereby reflect the net borrowing requirement of the budget).</li> <li>Yes, the data reflect the outstanding debt at the end of the budget year.</li> <li>Yes, the data reflect the outstanding debt at the start of the budget year.</li> <li>No, data on the outstanding debt are not presented.</li> <li>Not applicable/other (please comment).</li> </ol> <p><u>Citation:</u> See table VI.5 page VI-17, and for a description pages VI-16 till VI-17. Source: Budget Notes (Nota Keuangan) and RAPBN FY 2009 <a href="http://www.anggaran.depkeu.go.id/Content/08-08-15,%20NKdanRAPBN2009.pdf">http://www.anggaran.depkeu.go.id/Content/08-08-15,%20NKdanRAPBN2009.pdf</a></p> <p><u>Comment:</u> Indonesia distinguishes between Domestic financing (Pembiayaan dalam negeri) and International financing (Pembiayaan luar negeri). The data are presented as changes in stocks during the fiscal year.</p> <p><b><u>Peer Reviewer One Comment:</u></b></p> <p><b><u>Peer Reviewer Two Comment:</u></b></p> <p><b><u>Government Comment:</u></b> Government did not dispute researcher's response.</p>	<p>a</p>
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<p>12. Does the executive's budget or any supporting budget documentation present interest payments on the debt for the budget year?</p> <p>a. Yes, interest payments on the debt are presented.  b. No, interest payments on the debt are not presented.  c. Not applicable/other (please comment).</p> <p><u>Citation:</u>  See table VI.1 page VI-3; for a description for FY 2009 see the first <i>alenia</i>, page VI-37</p> <p><u>Comment:</u>  In FY 2009, the budget allocation for interest payments amounted at Rp.109.3 trillion (2.1% of GDP), about 70% for foreign interest payment (Rp. 76.0 trillion) and 30% for domestic interest payments.  Source: Budget Notes (Nota Keuangan) and RAPBN FY 2009  <a href="http://www.anggaran.depkeu.go.id/Content/08-08-15,%20NKdanRAPBN2009.pdf">http://www.anggaran.depkeu.go.id/Content/08-08-15,%20NKdanRAPBN2009.pdf</a></p> <p><b><u>Peer Reviewer One Comment:</u></b> Correct response. The current citation is incorrect. Table VI.1 provides information on interest payments for previous budget years (BY 2004, 2005, 2006, 2007 and revised estimates for 2008). Section 6.2.3 discusses the projected debt management and financing for BY2009.</p> <p><b><u>Peer Reviewer Two Comment:</u></b></p> <p><b><u>Government Comment:</u></b> For FY 2009 description see page IV-108, table IV-11 ... about 70% for domestic interest payment (Rp 76.0 T) and 30% for foreign interest payment.</p>	<p>a</p>
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<p>13. Does the executive's budget or any supporting budget documentation present information related to the composition of government debt (such as interest rates on the debt, maturity profile of the debt, currency denomination of the debt, or whether it is domestic and external debt) for the budget year?</p> <p>a. Yes, extensive information related to the composition of government debt is presented.</p> <p>b. Yes, key additional information is presented, but some details are excluded.</p> <p>c. Yes, some additional information is presented, but it lacks important details.</p> <p>d. No, additional information related to the composition of government debt is not presented.</p> <p>e. Not applicable/other (please comment).</p> <p><u>Citation:</u> See pages VI-21 till VI-76 for a full description of strategy related to debt management, especially for FY 2009. And page VI-61</p> <p>Source: Budget Notes (Nota Keuangan) and RAPBN FY 2009 <a href="http://www.anggaran.depkeu.go.id/Content/08-08-15,%20NKdanRAPBN2009.pdf">http://www.anggaran.depkeu.go.id/Content/08-08-15,%20NKdanRAPBN2009.pdf</a></p> <p><u>Comment:</u> For SOE debt detailed explanation, see pages VI-66 till VI-70. Information is available on the Ministry of Finance Website, and the budget notes presented the composition of government debt since 2004, for the years 2005, 2006, 2007, and 2008. There's a strategy for long, medium and short terms debt.</p> <p><b><u>Peer Reviewer One Comment:</u></b></p> <p><b><u>Peer Reviewer Two Comment:</u></b></p> <p><b><u>Government Comment:</u></b> Government did not dispute researcher's response.</p>	<p>b</p>
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<p>14. Does the executive's budget or any supporting budget documentation present the macroeconomic forecast upon which the budget projections are based?</p> <ul style="list-style-type: none"> <li>a. Yes, an extensive discussion of the macroeconomic forecast is presented, and key assumptions (such as inflation, real GDP growth, unemployment rate, and interest rates) are stated explicitly.</li> <li>b. Yes, the macroeconomic forecast is discussed and most of the key assumptions are stated explicitly, but some details are excluded.</li> <li>c. Yes, there is some discussion of the macroeconomic forecast (and/or the presentation of key assumptions), but it lacks important details.</li> <li>d. No, information related to the macroeconomic forecast is not presented.</li> <li>e. Not applicable/other (please comment).</li> </ul> <p><u>Citation:</u> See table I.1 (p. I-6), including GDP, annual growth, inflation, exchange rate (USD), government 3-month interest rate, international oil price, and Indonesia's oil production. See also table VI.12 (p. VI-56) which presents the macroeconomics assumption behind government's budget: economic growth (%), inflation rate (%), central bank interest rate (%), Indonesian exchange rate (RP/USD), price of oil (USD/Barrel), Oil Lifting (Million barrels/day) and Oil Consumption (thousands kiloliter).</p> <p>Source: Budget Notes (Nota Keuangan) and RAPBN FY 2009 <a href="http://www.anggaran.depkeu.go.id/Content/08-08-15,%20NKdanRAPBN2009.pdf">http://www.anggaran.depkeu.go.id/Content/08-08-15,%20NKdanRAPBN2009.pdf</a></p> <p><u>Comment:</u></p> <p><b><u>Peer Reviewer One Comment:</u></b></p> <p><b><u>Peer Reviewer Two Comment:</u></b></p> <p><b><u>Government Comment:</u></b> Government did not dispute researcher's response.</p>	a
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<p>15. Does the executive’s budget or any supporting budget documentation show the impact of different macroeconomic assumptions (i.e., sensitivity analysis) on the budget (including expenditures, revenues, and debt)?</p> <ol style="list-style-type: none"> <li>a. Yes, extensive information on the impact of macroeconomic assumptions on the budget is presented, including both a narrative discussion and quantitative estimates.</li> <li>b. Yes, information is presented, highlighting the impact of the major macroeconomic assumptions, but some details are excluded.</li> <li>c. Yes, some information is presented, but it lacks important details.</li> <li>d. No, information on the impact of different macroeconomic assumptions on the budget is not presented.</li> <li>e. Not applicable/other (please comment).</li> </ol> <p><u>Citation:</u></p> <p><u>Comment:</u></p> <p><b><u>Researcher Response to this question was “d”</u></b></p> <p><b><u>Peer Reviewer One Comment:</u></b> A more appropriate response to this question would be “c.” Sensitivity analysis is presented in chapter 6.3 on fiscal risks (<i>risiko fiscal</i>). Table VI.13 presents a sensitivity analysis of changes in macroeconomic assumptions (economic growth, inflation, Rupiah/USD exchange rate, interest rate on 3-month Bank of Indonesia certificates (SBI), Indonesian crude price (USD/barrel), oil lifting (million barrels/day), and domestic oil fuel consumption (million kiloliters) on the projected budget deficit.</p> <p><b><u>Peer Reviewer Two Comment:</u></b> A more appropriate response to this question would be “a.” It could be found at <a href="http://www.anggaran.depkeu.go.id/Content/08-08-15,%20NKdanRAPBN2009.pdf">http://www.anggaran.depkeu.go.id/Content/08-08-15,%20NKdanRAPBN2009.pdf</a>. Different sensitivity analysis scenarios are mentioned with several macroeconomics assumptions. Pages VI-58 – VI 69 indicate sensitivity analysis impact to several of the key industries in Indonesia as well as to infrastructure project in Indonesia.</p> <p><b><u>Government Comment:</u></b> Sensitivity of the macroeconomic assumptions is available in table VI.12 and table VI.13. The answer should be “a.”</p> <p><b><u>Researcher Response:</u></b> I agree with Peer Reviewer Two and Government comments, the answer is “a.”</p> <p><b><u>IBP Comment:</u></b> IBP editors chose answer “a” to maintain the consistency of the assumptions used in selecting answers across the countries.</p>	a
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16. Does the executive's budget or any supporting budget documentation present information for at least the budget year that shows how policy proposals in the budget, as distinct from existing policies, affect expenditures?
- a. Yes, extensive information on the impact of policy proposals on expenditures is presented, including both a narrative discussion and quantitative estimates.
  - b. Yes, information is presented, highlighting the impact of key policy proposals on expenditures, but some details are excluded.
  - c. Yes, some information is presented, but it lacks important details.
  - d. No, information on the impact of policy proposals on expenditures is not presented.
  - e. Not applicable/other (please comment).

Citation:

See pages II-61 till II-76: they show how the finance policy affects expenditures in general. On table II.10 page II-75 it is presented the projection of budget on revenues, expenditures, balance, surplus from 2008 to 2012

Budget policy for 2008 is described in pages II-55 till II-59, and how the 2009 budget is affected is described in pages II-59 till II-64

Source: Budget Notes (Nota Keuangan) and RAPBN FY 2009  
<http://www.anggaran.depkeu.go.id/Content/08-08-15,%20NKdanRAPBN2009.pdf>

Comment:

**Researcher Response to this question was "d"**

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:** A more appropriate response to this question would be "a," as adequate information regarding how finance policy affects expenditure could be found within the narrative at pages II-59 till II-64.

**Government Comment:** The answer should be "b." Fiscal policy 2009 is included in page II-61 to II-72.

**Researcher Response:** I agree with Peer Reviewer Two comment, the answer is "a."

**IBP Comment:** IBP editors chose answer "b" to maintain the consistency of the assumptions used in selecting answers across the countries and in light of Government comment.

b

<p>17. Does the executive's budget or any supporting budget documentation present information for at least the budget year that shows how policy proposals in the budget, as distinct from existing policies, affect revenues?</p> <ol style="list-style-type: none"> <li>Yes, extensive information on the impact of policy proposals on revenues is presented, including both a narrative discussion and quantitative estimates.</li> <li>Yes, information is presented, highlighting the impact of key policy proposals on revenues, but some details are excluded.</li> <li>Yes, some information is presented, but it lacks important details.</li> <li>No, information on the impact of policy proposals on revenues is not presented.</li> <li>Not applicable/other (please comment).</li> </ol> <p><u>Citation:</u>  See pages II-61 till II-76 which describe how finance policies affect expenditures in general. On table II.10 page II-75 it is shown the projection of budget on revenues, expenditures, balance, surplus from 2008 to 2012  Budget policy for 2008 is described in pages II-55 till II-59 and how the 2009 budget is affected is described in pages II-59 till II-64.  Source: Budget Notes (Nota Keuangan) and RAPBN FY 2009  <a href="http://www.anggaran.depkeu.go.id/Content/08-08-15,%20NKdanRAPBN2009.pdf">http://www.anggaran.depkeu.go.id/Content/08-08-15,%20NKdanRAPBN2009.pdf</a></p> <p><u>Comment:</u></p> <p><b><u>Researcher Response to this question was "d"</u></b></p> <p><b><u>Peer Reviewer One Comment:</u></b></p> <p><b><u>Peer Reviewer Two Comment:</u></b> A more appropriate response to this question would be "a," as adequate information regarding how finance policy affects revenue could be find within the narrative at the page II-59 till II-64.</p> <p><b><u>Government Comment:</u></b> The answer should be "a." Relation between policy and impacts to income is explained in narrative.</p> <p><b><u>Researcher Response:</u></b> I agree with the Government and Peer Reviewer Two comments, and I change my answer to "a."</p> <p><b><u>IBP Comment:</u></b> IBP editors chose answer "a" to maintain the consistency of the assumptions used in selecting answers across the countries.</p>	a
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<b>Estimates for Years Prior to the Budget Year</b>	
<p>18. Does the executive's budget or any supporting budget documentation present expenditures for the year preceding the budget year (BY-1) that are classified by administrative unit (that is, by ministry, department, or agency)?</p> <ol style="list-style-type: none"> <li>All expenditures are classified by administrative unit for BY-1.</li> <li>Expenditures are classified by administrative unit for BY-1, but some small units are not shown separately.</li> <li>Expenditures are classified by administrative unit for BY-1, but a significant number of units are not shown separately.</li> <li>No expenditures classified by administrative unit are presented for BY-1.</li> <li>Not applicable/other (please comment).</li> </ol> <p><u>Citation:</u> See "Rincian Anggaran Belanja Pemerintah Pusat menurut Bagian Anggaran, Unit Organisasi dan Jenis Belanja (Lampiran I)"(Details of Central Government Budget by the Budget Section, Unit Type of Organization and Expenditure (Appendix I)" Source: Budget Notes (Nota Keuangan) and RAPBN FY 2009 <a href="http://www.anggaran.depkeu.go.id/Content/08-08-15,%20NKdanRAPBN2009.pdf">http://www.anggaran.depkeu.go.id/Content/08-08-15,%20NKdanRAPBN2009.pdf</a></p> <p><u>Comment:</u> There is information related to the previous year (BY-1) expenditures. However, in the Indonesian fiscal system there are four types of budget: planned budget (RAPBN), enacted budget (APBN), revised budget (APBN-P) and budget realization (Realisasi APBN). The information in the executive's budget document (APBN) only describes the previous (BY-1) budget of APBN and APBN-P. Report on budget realization is shown in other budget documentation.</p> <p><b>Peer Reviewer One Comment:</b> Correct response. The original researcher citation is incorrect. Appendix I presents a comparison of aggregate budget data for the 2008 budget approved by the legislature for BY2008 (APBN 2008), the (mid-year) revised budget approved by the legislature (APBN-P 2008) and the executive's proposed 2009 budget (R-ABPN 2009). A more appropriate citation would be Table IV.9, which provides a comparison of BY data with BY-1 (as revised in the mid-year budget) per administrative unit. The accompanying text can be found in chapter 4.4.1. In addition, chapter 4.2.2 provides an overview of the changing composition of the central government's budget by organizational unit between 2005 and 2008, based on actual budget spending.</p> <p>It is important to clarify the original researcher comments. Indonesia does not have four types of budgets. Rather, the budget refers to a number of budget figures including: (i) the budget approved by the legislature for BYXXXX (APBN XXXX); (ii) the (mid-year) revised budget approved by the legislature (APBN-P XXXX); (iii) the actual expended budget (APBN realisasi, or in some cases in LKPP – the central government financial statements) and (iv) the executive's proposed budget (R-ABPN XXXX).</p> <p><b>Peer Reviewer Two Comment:</b></p> <p><b>Government Comment:</b> Government did not dispute researcher's response.</p>	a

19. Does the executive's budget or any supporting budget documentation present expenditures for the year preceding the budget year (BY-1) that are classified by functional classification?

- a. All expenditures are classified by functional classification for BY-1, and the categorization is compatible with international standards.
- b. All expenditures are classified by functional classification for BY-1, but the categorization is not compatible with international standards.
- c. Some, but not all, expenditures are classified by function for BY-1.
- d. No expenditures classified by function are presented for BY-1.
- e. Not applicable/other (please comment).

Citation:

See: "Rincian Anggaran Belanja Pemerintah Pusat menurut Fungsi, Subfungsi, Program dan Jenis Belanja (Lampiran II)" (Details of Central Government Budget by Function, Subfunction, Program and Type of Expenditure (Annex II))

Source: Budget Notes (Nota Keuangan) and RAPBN FY 2009

[http://www.anggaran.depkeu.go.id/Content/08-08-](http://www.anggaran.depkeu.go.id/Content/08-08-15,%20NKdanRAPBN2009.pdf)

[15,%20NKdanRAPBN2009.pdf](http://www.anggaran.depkeu.go.id/Content/08-08-15,%20NKdanRAPBN2009.pdf)

Comment:

There is information related to the previous year (BY-1) expenditures. However, in the Indonesian fiscal system, there are four types of budget: planned budget (RAPBN), enacted budget (APBN), revised budget (APBN-P) and budget realization (Realisasi APBN). The information in the executive's budget document (APBN) only describes the previous (BY-1) budget of APBN and APBN-P. Report on budget realization is shown in other budget documentation.

a

**Peer Reviewer One Comment:** Correct response. The original researcher citation is incorrect. Appendix I presents a comparison of aggregate budget data for the budget approved by the legislature for BY2008 (APBN 2008), the (mid-year) revised budget approved by the legislature (APBN-P 2008) and the executive's proposed 2009 budget (R-ABPN 2009). A more appropriate citation would be Table IV.10, which provides a comparison of BY data with BY-1 (as revised in the mid-year budget) per function of government. The accompanying text can be found in chapter 4.4.2. In addition, chapter 4.2.3 provides an overview of the changing composition of the central government's budget by function between 2005 and 2008, based on actual budget spending.

It is important to clarify the original researcher comments. Indonesia does not have four types of budgets. Rather, the budget refers to a number of budget figures including: (i) the budget approved by the legislature for BYXXXX (APBN); (ii) the (mid-year) revised budget approved by the legislature (APBN-P); (iii) the actual expended budget (APBN realisasi, or in some cases in LKPP – the central government financial statements) and (iv) the executive's proposed budget (R-ABPN).

**Peer Reviewer Two Comment:**

**Government Comment:** Government did not dispute researcher's response.

<p>20. Does the executive’s budget or any supporting budget documentation present expenditures for the year preceding the budget year (BY-1) that are classified by economic classification?</p> <ol style="list-style-type: none"> <li>All expenditures are classified by economic classification for BY-1, and the categorization is compatible with international standards.</li> <li>All expenditures are classified by economic classification for BY-1, but the categorization is not compatible with international standards.</li> <li>Some, but not all, expenditures are classified by economic classification for BY-1.</li> <li>No expenditures classified by economic classification are presented for BY-1.</li> <li>Not applicable/other (please comment).</li> </ol> <p><u>Citation:</u> See “Rincian Anggaran Belanja Pemerintah Pusat menurut Program, Kegiatan, dan Jenis Belanja (Lampiran III)” (Details of Central Government Budget by Programs, Activities, and the type of Expenditure (Appendix III) Source: <a href="http://www.anggaran.depkeu.go.id/Content/09-01-05,%20lampiran3%20perpres%202009.pdf">http://www.anggaran.depkeu.go.id/Content/09-01-05,%20lampiran3%20perpres%202009.pdf</a></p> <p><u>Comment:</u> There is information related to the previous year (BY-1) expenditures. However, in the Indonesian fiscal system, there are four types of budget: planned budget (RAPBN), enacted budget (APBN), revised budget (APBN-P) and budget realization (Realisasi APBN). The information in the executive’s budget document (APBN) only describes the previous (BY-1) budget of APBN and APBN-P. Report on budget realization is shown in other budget documentation.</p> <p><b><u>Peer Reviewer One Comment:</u></b> Correct response. The original researcher citation is incorrect. There is no Appendix III. A more appropriate citation would be Table IV.16, which provides a comparison of BY data with BY-1 (as revised in the mid-year budget) per expenditure type. The accompanying text can be found in chapter 4.4.2. In addition, chapter 4.2.1 provides an overview of the changing composition of the central government’s budget by expenditure type between 2005 and 2008, based on actual budget spending.</p> <p>It is important to clarify the original researcher comments. Indonesia does not have four types of budgets. Rather, the budget refers to a number of budget figures including: (i) the budget approved by the legislature for BYXXXX (APBN); (ii) the (mid-year) revised budget approved by the legislature (APBN-P); (iii) the actual expended budget (APBN realisasi, or in some cases in LKPP – the central government financial statements) and (iv) the executive’s proposed budget (R-ABPN).</p> <p><b><u>Peer Reviewer Two Comment:</u></b></p> <p><b><u>Government Comment:</u></b> Government did not dispute researcher’s response.</p>	a
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<p>21. Does the executive’s budget or any supporting budget documentation present expenditures for individual programs for the year preceding the budget year (BY-1)?</p> <ul style="list-style-type: none"> <li>a. Program-level expenditure data are presented for all expenditures for BY-1.</li> <li>b. Program-level expenditure data are presented for at least two-thirds of, but not all, expenditures for BY-1.</li> <li>c. Program-level expenditure data are presented, but for less than two-thirds of expenditures for BY-1.</li> <li>d. No program-level expenditure data are presented for BY-1.</li> <li>e. Not applicable/other (please comment).</li> </ul> <p><u>Citation:</u></p> <p><u>Comment:</u></p> <p><b><u>Peer Reviewer One Comment:</u></b></p> <p><b><u>Peer Reviewer Two Comment:</u></b></p> <p><b><u>Government Comment:</u></b> Government did not dispute researcher’s response.</p>	<p>d</p>
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<p>22. In the executive’s budget or any supporting budget documentation, how many months of actual data are reflected in the expenditure estimates of the year prior to the budget year (BY-1)?</p> <ol style="list-style-type: none"> <li>a. All BY-1 estimates have been updated from the original enacted levels to reflect six or more months of actual expenditure.</li> <li>b. All BY-1 estimates have been updated from the original enacted levels, but reflect less than six months of actual expenditure.</li> <li>c. Some BY-1 estimates have been updated from the original enacted levels to reflect actual expenditure.</li> <li>d. The BY-1 estimates have not been updated from the original enacted levels, or no BY-1 estimates are presented.</li> <li>e. Not applicable/other (please comment).</li> </ol> <p><u>Citation:</u>  Page IV-6, "evaluation of government expenditures 2005-2008" NK-RAPBN 2009  <a href="http://www.anggaran.depkeu.go.id/Content/08-08-15,%20NKdanRAPBN2009.pdf">http://www.anggaran.depkeu.go.id/Content/08-08-15,%20NKdanRAPBN2009.pdf</a></p> <p><u>Comment:</u>  APBN-P presents expenditure estimates for the year prior to the budget year (BY-1). All BY-1 estimates have been updated from the original enacted levels to reflect six or more months of actual expenditure.</p> <p><b><u>Peer Reviewer One Comment:</u></b> Correct response. The figures for BY-1 reflect the (mid-year) revised budget approved by the legislature (APBN-P), i.e. more than six months of expenditures. In some cases, e.g. table IV.1 (of central government expenditures by expenditure type) include estimated realization for BY-1.</p> <p><b><u>Peer Reviewer Two Comment:</u></b></p> <p><b><u>Government Comment:</u></b> Government did not dispute researcher’s response.</p>	<p>a</p>
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<p>23. In the executive’s budget or any supporting budget documentation, are estimates of the aggregate level of expenditure presented for years that precede the budget year by more than one year (that is, BY-2 and prior years)?</p> <p>a. Yes, such prior-year estimates of aggregate expenditure are presented.</p> <p>b. No, such prior-year estimates of aggregate expenditure are not presented.</p> <p>c. Not applicable/other (please comment).</p> <p><u>Citation:</u>  See table IV.1 page IV-8  Source: Budget Notes (Nota Keuangan) and RAPBN FY 2009  <a href="http://www.anggaran.depkeu.go.id/Content/08-08-15,%20NKdanRAPBN2009.pdf">http://www.anggaran.depkeu.go.id/Content/08-08-15,%20NKdanRAPBN2009.pdf</a></p> <p><u>Comment:</u>  Its presented expenditures from 2005 to 2008.</p> <p><b><u>Peer Reviewer One Comment:</u></b></p> <p><b><u>Peer Reviewer Two Comment:</u></b></p> <p><b><u>Government Comment:</u></b> Government did not dispute researcher’s response.</p>	<p><b>a</b></p>
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24. In the executive's budget or any supporting budget documentation, is more detail than just the aggregate level presented for expenditure estimates that cover years preceding the budget year by more than one year (that is, BY-2 and prior years)?

- a. Yes, such prior-year expenditure estimates are presented for all individual programs, and for one or more expenditure classification (such as functional, economic, or administrative).
- b. Yes, such prior-year estimates are presented for one or more expenditure classification (such as functional, economic, or administrative), but only for some individual programs.
- c. Yes, such prior-year estimates are presented, but only for a portion of one or more of the expenditure classifications (such as some functions, or some administrative units) and/or for only some individual programs.
- d. No, such prior-year estimates are presented for aggregate expenditure only, or they are not presented at all.
- e. Not applicable/other (please comment).

Citation:

See table IV.1 page IV-8

Source: Budget Notes (Nota Keuangan) and RAPBN FY 2009

<http://www.anggaran.depkeu.go.id/Content/08-08-15,%20NKdanRAPBN2009.pdf>

Comment:

Only expenditures by type are presented. Belanja personal (government employee), belanja barang (public goods), belanja bunga utang (interest debt), subsidi (subsidy), belanja modal (capital), belanja hibah (grant), belanja sosial (social), belanja lain-lain (others).

**Researcher Response to this Question was "c"**

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**

**Government Comment:** The answer should be "a." Explanation on central government expenditures.

**Researcher Response:** I agree with the Government comment, the answer is "a."

**IBP Comment:** IBP editors chose answer "c" to maintain the consistency of the assumptions used in selecting answers across the countries.

C

25. In the executive's budget or any supporting budget documentation, what is the most recent year presented for which all expenditures reflect actual outcomes?

- a. Two years prior to the budget year (BY-2).
- b. Three years prior to the budget year (BY-3).
- c. Before BY-3.
- d. No actual data for all expenditures are presented in the budget or supporting budget documentation.
- e. Not applicable/other (please comment).

Citation:

Comment:

There is no such comparison between actual expenditures and actual outcomes.

**Researcher Response to this question was "d"**

**Peer Reviewer One Comment:** A more appropriate response to this question would be "a." Table IV.1 presents actual outcomes on all expenditures figures, by expenditure categories. Chapter 4.2.1 provides an overview of the changing composition of the central government's budget by expenditure type between 2005 and 2008, based on actual budget spending.

**Peer Reviewer Two Comment:** A more appropriate response to this question would be "d." However it worth noting that table IV.1 and graph IV.1 explain the budget realization prior to budget year (BY-3).

**Government Comment:** The answer should be "c." Relation between realization of expenditures and outcomes are explained in page IV-30 to IV-50.

**Researcher Response:** I chose my answer "d" because I agree with Peer Reviewer Two comment.

**IBP Comment:** IBP editors chose answer "c" to maintain consistency with the guidance provided to researchers for correctly completing the questionnaire in the *Guide to the Open Budget Questionnaire*. Table IV.1 (p.IV-8) shows actual information for years 2005-2007, and estimates for year 2008.

C

26. Are the expenditure estimates for the years prior to the budget year adjusted, as needed, to be comparable with the budget-year estimates in terms of classification and presentation?

- a. Yes, prior-year data are always adjusted to be comparable to the budget year data.
- b. Yes, in most cases, prior-year data are adjusted to be comparable.
- c. Yes, in some cases, prior-year data are adjusted to be comparable, but significant deviations between prior-year and budget-year classifications exist.
- d. No, prior-year data are not adjusted to be comparable, or no prior-year estimates are presented.
- e. Not applicable/other (please comment).

Citation:

See table IV.16 page IV-121, and the description of the comparison from page IV-72 to page IV-121

Source: Budget Notes (Nota Keuangan) and RAPBN FY 2009

[http://www.anggaran.depkeu.go.id/Content/08-08-](http://www.anggaran.depkeu.go.id/Content/08-08-15,%20NKdanRAPBN2009.pdf)

[15,%20NKdanRAPBN2009.pdf](http://www.anggaran.depkeu.go.id/Content/08-08-15,%20NKdanRAPBN2009.pdf)

Comment:

The expenditure of prior-year data is used to estimate the need for the next budget year expenditure; in most cases there is a little adjustment of the expenditure estimates for the next budget year.

b

**Researcher Response to this question was "b"**

**Peer Reviewer One Comment:** Correct response. A more appropriate citation/comment would be: in most cases, expenditure estimates for BY and BY-1, BY-2, etc. are presented in nominal values, as a percentage of GDP and/or as a percentage of central government expenditure, by expenditure categories. Chapter 4.2.1 provides an overview of the changing composition of the central government's budget by expenditure type between 2005 and 2008, based on actual budget spending.

**Peer Reviewer Two Comment:**

**Government Comment:** The answer should be "a." In financial memorandum, every expenditure data of central government is always compared to that of the previous year.

**Researcher Response:** I chose to keep my answer "b." See also Peer Reviewer One comment for an even more detailed explanation.

**IBP Comment:** IBP editors chose answer "b" to maintain the consistency of the data across countries.

<p>27. Does the executive’s budget or any supporting budget documentation identify the different sources of tax revenue (such as income tax or VAT) for the year preceding the budget year (BY-1)?</p> <ul style="list-style-type: none"> <li>a. All tax revenues are identified individually for BY-1.</li> <li>b. Tax revenues amounting to at least two-thirds of, but not all, tax revenue for BY-1 are identified individually.</li> <li>c. Tax revenues amounting to less than two-thirds of all tax revenues for BY-1 are identified individually.</li> <li>d. No tax revenues are identified individually for BY-1.</li> <li>e. Not applicable/other (please comment).</li> </ul> <p><u>Citation:</u> See pages III-4 to III-6 and table III.1 page III-3 and table III.2 page III-4 Source: Budget Notes (Nota Keuangan) and RAPBN FY 2009 <a href="http://www.anggaran.depkeu.go.id/Content/08-08-15,%20NKdanRAPBN2009.pdf">http://www.anggaran.depkeu.go.id/Content/08-08-15,%20NKdanRAPBN2009.pdf</a></p> <p><u>Comment:</u> Tax revenue information is presented from 2005 to 2007. It is divided into domestic tax revenues and international trade tax revenue.</p> <p><b><u>Peer Reviewer One Comment:</u></b></p> <p><b><u>Peer Reviewer Two Comment:</u></b></p> <p><b><u>Government Comment:</u></b> Government did not dispute researcher’s response.</p>	<p><b>a</b></p>
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<p>28. Does the executive’s budget or any supporting budget documentation identify the different sources of non-tax revenue (such as grants, property income, and sales of goods and services) for the year preceding the budget year (BY-1)?</p> <ol style="list-style-type: none"> <li>a. All non-tax revenues are identified individually for BY-1.</li> <li>b. Non-tax revenues amounting to at least two-thirds of, but not all, non-tax revenue for BY-1 are identified individually.</li> <li>c. Non-tax revenues amounting to less than two-thirds of all non-tax revenues for BY-1 are identified individually.</li> <li>d. No non-tax revenues are identified individually for BY-1.</li> <li>e. Not applicable/other (please comment).</li> </ol> <p><u>Citation:</u>  See pages III-30 till page III-46, table III.1 page III-3, and table III.2 page III-4  Source: Budget Notes (Nota Keuangan) and RAPBN FY 2009  <a href="http://www.anggaran.depkeu.go.id/Content/08-08-15,%20NKdanRAPBN2009.pdf">http://www.anggaran.depkeu.go.id/Content/08-08-15,%20NKdanRAPBN2009.pdf</a></p> <p><u>Comment:</u>  Non tax revenue such as natural resources, oil and natural gas, SOE profit (laba BUMN), other revenues and central bank surplus.</p> <p><b><u>Peer Reviewer One Comment:</u></b></p> <p><b><u>Peer Reviewer Two Comment:</u></b></p> <p><b><u>Government Comment:</u></b> Government did not dispute researcher’s response.</p>	<p>a</p>
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<p>29. In the executive’s budget or any supporting budget documentation, how many months of actual data are reflected in the revenues estimates of the year prior to the budget year (BY-1)?</p> <ol style="list-style-type: none"> <li>All BY-1 estimates have been updated from the original estimates to reflect six or more months of actual revenue collections.</li> <li>All BY-1 estimates have been updated from the original estimates, but reflect less than six months of actual revenue collections.</li> <li>Some BY-1 estimates have not been updated from the original estimates to reflect actual revenue collections.</li> <li>The BY-1 estimates have not been updated from the original estimates or no BY-1 estimates are presented.</li> <li>Not applicable/other (please comment).</li> </ol> <p><u>Citation:</u> See page III-3 Source: Budget Notes (Nota Keuangan) and RAPBN FY 2009 <a href="http://www.anggaran.depkeu.go.id/Content/08-08-15,%20NKdanRAPBN2009.pdf">http://www.anggaran.depkeu.go.id/Content/08-08-15,%20NKdanRAPBN2009.pdf</a></p> <p><u>Comment:</u> The document APBN-P shows revenue estimates for the year prior to the budget year (BY-1). All BY-1 estimates have been updated from the original enacted levels to reflect six or more months of actual revenue.</p> <p><b><u>Peer Reviewer One Comment:</u></b></p> <p><b><u>Peer Reviewer Two Comment:</u></b></p> <p><b><u>Government Comment:</u></b> Government did not dispute researcher’s response.</p>	a
<p>30. In the executive’s budget or any supporting budget documentation, are estimates of the aggregate level of revenues presented for years that precede the budget year by more than one year (that is, BY-2 and prior years)?</p> <ol style="list-style-type: none"> <li>Yes, such prior-year estimates of aggregate revenue are presented.</li> <li>No, such prior-year estimates of aggregate revenue are not presented.</li> <li>Not applicable/other (please comment).</li> </ol> <p><u>Citation:</u> See table III.1 page III-3, and table III.2 page III-4 Source: Budget Notes (Nota Keuangan) and RAPBN FY 2009 <a href="http://www.anggaran.depkeu.go.id/Content/08-08-15,%20NKdanRAPBN2009.pdf">http://www.anggaran.depkeu.go.id/Content/08-08-15,%20NKdanRAPBN2009.pdf</a></p> <p><u>Comment:</u> Information is presented for BY 2005, 2006, 2007 and 2008</p> <p><b><u>Peer Reviewer One Comment:</u></b></p> <p><b><u>Peer Reviewer Two Comment:</u></b></p> <p><b><u>Government Comment:</u></b> Government did not dispute researcher’s response.</p>	a

31. In the executive's budget or any supporting budget documentation, is more detail than just the aggregate level presented for revenue estimates that cover years preceding the budget year by more than one year (that is, BY-2 and prior years)?

- a. Yes, such prior-year revenue estimates are presented for individual sources of revenue, and by revenue classification (such as tax and non-tax).
- b. Yes, such prior-year estimates are presented by revenue classification (such as tax and non-tax), but only for some individual sources of revenue.
- c. Yes, such prior-year estimates are presented, but only for some individual sources of revenue.
- d. No, such prior-year estimates are presented for aggregate revenue only, or they are not presented at all.
- e. Not applicable/other (please comment).

Citation:

See pages III-30 till page III-46, table III.1 page III-3, and table III.2 page III-4

Source: Budget Notes (Nota Keuangan) and RAPBN FY 2009

<http://www.anggaran.depkeu.go.id/Content/08-08-15,%20NKdanRAPBN2009.pdf>

Comment:

Information is presented for BY 2005, 2006, 2007 and 2008. Revenues are divided into tax revenue, non tax revenue and grant.

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**

**Government Comment:** Government did not dispute researcher's response.

a



<p>32. In the executive's budget or any supporting budget documentation, what is the most recent year presented for which all revenues reflect actual outcomes?</p> <ol style="list-style-type: none"> <li>Two years prior to the budget year (BY-2).</li> <li>Three years prior to the budget year (BY-3).</li> <li>Before BY-3.</li> <li>No actual data for all revenues are presented in the budget or supporting budget documentation.</li> <li>Not applicable/other (please comment).</li> </ol> <p><u>Citation:</u> See figures III-4 page III-10 Source: Budget Notes (Nota Keuangan) and RAPBN FY 2009 <a href="http://www.anggaran.depkeu.go.id/Content/08-08-15,%20NKdanRAPBN2009.pdf">http://www.anggaran.depkeu.go.id/Content/08-08-15,%20NKdanRAPBN2009.pdf</a></p> <p><u>Comment:</u> The figures show information on tax revenue realization for BY 2007 and BY 2008.</p> <p><b><u>Peer Reviewer One Comment:</u></b></p> <p><b><u>Peer Reviewer Two Comment:</u></b></p> <p><b><u>Government Comment:</u></b> Government did not dispute researcher's response.</p>	a
<p>33. Does the executive's budget or any supporting budget documentation present information related to the government debt for the year preceding the budget year?</p> <ol style="list-style-type: none"> <li>Yes, extensive information is presented on the level and composition of government debt for the year preceding the budget year.</li> <li>Yes, information on the level of debt is presented, but some important details about the composition of the debt are excluded.</li> <li>Yes, but only information on the level of debt is presented.</li> <li>No, information related to the government debt for BY-1 is not presented.</li> <li>Not applicable/other (please comment).</li> </ol> <p><u>Citation:</u> See pages VI-21 till page VI-55 Source: Budget Notes (Nota Keuangan) and RAPBN FY 2009 <a href="http://www.anggaran.depkeu.go.id/Content/08-08-15,%20NKdanRAPBN2009.pdf">http://www.anggaran.depkeu.go.id/Content/08-08-15,%20NKdanRAPBN2009.pdf</a></p> <p><u>Comment:</u> The pages describe the debt strategy for BY 2005, 2006, 2007 and 2008.</p> <p><b><u>Peer Reviewer One Comment:</u></b></p> <p><b><u>Peer Reviewer Two Comment:</u></b></p> <p><b><u>Government Comment:</u></b> Government did not dispute researcher's response.</p>	a

<p>34. In the executive’s budget or any supporting budget documentation, what is the most recent year presented for which the debt figures reflect actual outcomes?</p> <ul style="list-style-type: none"> <li>a. Two years prior to the budget year (BY-2).</li> <li>b. Three years prior to the budget year (BY-3).</li> <li>c. Before BY-3.</li> <li>d. No actual data for government debt are presented in the budget or supporting budget documentation.</li> <li>e. Not applicable/other (please comment).</li> </ul> <p><u>Citation:</u>  See figure VI.8 page VI-25  Source: Budget Notes (Nota Keuangan) and RAPBN FY 2009  <a href="http://www.anggaran.depkeu.go.id/Content/08-08-15,%20NKdanRAPBN2009.pdf">http://www.anggaran.depkeu.go.id/Content/08-08-15,%20NKdanRAPBN2009.pdf</a></p> <p><u>Comment:</u></p> <p><b><u>Peer Reviewer One Comment:</u></b></p> <p><b><u>Peer Reviewer Two Comment:</u></b></p> <p><b><u>Government Comment:</u></b> Government did not dispute researcher’s response.</p>	<p><b>a</b></p>
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<b>Comprehensiveness</b>	
<p>35. Does the executive's budget or any supporting budget documentation present information for at least the budget year on extra-budgetary funds?</p> <ol style="list-style-type: none"> <li>Yes, extensive information on extra-budgetary funds is presented, including both a narrative discussion and quantitative estimates.</li> <li>Yes, information is presented, highlighting key extra-budgetary funds, but some details are excluded.</li> <li>Yes, some information is presented, but it lacks important details.</li> <li>No, information on extra-budgetary funds is not presented.</li> <li>Not applicable/other (please comment).</li> </ol> <p><u>Citation:</u> See table III.22 (p. III-60), table III.30 (p. III-64), annex 1 (p. L-1). For a description see pages VI-6 till VI-16.</p> <p>Source: Budget Notes (Nota Keuangan) and APBN FY 2009 <a href="http://www.anggaran.depkeu.go.id/Content/09-01-22,%20NK_APBN2009complete_rev1.pdf">http://www.anggaran.depkeu.go.id/Content/09-01-22,%20NK_APBN2009complete_rev1.pdf</a></p> <p><u>Comment:</u> A number of extra-budgetary funds exist in Indonesia. These include revolving funds (such as Regional Development Fund/Rekening Pembangunan Daerah or RPD; Investment Funds Account/Rekening Dana Investasi or RDI) as well as government funds/yayasans.</p> <p>Information on revenue receipts and expenditures for the RDI was available in the 2009 budget documentation (see Annex 1, p.L-1). However, there is little narrative discussion in either the budget and/or supporting documentation. No information regarding government funds, however, is provided.</p> <p><b><u>Peer Reviewer One Comment:</u></b></p> <p><b><u>Peer Reviewer Two Comment:</u></b></p> <p><b><u>Government Comment:</u></b> Government did not dispute researcher's response.</p>	C

<p>36. Does the executive’s budget or any supporting budget documentation present information for at least the budget year on intergovernmental transfers?</p> <ul style="list-style-type: none"> <li>a. Yes, extensive information on intergovernmental transfers is presented, including both a narrative discussion and quantitative estimates.</li> <li>b. Yes, information is presented, highlighting key intergovernmental transfers, but some details are excluded.</li> <li>c. Yes, some information is presented, but it lacks important details.</li> <li>d. No, information on intergovernmental transfers is not presented.</li> <li>e. Not applicable/other (please comment).</li> </ul> <p><u>Citation:</u> See table V.31 (p.V-79); for description see pages V-60 till V-78.</p> <p>Source: Budget Notes (Nota Keuangan) and APBN FY 2009 <a href="http://www.anggaran.depkeu.go.id/Content/09-01-22,%20NK_APBN2009complete_rev1.pdf">http://www.anggaran.depkeu.go.id/Content/09-01-22,%20NK_APBN2009complete_rev1.pdf</a></p> <p><u>Comment:</u> Intergovernmental funds (Dana perimbangan) include a number of elements: Revenue sharing funds (Dana bagi hasil) – comprising of Tax revenue sharing (Dana bagi hasil perpajakan), and Natural resource revenue sharing (Dana bagi hasil sumber daya alam) – General allocation funds (Dana alokasi umum), Special allocation funds (Dana alokasi khusus), Special autonomy funds (Dana otonomi khusus).</p> <p><b><u>Peer Reviewer One Comment:</u></b></p> <p><b><u>Peer Reviewer Two Comment:</u></b></p> <p><b><u>Government Comment:</u></b> Government did not dispute researcher’s response.</p>	<p><b>a</b></p>
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37. Does the executive's budget or any supporting budget documentation present information for at least the budget year on transfers to public corporations?

- a. Yes, extensive information on transfers to public corporations is presented, including both a narrative discussion and quantitative estimates.
- b. Yes, information is presented, highlighting key transfers to public corporations, but some details are excluded.
- c. Yes, some information is presented, but it lacks important details.
- d. No, information on transfers to public corporations is not presented.
- e. Not applicable/other (please comment).

Citation:

See table III.21 page III-39 and table VI.6 page VI.12

Source: Budget Notes (Nota Keuangan) and RAPBN FY 2009

[http://www.anggaran.depkeu.go.id/Content/08-08-](http://www.anggaran.depkeu.go.id/Content/08-08-15,%20NKdanRAPBN2009.pdf)

[15,%20NKdanRAPBN2009.pdf](http://www.anggaran.depkeu.go.id/Content/08-08-15,%20NKdanRAPBN2009.pdf)

Comment:

Table III.21 shows the data for dividend to public corporations for BY 2005, 2006, 2007 and 2008. Table VI.6 shows transfers to public corporations.

a

**Researcher Response to this question was "a"**

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:** A more appropriate response to this question would be "c," because it only gives information on Public Corporation and refers to State Owned Enterprises (BUMN). In some instances, the Government of Indonesia also has equity in several companies, as consequence of the banking sector restructuring in Indonesia following the 1998 financial crises, while it lacks information on this issue.

**Government Comment:** Government did not dispute researcher's response.

**Researcher Response:** I chose to keep my answer "a."

**IBP Comment:** IBP editors chose answer "a" to maintain the consistency of the assumptions used in selecting answers across the countries.

<p>38. Does the executive's budget or any supporting budget documentation present information for at least the budget year on quasi-fiscal activities?</p> <ul style="list-style-type: none"> <li>a. Yes, extensive information on quasi-fiscal activities is presented, including both a narrative discussion and, where possible, quantitative estimates.</li> <li>b. Yes, information is presented, highlighting key quasi-fiscal activities, but some details are excluded.</li> <li>c. Yes, some information is presented, but it lacks important details.</li> <li>d. No, information on quasi-fiscal activities is not presented.</li> <li>e. Not applicable/other (please comment).</li> </ul> <p><u>Citation:</u></p> <p><u>Comment:</u></p> <p><b><u>Peer Reviewer One Comment:</u></b></p> <p><b><u>Peer Reviewer Two Comment:</u></b></p> <p><b><u>Government Comment:</u></b> Government did not dispute researcher's response.</p>	d
<p>39. Does the executive's budget or any supporting budget documentation present information on financial assets held by the government?</p> <ul style="list-style-type: none"> <li>a. Yes, extensive information on financial assets is presented, including a listing of the assets, a discussion of their purpose, and an estimate of their market value.</li> <li>b. Yes, information is presented, highlighting key information, but some details are excluded.</li> <li>c. Yes, some information is presented, but it lacks important details.</li> <li>d. No, information on financial assets is not presented.</li> <li>e. Not applicable/other (please comment).</li> </ul> <p><u>Citation:</u></p> <p><u>Comment:</u> There is no information about government financial assets available in the budget documentation. However, since 2004, the government has published its first government annual financial statement including information on financial assets.</p> <p><b><u>Peer Reviewer One Comment:</u></b></p> <p><b><u>Peer Reviewer Two Comment:</u></b></p> <p><b><u>Government Comment:</u></b> Government did not dispute researcher's response.</p>	d

<p>40. Does the executive's budget or any supporting budget documentation present information on non-financial assets held by the government?</p> <ul style="list-style-type: none"> <li>a. Yes, extensive information on non-financial assets is presented, including a listing of the assets, and (where possible) an estimate of their market value.</li> <li>b. Yes, information is presented, highlighting key information, but some details are excluded.</li> <li>c. Yes, some information is presented, but it lacks important details.</li> <li>d. No, information on non-financial assets is not presented.</li> <li>e. Not applicable/other (please comment).</li> </ul> <p><u>Citation:</u></p> <p><u>Comment:</u>  There is no information on state financial assets held by the government. There is some information provided on the sale of assets through the bank restructuring program, in relation to budget financing. However, only limited information is presented regarding flows - not stocks - of a narrow set of assets. However, the budget documentation does provide information about how the Ministry of Finance has been reorganized in order to, among other things, improve the management of state assets including inventory-making, evaluation, oversight, reporting and the production of government asset balance sheet. The Directorate General of State Asset Management (Dirjen Pembinaan Kekayaan Negara) is charged with responsibility for these activities.</p> <p><b><u>Peer Reviewer One Comment:</u></b></p> <p><b><u>Peer Reviewer Two Comment:</u></b></p> <p><b><u>Government Comment:</u></b> Under comment "Dirjen Pembinaan Kekayaan Negara," should be "Dirjen Kekayaan Negara."</p>	<p>d</p>
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41. Does the executive's budget or any supporting budget documentation present information for at least the budget year on expenditure arrears?
- Yes, extensive information on expenditure arrears is presented, including both a narrative discussion and quantitative estimates.
  - Yes, information is presented, highlighting key expenditure arrears, but some details are excluded.
  - Yes, some information is presented, but it lacks important details.
  - No, information on expenditure arrears is not presented.
  - Not applicable/other (please comment).

Citation:

See table VI.5 page VI-17; description in pages VI-16 and VI-17  
Source: Budget Notes (Nota Keuangan) and RAPBN FY 2009  
<http://www.anggaran.depkeu.go.id/Content/08-08-15,%20NKdanRAPBN2009.pdf>

Comment:

Arrears are divided into domestic arrears and international arrears.

d

**Researcher Response to this question was "a"**

**Peer Reviewer One Comment:** A more appropriate response to this question would be "d." Arrears and debt are not the same thing.

**Peer Reviewer Two Comment:**

**Government Comment:** Government did not dispute researcher's original answer "a," which the IBP modified for consistency purposes.

**Researcher Response:** My answer remains "a" because the extensive information on expenditure arrears is presented, including both a narrative discussion and quantitative estimates.

**IBP Comment:** IBP editors chose answer "d" to maintain the consistency of the assumptions used in selecting answers across the countries, in light of peer reviewer one's comment.



<p>42. Does the executive’s budget or any supporting budget documentation present information on contingent liabilities (such as government loan guarantees)?</p> <ul style="list-style-type: none"> <li>a. Yes, extensive information on contingent liabilities is presented, including both a narrative discussion and quantitative estimates.</li> <li>b. Yes, information is presented, highlighting key contingent liabilities, but some details are excluded.</li> <li>c. Yes, some information is presented, but it lacks important details.</li> <li>d. No, information on contingent liabilities is not presented.</li> <li>e. Not applicable/other (please comment).</li> </ul> <p><u>Citation:</u></p> <p><u>Comment:</u></p> <p><b><u>Peer Reviewer One Comment:</u></b></p> <p><b><u>Peer Reviewer Two Comment:</u></b></p> <p><b><u>Government Comment:</u></b> Government did not dispute researcher’s response.</p>	<p>d</p>
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43. Does the executive's budget or any supporting budget documentation present information on future liabilities, such as civil service pensions?
- Yes, extensive information on future liabilities is presented, including both a narrative discussion and quantitative estimates.
  - Yes, information is presented, highlighting key future liabilities, but some details are excluded.
  - Yes, some information is presented, but it lacks important details.
  - No, information on future liabilities is not presented.
  - Not applicable/other (please comment).

Citation:

See table VI.17 page VI-71

Source: Budget Notes (Nota Keuangan) and RAPBN FY 2009

<http://www.anggaran.depkeu.go.id/Content/08-08-15,%20NKdanRAPBN2009.pdf>

Comment:

There is some information about civil service pensions as future liabilities presented in the budget documentation.

**Researcher Response to this Question was "c"**

**Peer Reviewer One Comment:** Correct response. Citation: Chapter 6.3.6, including Grafik/Figure VI.17, page VI-72

**Peer Reviewer Two Comment:** A more appropriate response to this question would be "a." Table VI.17 describes estimation until 2012. It is also explained further the mechanism with which civil pension funds are being managed, namely "fully funded" mechanism.

**Government Comment:** Government did not dispute researcher's response.

**Researcher Response:** I agree with Peer Reviewer Two, the answer should be "a."

**IBP Comment:** IBP editors chose answer "c" to maintain the consistency of the assumptions used in selecting answers across the countries. The government has not questioned the original answer given by the researcher "c." In addition, Peer Reviewer One supports the same answer choice.

C

<p>44. Does the executive's budget or any supporting budget documentation provide details on the sources of donor assistance, both financial and in-kind?</p> <ul style="list-style-type: none"> <li>a. All sources of donor assistance are identified individually.</li> <li>b. At least two-thirds of, but not all, sources of donor assistance, are identified individually.</li> <li>c. Less than two-thirds of sources of donor assistance are identified individually.</li> <li>d. No sources of donor assistance are identified individually.</li> <li>e. Not applicable/other (please comment).</li> </ul> <p><u>Citation:</u> See narrative of donor assistance for FY 2009 page VI-36. Source: Budget Notes (Nota Keuangan) and RAPBN FY 2009 <a href="http://www.anggaran.depkeu.go.id/Content/08-08-15,%20NKdanRAPBN2009.pdf">http://www.anggaran.depkeu.go.id/Content/08-08-15,%20NKdanRAPBN2009.pdf</a></p> <p><u>Comment:</u> Borrowing program in FY 2009 is still from World Bank, ADB, JICA, AFD (French), corresponding to an amount of Rp. 24.9 trillion (0.5% to GDP).</p> <p><b><u>Peer Reviewer One Comment:</u></b></p> <p><b><u>Peer Reviewer Two Comment:</u></b> I agree. Indonesia receives funds from other donors, for instance USAID or Scandinavian Country development agency (i.e. Finland, Norway), Australian development agency, which are not mentioned.</p> <p><b><u>Government Comment:</u></b> Government did not dispute researcher's response.</p>	C
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45. Does the executive's budget or any supporting budget documentation present information for at least the budget year on tax expenditures?

- a. Yes, extensive information on tax expenditures is presented, including both a narrative discussion and quantitative estimates.
- b. Yes, information is presented, highlighting key tax expenditures, but some details are excluded.
- c. Yes, some information is presented, but it lacks important details.
- d. No, information on tax expenditures is not presented.
- e. Not applicable/other (please comment).

Citation:

See page III-2 about insentif pajak (tax expenditure) as effort to increase investment and stability for food price in domestic  
Source: Budget Notes (Nota Keuangan) and RAPBN FY 2009  
<http://www.anggaran.depkeu.go.id/Content/08-08-15,%20NKdanRAPBN2009.pdf>

Comment:

According to the tax law, government cut 5% for income tax to every company that qualified under particular requirement example: a company that goes public and sells 40% of its share to the public. According to Direktorat Jenderal Pajak (Tax Directorate General) government stimulus for tax expenditures amounts to 6,5 trillion rupiah, but was only used for 5.5 billion rupiah.

Source:

[http://www.pajak.go.id/index.php?option=com\\_content&view=article&id=10440:realisasi-insentif-pph-21-rp-55-miliar&catid=87:Berita%20Perpajakan&Itemid=123](http://www.pajak.go.id/index.php?option=com_content&view=article&id=10440:realisasi-insentif-pph-21-rp-55-miliar&catid=87:Berita%20Perpajakan&Itemid=123)

**Researcher Response to this question was "c"**

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**

**Government Comment:** The answer should be "a." The government tax expenditure at FY 2008 amounted Rp. 25 trillion, and in the RAPBN 2009 estimated amounted Rp. 26 trillion.

Citation: see page III-2, 8, IV-27 till 28, 115-116, table IV-8 on the budget document.

**Researcher Response:** I agree with the comment from MOF, the explanation is correct, and the answer should be "a."

**IBP Comment:** IBP editors chose answer "c" to maintain the consistency of the assumptions used in selecting answers across the countries.

C

46. Does the executive's budget or any supporting budget documentation identify all earmarked revenues?

- a. All earmarked revenues are identified individually.
- b. At least two-thirds of, but not all, earmarked revenues are identified individually.
- c. Less than two-thirds of earmarked revenues are identified individually.
- d. No earmarked revenues are identified individually.
- e. Not applicable/other (please comment).

Citation:

On page V-69, pages VI-6 till VI-16 there is a detailed explanation about RDI, RDA and SOEs. But there is no earmarked fund.

Source: NK and RAPBN 2009.

<http://www.anggaran.depkeu.go.id/Content/08-08-15,%20NKdanRAPBN2009.pdf>

Comment:

There is no earmarking of revenue in the budget proposal, even for the reforestation fund. But there is a debt swap for tropical forest conservation act with the Government of the US, the amount of which is USD 19,6 million.

In budget years 2007 and 2008, PDN Netto presented the reduction between domestic revenue (totaling tax income plus non tax income) and production sharing revenue with local government (production sharing funds and earmarked expenditures plus in-out budget [balance amount for revenue and expenditure on journal note]). And then budget sharing, for state and local budget, PDN Netto in the executive's proposal 2009 calculated the number of fuel and fertilizer subsidy as deduction factor.

The debt cost will be paid in cash for public interest and loan for certain activities of ministry/unit/department. Project debt, basically, is earmarked to be funding specific sources for the expenditure, so the earmarked funds cannot be used to finance the general financing from the budget.

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**

**Government Comment:** Government did not dispute researcher's response.

d

47. What percentage of expenditure in the budget year is dedicated to spending on secret items relating to, for instance, national security and military intelligence?

- a. One percent or less of expenditure is dedicated to secret items.
- b. Three percent or less, but more than one percent, of expenditure is dedicated to secret items.
- c. Eight percent or less, but more than three percent, of expenditure is dedicated to secret items.
- d. More than eight percent of expenditure is dedicated to secret items, or the percentage is not available to the public.
- e. Not applicable/other (please comment).

Citation:

See pages IV-38 till IV 42 about the description for Ministry of Defense Budget. And pages IV-93 till IV-97 about the description of *departemen pertahanan* (ministry of defense) budget expenditures

Source: Budget Notes (Nota Keuangan) and RAPBN FY 2009

[http://www.anggaran.depkeu.go.id/Content/08-08-](http://www.anggaran.depkeu.go.id/Content/08-08-15,%20NKdanRAPBN2009.pdf)

[15,%20NKdanRAPBN2009.pdf](http://www.anggaran.depkeu.go.id/Content/08-08-15,%20NKdanRAPBN2009.pdf)

Comment:

The government does not present information on expenditure dedicated to secret programs. Using a functional expenditure classification, IDR 35,173bil is used for secret activities. This represents 4.065% of government expenditures (IDR 867.2 bil).

Department of Defense IDR 33.67 billion  
State Intelligence Agency IDR 0.982 billion  
State Code Agency IDR 0.497 billion  
National Security Board IDR 0.025 billion

Source: Budget Notes (Nota Keuangan) and RAPBN FY 2009

[http://www.anggaran.depkeu.go.id/Content/08-08-](http://www.anggaran.depkeu.go.id/Content/08-08-15,%20NKdanRAPBN2009.pdf)

[15,%20NKdanRAPBN2009.pdf](http://www.anggaran.depkeu.go.id/Content/08-08-15,%20NKdanRAPBN2009.pdf)

**Researcher Response to this question was "c"**

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**

**Government Comment:** I agree with answer "c" but the comment should be added with: fund allocation for the classified purpose cannot be exposed to public, therefore the allocation amount cannot be defined.

C

<b>The Budget Narrative &amp; Performance Monitoring</b>	
<p>48. Does the executive's budget or any supporting budget documentation explain how the proposed budget is linked to government's stated policy goals, by administrative unit (or functional category), for the budget year?</p> <ol style="list-style-type: none"> <li>Yes, extensive information on the link between the budget and the government's stated policy goals, by administrative unit (or functional category) is presented, including both a narrative discussion and quantitative estimates.</li> <li>Yes, information is presented, highlighting the link between major policy goals and the budget, but some details are excluded.</li> <li>Yes, some information is presented, but it lacks important details.</li> <li>No, information on the link between the budget and the government's stated policy goals is not presented.</li> <li>Not applicable/other (please comment).</li> </ol> <p><u>Citation:</u> See FY 2009 Government Work Plan (Rencana kerja Pemerintah) <a href="http://www.bappenas.go.id/node/42/1699/peraturan-presiden-no-38-tahun-2008-tentang-rencana-kerja-pemerintah-tahun-2009/">http://www.bappenas.go.id/node/42/1699/peraturan-presiden-no-38-tahun-2008-tentang-rencana-kerja-pemerintah-tahun-2009/</a></p> <p><u>Comment:</u> Although large amounts of information on financial and non-financial details are presented to the legislature on ministry/institution budgets, this is not available to the public. Information is thus only available from the pre-budget statement. While the RKP document highlights the linkages to the government's medium term plan (RPJM) and includes information on program objectives, performance indicators, intended beneficiaries, implementing agencies and indicative budget ceilings, it lacks important details.</p> <p><b><u>Researcher Response to this Question was "d"</u></b></p> <p><b><u>Peer Reviewer One Comment:</u></b></p> <p><b><u>Peer Reviewer Two Comment:</u></b></p> <p><b><u>Government Comment:</u></b> The answer should be "b." Although large amounts of information on financial and non-financial details are presented on the legislature on ministry/institution budgets, this is not available to the public. Citation: page IV-84</p> <p>Source: Budget Notes (Nota Keuangan) and RAPBN FY 2009 <a href="http://www.anggaran.depkeu.go.id/Content/08-08-15,%20NKdanRAPBN2009.pd">http://www.anggaran.depkeu.go.id/Content/08-08-15,%20NKdanRAPBN2009.pd</a></p> <p><b><u>IBP Comment:</u></b> IBP editors chose answer "c" to maintain consistency with the guidance provided to researchers for correctly completing the questionnaire in the <i>Guide to the Open Budget Questionnaire</i>. Some information is presented in the Executive's Budget Budget Proposal (see Government citation), not only in the Pre-Budget Statement.</p>	C

49. Does the executive's budget or any supporting budget documentation explain how the proposed budget is linked to government's stated policy goals for a multi-year period (for at least two years beyond the budget year)?
- Yes, extensive information on the link between the budget and the government's stated policy goals over a multi-year period is presented, including both a narrative discussion and quantitative estimates.
  - Yes, information is presented, highlighting the major policy goals, but some details are excluded.
  - Yes, some information is presented, but it lacks important details.
  - No, information on the link between the budget and the government's stated policy goals over a multi-year period is not presented.
  - Not applicable/other (please comment).

Citation:

Comment:

**Researcher Response to this Question was "d"**

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:** A more appropriate response to this question would be "a." The budget reflects the government policy goals to reach the economic growth. While intended as a "push" for the "engine" of economic growth, p. II.70 until p. II.76 is the narrative part linking the current BY to the estimate macroeconomic assumption until 2012. It is also completed with figure of estimated economic growth at II.10.

**Government Comment:** The answer should be "c." There are some supporting data of budget planning that provides relevant information on government policy for multi-year activities.

Citation: II-71

Source: Budget Notes (Nota Keuangan) and RAPBN FY 2009

<http://www.anggaran.depkeu.go.id/Content/08-08-15,%20NKdanRAPBN2009.pdf>

**Researcher Response:** I chose my answer "a" because I agree with the comment from Peer Reviewer Two.

**IBP Comment:** IBP editors chose answer "c" to maintain consistency with the guidance provided to researchers for correctly completing the questionnaire in the *Guide to the Open Budget Questionnaire*. P.II-70 to II-76 shows multi-year period of at least 2 years. But the document does not provide detail narratives of policy goals broken down by national strategy or function. Given the government's comment, important details are lacking, and a "c" answer has been selected.

C



50. Does the executive's budget or any supporting budget documentation present non-financial data, such as the number of beneficiaries, for expenditure programs?

- a. Non-financial data are presented for all programs.
- b. Non-financial data are presented for programs representing at least two-thirds of, but not all, expenditures.
- c. Non-financial data are presented for programs representing less than two-thirds of expenditure.
- d. No non-financial data are presented.
- e. Not applicable/other (please comment).

Citation:

Comment:

**Researcher Response to this Question was "d"**

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**

**Government Comment:** See pages IV-11 till 15, Box IV-2, 28-50, the answer should be "b." Source: Budget Notes (Nota Keuangan) and RAPBN FY 2009 <http://www.anggaran.depkeu.go.id/Content/08-08-15,%20NKdanRAPBN2009.pdf>

**Researcher Response:** I agree with the Government comment, the answer should be changed to "b."

**IBP Comment:** IBP editors chose answer "d" to maintain consistency with the guidance provided to researchers for correctly completing the questionnaire in the *Guide to the Open Budget Questionnaire*.

All Government's citations refer to a discussion of developments in previous budget years and not the budgeted year. Pages IV-11 through IV-15 concern the development of the budget between 2005-2008, according to type of expenditure. Pages IV-28 through IV-50 concern the development of the budget between 2005-2008, from an organizational perspective. Similarly, Box IV-2 discusses who receives/enjoys electricity subsidies from a historic perspective, i.e. the experience of who has received it in the past. It is not about who will receive subsidies in the budgeted fiscal year.

d

<p>51. Are the non-financial data presented useful for assessing how an expenditure program is performing?</p> <ul style="list-style-type: none"> <li>a. The non-financial data are very useful for assessing program performance.</li> <li>b. The non-financial data are mostly useful for assessing program performance.</li> <li>c. The non-financial data are somewhat useful for assessing program performance.</li> <li>d. No non-financial data are provided or they are not useful for assessing program performance.</li> <li>e. Not applicable/other (please comment).</li> </ul> <p><u>Citation:</u></p> <p><u>Comment:</u></p> <p><b><u>Researcher Response to this Question was "d"</u></b></p> <p><b><u>Peer Reviewer One Comment:</u></b></p> <p><b><u>Peer Reviewer Two Comment:</u></b></p> <p><b><u>Government Comment:</u></b> see page IV-28 till 50, the answer should be "a."  Source: Budget Notes (Nota Keuangan) and RAPBN FY 2009  <a href="http://www.anggaran.depkeu.go.id/Content/08-08-15,%20NKdanRAPBN2009.pdf">http://www.anggaran.depkeu.go.id/Content/08-08-15,%20NKdanRAPBN2009.pdf</a></p> <p><b><u>Researcher Response:</u></b> I agree with the Government comment, the answer should be changed to "a."</p> <p><b><u>IBP Comment:</u></b> IBP editors chose answer "d" to maintain consistency with the assumptions used to select answers across countries, and in light of the peer reviewers' assessment "d." Some information is presented, but it is not very useful for assessing program performance.</p>	<p>d</p>
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<p>52. Does the executive's budget or any supporting budget documentation contain performance indicators for expenditure programs?</p> <ol style="list-style-type: none"> <li>Performance indicators are presented for all programs.</li> <li>Performance indicators are presented for programs representing at least two-thirds of, but not all, expenditures.</li> <li>Performance indicators are presented for programs representing less than two-thirds of expenditures.</li> <li>No performance indicators are presented.</li> <li>Not applicable/other (please comment).</li> </ol> <p><u>Citation:</u></p> <p><u>Comment:</u></p> <p><b><u>Researcher Response to this Question was "d"</u></b></p> <p><b><u>Peer Reviewer One Comment:</u></b></p> <p><b><u>Peer Reviewer Two Comment:</u></b></p> <p><b><u>Government Comment:</u></b> See pages IV-59 till 62, the answer should be "b"  Source: Budget Notes (Nota Keuangan) and RAPBN FY 2009  <a href="http://www.anggaran.depkeu.go.id/Content/08-08-15,%20NKdanRAPBN2009.pdf">http://www.anggaran.depkeu.go.id/Content/08-08-15,%20NKdanRAPBN2009.pdf</a></p> <p><b><u>Researcher Response:</u></b> I agree with the MOF comment, the answer should be changed to "b."</p> <p><b><u>IBP Comment:</u></b> IBP editors chose answer "d" to maintain consistency of assumptions in selecting answers across countries. The information mentioned by the government is about objectives, and the progress towards the achievement of those objectives; but there is no mention of performance indicators at program level. Moreover, both Peer Reviewers supported answer "d."</p>	<p>d</p>
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<p>53. Are the performance indicators sufficiently well designed, such that one can assess whether there has been progress toward meeting policy goals?</p> <ul style="list-style-type: none"> <li>a. All performance indicators are well designed.</li> <li>b. Most performance indicators are well designed.</li> <li>c. Some performance indicators are well designed, but most are not.</li> <li>d. No programs have performance indicators, or they are not well designed.</li> <li>e. Not applicable/other (please comment).</li> </ul> <p><u>Citation:</u></p> <p><u>Comment:</u></p> <p><b><u>Researcher Response to this Question was "d"</u></b></p> <p><b><u>Peer Reviewer One Comment:</u></b></p> <p><b><u>Peer Reviewer Two Comment:</u></b></p> <p><b><u>Government Comment:</u></b> See pages IV-64 till 72, the answer should be "a."  Source: Budget Notes (Nota Keuangan) and RAPBN FY 200  <a href="http://www.anggaran.depkeu.go.id/Content/08-08-15,%20NKdanRAPBN2009.pdf">http://www.anggaran.depkeu.go.id/Content/08-08-15,%20NKdanRAPBN2009.pdf</a></p> <p><b><u>Researcher Response:</u></b> I agree with the Government comment, the answer should be changed to "a."</p> <p><b><u>IBP Comment:</u></b> IBP editors chose answer "d" in light of peer reviewers' agreement with the initial answer "d," and after having assessed the document cited by the Government. The section cited does mention objectives and targets, but there is no mention of performance indicators, i.e. measures to check whether those objectives will be met/have been met. Answer "d" was chose to maintain consistency of assumptions in selecting answers across countries.</p>	<p>d</p>
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54. Are performance indicators used in conjunction with performance targets presented in the executive's budget or any supporting budget documentation?

- a. All performance indicators are used in conjunction with performance targets.
- b. Most performance indicators are used in conjunction with performance targets.
- c. Some performance indicators are used in conjunction with performance targets, but most are not.
- d. No performance indicators are used in conjunction with performance targets.
- e. Not applicable/other (please comment).

Citation:

Comment:

**Researcher Response to this Question was "d"**

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**

**Government Comment:** See page IV-64 till 72, the answer should be "a."

Source: Budget Notes (Nota Keuangan) and RAPBN FY 2009

<http://www.anggaran.depkeu.go.id/Content/08-08-15,%20NKdanRAPBN2009.pdf>

**Researcher Response:** I agree with the Government comment, the answer should be changed to "a."

**IBP Comment:** See comment in question 53.

d

<p>55. Does the executive’s budget or any supporting budget documentation present information on policies (both proposals and existing commitments) in at least the budget year that are intended to benefit directly the country’s most impoverished populations?</p> <p>a. Yes, extensive information on policies intended to alleviate poverty is presented, including both a narrative discussion and quantitative estimates.</p> <p>b. Yes, information is presented, highlighting the impact of key policies intended to alleviate poverty, but some details are excluded.</p> <p>c. Yes, some information is presented, but it lacks important details.</p> <p>d. No, information on policies intended to alleviate poverty is not presented.</p> <p>e. Not applicable/other (please comment).</p> <p><u>Citation:</u> See page IV-118 (penanggulangan kemiskinan) about poverty reduction, page IV-119 (program PNPM--Program Nasional Pemberdayaan Masyarakat) about National Program for Public Empowerment Source: Budget Notes (Nota Keuangan) and RAPBN FY 2009 <a href="http://www.anggaran.depkeu.go.id/Content/08-08-15,%20NKdanRAPBN2009.pdf">http://www.anggaran.depkeu.go.id/Content/08-08-15,%20NKdanRAPBN2009.pdf</a></p> <p><u>Comment:</u> The budget for National Program for Public Empowerment for District the budget is 1,7 trillion rupiah (for 1.072 districts) and 7 trillion rupiah for 2.886 villages.</p> <p><b><u>Peer Reviewer One Comment:</u></b></p> <p><b><u>Peer Reviewer Two Comment:</u></b></p> <p><b><u>Government Comment:</u></b> Government did not dispute researcher’s response.</p>	<p>C</p>
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<b>Additional Key Information for Budget Analysis &amp; Monitoring</b>	
<p><i>Please note that the questions in this section ask about information that is generally available to the public. The information need not be included in the executive's budget proposal or supporting documents, but may be found in other documents issued by the executive.</i></p>	
<p>56. Does the executive make available to the public a description of the tax rate or fee schedule for all revenue sources, including commercial projects involving the private sector?</p> <ol style="list-style-type: none"> <li>Yes, extensive information on tax rates, fees, royalties and other revenues sources is presented, including both a narrative discussion and quantitative estimates.</li> <li>Yes, information is presented, highlighting the rates and fees for major revenue sources, but some details are excluded.</li> <li>Yes, some information is presented, but it lacks important details.</li> <li>No, information is not presented.</li> <li>Not applicable/other (please comment).</li> </ol> <p><u>Citation:</u> See pages VI-50 till VI-52 about income tax Source: Budget Note and APBN FY 2009 <a href="http://www.anggaran.depkeu.go.id/Content/09-01-22,%20NK_APBN2009complete_rev1.pdf">http://www.anggaran.depkeu.go.id/Content/09-01-22,%20NK_APBN2009complete_rev1.pdf</a></p> <p><u>Comment:</u></p> <p><b><u>Researcher Response to this Question was "a"</u></b></p> <p><b><u>Peer Reviewer One Comment:</u></b> A more appropriate response to this question would be "b." Box III.1 defines non-oil and gas income tax, and Box III.2 illustrates the main changes in income tax, for example. The current citation refers to government bond obligations.</p> <p><b><u>Peer Reviewer Two Comment:</u></b> While p.VI.50 till p. VI.52 actually provide explanations about taxes, it is more to the taxes for securities asset. The correct citation on income tax should be p. III.4 until III.24, completed with narrative discussion and quantitative estimates. As several discussions also depict industry as the source of income, it actually implies private sector as the source of tax income through VAT or GST.</p> <p><b><u>Government Comment:</u></b> Government did not dispute researcher's original answer "a," which the IBP modified for consistency purposes.</p> <p><b><u>Researcher Response:</u></b> I agree with Peer Reviewer One comment, the answer should be "b."</p> <p><b><u>IBP Comment:</u></b> IBP editors chose answer "b" to maintain consistency with the guidance provided to researchers for correctly completing the questionnaire in the <i>Guide to the Open Budget Questionnaire</i>.</p>	<p>b</p>

57. Does the executive make available to the public an analysis of the distribution of the tax burden?
- Yes, a detailed analysis of the distribution of the tax burden is presented, including both a narrative discussion and quantitative estimates.
  - Yes, an analysis is presented, highlighting key aspects of the distribution, but some details are excluded.
  - Yes, some analysis is presented, but it lacks important details.
  - No analysis on the distribution of the tax burden is presented.
  - Not applicable/other (please comment).

Citation:

See pages VI-50 till VI-52 about income tax  
 Source: Budget Note and APBN FY 2009  
[http://www.anggaran.depkeu.go.id/Content/09-01-22,%20NK\\_APBN2009complete\\_rev1.pdf](http://www.anggaran.depkeu.go.id/Content/09-01-22,%20NK_APBN2009complete_rev1.pdf)

Comment:

The tax burden refers to Law No. 17 year 1983 junto Law No. 38 Year 2008 about income tax. available on  
<http://www.legalitas.org/database/puu/2008/uu36-2008.pdf>

**Researcher Response to this Question was "c"**

**Peer Reviewer One Comment:** A more appropriate response to this question would be "d." The current URL link refers to the approved budget and not the executive's proposal. Pages VI-50 to VI-52 refer to Boxes VI.1 and VI.2 about the "Various State Securities as Sources of Financing at Present" (Berbagai Instrumen Surat Berharga Negara Sebagai Sumber Pembiayaan Saat Ini) and "taxation of state securities" (Perpajakan Surat Berharga Negara).

**Peer Reviewer Two Comment:** While p.VI.50 till p. VI.52 actually provide an explanation about taxes, it is more to the taxes for securities asset. The correct citation on income tax should be p. III.4 until III.24. It is complete with narrative discussion and quantitative estimates. Several discussions also depict industry as the source of income, and it actually implies private sector as the source of tax income through VAT or GST.

**Government Comment:** Government did not dispute researcher's original answer "c," which the IBP modified for consistency purposes.

**Researcher Response:** I agree with Peer Reviewer One comment, and the answer should be changed to "d."

**IBP Comment:** IBP editors chose answer "d" to maintain consistency with the guidance provided to researchers for correctly completing the questionnaire in the *Guide to the Open Budget Questionnaire*.

d



58. Does the executive make available to the public an explanation of the conditions associated with assistance from international financial institutions (IFI)?

- a. Yes, extensive information on conditions associated with IFI assistance is presented, including a narrative discussion and any quantitative targets related to both macro-economic conditionality and project-specific conditionality.
- b. Yes, information is presented, but some details are excluded.
- c. Yes, some information is presented, but it lacks important details.
- d. No, information on conditions associated with IFI assistance is not presented.
- e. Not applicable/other (please comment).

Citation:

See table VI.9 (p. VI-31), for a description of IFI support for FY 2009 please see page VI-15 till VI-16, Please see page VI-75 dan VI-76 tabel VI-19

Source: Budget Notes (Nota Keuangan) and APBN FY 2009  
[http://www.anggaran.depkeu.go.id/Content/09-01-22,%20NK\\_APBN2009complete\\_rev1.pdf](http://www.anggaran.depkeu.go.id/Content/09-01-22,%20NK_APBN2009complete_rev1.pdf)

Comment:

Since 2008, Indonesia did not get the concessional debt from World Bank, ADB and IDB, because of Indonesia's categorization as low-middle income country. For 2009, estimated amount of the budget provide the government to pay contribution and capital to the international organization (OI) and International Finance Institutions for an amount of Rp. 582,4 billion rupiah.

d

**Researcher Response to this Question was "c"**

**Peer Reviewer One Comment:** A more appropriate response to this question would be "d." The current URL link refers to the approved budget and not the executive's proposal. Table VI.9 provides information on the "Planned and Realized Programmatic Loans, 2004-2007." It refers only to programmatic loans and states that the disbursement of assistance is based on the fulfillment of their respective policy matrices, without stating anything about even the broad policy matrices. Moreover, it does not differentiate between the different policy matrices associated with the different programmatic loans (e.g. World Bank Development Policy Loan I (2005), Development Policy Loan II (2006), Development Policy Loan III (2007)). It does not refer to all types of IFI assistance, nor to all their types of assistance. Table VI-19 presents "Estimated contributions through trust funds and co-financing by IFI, but does not say anything about the conditions."

**Peer Reviewer Two Comment:**

**Government Comment:** Government did not dispute researcher's original answer "c," which the IBP modified for consistency purposes.

**Researcher Response:** I agree with Peer Reviewer One comment, and the answer should be changed to "d."

<p><b><u>IBP Comment:</u></b> IBP editors chose answer “d” to maintain consistency with the guidance provided to researchers for correctly completing the questionnaire in the <i>Guide to the Open Budget Questionnaire</i>.</p>	
<p>59. Does the executive make available to the public an explanation of the conditions associated with assistance from donor countries?</p> <ul style="list-style-type: none"> <li>a. Yes, extensive information on conditions associated with donor country assistance is presented, including a narrative discussion and any quantitative targets related to both macro-economic conditionality and project-specific conditionality.</li> <li>b. Yes, information is presented, but some details are excluded.</li> <li>c. Yes, some information is presented, but it lacks important details.</li> <li>d. No, information on conditions associated with donor country assistance is not presented.</li> <li>e. Not applicable/other (please comment).</li> </ul> <p><u>Citation:</u></p> <p><u>Comment:</u></p> <p><b><u>Peer Reviewer One Comment:</u></b></p> <p><b><u>Peer Reviewer Two Comment:</u></b></p> <p><b><u>Government Comment:</u></b> Government did not dispute researcher’s response.</p>	<p>d</p>

<p>60. Does the executive make available to the public a summary that describes the budget and its proposals?</p> <ul style="list-style-type: none"> <li>a. Yes, it provides a summary that is very informative.</li> <li>b. Yes, it provides a summary that is somewhat informative.</li> <li>c. Yes, but the summary is not very informative.</li> <li>d. No, it does not provide a summary.</li> <li>e. Not applicable/other (please comment).</li> </ul> <p><u>Citation:</u></p> <p><u>Comment:</u> The government provides an executive summary of the financial data included within the budget. The summary does not provide information on programs (both existing and new proposals) and possible indicators of their successful implementation.</p> <p><b><u>Researcher Response to this question was "c"</u></b></p> <p><b><u>Peer Reviewer One Comment:</u></b></p> <p><b><u>Peer Reviewer Two Comment:</u></b> I agree, The summary merely consists of several tables taken from the budget, but no narrative section summarizes in brief an explanation behind the number. We also could not find any indicators that measure progress or success of the implementation.</p> <p><b><u>Government Comment:</u></b> The answer is "a." Government submits summary of APBN and explanation on their programs.</p> <p><b><u>Researcher Response:</u></b> in agreement with Peer Reviewer Two, I choose to keep my answer "c."</p> <p><b><u>IBP Comment:</u></b> IBP editors chose answer "c" to maintain the consistency of the assumptions used in selecting answers across the countries.</p>	<p>C</p>
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<p>61. Does the executive publish a "citizens budget" or some non-technical presentation intended for a wide audience that describes the budget and its proposals?</p> <ul style="list-style-type: none"> <li>a. Yes, it publishes a citizens budget that is very informative.</li> <li>b. Yes, it publishes a citizens budget that is somewhat informative.</li> <li>c. Yes, but the citizens budget is not very informative.</li> <li>d. No, it does not publish a citizens budget.</li> <li>e. Not applicable/other (please comment).</li> </ul> <p><u>Citation:</u></p> <p><u>Comment:</u></p> <p><b><u>Researcher Response to this question was "d"</u></b></p> <p><b><u>Peer Reviewer One Comment:</u></b></p> <p><b><u>Peer Reviewer Two Comment:</u></b></p> <p><b><u>Government Comment:</u></b> The answer should be "a." Explanation summary of Budget, presented by government to public in press release, is an informative citizen budget.</p> <p><b><u>Researcher Response:</u></b> I still choose answer "d," because a citizens budget is not produced.</p> <p><b><u>IBP Comment:</u></b> IBP editors chose answer "d" to maintain consistency with the guidance provided to researchers for correctly completing the questionnaire in the <i>Guide to the Open Budget Questionnaire</i>. Please refer to the <i>Guide</i> (page 14) for the distinction between a "budget summary" and a "citizens budget."</p>	<p>d</p>
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<p>62. Does the executive make available to the public non-technical definitions of terms used in the budget and other budget-related documents (for instance, in a glossary)?</p> <ul style="list-style-type: none"> <li>a. Yes, thorough definitions of budget terms are provided.</li> <li>b. Yes, definitions are provided, but some details are excluded.</li> <li>c. Yes, some definitions are provided, but it lacks important details.</li> <li>d. No, definitions are not provided.</li> <li>e. Not applicable/other (please comment).</li> </ul> <p><u>Citation:</u></p> <p><u>Comment:</u>  Definitions are made available to the public through the Budget Act (for BY2007 see Law 18/2006). A number of terms are omitted – for example, quasi-fiscal activities and pension liabilities. A glossary is not, however, included within the budget documents made available to the public.</p> <p><b><u>Peer Reviewer One Comment:</u></b></p> <p><b><u>Peer Reviewer Two Comment:</u></b></p> <p><b><u>Government Comment:</u></b> Government did not dispute researcher’s response.</p>	<p>b</p>
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63. Do citizens have the right *in law* to access government information, including budget information?
- Yes, the right has been codified into law, and citizens are generally able in practice to obtain government information, including budget information.
  - Yes, the right has been codified into law, but it is sometimes not possible for citizens in practice to obtain government information, including budget information.
  - Yes, the right has been codified into law, but it is frequently or always impossible in practice to obtain access to government information, including budget information.
  - No, the right to access government information has not been codified into law, or this right does not include access to budget information.
  - Not applicable/other (please comment).

Citation:

Comment:

A freedom of information act was enacted by the national legislature in April 2008. Government institutions are consequently required to respond to public information requests within 10 working days. However, the implementation should only be starting by 2010 at all level of governmental institutions.

C

**Researcher Response to this question was "c"**

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**

**Government Comment:** Every law made by the government, including law on APBN, is informed to public, in which one of its articles state that: "To ensure that everyone is informed, it is ordered to seek legislation of this law within Gazette of Republic of Indonesia." All laws are accessible at [www.indonesia.go.id](http://www.indonesia.go.id). Financial memorandum is government explanation on law on APBN (state budget). This financial memorandum is accessible in [www.anggaran.depkeu.go.id](http://www.anggaran.depkeu.go.id).

**Researcher Response:** I understood the Government comment, but I choose to keep my original answer "c."

**IBP Comment:** IBP editors chose answer "c" to maintain consistency with the guidance provided to researchers for correctly completing the questionnaire in the *Guide to the Open Budget Questionnaire*.

<p>64. Are citizens able in practice to obtain financial information on expenditures for individual programs in a format that is more highly disaggregated than that which appears in the executive’s budget proposal if they request it (for example, from a ministry or agency)?</p> <ul style="list-style-type: none"> <li>a. In practice, highly disaggregated information is available to the public for all programs except those considered related to national security or military intelligence.</li> <li>b. In practice, highly disaggregated information is available to the public for programs representing at least two-thirds of, but not all, expenditures.</li> <li>c. In practice, highly disaggregated information is available to the public for programs representing less than two-thirds of expenditures.</li> <li>d. In practice, no highly disaggregated expenditure information is available.</li> <li>e. Not applicable/other (please comment).</li> </ul> <p><u>Citation:</u></p> <p><u>Comment:</u> In personal experience to obtain the program from department of health or department of education, there are some obstacles to obtain the data, especially the financial data of the programs.</p> <p><b><u>Peer Reviewer One Comment:</u></b></p> <p><b><u>Peer Reviewer Two Comment:</u></b></p> <p><b><u>Government Comment:</u></b> Government did not dispute researcher’s response.</p>	<p>C</p>
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<p>65. Are citizens able in practice to obtain non-financial information related to expenditures (for example, number of beneficiaries, number of persons employed by the program, etc.) for individual programs in a format that is more highly disaggregated than that which appears in the executive’s budget proposal if they request it from a ministry or agency?</p> <ul style="list-style-type: none"> <li>a. In practice, highly disaggregated non-financial information is available to the public for all programs except those considered related to national security or military intelligence.</li> <li>b. In practice, highly disaggregated non-financial information is available to the public for programs representing at least two-thirds of, but not all, expenditures.</li> <li>c. In practice, highly disaggregated non-financial information is available to the public for programs representing less than two-thirds of expenditures.</li> <li>d. In practice, no highly disaggregated non-financial expenditure information is available.</li> <li>e. Not applicable/other (please comment).</li> </ul> <p><u>Citation:</u></p> <p><u>Comment:</u> By personal experience, while obtaining the program details from the department of health or the department of education, there are some obstacles, especially in regards to the financial data of the programs.</p> <p><b><u>Peer Reviewer One Comment:</u></b></p> <p><b><u>Peer Reviewer Two Comment:</u></b></p> <p><b><u>Government Comment:</u></b> Government did not dispute researcher’s response.</p>	<p>C</p>
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## **Section Three: The Budget Process**

<b>The Budget Process</b>	
<b>Executive's Formulation of the Budget</b>	
<p>66. How far in advance of the release of the budget is the day of its release known?</p> <ol style="list-style-type: none"> <li>The release date is set in permanent law.</li> <li>The executive announces the release date at least two months in advance.</li> <li>The executive announces the release date less than two months but more than two weeks in advance.</li> <li>The executive announces the release date two weeks or less before the release, or makes no announcement.</li> <li>Not applicable/other (please comment).</li> </ol> <p><u>Citation:</u></p> <p><u>Comment:</u> The Law Number 17/2003, article 15 (1), states: "The Central Government proposed the Law draft (Rancangan Undang-undang) about APBN, and its supplement documents to the parliaments by August of year prior to the budget year" So, the President issues the budget documents to parliament by the 15 or 16 of August prior to the budget year.</p> <p><b><u>Peer Reviewer One Comment:</u></b></p> <p><b><u>Peer Reviewer Two Comment:</u></b> I agree, see <a href="http://www.bpk.go.id/web/files/2009/01/uu2003_17.pdf">http://www.bpk.go.id/web/files/2009/01/uu2003_17.pdf</a></p> <p><b><u>Government Comment:</u></b> Government did not dispute researcher's response.</p>	a
<p>67. Does the executive release to the public its timetable for preparation of the executive's budget proposal (that is, a document setting deadlines for submissions from other government entities, such as line ministries or subnational government, to the ministry of finance or what ever central government agency is in charge of coordinating the budget's formulation)?</p> <ol style="list-style-type: none"> <li>Yes, a detailed timetable is released to the public.</li> <li>Yes, a timetable is released, but some details are excluded.</li> <li>Yes, a timetable is released, but it lacks important details.</li> <li>No, a timetable is not issued to the public.</li> <li>Not applicable/other (please comment).</li> </ol> <p><u>Citation:</u> See Government Regulations (PP) Number 20 and Number 21 on the budget process.</p> <p><u>Comment:</u> No timetable is released to the public by the executive. However, the legal and regulatory framework surrounding the budget process provides information on a number of dates related to the budget preparation. This is found in Law 17/2003 and Government Regulations 20/2004 and</p>	c

21/2004:

- o Law 17/2003, Article 13 requires that the executive's macro-fiscal framework is submitted to the legislature by mid-May of the previous budget year as the basis for preliminary budget discussions.
- o Government Regulation 20/2004 Article 7 requires that the Government (Annual) Workplan be approved by May of the previous budget year.
- o Government Regulation 21/2004 Article 10 requires the Ministry of Finance to release instruction on the preparation of ministries/institutions respective workplans and budgets, as well as and budget ceilings by mid-June.
- o Government Regulation 21/2004 Article 10 (3) ministries/institutions workplans and budgets and budget submitted to Bappenas and MoF by mid-July
- o Law 17/2003, Article 15 requires that the draft fiscal note and state budget, as well as all supporting documentation, be submitted to the legislature in August of the previous budget year. And, Government Regulation 21/2004 Article 11 (2) requires that the executive's Financial Note and draft State Budget submitted to national legislature by mid-August.
- o Law 17/2003, Article 15 requires that the legislature take a decision on state budget at least 2-months before start of new fiscal year.

Added Comments: in practice there is no timetable of the executive to release the pre budget to the public, the government released the budget proposal to DPR was similar as responsible to release to the public. For our consideration, it is not true, because DPR did not open the public hearing for the budget discussion at parliament.

**Researcher Response to this question was "d"**

**Peer Reviewer One Comment:** While there is no formal budget calendar that is issued, the government closely follows the requirements in the government regulations. Government regulations are publicly available.

**Peer Reviewer Two Comment:** I agree, see [http://www.bpk.go.id/web/files/2009/01/uu2003\\_17.pdf](http://www.bpk.go.id/web/files/2009/01/uu2003_17.pdf) for Law 17/2003. <http://www.anggaran.depkeu.go.id/peraturan/UU%2047%20-%202009%20-%20APBN%202010.pdf>, and <http://www.bpkp.go.id/unit/hukum/pp/2004/020-04.pdf> for Government Regulation 20/2004 and <http://www.djpp.depkuham.go.id/inc/buka.php?czoyNjoiZD0yMDAwKzQmZj1wcDIxLTIwMDRidC5odG0iOw=for>government regulation 21/2004=

**Government Comment:** The answer should be "c."

**Researcher Response:** I chose to keep my answer "d" given my initial comment and in light of the agreement of both Peer Reviewers One and Two.

**IBP Comment:** IBP editors chose answer "c" to maintain consistency with the assumptions used to select answers across countries. In law a timetable is provided, but lacks important details.

68. Does the executive adhere to its timetable for the preparation and release of the budget?

- a. The executive adheres to the dates in its timetable.
- b. The executive adheres to most of the key dates in its timetable.
- c. The executive has difficulty adhering to most of the dates in its timetable.
- d. The executive does not adhere to the dates in its timetable, or it does not release to the public its timetable.
- e. Not applicable/other (please comment).

Citation:

Comment:

While the executive does not publicly release its detailed budget timetable, the government has generally adhered to the preparation and release of the budget.

**Researcher Response to this question was "d"**

**Peer Reviewer One Comment:** While there is no formal budget calendar that is issued, the government closely follows the requirements in the government regulations. Government regulations are publicly available.

**Peer Reviewer Two Comment:**

**Government Comment:** The answer should be "a."

**IBP Comment:** IBP editors chose answer "b" to maintain consistency with the guidance provided to researchers for correctly completing the questionnaire in the *Guide to the Open Budget Questionnaire*. Researcher and Peer Reviewer One comments suggest that the government does generally adhere to the requirements.

b

69. Does the executive hold consultations with members of the legislature as part of its process of determining budget priorities?

- a. Yes, the executive holds extensive consultations with a wide range of legislators.
- b. Yes, the executive holds consultations with a range of legislators, but some key members are excluded.
- c. Yes, the executive holds very limited consultations, involving only a few members of the legislature.
- d. No, the executive does not typically consult with members of the legislature as part of the budget preparation process.
- e. Not applicable/other (please comment).

Citation:

Comment:

The ministry of finance and the development planning agency (-ies) hold consultations with the legislature's budget committee.

Ministries/institutions hold discussions of their work plan and budget with their respective counterpart legislative commissions, i.e.:

- o Commission I: Defense, Intelligence, Foreign Affairs, Information and Communication
- o Commission II: Home Affairs and Regional Autonomy, State Apparatus, and General Elections
- o Commission III: Law, Legislation, Human Rights and Security
- o Commission IV: Agriculture, Plantations, Forestry, Maritime Affairs, Fisheries and Food
- o Commission V: Transportation, Public Works, State Housing, Rural and Isolated Region Development, Meteorology and Geophysics, National Search and Rescue
- o Commission VI: Trade, Industry, Investment, Small-Medium Enterprises, State Owned Enterprises and Cooperation, National Standards
- o Commission VII: Natural Energy Resources and Minerals, Research and Technology, Environment
- o Commission VIII: Religion, Social Affairs, Gender Empowerment
- o Commission IX: Population, Health, Manpower and Transmigration
- o Commission X: Education, Youth Affairs, Sports, Tourism, Arts and Film Industry, Culture
- o Commission XI: Finance, National Development Planning, Banking and Non-Bank Financial Institutions

Determining the budget priorities with the legislature occurs relatively early with the approval of the government's annual work plan (RKP). The RKP presents the economic assumptions underlying the government's estimated fiscal envelope, as well as the programs and their respective indicative allocations.

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:**

**Government Comment:** Government did not dispute researcher's response.

a

<p>70. Does the executive hold consultations with the public as part of its process of determining budget priorities?</p> <ul style="list-style-type: none"> <li>a. Yes, the executive holds extensive consultations with a wide range of constituencies.</li> <li>b. Yes, the executive holds consultations with a range of constituencies, but some key constituencies are excluded.</li> <li>c. Yes, the executive holds very limited consultations, involving only a few constituencies.</li> <li>d. No, the executive does not typically consult with the public as part of the budget preparation process.</li> <li>e. Not applicable/other (please comment).</li> </ul> <p><u>Citation:</u></p> <p><u>Comment:</u>  The central government holds a <i>Musrenbangnas</i> (national discussion on development planning) as a final step of to establish RKP (Government Working Plan). <i>Musrenbangnas</i> is also held to reconcile the results of the bottom up planning process at provincial level. The public invited include universities such as Padjadjaran University, Indonesia University, etc. Issues for budget formulation are: public welfare, human resources capacity building, law, bureaucracy reform, democracy, national security, agriculture development, natural resources, environmental, global warming. This information available on <a href="http://musrenbangnas.bappenas.go.id/?page_id=330">http://musrenbangnas.bappenas.go.id/?page_id=330</a></p> <p><b><u>Peer Reviewer One Comment:</u></b></p> <p><b><u>Peer Reviewer Two Comment:</u></b></p> <p><b><u>Government Comment:</u></b> Government did not dispute researcher’s response.</p>	<p>C</p>
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<p>71. When does the executive release a pre-budget statement to the public?</p> <ul style="list-style-type: none"> <li>a. The executive releases a pre-budget statement at least four months in advance of the start of the budget year.</li> <li>b. The executive releases a pre-budget statement at least two months (but less than four months) in advance of the start of the budget year.</li> <li>c. The executive releases a pre-budget statement, but it is released less than two months before the start of the budget year.</li> <li>d. The executive does not release a pre-budget statement.</li> <li>e. Not applicable/other (please comment).</li> </ul> <p><u>Citation:</u></p> <p><u>Comment:</u> The RKP provides information on the government's national priorities, as well as the macro-fiscal framework. It is the culmination of the strategic planning (and consultation) phase of the budget process, whereby the executive broadly aligns its policy goals with resources available under the budget's fiscal framework, before detailed program funding decisions are made. It also creates appropriate expectations for the budget itself.</p> <p><b><u>Peer Reviewer One Comment:</u></b></p> <p><b><u>Peer Reviewer Two Comment:</u></b> I agree. The budget timetable (both in law and practice) clearly shows that 1) April-May is a period of preparation of fiscal policy statement and budget policy statement, and 2) May 15 is when the fiscal policy statement is submitted to parliament. Further information could be obtained at: <a href="http://www.depkeu.go.id/ind/Data/Berita/RKP_2009.pdf">http://www.depkeu.go.id/ind/Data/Berita/RKP_2009.pdf</a></p> <p><b><u>Government Comment:</u></b> Government did not dispute researcher's response.</p>	<p>a</p>
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<p>72. Does the pre-budget statement describe the government’s macroeconomic and fiscal framework?</p> <ol style="list-style-type: none"> <li>a. Yes, an extensive explanation of the government’s fiscal and macroeconomic policy is presented, including both a narrative discussion and quantitative estimates.</li> <li>b. Yes, an explanation is presented, highlighting key aspects of the fiscal and macroeconomic framework, but some details are excluded.</li> <li>c. Yes, some explanation is presented, but it lacks important details.</li> <li>d. No, an explanation is not presented, or the executive does not release to the public a pre-budget statement.</li> <li>e. Not applicable/other (please comment).</li> </ol> <p><u>Citation:</u></p> <p><u>Comment:</u> Part I, Chapter 3 of the government work plan provides a narrative discussion and quantitative estimates of the government’s fiscal and macroeconomic policies, external economic developments as well as main economic challenges. Information includes reflections of macro-fiscal conditions for BY(t-2) as well as estimates for BY(t-1).</p> <p><b><u>Researcher Response to this question was “a”</u></b></p> <p><b><u>Peer Reviewer One Comment:</u></b></p> <p><b><u>Peer Reviewer Two Comment:</u></b> A more appropriate response to this question would be “b” not all details of fiscal and macroeconomic framework are broken down into details. See also <a href="http://www.depkeu.go.id/ind/Data/Berita/RKP_2009.pdf">http://www.depkeu.go.id/ind/Data/Berita/RKP_2009.pdf</a></p> <p><b><u>Government Comment:</u></b> Government did not dispute researcher’s response.</p> <p><b><u>Researcher Response:</u></b> I chose my answer “a” because the government work plan (RKP) does provide a narrative of the quantitative estimates of the government’s fiscal and macroeconomic policies.</p> <p><b><u>IBP Comment:</u></b> IBP editors chose answer “a” to maintain consistency with the guidance provided to researchers for correctly completing the questionnaire in the <i>Guide to the Open Budget Questionnaire</i>.</p>	<p>a</p>
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<p>73. Does the pre-budget statement describe the government’s policies and priorities that will guide the development of detailed estimates for the upcoming budget?</p> <ul style="list-style-type: none"> <li>a. Yes, an extensive explanation of the government’s budget policies and priorities is presented, including both a narrative discussion and quantitative estimates.</li> <li>b. Yes, an explanation is presented, highlighting key aspects of the government’s budget policies and priorities, but some details are excluded.</li> <li>c. Yes, some explanation is presented, but it lacks important details.</li> <li>d. No, an explanation is not presented, or the executive does not release to the public a pre-budget statement.</li> <li>e. Not applicable/other (please comment).</li> </ul> <p><u>Citation:</u></p> <p><u>Comment:</u> It includes discussion of broad policy priorities, particularly on the expenditure side, arranged by sector.</p> <p><b><u>Researcher Response to this Question was “b”</u></b></p> <p><b><u>Peer Reviewer One Comment:</u></b></p> <p><b><u>Peer Reviewer Two Comment:</u></b> A more appropriate response to this question would be “c.” As we can see at Rencana Kerja Pemerintah tahun 2009 (Government Action Plan 2009), government’s policies and priorities are explained. However the document does not highlight what such priorities will imply for the upcoming budget. <a href="http://www.depkeu.go.id/ind/Data/Berita/RKP_2009.pdf">http://www.depkeu.go.id/ind/Data/Berita/RKP_2009.pdf</a></p> <p><b><u>Government Comment:</u></b> Government did not dispute researcher’s original answer “b,” which the IBP modified for consistency purposes.</p> <p><b><u>Researcher Response:</u></b> I agree with Peer Reviewer Two comment, and I suggest changing the answer to “c.”</p> <p><b><u>IBP Comment:</u></b> IBP editors chose answer “c” to maintain consistency with the guidance provided to researchers for correctly completing the questionnaire in the <i>Guide to the Open Budget Questionnaire</i>.</p>	C
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<b>Legislative Approval of the Budget</b>	
<p>74. How far in advance of the start of the budget year does the legislature receive the budget?</p> <ol style="list-style-type: none"> <li>a. The legislature receives the budget at least three months before the start of the budget year.</li> <li>b. The legislature receives the budget at least six weeks, but less than three months, before the start of the budget year.</li> <li>c. The legislature receives the budget less than six weeks before the start of the budget year.</li> <li>d. The legislature does not receive the budget before the start of the budget year.</li> <li>e. Not applicable/other (please comment).</li> </ol> <p><u>Citation:</u> See the Law No 13/2003 as State Budget (Keuangan Negara) <a href="http://www.anggaran.depkeu.go.id/peraturan/UU%2017%20-%202003%20-%20Keuangan%20Negara.pdf">http://www.anggaran.depkeu.go.id/peraturan/UU%2017%20-%202003%20-%20Keuangan%20Negara.pdf</a></p> <p><u>Comment:</u> In every fiscal year the legislature received the budget document in August. The Law Number 17/2003 article number 15 (1), states that "The Central Government proposed the draft law (Rancangan Undang-undang) about APBN, and its supplementary documents to parliament by August of the year prior to the budget year."</p> <p><b><u>Peer Reviewer One Comment:</u></b></p> <p><b><u>Peer Reviewer Two Comment:</u></b></p> <p><b><u>Government Comment:</u></b> See the law No 17/2003 not the kaw No 13/2003 (correction from MOF)</p>	a

75. Does a legislative committee (or committees) hold public hearings on the macroeconomic and fiscal framework presented in the budget in which testimony from the executive branch and the public is heard?
- Yes, public hearings are held on the macroeconomic and fiscal framework in which testimony is heard from the executive branch and a wide range of constituencies.
  - Yes, hearings are held in which testimony is heard from the executive branch and some constituencies.
  - Yes, hearings are held in which testimony from the executive branch is heard, but no testimony from the public is heard.
  - No, public hearings are not held on the macroeconomic and fiscal framework in which testimony from the executive branch and the public is heard.
  - Not applicable/other (please comment).

Citation:

Comment:

Legislature displays its schedule/agenda for the day and upcoming events on the website. It is available at: <http://www.dpr.go.id/en/about-dpr/meeting-year> and <http://www.dpr.go.id/en/agenda/>

d

**Researcher Response to this Question was "c"**

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:** A more appropriate response to this question would be "d." Legislative committee does not hold public hearing on the macroeconomic and fiscal framework.

**Government Comment:** Government did not dispute researcher's original answer "c," which the IBP modified for consistency purposes.

**Researcher Response:** I agree with Peer Reviewer Two comment, the answer should be changed to "d."

**IBP Comment:** IBP editors chose answer "d" to maintain consistency with the guidance provided to researchers for correctly completing the questionnaire in the *Guide to the Open Budget Questionnaire*.

76. Do legislative committees hold public hearings on the individual budgets of central government administrative units (that is, ministries, departments, and agencies) in which testimony from the executive branch is heard?

- a. Yes, extensive public hearings are held on the budgets of administrative units in which testimony from the executive branch is heard.
- b. Yes, hearings are held, covering key administrative units, in which testimony from the executive branch is heard.
- c. Yes, a limited number of hearings are held in which testimony from the executive branch is heard.
- d. No, public hearings are not held on the budgets of administrative units in which testimony from the executive branch is heard.
- e. Not applicable/other (please comment).

Citation:

Comment:

Legislature displays its schedule/agenda for the day and up coming events on the website. It is available at <http://www.dpr.go.id/en/about-dpr/meeting-year> and <http://www.dpr.go.id/en/agenda/>

d

**Researcher Response to this Question was "b"**

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:** A more appropriate response to this question would be "d." Public hearings are not held on the budgets of administrative units. There is no public participation in budgetary process.

**Government Comment:** Government did not dispute researcher's original answer "b," which the IBP modified for consistency purposes.

**Researcher Response:** I agree with Peer Reviewer Two comment, the answer should be changed to "d."

**IBP Comment:** IBP editors chose answer "d" to maintain consistency with the guidance provided to researchers for correctly completing the questionnaire in the *Guide to the Open Budget Questionnaire*.

<p>77. Does a legislative committee (or committees) hold public hearings on the individual budgets of central government administrative units (that is, ministries, departments, and agencies) in which testimony from the public is heard?</p> <ol style="list-style-type: none"> <li>Yes, extensive public hearings are held on the budgets of administrative units in which testimony from the public is heard.</li> <li>Yes, hearings are held, covering key administrative units, in which testimony from the public is heard.</li> <li>Yes, a limited number of hearings are held in which testimony from the public is heard.</li> <li>No, public hearings are not held on the budgets of administrative units in which testimony from the public is heard.</li> <li>Not applicable/other (please comment).</li> </ol> <p><u>Citation:</u></p> <p><u>Comment:</u> Public hearings are not held by the legislative committees.</p> <p><b><u>Peer Reviewer One Comment:</u></b></p> <p><b><u>Peer Reviewer Two Comment:</u></b></p> <p><b><u>Government Comment:</u></b> Government did not dispute researcher’s response.</p>	d
<p>78. Do the legislative committees that hold public hearings release reports to the public on these hearings?</p> <ol style="list-style-type: none"> <li>Yes, the committees release very informative reports, which include all written testimony presented at the hearings.</li> <li>Yes, the committees release reports, but some details are excluded.</li> <li>Yes, the committees release reports, but they are not very informative.</li> <li>No, the committees do not release reports or do not hold public hearings.</li> <li>Not applicable/other (please comment).</li> </ol> <p><u>Citation:</u></p> <p><u>Comment:</u> Legislative doesn't release the public hearing report.</p> <p><b><u>Peer Reviewer One Comment:</u></b></p> <p><b><u>Peer Reviewer Two Comment:</u></b></p> <p><b><u>Government Comment:</u></b> Government did not dispute researcher’s response.</p>	d

79. Is the legislature (or the appropriate legislative committee or members of the legislature) given full information for the budget year on the spending of all secret items relating to, for instance, national security and military intelligence?

- a. Yes, the appropriate legislative committee or members of the legislature is provided extensive information on all spending on secret items, which includes detailed, line item descriptions of all expenditures.
- b. No, the legislature is provided information on spending on secret items, but some details are excluded, or some categories are presented in an aggregated manner, or the legislature is provided no information on secret items.
- c. Not applicable/other (please comment).

Citation:

Comment:

The legislature is given detailed information on spending of ministry/institutions work plans and budgets. Commission I (covering Defense, Intelligence, Foreign Affairs, Information and Communication), not the budget committee, is responsible for examining the budget proposals for secret items.

b

**Researcher Response to this question was "a"**

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:** A more appropriate response to this question would be "b." Committee member indicates that they do receipt information on spending on secret items but it's very limited, base on request and some cannot be given.

**Government Comment:** Government did not dispute researcher's original answer "a," which the IBP modified for consistency purposes.

**Researcher Response:** I agree with Peer Reviewer Two's comment, the answer should be changed to "b."

**IBP Comment:** IBP editors chose answer "b" to maintain the consistency of the assumptions used in selecting answers across the countries.

80. Does the legislature have authority *in law* to amend the budget presented by the executive?

- a. Yes, the legislature has unlimited authority *in law* to amend the budget.
- b. Yes, the legislature has authority *in law* to amend the budget, with some limitations.
- c. Yes, the legislature has authority *in law* to amend the budget, but its authority is very limited.
- d. No, the legislature does not have any authority *in law* to amend the budget.
- e. Not applicable/other (please comment).

Citation:

According to the law No. 17-year 2003 about State Finance (article 15 point 3), the legislature can change the amount of revenues and expenditures in executive's budget proposal.

Comment:

Parliament members have a budget right, so the legislature has unlimited authority to amend the budget. The information is available on <http://www.legalitas.org/database/puu/2003/uu17-2003.pdf>

b

**Researcher Response to this Question was "a"**

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:** I agree. Legislature has the authority to amend the budget is strong. The problem is that they lack the expertise and data to support if they want. Also, according to the Constitution, it should be made together with the government.

**Government Comment:** The parliament members have a budget right, but the legislature has authority to amend the budget with limitation. The answer should be "b."

**Researcher Response:** I agree with the Government comment, the answer should be changed to "b."

**IBP Comment:** IBP editors chose answer "b" to maintain the consistency of the assumptions used in selecting answers across the countries.

<p>81. What is the most detail provided in the appropriation (expenditure budget) approved by the legislature?</p> <ol style="list-style-type: none"> <li>The approved budget includes program-level detail.</li> <li>The approved budget includes departmental totals and some additional details (for instance, sub-department totals or major programs).</li> <li>The approved budget includes only departmental totals.</li> <li>The approved budget includes less information than departmental totals or the approved budget is not released to the public.</li> <li>Not applicable/other (please comment).</li> </ol> <p><u>Citation:</u> Interview with Mr. Patrialis Akbar, one of the parliament members.</p> <p><u>Comment:</u> The legislature even discusses with the line ministries related to the expenditure by activity.</p> <p><b><u>Peer Reviewer One Comment:</u></b></p> <p><b><u>Peer Reviewer Two Comment:</u></b></p> <p><b><u>Government Comment:</u></b> Government did not dispute researcher’s response.</p>	a
<b>Executive’s Implementation of the Budget</b>	
<p>82. How often does the executive release to the public in-year reports on actual expenditure (organized by administrative unit, economic classification and/or function)?</p> <ol style="list-style-type: none"> <li>In-year reports on actual expenditure are released at least every month.</li> <li>In-year reports on actual expenditure are released at least every quarter.</li> <li>In-year reports on actual expenditure are released at least semi-annually.</li> <li>In-year reports on actual expenditure are not released.</li> <li>Not applicable/other (please comment).</li> </ol> <p><u>Citation:</u> See the Law Number 17/2003, article 27.</p> <p><u>Comment:</u> Monthly and quarterly in-year reports are produced but not publicly available at the central government level (though some sub-national governments may make them available). Though the in-year and mid-year reports are not synonymous with one another, the level of information in the document enables it to be interpreted as both types of documents.</p> <p><b><u>Researcher Response to this question was “d”</u></b></p> <p><b><u>Peer Reviewer One Comment:</u></b> A more appropriate response to this question would be “c.” In year reports are made available at least every six months on the website of the Budget Directorate of the Ministry of Finance. The mid-year</p>	d



budget review includes reporting on the execution of the first six months of the budget year.

There is ad hoc reporting more frequently. These are released as press releases by the Ministry of Finance. For example, in-year report for until April 2009 released on 12 May 2009 can be accessed here:

<http://www.anggaran.depkeu.go.id/web-content-list.asp?ContentId=626>.

More regular in year reports (monthly) are produced by the Budget Directorate for internal purposes. These are also available on request from the Ministry of Finance.

**Peer Reviewer Two Comment:** A more appropriate response to this question would be "c." There are two times executive release in year report. The first is on May (submitted in June) when government release actual expenditure of last fiscal budget (B-1) and estimation for the budget year base on expenditure level at that time, as part of pre-budget submission. The second report was on December (the end of the budget year) when government releases the first semester expenditure; but sometimes they release on January.

**Government Comment:** Government did not dispute researcher's response.

**IBP Comment:** IBP editors chose answer "d" because in-year reports are not publicly available, as per the OBI methodology. Peer Reviewer says that In-Year Reports are made available at least every six months on the website of the Budget Directorate of the Ministry of Finance. Six months is too late of a timeframe: the *Guide to the Open Budget Questionnaire* requires the In-year Reports to be made available within three months from the end of the reporting period. Peer Reviewer says also that there is a more frequent "ad hoc" reporting, and that more regular in year reports (monthly) are produced by the Budget Directorate for internal purposes. This is enough for considering these documents as 'Not Available to the Public.'

83. What share of expenditure is covered by in-year reports on actual expenditure (organized by administrative unit, economic classification and/or function)?

- a. Yes, in-year reports cover all expenditures.
- b. Yes, in-year reports cover at least two-thirds, but not all, of expenditures.
- c. Yes, in-year reports cover less than two-thirds of expenditures.
- d. No in-year reports are released to the public.
- e. Not applicable/other (please comment).

Citation:

See <http://www.anggaran.depkeu.go.id/Content/09-07-01,%20Lapsem%20I%20APBN%202009.pdf>

Comment:

Monthly and quarterly in-year reports are produced but not publicly available at the central government level. Information is presented with in-year expenditure reporting.

**Researcher Response to this question was "d"**

**Peer Reviewer One Comment:** A more appropriate response to this question would be "a." In-year reports, as defined, in question 82 cover all expenditures. Section 3.2.1 provides a breakdown by economic classification, with a summary of interest expenditures provided in Table III.3, subsidy expenditures provided in Table III.4 (and a breakdown of subsidy expenditures by main subsidy categories in the same section). These tables provide a comparison with the same period of the previous budget year. Section 3.2.2 of Semester I Report (Laporan Realisasi Semester I) for description and table III.8 for detailed breakdown. The same table provides a comparison with the same period of the previous budget year. Ad hoc reports issued as a press release includes more aggregate and select information.

**Peer Reviewer Two Comment:**

**Government Comment:** Government did not dispute researcher's response.

**IBP Comment:** IBP editors chose answer "d" because the in-year reports are not available to the public.

d

<p>84. What is the most detail provided in the in-year reports on actual expenditures organized by <i>administrative unit</i>?</p> <ul style="list-style-type: none"> <li>a. The in-year reports on actual expenditures organized by administrative unit contain program-level detail.</li> <li>b. The in-year reports on actual expenditures organized by administrative unit contain departmental totals and some additional details (for instance, sub-department totals or major programs).</li> <li>c. The in-year reports on actual expenditures organized by administrative unit contain only departmental totals.</li> <li>d. The in-year reports on actual expenditures organized by administrative unit are not released to the public, not produced, or contain less information than departmental totals.</li> <li>e. Not applicable/other (please comment).</li> </ul> <p><u>Citation:</u></p> <p><u>Comment:</u></p> <p><b><u>Researcher Response to this question was "d"</u></b></p> <p><b><u>Peer Reviewer One Comment:</u></b> A more appropriate response to this question would be "c." Section 3.2.2 of Semester I Report (Laporan Realisasi Semester I) for description and table III.8 for detailed breakdown. The same table provides a comparison with the original estimate and the same period of the previous budget year. Ad hoc reports issued as a press release includes more aggregate and select information.</p> <p><b><u>Peer Reviewer Two Comment:</u></b></p> <p><b><u>Government Comment:</u></b> Government did not dispute researcher's response.</p> <p><b><u>IBP Comment:</u></b> IBP editors chose answer "d" because the in-year reports are not available to the public.</p>	<p>d</p>
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85. Do the in-year reports released to the public compare actual year-to-date expenditure with either the original estimate for that period (based on the enacted budget) or the same period in the previous year?

- a. Yes, comparisons are made for all expenditures.
- b. Yes, comparisons are made for at least two-thirds, but not all, of expenditures.
- c. Yes, but comparisons are made for less than two-thirds of expenditures.
- d. No, comparisons are not made, or no in-year reports are released to the public.
- e. Not applicable/other (please comment).

Citation:

Comment:

**Researcher Response to this question was "d"**

**Peer Reviewer One Comment:** A more appropriate response to this question would be "a." See Section 3.2.2 of Semester I Report (Laporan Realisasi Semester I) for description and table III.8 for detailed breakdown by central government ministry/institutions. The same table provides a comparison with the original estimate and the same period of the previous budget year. Ad hoc reports issued as a press release includes more aggregate and select information.

**Peer Reviewer Two Comment:**

**Government Comment:** Government did not dispute researcher's response.

**IBP Comment:** IBP editors chose answer "d" because the in-year reports are not available to the public.

d

<p>86. How often does the executive release to the public in-year reports on actual revenue collections by source of revenue?</p> <ul style="list-style-type: none"> <li>a. In-year reports on actual revenue collections by source of revenue are released at least every month.</li> <li>b. In-year reports on actual revenue collections are released at least every quarter.</li> <li>c. In-year reports on actual revenue collections are released at least semi-annually.</li> <li>d. In-year reports on actual revenue collections by source of revenue are not released.</li> <li>e. Not applicable/other (please comment).</li> </ul> <p><u>Citation and/or comment:</u></p> <p><b><u>Researcher Response to this question was "d"</u></b></p> <p><b><u>Peer Reviewer One Comment:</u></b> A more appropriate response to this question would be "c." In year reports are made available at least every six months on the website of the Budget Directorate of the Ministry of Finance, Semester I Report (Laporan Realisasi Semester I). There is ad hoc reporting more frequently. These are released as press releases by the Ministry of Finance. For example, in-year report for until April 2009 released on 12 May 2009 can be accessed here: <a href="http://www.anggaran.depkeu.go.id/web-content-list.asp?ContentId=626">http://www.anggaran.depkeu.go.id/web-content-list.asp?ContentId=626</a>. More regular in year reports (monthly) as produced by the Budget Directorate for internal purposes. These are also available on request from the Ministry of Finance.</p> <p><b><u>Peer Reviewer Two Comment:</u></b> A more appropriate response to this question would be "c." It's released semi-annually.</p> <p><b><u>Government Comment:</u></b> Government did not dispute researcher's response.</p> <p><b><u>IBP Comment:</u></b> IBP editors chose answer "d" because the in-year reports are not available to the public.</p>	<p>d</p>
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87. What share of revenue is covered by the in-year reports on actual revenue collections?

- a. In-year reports cover the actual revenue collections of all sources of revenue.
- b. In-year reports cover the actual revenue collections of at least two-thirds of, but not all, sources of revenue.
- c. In-year reports cover actual revenue collections of less than two-thirds of revenue sources.
- d. In-year reports on actual revenue collections are not released to the public.
- e. Not applicable/other (please comment).

Citation:

Comment:

**Researcher Response to this question was "d"**

**Peer Reviewer One Comment:** A more appropriate response to this question would be "a." See Section 2.2.1 of Semester I Report (Laporan Realisasi Semester I) for a description and table II.2 for a detailed breakdown by tax type (income taxes, value added taxes, building and land tax, excise, other taxes, etc.), as well as table II.7 for a detailed breakdown of non-tax revenue sources. Both tables provide a comparison with the original estimate and the same period of the previous budget year. More detailed data can be found in other tables in this section, including non-tax income. Section 2.2.2 provides a description of grants received by the government, together with a comparison of the same period of the previous budget year.

**Peer Reviewer Two Comment:**

**Government Comment:** Government did not dispute researcher's response.

**IBP Comment:** IBP editors chose answer "d" because the in-year reports are not available to the public.

d

88. Do the in-year reports released to the public compare actual year-to-date revenue collections with either the original estimate for that period (based on the enacted budget) or the same period in the previous year?

- a. Yes, comparisons are made for all revenue sources.
- b. Yes, comparisons are made for at least two-thirds of, but not all, revenue sources.
- c. Yes, but comparisons are made for less than two-thirds of revenue sources.
- d. No, comparisons are not made, or no in-year reports are released to the public.
- e. Not applicable/other (please comment).

Citation:

Comment:

**Researcher Response to this question was "d"**

**Peer Reviewer One Comment:** A more appropriate response to this question would be "a." See Section 2.2.1 of Semester I Report (Laporan Realisasi Semester I) for a description and table II.2 for a detailed breakdown by tax type (income taxes, value added taxes, building and land tax, excise, other taxes, etc.), as well as table II.7 for a detailed breakdown of non-tax revenue sources. Both tables provide a comparison with the original estimate and the same period of the previous budget year. More detailed data can be found in other tables in this section, including non-tax income. Section 2.2.2 provides a description of grants received by the government, together with a comparison of the same period of the previous budget year.

**Peer Reviewer Two Comment:**

**Government Comment:** Government did not dispute researcher's response.

**IBP Comment:** IBP editors chose answer "d" because the in-year reports are not available to the public.

d

89. Does the executive release to the public in-year reports on actual borrowing?

- a. Yes, in-year reports on actual borrowing are released at least every month.
- b. Yes, in-year reports on actual borrowing are released at least every quarter.
- c. Yes, in-year reports on actual borrowing are released at least semi-annually.
- d. No, in-year reports on actual borrowing are not released.
- e. Not applicable/other (please comment).

Citation:

Comment:

**Researcher Response to this question was "d"**

**Peer Reviewer One Comment:** A more appropriate response to this question would be "c." In year reports are made available at least every six months on the website of the Budget Directorate of the Ministry of Finance, see Semester I Report (Laporan Realisasi Semester I).

There is "ad hoc" reporting. These are released as press releases by the Ministry of Finance. For example, in-year report for April 2009 released on 12 May 2009 can be accessed here: <http://www.anggaran.depkeu.go.id/web-content-list.asp?ContentId=626>.

More regular in year reports (monthly) as produced by the Budget Directorate for internal purposes. These are also available on request from the Ministry of Finance.

**Peer Reviewer Two Comment:**

**Government Comment:** Government did not dispute researcher's response.

**IBP Comment:** IBP editors chose answer "d" because the in-year reports are not available to the public.

d



<p>90. Do in-year reports released to the public on actual borrowing present information related to the composition of government debt (such as interest rates on the debt, maturity profile of the debt, and currency denomination of the debt) for the budget year?</p> <ul style="list-style-type: none"><li>a. Yes, extensive information related to the composition of government debt is presented.</li><li>b. Yes, key additional information is presented, but some details are excluded.</li><li>c. Yes, some additional information is presented, but it lacks important details.</li><li>d. No, additional information related to the composition of government debt is not presented, or such in-year reports on borrowing are not released.</li><li>e. Not applicable/other (please comment).</li></ul> <p><u>Citation:</u></p> <p><u>Comment:</u></p> <p><b><u>Researcher Response to this question was "d"</u></b></p> <p><b><u>Peer Reviewer One Comment:</u></b> A more appropriate response to this question would be "a." See section 5.4.</p> <p><b><u>Peer Reviewer Two Comment:</u></b></p> <p><b><u>Government Comment:</u></b> Government did not dispute researcher's response.</p> <p><b><u>IBP Comment:</u></b> IBP editors chose answer "d" because the in-year reports are not available to the public.</p>	<p>d</p>
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91. For in-year reports on actual expenditure released to the public by the executive, how much time typically elapses between the end of the reporting period and when the report is released (e.g., are quarterly reports released less than 4 weeks after the end of the quarter)?
- Reports are released 1 month or less after the end of the period.
  - Reports are released 2 months or less (but more than 1 month) after the end of the period.
  - Reports are released more than 2 months after the end of the period.
  - In-year reports are not released.
  - Not applicable/other (please comment).

Citation:

see The Law Number 17/2003 article number 27 (2)

Comment:

**Researcher Response to this question was "d"**

**Peer Reviewer One Comment:** A more appropriate response to this question would be "a." Semester I Report (Laporan Realisasi Semester I) was released on 1 July, 2009. The other ad hoc reports described in Q 82, 86, 89 are released in a similar fashion time period. Using the same example as in the above questions, the in-year report until April 2009 released on 12 May 2009 (<http://www.anggaran.depkeu.go.id/web-content-list.asp?ContentId=626>).

**Peer Reviewer Two Comment:**

**Government Comment:** Government did not dispute researcher's response.

**IBP Comment:** IBP editors chose answer "d" because the in-year reports are not available to the public.

d

<p>92. Does the executive release to the public a mid-year review of the budget that discusses the changes in economic outlook since the budget was enacted?</p> <ul style="list-style-type: none"> <li>a. Yes, the mid-year review includes an extensive discussion of the economy that includes a revised forecast for the full fiscal year and its effects on the budget.</li> <li>b. Yes, the mid-year review includes a discussion of the economy, but it lacks some details.</li> <li>c. Yes, the mid-year review includes a discussion of the economy, but it lacks important details.</li> <li>d. No, the mid-year review does not include a discussion of the economy, or the executive does not release a mid-year review of the budget.</li> <li>e. Not applicable/other (please comment).</li> </ul> <p><u>Citation:</u>  Please see the Mid-Year Budget Report FY 2009 issued on July 1, 2009, pages I-3 till I-10 about economic growth (pertumbuhan ekonomi) for part of the year.  Source: "Laporan Pemerintah tentang Pelaksanaan APBN Semester I Tahun Anggaran 2009" (Mid Year of Budget Report FY 2009)-issued July 1, 2009  <a href="http://www.anggaran.depkeu.go.id/Content/09-07-01,%20Lapsem%20I%20APBN%202009.pdf">http://www.anggaran.depkeu.go.id/Content/09-07-01,%20Lapsem%20I%20APBN%202009.pdf</a></p> <p><u>Comment:</u></p> <p><b><u>Peer Reviewer One Comment:</u></b></p> <p><b><u>Peer Reviewer Two Comment:</u></b></p> <p><b><u>Government Comment:</u></b> Government did not dispute researcher's response.</p>	<p>a</p>
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93. Does the executive release to the public a mid-year review of the budget that includes updated expenditure estimates for the budget year underway?

- a. Yes, the mid-year review includes updated expenditure estimates for the full fiscal year, providing extensive information on why estimates have changed from the original enacted levels.
- b. Yes, the mid-year review includes updated estimates of expenditure, but some details on why estimates have changed are not provided.
- c. Yes, the mid-year review includes updated estimates of expenditure, but important details on why estimates have changed are not provided.
- d. No, the mid-year review does not include updated expenditure estimates for the budget year, or the executive does not release a mid-year review of the budget.
- e. Not applicable/other (please comment).

Citation:

Please see the Mid-Year Budget Report FY 2009), issued on July 1, 2009, pages III-3 till III-10 about budget realisation (realisasi belanja negara) for part of the year.

Source: "Laporan Pemerintah tentang Pelaksanaan APBN Semester I Tahun Anggaran 2009" (Mid Year of Budget Report FY 2009)-issued July 1, 2009

<http://www.anggaran.depkeu.go.id/Content/09-07-01,%20Lapsem%20I%20APBN%202009.pdf>

Comment:

**Researcher Response to this question was "a"**

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:** A more appropriate response to this question would be "b." There is significant information on updated expenditure, but it lacks detail and analysis of why such discrepancies from the estimate occurred.

**Government Comment:** Government did not dispute researcher's response.

**IBP Comment:** IBP editors chose answer "a" to maintain the consistency of the assumptions used in selecting answers across the countries.

a

<p>94. What is the most detail provided in the mid-year review for expenditures?</p> <ol style="list-style-type: none"> <li>The mid-year review includes program-level detail for expenditures.</li> <li>The mid-year review includes departmental totals (or functional totals) and some additional details (for instance, sub-department totals or major programs).</li> <li>The mid-year review includes only departmental totals (or functional totals).</li> <li>The mid-year review includes less information than departmental totals (or functional totals) for expenditures, or the executive does not release a mid-year review of the budget.</li> <li>Not applicable/other (please comment).</li> </ol> <p><u>Citation:</u> Please see the Mid-Year Budget Report FY 2009), issued on July 1 2009, pages III-4 till III-21 about budget expenditures according to Belanja pegawai (civil servant), belanja barang (public goods), belanja modal (capital), pembayaran bunga utang (debt interest), subsidi (subsidy), bantuan sosial (social) and others. Source: "Laporan Pemerintah tentang Pelaksanaan APBN Semester I Tahun Anggaran 2009" (Mid Year of Budget Report FY 2009)-issued July 1, 2009 <a href="http://www.anggaran.depkeu.go.id/Content/09-07-01,%20Lapsem%20I%20APBN%202009.pdf">http://www.anggaran.depkeu.go.id/Content/09-07-01,%20Lapsem%20I%20APBN%202009.pdf</a></p> <p><u>Comment:</u></p> <p><b><u>Peer Reviewer One Comment:</u></b></p> <p><b><u>Peer Reviewer Two Comment:</u></b></p> <p><b><u>Government Comment:</u></b> Government did not dispute researcher's response.</p>	<p>a</p>
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<p>95. Does the executive release to the public a mid-year review of the budget that includes updated revenue estimates for the budget year underway?</p> <ol style="list-style-type: none"> <li>a. Yes, the mid-year review includes updated revenue estimates for the full fiscal year, providing extensive information on why estimates have changed from the original enacted levels.</li> <li>b. Yes, the mid-year review includes updated estimates of revenue, but some details on why estimates have changed are not provided.</li> <li>c. Yes, the mid-year review includes updated estimates of revenue, but important details on why estimates have changed are not provided.</li> <li>d. No, the mid-year review does not include updated revenue estimates for the budget year, or the executive does not release a mid-year review of the budget.</li> <li>e. Not applicable/other (please comment).</li> </ol> <p><u>Citation:</u>  Please see the Mid-Year Budget Report FY 2009) issued on July 1, 2009, pages V-2 till V-3 about revenue realization and grant (realisasi pendapatan negara dan hibah)  Source: "Laporan Pemerintah tentang Pelaksanaan APBN Semester I Tahun Anggaran 2009" (Mid Year of Budget Report FY 2009)-issued July 1, 2009  <a href="http://www.anggaran.depkeu.go.id/Content/09-07-01,%20Lapsem%20I%20APBN%202009.pdf">http://www.anggaran.depkeu.go.id/Content/09-07-01,%20Lapsem%20I%20APBN%202009.pdf</a></p> <p><u>Comment:</u></p> <p><b><u>Peer Reviewer One Comment:</u></b></p> <p><b><u>Peer Reviewer Two Comment:</u></b></p> <p><b><u>Government Comment:</u></b> Government did not dispute researcher's response.</p>	<p>a</p>
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<p>96. Does the executive seek input from the legislature when the executive shifts funds between administrative units (except when the amounts are below a certain <i>minimal</i> level specified in law or regulation)?</p> <ul style="list-style-type: none"> <li>a. Yes, the executive seeks approval from the legislature before shifting funds between administrative units.</li> <li>b. Yes, the executive gives prior notification to the legislature before shifting funds, giving the legislature an opportunity to block or modify the proposed adjustment.</li> <li>c. Yes, the executive seeks legislative approval, but only after the shift of funds has been implemented.</li> <li>d. No, the executive shifts funds between administrative units without seeking input from the legislature, or the amount allowed under the law or by regulation is significantly large enough to undermine public scrutiny and accountability (please describe arrangements below).</li> <li>e. Not applicable/other (please comment).</li> </ul> <p><u>Citation:</u> The information is available on <a href="http://www.legalitas.org/database/puu/2003/uu17-2003.pdf">http://www.legalitas.org/database/puu/2003/uu17-2003.pdf</a></p> <p><u>Comment:</u> According to Law No. 17 Year 2003 about State Finance, articles 14 and 15, the executive must propose the proposal by ministry/unit, as well as its work plan and budget, and the legislature must approve the budget details by unit, function, program, activities, and type of expenditures.</p> <p><b><u>Peer Reviewer One Comment:</u></b></p> <p><b><u>Peer Reviewer Two Comment:</u></b></p> <p><b><u>Government Comment:</u></b> Government did not dispute researcher’s response.</p>	<p>a</p>
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<p>97. During the past year, have there been credible reported instances in which the procurement of goods and services has not followed an open and competitive process in practice?</p> <ol style="list-style-type: none"> <li>There were no credible reported instances of procurement failing to follow an open and competitive process in practice during the past year.</li> <li>The procurement of goods and services frequently followed an open and competitive process in practice, but there were some reported instances of irregularities.</li> <li>The procurement of goods and service followed an open and competitive process in many instances, but there were significant reported examples of irregularities.</li> <li>No, the procurement process was not open and competitive in practice.</li> <li>Not applicable/other (please comment).</li> </ol> <p><u>Citation:</u>  One of the problems mentioned in the Audit Report is over-cost for the highway project because of the land acquisition price is increasing  <a href="http://siteresources.worldbank.org/INTINDONESIA/Resources/Procurement_Assessment.pdf">http://siteresources.worldbank.org/INTINDONESIA/Resources/Procurement_Assessment.pdf</a>  <a href="http://www.unpcdc.org/media/14358/indonesia%20pilot%20country.pdf">http://www.unpcdc.org/media/14358/indonesia%20pilot%20country.pdf</a>  <a href="http://www.kppu.go.id/new/source.php?idy=268&amp;URLEncryptCode=11%2F05%2F09%2C06%3A11%3A22">http://www.kppu.go.id/new/source.php?idy=268&amp;URLEncryptCode=11%2F05%2F09%2C06%3A11%3A22</a></p> <p><u>Comment:</u>  For additional information, please see the Indonesia Procurement Watch website <a href="http://www.iprocwatch.org/berita/utama.html">http://www.iprocwatch.org/berita/utama.html</a>.</p> <p><b><u>Peer Reviewer One Comment:</u></b></p> <p><b><u>Peer Reviewer Two Comment:</u></b> I agree, because a lot of cases regarding irregularities in public procurement process are reported to KPK (Anti Corruption Commission). During the current BY information could be found in a KPK unpublished document.</p> <p><b><u>Government Comment:</u></b> Government did not dispute researcher’s response.</p>	<p>C</p>
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<p>98. When does the legislature typically approve supplemental budgets?</p> <ol style="list-style-type: none"> <li>Supplemental budgets are approved before the funds are expended, or the executive rarely proposes a supplemental budget (please specify).</li> <li>Supplemental budgets are approved after the funds are expended, or the executive implements supplemental budgets without ever receiving approval from the legislature (please specify).</li> <li>Not applicable/other (please comment).</li> </ol> <p><u>Citation:</u> Please see Law No. 17 Year 2003 about State Finance article 27 point 3 about supplemental budgets (dana cadangan): the legislative has to approve them before them being implemented. This information is available on <a href="http://www.legalitas.org/database/puu/2003/uu17-2003.pdf">http://www.legalitas.org/database/puu/2003/uu17-2003.pdf</a></p> <p><u>Comment:</u></p> <p><b><u>Peer Reviewer One Comment:</u></b></p> <p><b><u>Peer Reviewer Two Comment:</u></b> I agree.</p> <p><b><u>Government Comment:</u></b> Government did not dispute researcher's response.</p>	a
<p>99. In most years, how large are supplemental budget requests relative to the size of the original budget?</p> <ol style="list-style-type: none"> <li>Supplemental budgets are generally equal to 2 percent or less of the original budget.</li> <li>Supplemental budgets are generally equal to more than 2 percent, but less than 5 percent, of the original budget.</li> <li>Supplemental budget are generally equal to more than 5 percent, but less than 10 percent, of the original budget.</li> <li>Supplemental budget are generally equal to 10 percent or more of the original budget, or insufficient information is available to the public regarding the amount of supplemental budgets.</li> <li>Not applicable/other (please comment).</li> </ol> <p><u>Citation:</u></p> <p><u>Comment:</u> Realization of the expenditures of the budget in APBN-P 2009 estimate Rp1.000.843,9 million. The number decrease amount Rp36.223,4 billion (3,5%) compare with APBN 2009 For the fiscal year of supplemental budget 2009 (APBNP), the increase of the budget should be 3.8% of the original budget year (2009 APBN).</p> <p><b><u>Peer Reviewer One Comment:</u></b></p> <p><b><u>Peer Reviewer Two Comment:</u></b></p> <p><b><u>Government Comment:</u></b> Government did not dispute researcher's response.</p>	b

<p>100. When does the legislature approve the expenditure of contingency funds or other funds for which no specific purpose was identified in the budget?</p> <ol style="list-style-type: none"> <li>a. Expenditures are approved before the funds are expended, or contingency funds or other funds with no specific purposes are not included in the budget.</li> <li>b. Expenditures are approved after the funds are expended, but before the end of the fiscal year.</li> <li>c. Expenditures are approved after the end of the fiscal year, for example in the next budget.</li> <li>d. Such expenditure takes place without legislative approval.</li> <li>e. Not applicable/other (please comment).</li> </ol> <p><u>Citation:</u> Please see Law No. 17 Year 2003 (Undang-Undang Keuangan Negara) about State Finance article 3 point 8 about contingency budget (dana cadangan) have to approve by legislative before implemented. The information is available on <a href="http://www.legalitas.org/database/puu/2003/uu17-2003.pdf">http://www.legalitas.org/database/puu/2003/uu17-2003.pdf</a></p> <p><u>Comment:</u></p> <p><b><u>Peer Reviewer One Comment:</u></b></p> <p><b><u>Peer Reviewer Two Comment:</u></b> I agree. In recent year, contingency funds both in national and regional budget getting increase. Although there is no report that could report the exact amount, it seem to cover all needs. If it is not enough, executive and legislative can use their first or second chance to change the budget (APBN-P1 and APBN-P2).</p> <p><b><u>Government Comment:</u></b> Government did not dispute researcher’s response.</p>	<p>a</p>
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<b>Executive's Year-end Report and the Supreme Audit Institution</b>	
<p>101. How long after the end of the budget year does the executive release to the public a year-end report that discusses the budget's actual outcome for the year?</p> <ol style="list-style-type: none"> <li>The report is released six months or less after the end of the fiscal year.</li> <li>The report is released 12 months or less (but more than six months) after the end of the fiscal year.</li> <li>The report is released more than 12 months after the end of the fiscal year.</li> <li>The executive does not release a year-end report.</li> <li>Not applicable/other (please comment).</li> </ol> <p><u>Citation:</u> See Law Number 17/2003, article 30.</p> <p><u>Comment:</u> Since the mid-1990s the deadline for submission of audit accounts to the national parliament has been gradually reduced from 24 months to 6 months. Since 2005, audited government accounts have been available to the parliament and the public six months or less after the end of the fiscal year.</p> <p>The President released the draft of the law on audited implementation of the budget to the parliament, which was audited by the supreme audit institution (badan pemeriksa keuangan, BPK), at least 6 (six) months after the last fiscal year.</p> <p><b><u>Researcher Response to this Question was "d"</u></b></p> <p><b><u>Peer Reviewer One Comment:</u></b> A more appropriate response to this question would be "a." According to Law 17/2003, the President must release the draft of law on audited implementation of the budget to the parliament, which was audited by the supreme audit institution (Badan Pemeriksa Keuangan, BPK), at least 6 (six) months after the last fiscal year. Since the mid-1990s the deadline for submission of audit accounts to the national parliament has been gradually reduced from 24 months to 6 months. Since 2005, audited government accounts have been available to the parliament and the public six months or less after the end of the fiscal year.</p> <p><b><u>Peer Reviewer Two Comment:</u></b> I agree. In this regard the president only releases the draft, while the supreme audit institution is the authorized institution responsible to release the audited report of government accounts. The President actually uses the year-end report as the basis for the pre budget discussion for the following year.</p> <p><b><u>Government Comment:</u></b> The answer should be "a."</p> <p><b><u>IBP Comment:</u></b> IBP editors chose answer "d" because the year-end reports are considered not publicly available, as per the OBI methodology. Year-End Reports are not Annual Audit Reports.</p>	<p>d</p>

102. In the year-end report have the data on the actual outcomes been audited?

- a. Yes, all data on actual outcomes have been audited.
- b. At least two-thirds, but not all, of the data on actual outcomes have been audited.
- c. Less than two-thirds of the data on actual outcomes have been audited.
- d. None of the data on actual outcomes has been audited, or a year-end report is not released.
- e. Not applicable/other (please comment).

Citation:

Comment:

The Supreme Audit Institution (SAI) make a sampling method for their audit process. The analysis unit is by regions or departments or programs.

**Researcher Response to this Question was "d"**

**Peer Reviewer One Comment:** A more appropriate response to this question would be "b." Indonesia's SAI does use a sampling method to select audits and this reflects international good practice. The 2009 Review of the Indonesia's SAI by the Netherlands Court of Audit (available on Indonesia's SAI website: [http://www.bpk.go.id/web/?page\\_id=730](http://www.bpk.go.id/web/?page_id=730)) notes that:

"The audit team starts by defining materiality to calculate the planning materiality for each account. After this step the auditors select samples on the basis of professional judgment. No statistical methods are used, but high risk cases are selected. In one high-risk case substantive testing was performed on 48% of the total financial amount. This is similar to the 20/80 rule (auditing 20% of the population can check 80% of the total amount), but it is not a system based auditing the entirety" (p.41).

The same report notes that the "main obstacle to carrying out its mandate, namely its limited access to information on the Taxation Office's revenues" (p.1).

**Peer Reviewer Two Comment:** I agree. Audit of SAI is carried out after the year-end report released, unless there is specific order from legislative.

**Government Comment:** The answer should be "a."

**IBP Comment:** IBP editors chose answer "d" because the year-end reports are considered not publicly available. Year-end reports are not annual audit reports.

d

103. Does the year-end report explain the difference between the enacted levels (including in-year changes approved by the legislature) and the actual outcome for expenditures?

- a. Yes, an extensive explanation of the differences is presented, including both a narrative discussion and quantitative estimates.
- b. Yes, an explanation is presented, highlighting key differences, but some details are excluded.
- c. Yes, some explanation is presented, but it lacks important details.
- d. No, an explanation is not presented, or such a report is not released.
- e. Not applicable/other (please comment).

Citation:

Comment:

**Researcher Response to this Question was "d"**

**Peer Reviewer One Comment:** A more appropriate response to this question would be "b." Part 1 of the year-end report presents a comparison of the actual outcome and the enacted levels, as amended in the midyear budget revision. (I.e. the difference between the original enacted budget and the midyear revised budget is not presented.) The information is presented at aggregate levels, but provides information on expenditures by according to economic classification, revenues according to revenue type, intergovernmental transfers and budget financing. It does not present information at the level of ministry/institution or functional categorization. It does include a comparison of the actual outcome of the previous budget year and a comparison to the current budget year. The accompanying text provides a description of the macro and fiscal conditions that contributed to the budget outcome.

**Peer Reviewer Two Comment:**

**Government Comment:** The answer should be "a." Government explains to the DPR in the discussion on Financial Report of Central Government, namely achievement of realization of APBN accompanied by description on the realization.

**IBP Comment:** IBP editors chose answer "d" because the year-end report is considered not publicly available.

d

104. What level of detail is the focus of the explanation of the differences between the enacted levels and the actual outcome for expenditures presented in the year-end report?

- a. The explanation of the differences between the enacted expenditure levels and the actual outcome focuses on the program level.
- b. The explanation focuses on departmental totals (or functional totals) or some lower level of detail (but not the program level in all cases).
- c. The explanation focuses on a higher level of aggregation than departmental totals (or functional totals).
- d. No explanation of the differences is provided, or such a report is not released.
- e. Not applicable/other (please comment).

Citation:

Comment:

**Researcher Response to this Question was "d"**

**Peer Reviewer One Comment:** A more appropriate response to this question would be "c." Part 1 of the year-end report presents a comparison of the actual outcome and the enacted levels, as amended in the midyear budget revision. (I.e. the difference between the original enacted budget and the midyear revised budget is not presented.) The information is presented at an aggregate level, but provides information on expenditures by according to economic classification, revenues according to revenue type, intergovernmental transfers and budget financing. It does not present information at the level of ministry/institution or functional categorisation. It does include a comparison of the actual outcome of the previous budget year and a comparison to the current budget year. The accompanying text provides a description of the macro and fiscal conditions that contributed to the budget outcome.

**Peer Reviewer Two Comment:**

**Government Comment:** The answer should be "b."

**IBP Comment:** IBP editors chose answer "d" because the year-end report is considered not publicly available.

d

105. Does the year-end report explain the difference between the enacted levels (including in-year changes approved by the legislature) and the actual outcome for revenues?

- a. Yes, an extensive explanation of the differences is presented, including both a narrative discussion and quantitative estimates.
- b. Yes, an explanation is presented, highlighting key differences, but some details are excluded.
- c. Yes, some explanation is presented, but it lacks important details.
- d. No, an explanation is not presented, or such a report is not released.
- e. Not applicable/other (please comment).

Citation:

Comment:

**Researcher Response to this Question was "d"**

**Peer Reviewer One Comment:** A more appropriate response to this question would be "b." Part 1 of the year-end report presents a comparison of the actual outcome and the enacted levels, as amended in the mid year budget revision. (I.e. the difference between the original enacted budget and the mid year revised budget is not presented.) The information is presented at aggregate levels, but provides information on expenditures by according to economic classification, revenues according to revenue type, intergovernmental transfers and budget financing. It does not present information at the level of ministry/institution or functional categorization. It does include a comparison of the actual outcome of the previous budget year and a comparison to the current budget year. The accompanying text provides a description of the macro and fiscal conditions that contributed to the budget outcome. It should also be noted that previous questionnaires have noted "b." It is not clear why the original respondent to the questionnaire has changed the response as there is no justification.

**Peer Reviewer Two Comment:**

**Government Comment:** The answer should be "a."

**IBP Comment:** IBP editors chose answer "d" because the year-end report is considered not publicly available.

d

<p>106. Does the year-end report explain the difference between the original macroeconomic forecast for the fiscal year and the actual outcome for that year?</p> <ul style="list-style-type: none"> <li>a. Yes, an extensive explanation of the differences is presented, including both a narrative discussion and quantitative estimates.</li> <li>b. Yes, an explanation is presented, highlighting key differences, but some details are excluded.</li> <li>c. Yes, some explanation is presented, but it lacks important details.</li> <li>d. No, an explanation is not presented, or such a report is not released.</li> <li>e. Not applicable/other (please comment).</li> </ul> <p><u>Citation:</u></p> <p><u>Comment:</u></p> <p><b><u>Researcher Response to this Question was "d"</u></b></p> <p><b><u>Peer Reviewer One Comment:</u></b></p> <p><b><u>Peer Reviewer Two Comment:</u></b></p> <p><b><u>Government Comment:</u></b> Comparison between macroeconomic forecast and realization described in financial reports published by central government. Citation: Note of Financial Report (audited) in General Explanation. The answer should be "a."</p> <p><b><u>IBP Comment:</u></b> IBP editors chose answer "d" because the year-end report is considered not publicly available.</p>	d
<p>107. Does the year-end report explain the difference between the original estimates of non-financial data and the actual outcome?</p> <ul style="list-style-type: none"> <li>a. Yes, an extensive explanation of the differences is presented, including both a narrative discussion and quantitative estimates.</li> <li>b. Yes, an explanation is presented, highlighting key differences, but some details are excluded.</li> <li>c. Yes, some explanation is presented, but it lacks important details.</li> <li>d. No, an explanation is not presented, or such a report is not released.</li> <li>e. Not applicable/other (please comment).</li> </ul> <p><u>Citation:</u></p> <p><u>Comment:</u></p> <p><b><u>Peer Reviewer One Comment:</u></b></p> <p><b><u>Peer Reviewer Two Comment:</u></b></p> <p><b><u>Government Comment:</u></b> Government did not dispute researcher's response.</p>	d



<p>108. Does the year-end report explain the difference between the original performance indicators and the actual outcome?</p> <ul style="list-style-type: none"> <li>a. Yes, an extensive explanation of the differences is presented, including both a narrative discussion and quantitative estimates.</li> <li>b. Yes, an explanation is presented, highlighting key differences, but some details are excluded.</li> <li>c. Yes, some explanation is presented, but it lacks important details.</li> <li>d. No, an explanation is not presented, or such a report is not released.</li> <li>e. Not applicable/other (please comment).</li> </ul> <p><u>Citation:</u></p> <p><u>Comment:</u></p> <p><b><u>Peer Reviewer One Comment:</u></b></p> <p><b><u>Peer Reviewer Two Comment:</u></b></p> <p><b><u>Government Comment:</u></b> Government did not dispute researcher’s response.</p>	d
<p>109. Does the year-end report explain the difference between the enacted level of funds intended to benefit directly the country’s most impoverished populations and the actual outcome?</p> <ul style="list-style-type: none"> <li>a. Yes, an extensive explanation of the differences is presented, including both a narrative discussion and quantitative estimates.</li> <li>b. Yes, an explanation is presented, highlighting key differences, but some details are excluded.</li> <li>c. Yes, some explanation is presented, but it lacks important details.</li> <li>d. No, an explanation is not presented, or such a report is not released.</li> <li>e. Not applicable/other (please comment).</li> </ul> <p><u>Citation:</u></p> <p><u>Comment:</u></p> <p><b><u>Peer Reviewer One Comment:</u></b></p> <p><b><u>Peer Reviewer Two Comment:</u></b></p> <p><b><u>Government Comment:</u></b> Government did not dispute researcher’s response.</p>	d

<p>110. Does the year-end report present the actual outcome for extra-budgetary funds?</p> <ul style="list-style-type: none"><li>a. Yes, extensive information on the actual outcome for extra-budgetary funds is presented, including both a narrative discussion and quantitative estimates.</li><li>b. Yes, information is presented, highlighting key issues, but some details are excluded.</li><li>c. Yes, some information is presented, but it lacks important details.</li><li>d. No, information is not presented on extra-budgetary funds, or such a report is not released.</li><li>e. Not applicable/other (please comment).</li></ul> <p><u>Citation:</u></p> <p><u>Comment:</u></p> <p><b><u>Peer Reviewer One Comment:</u></b></p> <p><b><u>Peer Reviewer Two Comment:</u></b></p> <p><b><u>Government Comment:</u></b> Government did not dispute researcher’s response.</p>	<p>d</p>
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<b>The Independence and Performance of the Supreme Audit Institution</b>	
<p>111. How long after the end of the fiscal year are the final annual expenditures of national departments audited and (except for secret programs) released to the public?</p> <ol style="list-style-type: none"> <li>Final audited accounts are released to the public six months or less after the end of the fiscal year.</li> <li>Final audited accounts are released 12 months or less (but more than six months) after the end of the fiscal year.</li> <li>Final audit accounts are released more than 12 months, but within 24 months of the end of the fiscal year.</li> <li>Final audited accounts are not completed within 24 months after the end of the fiscal year or they are not released to the public.</li> <li>Not applicable/other (please comment).</li> </ol> <p><u>Citation:</u></p> <p><u>Comment:</u> Article 30 of the Law 17/2003 on State Finances (Undang Undang Nomor 17 Tahun 2003 tentang Keuangan Negara) mandates that the audited government accounts are submitted to the national legislature within 6 months from the end of the fiscal year in question. It will comprise of, at a minimum, a report on budget realization, government balance sheet, cash flow statement, and notes on the financial statement. Since the mid-1990s, the deadline for the submission of audit accounts to the national parliament has been gradually reduced, from 24 months to 6 months. Since 2005, audited government accounts have been made available to the parliament and the public six months or less after the end of the fiscal year.</p> <p><b><u>Peer Reviewer One Comment:</u></b></p> <p><b><u>Peer Reviewer Two Comment:</u></b> I agree. It is worth noting that this is a new improvement because the report used to be released to the public around September or October. So final audit account are release to the public 12 months or less, but more than six months.</p> <p><b><u>Government Comment:</u></b> Government did not dispute researcher’s response.</p>	a

<p>112. Two years after the completion of a fiscal year, what percentage of annual expenditures has been audited and (except for secret programs) the report(s) released to the public?</p> <ol style="list-style-type: none"> <li>a. All expenditures have been audited and the reports released to the public.</li> <li>b. Expenditures representing at least two-thirds of, but not all, expenditure have been audited.</li> <li>c. Expenditure representing less than two-thirds of expenditure have been audited.</li> <li>d. No expenditures have been audited, the reports have not been released to the public, or was released more than 24 months after the end of the fiscal year.</li> <li>e. Not applicable/other (please comment).</li> </ol> <p><u>Citation:</u>  Please see "Laporan Hasil Pemeriksaan atas Laporan Keuangan Pemerintah Pusat Tahun 2008-20 May 2009" (Audit report on Central Government Financial Report Year 2008-20 May 2009)  <a href="http://www.bpk.go.id/web/files/2009/06/01_LKPP_2008.pdf">http://www.bpk.go.id/web/files/2009/06/01_LKPP_2008.pdf</a></p> <p><u>Comment:</u></p> <p><b><u>Peer Reviewer One Comment:</u></b></p> <p><b><u>Peer Reviewer Two Comment:</u></b></p> <p><b><u>Government Comment:</u></b> Government did not dispute researcher's response.</p>	<p>C</p>
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<p>113. Does the annual audit report(s) that is released to the public include an executive summary?</p> <ol style="list-style-type: none"> <li>The annual audit report(s) includes one or more executive summaries summarizing the report's content.</li> <li>No, the audit report(s) does not include an executive summary, or such reports are not released to the public, or was released more than 24 months after the end of the fiscal year.</li> <li>Not applicable/other (please comment).</li> </ol> <p><u>Citation:</u></p> <p><u>Comment:</u> The executive summary provides information on the SAI's scope and responsibility, the SAI's opinion in the previous fiscal year, limitations in scope of audit of government accounts, as well as balance sheet, internal controls, process of compilation of government accounts, tax and non-tax revenue, expenditures, government banking arrangements, tax receivables, government joint and sole investments, external long term debt, and final opinion on government financial reports.</p> <p><b><u>Peer Reviewer One Comment:</u></b></p> <p><b><u>Peer Reviewer Two Comment:</u></b></p> <p><b><u>Government Comment:</u></b> Government did not dispute researcher's response.</p>	a
<p>114. Must a branch of government other than the executive (such as the legislature or the judiciary) give final consent before the head of the Supreme Audit Institution (SAI) can be removed from office?</p> <ol style="list-style-type: none"> <li>Yes, the head of the SAI may only be removed by the legislature or judiciary, or the legislature or judiciary must give final consent before they are removed.</li> <li>No, the executive may remove the head of the SAI without the final consent of the judiciary or legislature.</li> <li>Not applicable/other (please comment).</li> </ol> <p><u>Citation:</u> See Law No. 15 Year 2006 about the Supreme Audit Institution (Undang-Undang Badan Pemeriksa Keuangan), articles 14 and 19 Available on: <a href="http://www.legalitas.org/database/puu/2006/uu15-2006.pdf">http://www.legalitas.org/database/puu/2006/uu15-2006.pdf</a></p> <p><u>Comment:</u> The law states that the SAI members can be selected or removed by the legislature.</p> <p><b><u>Peer Reviewer One Comment:</u></b></p> <p><b><u>Peer Reviewer Two Comment:</u></b></p> <p><b><u>Government Comment:</u></b> Government did not dispute researcher's response.</p>	a

<p>115. Does the Supreme Audit Institution release to the public audits of extra-budgetary funds?</p> <ol style="list-style-type: none"> <li>Yes, the SAI releases to the public audits of all extra-budgetary funds.</li> <li>Yes, the SAI releases audits representing at least two-thirds of, but not all, extra-budgetary funds.</li> <li>Yes, the SAI releases audits representing less than two-thirds of all extra-budgetary funds.</li> <li>No, the SAI does not release to the public audits of extra-budgetary funds, or it does not audit such funds, or such a report was released more than 24 months after the end of the fiscal year.</li> <li>Not applicable/other (please comment).</li> </ol> <p><u>Citation:</u> Please see the audit report page 32 (PNPM), 45, 79 (BBM) for fuel subsidy. Source: "Laporan Hasil Pemeriksaan atas Laporan Keuangan Pemerintah Pusat Tahun 2008-20 May 2009" (Audit report on Central Government Financial Report Year 2008-20 May 2009) <a href="http://www.bpk.go.id/web/files/2009/06/01_LKPP_2008.pdf">http://www.bpk.go.id/web/files/2009/06/01_LKPP_2008.pdf</a></p> <p><u>Comment:</u> All the sectors are being audited, including RDI, PNPM, fuel subsidy.</p> <p><b><u>Peer Reviewer One Comment:</u></b></p> <p><b><u>Peer Reviewer Two Comment:</u></b></p> <p><b><u>Government Comment:</u></b> Government did not dispute researcher's response.</p>	<p>C</p>
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<p>116. Beyond the established year-end attestation audits, does the Supreme Audit Institution (SAI) have <i>the discretion in law</i> to undertake those audits it may wish to?</p> <ul style="list-style-type: none"> <li>a. The SAI has full discretion to decide which audits it wishes to undertake.</li> <li>b. The SAI has significant discretion, but faces some limitations.</li> <li>c. The SAI has some discretion, but faces considerable limitations.</li> <li>d. The SAI has no discretion to decide which audits it wishes to undertake.</li> <li>e. Not applicable/other (please comment).</li> </ul> <p><u>Citation:</u></p> <p><u>Comment:</u>  The SAI has the discretion in law to undertake all those audits it may wish to. Article 9.1.a of the Law 15/2006 on the Supreme Audit Institution (Undang Undang Republik Indonesia Nomor 15 Tahun 2006 tentang Badan Pemeriksa Keuangan) gives the SAI authority to: "determine audited agency, plan and execute an audit, determine the timing and method of the audit, as well as compile and present an audit report." ("menentukan objek pemeriksaan, merencanakan dan melaksanakan pemeriksaan, menentukan waktu dan metode pemeriksaan serta menyusun dan menyajikan laporan pemeriksaan").</p> <p>Evidence of this authority in practice can be seen in the specific central government audits (Pemeriksaan dengan tujuan tertentu (PDTT) pada pemerintah pusat) undertaken by the SAI.</p> <p><b><u>Peer Reviewer One Comment:</u></b></p> <p><b><u>Peer Reviewer Two Comment:</u></b></p> <p><b><u>Government Comment:</u></b> Government did not dispute researcher's response.</p>	<p>b</p>
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<p>117. Who determines the budget of the Supreme Audit Institution?</p> <ol style="list-style-type: none"> <li>a. The budget of the SAI is determined by the legislature or judiciary (or some independent body), and the funding level is broadly consistent with the resources the SAI needs to fulfill its mandate.</li> <li>b. The budget of the SAI is determined by the executive, and the funding level is broadly consistent with the resources the SAI needs to fulfill its mandate.</li> <li>c. The budget of the SAI is determined by the legislature or judiciary (or some independent body), but the funding level is not consistent with the resources the SAI needs to fulfill its mandate.</li> <li>d. The budget of the SAI is determined by the executive, but the funding level is not consistent with the resources the SAI needs to fulfill its mandate.</li> <li>e. Not applicable/other (please comment).</li> </ol> <p><u>Citation:</u></p> <p><u>Comment:</u> Basically, the entire budget is collected by the state secretary and proposed by each of the high state institutions. But the biggest amount in the budget is destined to the executive. So the budget the other institutions (legislative, SAI, judiciary, etc) are being cut and the amount is decreased from it was proposed.</p> <p><b><u>Peer Reviewer One Comment:</u></b></p> <p><b><u>Peer Reviewer Two Comment:</u></b> I agree. In the implementation of its duties the SAI must even consult with other governmental institutions, for instance the ministry of state apparatus and the ministry of finance, for the recruitment of new audit staff.</p> <p><b><u>Government Comment:</u></b> Government did not dispute researcher’s response.</p>	<p>C</p>
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118. Does the Supreme Audit Institution employ designated staff for undertaking audits of the central government agencies pertaining to the security sector (military, police, intelligence services)?

- a. The SAI employs designated staff, and the staffing levels are broadly consistent with the resources the SAI needs to fulfill its mandate.
- b. The SAI employs designated staff, but the staffing levels are a cause of some constraints to the SAI in fulfilling its mandate.
- c. The SAI employs designated staff, but the staffing levels pose a significant constraint on the SAI in fulfilling its mandate.
- d. The SAI does not employ designated staff for auditing of the security sector, or does not undertake audits of the security sector.
- e. Not applicable/other (please comment).

Citation:

Comment:

The SAI's organization is structured into 8 divisions covering different ministerial/geographic mandates (see <http://www.bpk.go.id/> > Profile > Bidang Tugas Pimpinan BPK RI). One division is responsible for auditing the public finances of ministries/institutions related to fields of politics, law, defense and security (politik, hukum, pertahanan dan keamanan). Included within its mandate, among other ministries/institutions, is the National Police (Kepolisian Republik Indonesia-POLRI), State Intelligence Agency (Badan Intelijen Negara) and the State Secret Code Agency (Lembaga Sandi Negara). While this information does not suggest that staffing levels are inadequate, it represents a conservative evaluation given the Agency's ability to prepare more substantive audit reports in recent years.

C

**Researcher Response to this Question was "b"**

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:** As we can see at Supreme Audit Institution's audit report (formally submitted to legislative) also covers the Ministry of Defence, the Intelligent Agency (BIN), the National Police. However it is clear that important details are not included in that report. The SAI's auditor indicates that they have no discretion to omit that part in report, but it remains uneasy to audit secret programs in defense sector.

**Government Comment:** Government did not dispute researcher's original answer "b," which the IBP modified for consistency purposes.

**IBP Comment:** Please see Note 1.

<p>119. Does the Supreme Audit Institution maintain formal mechanisms of communication with the public to receive complaints and suggestions to assist it in determining its audit program (that is, to identify the agencies, programs, or projects it will audit)?</p> <ul style="list-style-type: none"> <li>a. Yes, the SAI maintains mechanisms of communication with the public, and received more than 100 communications from the public during the past year.</li> <li>b. Yes, the SAI maintains mechanisms of communication with the public, and received less than 100 but more than ten communications from the public during the past year.</li> <li>c. Yes, the SAI maintains mechanisms of communication with the public but it receives very little (less than ten) or no information from the public on potential subjects for audit.</li> <li>d. No, the SAI does not maintain any formal mechanisms of communication with the public.</li> <li>e. Not applicable.</li> </ul> <p><u>Citation:</u></p> <p><u>Comment:</u> The SAI maintains upon its website mechanisms for public complaints and suggestions (Pengaduan Masyarakat). However, it is not clear for the website how many complaints/suggestions are actually received from the public each year.</p> <p><b><u>Peer Reviewer One Comment:</u></b></p> <p><b><u>Peer Reviewer Two Comment:</u></b></p> <p><b><u>Government Comment:</u></b> Government did not dispute researcher’s response.</p>	<p>C</p>
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120. Does a committee of the legislature view and scrutinize the audit reports?

- a. Yes, all audit reports are scrutinized.
- b. Yes, most audit reports are scrutinized.
- c. Yes, some audit reports are scrutinized.
- d. No, audit reports are not scrutinized.
- e. Not applicable/other (please comment).

Citation:

Comment:

Bi-annual audit reports are provided by the SAI to the national parliament for all budget entities. Parliament views and scrutinizes audit reports by committees. There is no specific public accounts committee. The level of scrutiny of audit reports is dependent upon the respective parliamentary commissions:

- o Commission I: Defence, Intelligence, Foreign Affairs, Information and Communication
- o Commission II: Home Affairs and Regional Autonomy, State Apparatus, and General Elections
- o Commission III: Law, Legislation, Human Rights and Security
- o Commission IV: Agriculture, Plantations, Forestry, Maritime Affairs, Fisheries and Food
- o Commission V: Transportation, Public Works, State Housing, Rural and Isolated Region Development, Meteorology and Geophysics, National Search and Rescue
- o Commission VI: Trade, Industry, Investment, Small-Medium Enterprises, State Owned Enterprises and Cooperation, National Standards
- o Commission VII: Natural Energy Resources and Minerals, Research and Technology, Environment
- o Commission VIII: Religion, Social Affairs, Gender Empowerment
- o Commission IX: Population, Health, Manpower and Transmigration
- o Commission X: Education, Youth Affairs, Sports, Tourism, Arts and Film Industry, Culture
- o Commission XI: Finance, National Development Planning, Banking and Non-Bank Financial Institutions

C

**Researcher Response to this question was "c"**

**Peer Reviewer One Comment:**

**Peer Reviewer Two Comment:** I agree. There is no formal law or regulation that clearly defines the legislature's obligation to scrutinize the SAI report. However, part of the report was used as the basis for public hearings by the legislative. While the process is moving towards more publicly disclosure, we are aware that they used some of the issues indicated in the report.

**Government Comment:** The answer should be "a."

**Researcher Response:** I chose to keep my answer "c," also in light of the additional comment left by Peer Reviewer Two.

**IBP Comment:** IBP editors chose answer "c" to maintain the consistency of the assumptions used in selecting answers across the countries.

<p>121. Does the executive make available to the public a report on what steps it has taken to address audit recommendations or findings that indicate a need for remedial action?</p> <ol style="list-style-type: none"> <li>Yes, the executive reports publicly on what steps it has taken to address audit findings.</li> <li>Yes, the executive reports publicly on most audit findings.</li> <li>Yes, the executive reports publicly on some audit findings.</li> <li>No, the executive does not report on steps it has taken to address audit findings.</li> <li>Not applicable/other (please comment).</li> </ol> <p><u>Citation:</u></p> <p><u>Comment:</u> The audit recommendations are only administrative, they are not meant to enhance wide public awareness for remedial action.</p> <p><b><u>Peer Reviewer One Comment:</u></b></p> <p><b><u>Peer Reviewer Two Comment:</u></b></p> <p><b><u>Government Comment:</u></b> Government did not dispute researcher’s response.</p>	d
<p>122. Does either the Supreme Audit Institution or the legislature release to the public a report that tracks actions taken by the executive to address audit recommendations?</p> <ol style="list-style-type: none"> <li>Yes, a comprehensive report is released regularly that tracks actions taken by the executive to address audit recommendations.</li> <li>Yes, a report is released, covering key audit recommendations, but some details are excluded.</li> <li>Yes, a report is released, but it lacks important details.</li> <li>No, a report is not produced or it is prepared for internal purposes only (please specify).</li> <li>Not applicable/other (please comment).</li> </ol> <p><u>Citation:</u> See Law No. 17 Year 2003 about State Finances (Undang-Undang Keuangan Negara) ,article 30 points 1 and 2 The information is available on <a href="http://www.legalitas.org/database/puu/2003/uu17-2003.pdf">http://www.legalitas.org/database/puu/2003/uu17-2003.pdf</a></p> <p><u>Comment:</u> Six months after the year-end report is released, the SAI must audit the report. Basically, the executive will execute and implement the audit report if the SAI, because if it didn't, the executive would be considered an administrative lawbreaker.</p> <p><b><u>Peer Reviewer One Comment:</u></b></p> <p><b><u>Peer Reviewer Two Comment:</u></b></p> <p><b><u>Government Comment:</u></b> Government did not dispute researcher’s response.</p>	a

123. Are audit reports of the annual accounts of the security sector (military, police, intelligence services) and other secret programs provided to the legislature (or relevant committee)?

- a. Yes, legislators are provided with detailed audit reports related to the security sector and other secret programs.
- b. Yes, legislators are provided audit reports on secret items, but some details are excluded.
- c. Yes, legislators are provided audit reports on secret items, but they lack important details.
- d. No, legislators are not provided audit reports on secret items, or secret programs are not audited (please specify).
- e. Not applicable/other (please comment).

Citation:

Comment:

**Researcher Response to this Question was "d"**

**Peer Reviewer One Comment:** Commission I of the DPR (National House of Representatives) covering issues of Defence, Intelligence, Foreign Affairs, Information and Communication receives the audit reports. These cover the following ministries: Ministry of Defence, Ministry of Foreign Affairs, Indonesian Armed Forces (Army, Airforce, Navy), Ministry of Information and Communications, National Resilience Council (Wantannas), State Intelligence Agency (BIN), State Signals Institution (LEMSANEG), National Broadcasting Institution (ANTARA), National Resilience Institution (Lemhannas), Indonesian Broadcasting Commission (KPI), Republic of Indonesian Television (TVRI), Republic of Indonesian Radio (RRI), Press Council. As is noted in question 118, these ministries/institutions are audited by Indonesia's Supreme Audit Institution. The Commission receives the audit reports of the annual accounts of these ministries/institutions. The same caveats apply for the audit reports of the annual accounts with other Indonesian ministries/institutions.

**Peer Reviewer Two Comment:**

**Government Comment:** Government did not dispute researcher's original answer "d," which the IBP modified for consistency purposes.

**IBP Comment:** Please see Note 1.

a

## Additional Government Comments

### SECTION ONE: The Availability of Budget Document

No	Written	Input/Response	Description
1	Table 1 page 1: In-year Reports and Year-End Report, it is written "Not Available"	In Year Report, it should be written "2009," while in Year End Report it should be written "2008"	<a href="http://www.depkeu.go.id/ind/read/?type=ixPers&amp;id=14518&amp;thn=2010&amp;name=SP_010110.pdf">http://www.depkeu.go.id/ind/read/?type=ixPers&amp;id=14518&amp;thn=2010&amp;name=SP_010110.pdf</a>
2	Table 2 page 2: Pre Budget Statement has not yet include Principles of Fiscal Policy (PPKF)	It should add PPKF document	<a href="http://www.fiskal.depkeu.go.id/webbkf/siaranpers/siaranpdf/pokok-pokokkebijakanfiskal2009.pdf">http://www.fiskal.depkeu.go.id/webbkf/siaranpers/siaranpdf/pokok-pokokkebijakanfiskal2009.pdf</a>
3	Table 3, page 2, point D: On supporting document 2, it is written "Yes"	It should be left blank	It is not made.
4	Table 3, page 2, point 8: On Main Document and Budget Summary, it is written "No"	It should be filled by "Yes"	<a href="http://www.depkeu.go.id">http://www.depkeu.go.id</a>

### SECTION ONE: The Availability of Budget Document

No	Written	Input/Response	Description
1	In Table 4, point no.3, page 3, on "mid-year budget, year end report, audit report," it is written as "No"	It should be written "Yes"	Realization of implementation of APBN SMT I, Realization of APBN of year end, and Audit Report is always published to public, following its presentation to DPR
2	In Table 4, point no. 4, page 3, on "year end report," it is written as "NA"	It should be written "Yes"	<a href="http://www.depkeu.go.id/ind/Read/?type=ixPers&amp;id=14518&amp;thn=2010&amp;name=SP=010110.pdf">http://www.depkeu.go.id/ind/Read/?type=ixPers&amp;id=14518&amp;thn=2010&amp;name=SP=010110.pdf</a>
3	In Table 4, point no. 8, page 3, on "enacted budget, it is written "No"	It should be written "Yes"	Financial Memorandum and RAPBN are printed and submitted to DPR in Bahasa Indonesia, and then book of Financial Memorandum and RAPBN are made in English language.
4	In Table 4, point no. 9, page 3, on "year end report," it is written "NA"	It should be written "Yes"	<a href="http://www.depkeu.go.id/ind/Read/?type=ixPers&amp;id=14518&amp;thn=2010&amp;name=SP_010110.pdf">http://www.depkeu.go.id/ind/Read/?type=ixPers&amp;id=14518&amp;thn=2010&amp;name=SP_010110.pdf</a>