International Budget Project
OPEN BUDGET QUESTIONNAIRE

PHILIPPINES

October 2005
International Budget Project
Center on Budget and Policy Priorities
820 First Street, NE
Suite 510
Washington, DC  20002
www.internationalbudget.org
This questionnaire was completed by:

<table>
<thead>
<tr>
<th>Name:</th>
<th>VINIA M. DATINGUNOO and AVIGAIL M. OLARTE</th>
</tr>
</thead>
<tbody>
<tr>
<td>Organization:</td>
<td>PHILIPPINE CENTER FOR INVESTIGATIVE JOURNALISM</td>
</tr>
<tr>
<td>Address:</td>
<td>3F Criselda II Bldg.</td>
</tr>
<tr>
<td></td>
<td>107 Scout de Guia St.</td>
</tr>
<tr>
<td></td>
<td>Quezon City 1104</td>
</tr>
<tr>
<td></td>
<td>Philippines</td>
</tr>
<tr>
<td>Telephone:</td>
<td>(+632) 4101383, 4104768</td>
</tr>
<tr>
<td>E-mail:</td>
<td><a href="mailto:vinia@pcij.org">vinia@pcij.org</a> (Vinia); <a href="mailto:research@pcij.org">research@pcij.org</a> (Avigail)</td>
</tr>
<tr>
<td>Internet Website:</td>
<td><a href="http://www.pcij.org">www.pcij.org</a></td>
</tr>
<tr>
<td></td>
<td><a href="http://www.i-site.ph">www.i-site.ph</a></td>
</tr>
<tr>
<td></td>
<td><a href="http://www.pcij.org/blog">www.pcij.org/blog</a></td>
</tr>
</tbody>
</table>
International Budget Project
OPEN BUDGET QUESTIONNAIRE
PHILIPPINES

Section One: The Availability of Budget Documents ................................................................. 4
Table 1. Budget Year of Documents Used in Completing the Questionnaire ..................... 5
Table 2. Internet Links for Key Budget Documents ............................................................... 6
Table 3. Distribution of Documents Related to the Executive’s Budget Proposal ............. 7
Table 4. Distribution of the Enacted Budget and Other Reports .......................................... 8

Section Two: The Executive’s Budget Proposal ........................................................................ 9
Estimates for the Budget Year and Beyond ......................................................................... 10
Estimates for Years Prior to the Budget Year ...................................................................... 17
Comprehensiveness ............................................................................................................. 24
The Budget Narrative & Performance Monitoring .............................................................. 31
Additional Key Information for Budget Analysis & Monitoring ....................................... 34

Section Three: The Budget Process ....................................................................................... 41
Executive’s Formulation of the Budget .............................................................................. 42
Legislative Approval of the Budget ................................................................................. 46
Executive’s Implementation of the Budget ........................................................................ 50
Year-End Report and the Supreme Audit Institution .......................................................... 60
Section One: The Availability of Budget Documents
Table 1. Budget Year of Documents Used in Completing the Questionnaire

*Please indicate the budget year of the document used to complete the questionnaire. If the document is not available to the public, please state, “Not Available.”*

<table>
<thead>
<tr>
<th>Budget Documents Used in Completing the Questionnaire</th>
<th>Budget Year Used</th>
</tr>
</thead>
<tbody>
<tr>
<td>Pre-Budget Statement</td>
<td>NA</td>
</tr>
<tr>
<td>Budget Summary</td>
<td>2006</td>
</tr>
<tr>
<td>Executive’s Budget Proposal</td>
<td>2006</td>
</tr>
<tr>
<td>Supporting Budget Documents</td>
<td>2006</td>
</tr>
<tr>
<td>Citizens Budget</td>
<td>NA</td>
</tr>
<tr>
<td>Enacted Budget</td>
<td>2005</td>
</tr>
<tr>
<td>In-Year Reports</td>
<td>2005</td>
</tr>
<tr>
<td>Mid-Year Report</td>
<td>2005</td>
</tr>
<tr>
<td>Year-End Report</td>
<td>2004</td>
</tr>
<tr>
<td>Audit Report</td>
<td>2003 &amp; 2004</td>
</tr>
<tr>
<td><strong>Budget Document</strong></td>
<td><strong>Website</strong></td>
</tr>
<tr>
<td>------------------------------------------</td>
<td>---------------------------------------------------------------------------------------------------------------------------------------------</td>
</tr>
<tr>
<td>Pre-Budget Statement</td>
<td>Not produced</td>
</tr>
<tr>
<td>Citizens Budget</td>
<td>Not produced</td>
</tr>
<tr>
<td>Audit Report</td>
<td><a href="http://www.coa.gov.ph/COA_htm/Audit/AAR.htm">http://www.coa.gov.ph/COA_htm/Audit/AAR.htm</a></td>
</tr>
</tbody>
</table>
### Table 3. Distribution of Documents Related to the Executive’s Budget Proposal

#### DISTRIBUTION OF BUDGET DOCUMENTS

*For the following reports, place “Yes” in the appropriate row below to indicate if the report is:

<table>
<thead>
<tr>
<th></th>
<th>Pre-budget</th>
<th>Executive’s Budget Proposal</th>
<th>Citizens budget</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td>Main document</td>
<td>Budget summary*</td>
</tr>
<tr>
<td>A. Not produced, even for internal purposes</td>
<td>Yes</td>
<td></td>
<td></td>
</tr>
<tr>
<td>B. Produced for internal purposes, but not available to the public</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>C. Produced and available to the public, but only on request</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
</tr>
<tr>
<td>D. Produced and distributed to the public (for example, in libraries, posted on the Internet.)</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
</tr>
</tbody>
</table>

*For budget reports that are produced and distributed to the public, what steps does the executive take to distribute these reports and to promote interest in them? For each characteristic, mark “Yes” if yes, “No” if no, or “NA” if Not Available.*

<table>
<thead>
<tr>
<th></th>
<th>Pre-budget</th>
<th>Executive’s Budget Proposal</th>
<th>Citizens budget</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td>Main document</td>
<td>Budget summary*</td>
</tr>
<tr>
<td>1. The release date is known at least one month in advance</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
</tr>
<tr>
<td>2. Advance notification of release is sent to users, media</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
</tr>
<tr>
<td>3. Released to public same day as official release to media</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
</tr>
<tr>
<td>4. Available on the Internet free of charge</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
</tr>
<tr>
<td>5. Free print copies available, limited distribution</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
</tr>
<tr>
<td>6. Free print copies available, mass distribution</td>
<td>No</td>
<td>No</td>
<td>No</td>
</tr>
<tr>
<td>7. Readily available outside capital and/or big cities+</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
</tr>
<tr>
<td>8. Written in more than one language</td>
<td>No</td>
<td>No</td>
<td>No</td>
</tr>
<tr>
<td>9. News conference is held to discuss release</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
</tr>
</tbody>
</table>

*A budget summary should be a stand-alone document, which could include a budget speech or a separately published executive summary. Mark “Yes” if access by mail order or by Internet, if Internet service is readily available outside the capital and/or big cities.*

7
Table 4. Distribution of the Enacted Budget and Other Reports

<table>
<thead>
<tr>
<th>DISTRIBUTION OF ENACTED BUDGET AND OTHER REPORTS</th>
</tr>
</thead>
<tbody>
<tr>
<td>For the following reports, place a “Yes” in the appropriate row below to indicate if the report is:</td>
</tr>
<tr>
<td></td>
</tr>
<tr>
<td>A. Not produced, even for internal purposes</td>
</tr>
<tr>
<td>B. Produced for internal purposes, but not available to the public</td>
</tr>
<tr>
<td>C. Produced and available to the public, but only on request</td>
</tr>
<tr>
<td>D. Produced and distributed to the public (for example, in libraries, posted on the Internet.)</td>
</tr>
</tbody>
</table>

For budget reports that are produced and distributed to the public, what steps does the executive take to distribute these reports and to promote interest in them? For each characteristic, mark “Yes” if yes, “No” if no, or “NA” if Not Available.

| | Enacted budget | In-year reports | Mid-year review | Year-end report | Audit report |
| --- |
| 1. The release date is known at least one month in advance | Yes | Yes | No | No | Yes |
| 2. Advance notification of release sent to users, media | Yes | Yes | No | No | Yes |
| 3. Released to public same day as official release to media | Yes | Yes | Yes | Yes | Yes |
| 4. Available on the Internet free of charge | Yes | Yes | Yes | Yes | Yes |
| 5. Free print copies available, limited distribution | Yes | No | No | No | Yes |
| 6. Free print copies available, mass distribution | No | No | No | No | No |
| 7. Readily available outside capital/big cities | Yes | Yes | Yes | Yes | Yes |
| 8. Written in more than one language | No | No | No | No | No |
| 9. News conference is held to discuss release | Yes | No | No | Yes | No |
Section Two: The Executive’s Budget Proposal

Notes on abbreviations:
BY = budget year (year for which the budget proposals are being made)
BY+1 = one year beyond the budget year
BY-1 = one year before the budget year
Please mark your answer by placing the appropriate letter in the box to the right of the question. For all answers marked “not applicable/other,” please provide a brief explanation indicating either why the answer choices provided are not applicable or why another response would be more appropriate.

### The Executive’s Budget Proposal

<table>
<thead>
<tr>
<th>Estimates for the Budget Year and Beyond</th>
</tr>
</thead>
<tbody>
<tr>
<td>1. Does the executive’s budget or any supporting budget documentation present expenditures for the budget year that are classified by administrative unit (that is, by ministry, department, or agency)?</td>
</tr>
<tr>
<td>a. All expenditures are classified by administrative unit.</td>
</tr>
<tr>
<td>b. Expenditures are classified by administrative unit, but some small units are not shown separately.</td>
</tr>
<tr>
<td>c. Expenditures are classified by administrative unit, but a significant number of units are not shown separately.</td>
</tr>
<tr>
<td>d. No expenditures classified by administrative unit are presented.</td>
</tr>
<tr>
<td>e. Not applicable/other (please comment).</td>
</tr>
</tbody>
</table>

**Citation and/or comment:**

**Peer Reviewer ONE Comment:**

**Peer Reviewer TWO Comment:**

| 2. Does the executive’s budget or any supporting budget documentation present expenditures for the budget year that are classified by functional classification? |
| a. All expenditures are classified by functional classification, and the categorization is compatible with international standards. |

**Citation and/or comment:** The Philippines’ executive’s budget does not exactly replicate the functional categories defined by the UN Classification of the Functions of Government (COFOG). It does not have, for example, a classification for “Environmental protection.” Nor does it have a “Recreation, culture and religion” function; it does have a classification called “Education, culture and manpower development.” However, the categorization is broadly consistent with that set by the UN.

**Peer Reviewer ONE Comment:**

**Peer Reviewer TWO Comment:**
3. Does the executive’s budget or any supporting budget documentation present expenditures for the budget year that are classified by economic classification?

<p>| | |</p>
<table>
<thead>
<tr>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>a.</td>
<td>All expenditures are classified by economic classification, and the categorization is compatible with international standards.</td>
</tr>
<tr>
<td>b.</td>
<td>All expenditures are classified by economic classification, but the categorization is not compatible with international standards.</td>
</tr>
<tr>
<td>c.</td>
<td>Some, but not all, expenditures are classified by economic classification.</td>
</tr>
<tr>
<td>d.</td>
<td>No expenditures classified by economic classification are presented.</td>
</tr>
<tr>
<td>e.</td>
<td>Not applicable/other (please comment).</td>
</tr>
</tbody>
</table>

Citation and/or comment: The executive’s budget and supporting documents present expenditures classified by economic classification that slightly differ the classification established by the IMF’s Government Financing Statistics Manual. The expenditure categories can be viewed at [http://www.dbm.gov.ph/dbm_publications/primer_on_gov/pgb_links/expenditure.htm](http://www.dbm.gov.ph/dbm_publications/primer_on_gov/pgb_links/expenditure.htm)

**Peer Reviewer ONE Comment:**

**Peer Reviewer TWO Comment:**

4. Does the executive’s budget or any supporting budget documentation present expenditures for individual programs for the budget year?

<p>| | |</p>
<table>
<thead>
<tr>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>a.</td>
<td>Program-level data are presented for all expenditures.</td>
</tr>
<tr>
<td>b.</td>
<td>Program-level data are presented for at least two-thirds of, but not all, expenditures.</td>
</tr>
<tr>
<td>c.</td>
<td>Program-level data are presented, but for less than two-thirds of expenditures.</td>
</tr>
<tr>
<td>d.</td>
<td>No program-level data are presented.</td>
</tr>
<tr>
<td>e.</td>
<td>Not applicable/other (please comment).</td>
</tr>
</tbody>
</table>

Citation and/or comment: In its 2002 Report on the Observance of Standards and Codes (ROSC), the International Monetary Fund (IMF) noted that “…the clarity of this expenditure program is somewhat blurred by the fact that some expenditure authorizations do not expire at the end of the fiscal year, and some spending is executed on the basis of the previous year’s budget…”

Other experts on the country’s budget process, however, hold a different view. Budget Undersecretary for Planning, Laura Pascua, notes that the practice of continuing appropriation comprises a “small proportion” of the annual budget. As much as three-fourths of the annual budget is comprised of new appropriations. As such, stresses Undersecretary Pascua, the clarity of the expenditure program is not as “blurred” as provided in some other groups’ observations.

**Peer Reviewer ONE Comment:**

**Peer Reviewer TWO Comment:**
5. In the executive’s budget or any supporting budget documentation, are estimates of the aggregate level of expenditure presented for a multi-year period (at least two years beyond the budget year)?

   a. Yes, multi-year estimates of aggregate expenditure are presented.
   b. No, multi-year estimates of aggregate expenditure are not presented.
   c. Not applicable/other (please comment).

   **Citation and/or comment:** There are no multi-year estimates provided in the executive’s budget and its supporting documents. However, such multi-year estimates of aggregate expenditure are presented in the Medium-Term Public Investment Program or MTPIP for the years 2005-2010. This document is produced by the government’s planning agency, the National Economic and Development Authority (NEDA) and is publicly available. It is also available online at: [http://www.neda.gov.ph/ads/mtpdp/MTPIP2004-2010/MTPIP_2005-2010%20v_03-10-05_.pdf](http://www.neda.gov.ph/ads/mtpdp/MTPIP2004-2010/MTPIP_2005-2010%20v_03-10-05_.pdf)

   **Peer Reviewer ONE Comment:**

   **Peer Reviewer TWO Comment:** The MTPIP presents multi-year funding requirement of projects but does not include recurrent items such as salaries and maintenance and operating expenses. Hence it does not present an aggregate level of expenditure.

6. In the executive’s budget or any supporting budget documentation, is more detail than just the aggregate level presented for expenditure estimates that cover a multi-year period (for at least two years beyond the budget year)?

   a. Yes, multi-year expenditure estimates are presented for all individual programs, and for one or more expenditure classification (such as functional, economic, or administrative).
   b. Yes, multi-year estimates are presented for one or more expenditure classification (such as functional, economic, or administrative), but only for some individual programs.
   c. Yes, multi-year estimates are presented, but only for a portion of one or more of the expenditure classifications (such as some functions, or some administrative units) and/or for only some individual programs.
   d. No, multi-year estimates are presented for aggregate expenditure only, or they are not presented at all.
   e. Not applicable/other (please comment).

   **Citation and/or comment:** This question is answered with reference to the MTPIP document cited in Question No. 5

   **Peer Reviewer ONE Comment:**

   **Peer Reviewer TWO Comment:**
7. Does the executive’s budget or any supporting budget documentation identify the different sources of tax revenue (such as income tax or VAT) for the budget year?
   a. All sources of tax revenue are identified individually.
   b. Sources of tax revenue amounting to at least two-thirds of, but not all, tax revenues are identified individually.
   c. Sources of tax revenue amounting to less than two-thirds of all tax revenues are identified individually.
   d. No sources of tax revenue are identified individually.
   e. Not applicable/other (please comment).

   Citation and/or comment:

   **Peer Reviewer ONE Comment:**

   **Peer Reviewer TWO Comment:**

8. Does the executive’s budget or any supporting budget documentation identify the different sources of non-tax revenue (such as grants, property income, and sales of goods and services) for the budget year?
   a. All sources of non-tax revenue are identified individually.
   b. Sources of non-tax revenue amounting to at least two-thirds of, but not all, non-tax revenues are identified individually.
   c. Sources of non-tax revenues amounting to less than two-thirds of all non-tax revenue are identified individually.
   d. No sources of non-tax revenues are identified individually.
   e. Not applicable/other (please comment).

   Citation and/or comment:

   **Peer Reviewer ONE Comment:**

   **Peer Reviewer TWO Comment:**

9. In the executive’s budget or any supporting budget documentation, are estimates of the aggregate level of revenue presented for a multi-year period (at least two years beyond the budget year)?
   a. Yes, multi-year estimates of aggregate revenue are presented.
   b. No, multi-year estimates of aggregate revenue are not presented.
   c. Not applicable/other (please comment).

   Citation and/or comment: This question is answered with reference to the MTPIP document cited in Q. 5 and 6.

   **Peer Reviewer ONE Comment:**

   **Peer Reviewer TWO Comment:**
10. In the executive’s budget or any supporting budget documentation, is more detail than just the aggregate level presented for revenue estimates that cover a multi-year period (for at least two years beyond the budget year)?

   a. Yes, multi-year revenue estimates are presented for individual sources of revenue, and by revenue classification (such as tax and non-tax).
   b. Yes, multi-year estimates are presented by revenue classification (such as tax and non-tax), but only for some individual sources of revenue.
   c. Yes, multi-year estimates are presented, but only for some individual sources of revenue.
   d. No, multi-year estimates are presented for aggregate revenue only, or they are not presented at all.
   e. Not applicable/other (please comment).

Citation and/or comment: This question is answered with reference to the MTPIP document cited in Q. 5 and 6.

Peer Reviewer ONE Comment:

Peer Reviewer TWO Comment:

11. Does the executive’s budget or any supporting budget documentation present data on the total government debt outstanding for the budget year?

   a. Yes, the data reflect the outstanding debt both at the start of the budget year and at the end of the budget year (and thereby reflect the net borrowing requirement of the budget).
   b. Yes, the data reflect the outstanding debt at the end of the budget year.
   c. Yes, the data reflect the outstanding debt at the start of the budget year.
   d. No, data on the outstanding debt are not presented.
   e. Not applicable/other (please comment).

Citation and/or comment:

Peer Reviewer ONE Comment:

Peer Reviewer TWO Comment:

12. Does the executive’s budget or any supporting budget documentation present interest payments on the debt for the budget year?

   a. Yes, interest payments on the debt are presented.
   b. No, interest payments on the debt are not presented.
   c. Not applicable/other (please comment).

Citation and/or comment:

Peer Reviewer ONE Comment:

Peer Reviewer TWO Comment:
13. Does the executive’s budget or any supporting budget documentation present information related to the composition of government debt (such as interest rates on the debt, maturity profile of the debt, currency denomination of the debt, or whether it is domestic and external debt) for the budget year?

   a. Yes, extensive information related to the composition of government debt is presented.
   b. Yes, key additional information is presented, but some details are excluded.
   c. Yes, some additional information is presented, but it lacks important details.
   d. No, additional information related to the composition of government debt is not presented.
   e. Not applicable/other (please comment).

   Citation and/or comment: Data on maturity profile of debt is not presented.

Peer Reviewer ONE Comment:

Peer Reviewer TWO Comment:

14. Does the executive’s budget or any supporting budget documentation present the macroeconomic forecast upon which the budget projections are based?

   a. Yes, an extensive discussion of the macroeconomic forecast is presented, and key assumptions (such as inflation, real GDP growth, unemployment rate, and interest rates) are stated explicitly.
   b. Yes, the macroeconomic forecast is discussed and most of the key assumptions are stated explicitly, but some details are excluded.
   c. Yes, there is some discussion of the macroeconomic forecast (and/or the presentation of key assumptions), but it lacks important details.
   d. No, information related to the macroeconomic forecast is not presented.
   e. Not applicable/other (please comment).

   Citation and/or comment: The forecast does not present information on unemployment rates.

Peer Reviewer ONE Comment: Additional answer: It does not also present information on population growth rate which is important in projecting population-based expenditures (e.g., education, health and other social services).

Peer Reviewer TWO Comment:
15. Does the executive’s budget or any supporting budget documentation show the impact of different macroeconomic assumptions (i.e., sensitivity analysis) on the budget (including expenditures, revenues, and debt)?

   a. Yes, extensive information on the impact of macroeconomic assumptions on the budget is presented, including both a narrative discussion and quantitative estimates.
   b. Yes, information is presented, highlighting the impact of the major macroeconomic assumptions, but some details are excluded.
   c. Yes, some information is presented, but it lacks important details.
   d. No, information on the impact of different macroeconomic assumptions on the budget is not presented.
   e. Not applicable/other (please comment).

Citation and/or comment: The executive’s budget and the supporting documents do not include a sensitivity analysis on the impact of uncertainties. Some discussions are held during the legislative committee hearings, when the executive gives testimony for its proposal, and some committee members may ask questions related to the fluctuations of macroeconomic assumptions. Other than that, however, there is very little information available on the impact of such changes in macroeconomic assumptions.

Peer Reviewer ONE Comment:

Peer Reviewer TWO Comment:

16. Does the executive’s budget or any supporting budget documentation present information for at least the budget year that shows how policy proposals in the budget, as distinct from existing policies, affect expenditures?

   a. Yes, extensive information on the impact of policy proposals on expenditures is presented, including both a narrative discussion and quantitative estimates.
   b. Yes, information is presented, highlighting the impact of key policy proposals on expenditures, but some details are excluded.
   c. Yes, some information is presented, but it lacks important details.
   d. No, information on the impact of policy proposals on expenditures is not presented.
   e. Not applicable/other (please comment).

Citation and/or comment:

Peer Reviewer ONE Comment:

Peer Reviewer TWO Comment:
17. Does the executive’s budget or any supporting budget documentation present information for at least the budget year that shows how policy proposals in the budget, as distinct from existing policies, affect revenues?

   a. Yes, extensive information on the impact of policy proposals on revenues is presented, including both a narrative discussion and quantitative estimates.
   b. Yes, information is presented, highlighting the impact of key policy proposals on revenues, but some details are excluded.
   c. Yes, some information is presented, but it lacks important details.
   d. No, information on the impact of policy proposals on revenues is not presented.
   e. Not applicable/other (please comment).

   Citation and/or comment: The executive’s budget presents a couple of tables showing revenue estimates from both existing and new tax policies.

Peer Reviewer ONE Comment:

Peer Reviewer TWO Comment:

Estimates for Years Prior to the Budget Year

18. Does the executive’s budget or any supporting budget documentation present expenditures for the year preceding the budget year (BY-1) that are classified by administrative unit (that is, by ministry, department, or agency)?

   a. All expenditures are classified by administrative unit for BY-1.
   b. Expenditures are classified by administrative unit for BY-1, but some small units are not shown separately.
   c. Expenditures are classified by administrative unit for BY-1, but a significant number of units are not shown separately.
   d. No expenditures classified by administrative unit are presented for BY-1.
   e. Not applicable/other (please comment).

   Citation and/or comment:

Peer Reviewer ONE Comment:

Peer Reviewer TWO Comment:
<table>
<thead>
<tr>
<th>19.</th>
<th>Does the executive’s budget or any supporting budget documentation present expenditures for the year preceding the budget year (BY-1) that are classified by functional classification?</th>
</tr>
</thead>
<tbody>
<tr>
<td>a.</td>
<td>All expenditures are classified by functional classification for BY-1, and the categorization is compatible with international standards.</td>
</tr>
<tr>
<td>b.</td>
<td>All expenditures are classified by functional classification for BY-1, but the categorization is not compatible with international standards.</td>
</tr>
<tr>
<td>c.</td>
<td>Some, but not all, expenditures are classified by function for BY-1.</td>
</tr>
<tr>
<td>d.</td>
<td>No expenditures classified by function are presented for BY-1.</td>
</tr>
<tr>
<td>e.</td>
<td>Not applicable/other (please comment).</td>
</tr>
</tbody>
</table>

Citation and/or comment:

**Peer Reviewer ONE Comment:**

**Peer Reviewer TWO Comment:**

<table>
<thead>
<tr>
<th>20.</th>
<th>Does the executive’s budget or any supporting budget documentation present expenditures for the year preceding the budget year (BY-1) that are classified by economic classification?</th>
</tr>
</thead>
<tbody>
<tr>
<td>a.</td>
<td>All expenditures are classified by economic classification for BY-1, and the categorization is compatible with international standards.</td>
</tr>
<tr>
<td>b.</td>
<td>All expenditures are classified by economic classification for BY-1, but the categorization is not compatible with international standards.</td>
</tr>
<tr>
<td>c.</td>
<td>Some, but not all, expenditures are classified by economic classification for BY-1.</td>
</tr>
<tr>
<td>d.</td>
<td>No expenditures classified by economic classification are presented for BY-1.</td>
</tr>
<tr>
<td>e.</td>
<td>Not applicable/other (please comment).</td>
</tr>
</tbody>
</table>

Citation and/or comment:

**Peer Reviewer ONE Comment:**

**Peer Reviewer TWO Comment:**
21. Does the executive’s budget or any supporting budget documentation present expenditures for individual programs for the year preceding the budget year (BY-1)?

   a. Program-level expenditure data are presented for all expenditures for BY-1.
   b. Program-level expenditure data are presented for at least two-thirds of, but not all, expenditures for BY-1.
   c. Program-level expenditure data are presented, but for less than two-thirds of expenditures for BY-1.
   d. No program-level expenditure data are presented for BY-1.
   e. Not applicable/other (please comment).

   Citation and/or comment:

   **Peer Reviewer ONE Comment:**

   **Peer Reviewer TWO Comment:**

22. In the executive’s budget or any supporting budget documentation, how many months of actual data are reflected in the expenditure estimates of the year prior to the budget year (BY-1)?

   a. All BY-1 estimates have been updated from the original enacted levels to reflect six or more months of actual expenditure.
   b. All BY-1 estimates have been updated from the original enacted levels, but reflect less than six months of actual expenditure.
   c. Some BY-1 estimates have been updated from the original enacted levels to reflect actual expenditure.
   d. The BY-1 estimates have not been updated from the original enacted levels, or no BY-1 estimates are presented.
   e. Not applicable/other (please comment).

   Citation and/or comment:

   **Peer Reviewer ONE Comment:**

   **Peer Reviewer TWO Comment:**

23. In the executive’s budget or any supporting budget documentation, are estimates of the aggregate level of expenditure presented for years that precede the budget year by more than one year (that is, BY-2 and prior years)?

   a. Yes, such prior-year estimates of aggregate expenditure are presented.
   b. No, such prior-year estimates of aggregate expenditure are not presented.
   c. Not applicable/other (please comment).

   Citation and/or comment:

   **Peer Reviewer ONE Comment:**

   **Peer Reviewer TWO Comment:**
24. In the executive’s budget or any supporting budget documentation, is more detail than just the aggregate level presented for expenditure estimates that cover years preceding the budget year by more than one year (that is, BY-2 and prior years)?

   a. Yes, such prior-year expenditure estimates are presented for all individual programs, and for one or more expenditure classification (such as functional, economic, or administrative).
   b. Yes, such prior-year estimates are presented for one or more expenditure classification (such as functional, economic, or administrative), but only for some individual programs.
   c. Yes, such prior-year estimates are presented, but only for a portion of one or more of the expenditure classifications (such as some functions, or some administrative units) and/or for only some individual programs.
   d. No, such prior-year estimates are presented for aggregate expenditure only, or they are not presented at all.
   e. Not applicable/other (please comment).

   Citation and/or comment: The estimates in the documents cover only BY-2.

Peer Reviewer ONE Comment:

Peer Reviewer TWO Comment:

25. In the executive’s budget or any supporting budget documentation, what is the most recent year presented for which all expenditures reflect actual outcomes?

   a. Two years prior to the budget year (BY-2).
   b. Three years prior to the budget year (BY-3).
   c. Before BY-3.
   d. No actual data for all expenditures are presented in the budget or supporting budget documentation.
   e. Not applicable/other (please comment).

   Citation and/or comment:

Peer Reviewer ONE Comment:

Peer Reviewer TWO Comment:
26. Are the expenditure estimates for the years prior to the budget year adjusted, as needed, to be comparable with the budget-year estimates in terms of classification and presentation?

   a. Yes, prior-year data are always adjusted to be comparable to the budget year data.
   b. Yes, in most cases, prior-year data are adjusted to be comparable.
   c. Yes, in some cases, prior-year data are adjusted to be comparable, but significant deviations between prior-year and budget-year classifications exist.
   d. No, prior-year data are not adjusted to be comparable, or no prior-year estimates are presented.
   e. Not applicable/other (please comment).

Citation and/or comment:

Peer Reviewer ONE Comment:

Peer Reviewer TWO Comment:

27. Does the executive’s budget or any supporting budget documentation identify the different sources of tax revenue (such as income tax or VAT) for the year preceding the budget year (BY-1)?

   a. All tax revenues are identified individually for BY-1.
   b. Tax revenues amounting to at least two-thirds of, but not all, tax revenue for BY-1 are identified individually.
   c. Tax revenues amounting to less than two-thirds of all tax revenues for BY-1 are identified individually.
   d. No tax revenues are identified individually for BY-1.
   e. Not applicable/other (please comment).

Citation and/or comment:

Peer Reviewer ONE Comment:

Peer Reviewer TWO Comment:

28. Does the executive’s budget or any supporting budget documentation identify the different sources of non-tax revenue (such as grants, property income, and sales of goods and services) for the year preceding the budget year (BY-1)?

   a. All non-tax revenues are identified individually for BY-1.
   b. Non-tax revenues amounting to at least two-thirds of, but not all, non-tax revenue for BY-1 are identified individually.
   c. Non-tax revenues amounting to less than two-thirds of all non-tax revenues for BY-1 are identified individually.
   d. No non-tax revenues are identified individually for BY-1.
   e. Not applicable/other (please comment).

Citation and/or comment:

Peer Reviewer ONE Comment:

Peer Reviewer TWO Comment:
29. In the executive’s budget or any supporting budget documentation, how many months of actual data are reflected in the revenues estimates of the year prior to the budget year (BY-1)?

   a. All BY-1 estimates have been updated from the original estimates to reflect six or more months of actual revenue collections.
   b. All BY-1 estimates have been updated from the original estimates, but reflect less than six months of actual revenue collections.
   c. Some BY-1 estimates have not been updated from the original estimates to reflect actual revenue collections.
   d. The BY-1 estimates have not been updated from the original estimates or no BY-1 estimates are presented.
   e. Not applicable/other (please comment).

   Citation and/or comment:

   Peer Reviewer ONE Comment:

   Peer Reviewer TWO Comment:

30. In the executive’s budget or any supporting budget documentation, are estimates of the aggregate level of revenues presented for years that precede the budget year by more than one year (that is, BY-2 and prior years)?

   a. Yes, such prior-year estimates of aggregate revenue are presented.
   b. No, such prior-year estimates of aggregate revenue are not presented.
   c. Not applicable/other (please comment).

   Citation and/or comment: The estimates in the documents cover only BY-2.

   Peer Reviewer ONE Comment:

   Peer Reviewer TWO Comment:
31. In the executive’s budget or any supporting budget documentation, is more detail than just the aggregate level presented for revenue estimates that cover years preceding the budget year by more than one year (that is, BY-2 and prior years)?

   a. Yes, such prior-year revenue estimates are presented for individual sources of revenue, and by revenue classification (such as tax and non-tax).
   b. Yes, such prior-year estimates are presented by revenue classification (such as tax and non-tax), but only for some individual sources of revenue.
   c. Yes, such prior-year estimates are presented, but only for some individual sources of revenue.
   d. No, such prior-year estimates are presented for aggregate revenue only, or they are not presented at all.
   e. Not applicable/other (please comment).

   **Citation and/or comment:** The estimates in the documents cover only BY-2.

**Peer Reviewer ONE Comment:**

**Peer Reviewer TWO Comment:**

32. In the executive’s budget or any supporting budget documentation, what is the most recent year presented for which all revenues reflect actual outcomes?

   a. Two years prior to the budget year (BY-2).
   b. Three years prior to the budget year (BY-3).
   c. Before BY-3.
   d. No actual data for all revenues are presented in the budget or supporting budget documentation.
   e. Not applicable/other (please comment).

   **Citation and/or comment:**

**Peer Reviewer ONE Comment:**

**Peer Reviewer TWO Comment:**

33. Does the executive’s budget or any supporting budget documentation present information related to the government debt for the year preceding the budget year?

   a. Yes, extensive information is presented on the level and composition of government debt for the year preceding the budget year.
   b. Yes, information on the level of debt is presented, but some important details about the composition of the debt are excluded.
   c. Yes, but only information on the level of debt is presented.
   d. No, information related to the government debt for BY-1 is not presented.
   e. Not applicable/other (please comment).

   **Citation and/or comment:** Data on debt maturity is not presented.

**Peer Reviewer ONE Comment:**

**Peer Reviewer TWO Comment:**
<table>
<thead>
<tr>
<th>Question</th>
<th>Answer</th>
</tr>
</thead>
<tbody>
<tr>
<td>34. In the executive’s budget or any supporting budget documentation, what is the most recent year presented for which the debt figures reflect actual outcomes?</td>
<td>a. Two years prior to the budget year (BY-2).</td>
</tr>
<tr>
<td></td>
<td>b. Three years prior to the budget year (BY-3).</td>
</tr>
<tr>
<td></td>
<td>c. Before BY-3.</td>
</tr>
<tr>
<td></td>
<td>d. No actual data for government debt are presented in the budget or supporting budget documentation.</td>
</tr>
<tr>
<td></td>
<td>e. Not applicable/other (please comment).</td>
</tr>
<tr>
<td>Citation and/or comment:</td>
<td></td>
</tr>
<tr>
<td>Peer Reviewer ONE Comment:</td>
<td></td>
</tr>
<tr>
<td>Peer Reviewer TWO Comment:</td>
<td></td>
</tr>
</tbody>
</table>

Comprehensiveness

35. Does the executive’s budget or any supporting budget documentation present information for at least the budget year on extra-budgetary funds?

<table>
<thead>
<tr>
<th>Answer</th>
</tr>
</thead>
<tbody>
<tr>
<td>a. Yes, extensive information on extra-budgetary funds is presented, including both a narrative discussion and quantitative estimates.</td>
</tr>
<tr>
<td>b. Yes, information is presented, highlighting key extra-budgetary funds, but some details are excluded.</td>
</tr>
<tr>
<td>c. Yes, some information is presented, but it lacks important details.</td>
</tr>
<tr>
<td>d. No, information on extra-budgetary funds is not presented.</td>
</tr>
<tr>
<td>e. Not applicable/other (please comment).</td>
</tr>
<tr>
<td>Citation and/or comment: The executive possesses the data but these are not included in the budget submissions. The Legislature, however, can ask for the data.</td>
</tr>
<tr>
<td>Peer Reviewer ONE Comment:</td>
</tr>
<tr>
<td>Peer Reviewer TWO Comment:</td>
</tr>
</tbody>
</table>
36. Does the executive’s budget or any supporting budget documentation present information for at least the budget year on intergovernmental transfers?

   a. Yes, extensive information on intergovernmental transfers is presented, including both a narrative discussion and quantitative estimates.
   b. Yes, information is presented, highlighting key intergovernmental transfers, but some details are excluded.
   c. Yes, some information is presented, but it lacks important details.
   d. No, information on intergovernmental transfers is not presented.
   e. Not applicable/other (please comment).

   Citation and/or comment: The documents provide figures but lack narrative discussions.

   Peer Reviewer ONE Comment:
   Peer Reviewer TWO Comment:

37. Does the executive’s budget or any supporting budget documentation present information for at least the budget year on transfers to public corporations?

   a. Yes, extensive information on transfers to public corporations is presented, including both a narrative discussion and quantitative estimates.
   b. Yes, information is presented, highlighting key transfers to public corporations, but some details are excluded.
   c. Yes, some information is presented, but it lacks important details.
   d. No, information on transfers to public corporations is not presented.
   e. Not applicable/other (please comment).

   Citation and/or comment: The documents provide figures but lack detailed narrative discussions.

   Peer Reviewer ONE Comment:
   Peer Reviewer TWO Comment:

38. Does the executive’s budget or any supporting budget documentation present information for at least the budget year on quasi-fiscal activities?

   a. Yes, extensive information on quasi-fiscal activities is presented, including both a narrative discussion and, where possible, quantitative estimates.
   b. Yes, information is presented, highlighting key quasi-fiscal activities, but some details are excluded.
   c. Yes, some information is presented, but it lacks important details.
   d. No, information on quasi-fiscal activities is not presented.
   e. Not applicable/other (please comment).

   Citation and/or comment:

   Peer Reviewer ONE Comment:
   Peer Reviewer TWO Comment:
<table>
<thead>
<tr>
<th>39. Does the executive's budget or any supporting budget documentation present information on financial assets held by the government?</th>
</tr>
</thead>
<tbody>
<tr>
<td>a. Yes, extensive information on financial assets is presented, including a listing of the assets, a discussion of their purpose, and an estimate of their market value.</td>
</tr>
<tr>
<td>b. Yes, information is presented, highlighting key information, but some details are excluded.</td>
</tr>
<tr>
<td>c. Yes, some information is presented, but it lacks important details.</td>
</tr>
<tr>
<td>d. No, information on financial assets is not presented.</td>
</tr>
<tr>
<td>e. Not applicable/other (please comment).</td>
</tr>
<tr>
<td></td>
</tr>
<tr>
<td>40. Does the executive's budget or any supporting budget documentation present information on non-financial assets held by the government?</td>
</tr>
<tr>
<td>---</td>
</tr>
<tr>
<td>a. Yes, extensive information on non-financial assets is presented, including a listing of the assets, a discussion of their purpose, and (where possible) an estimate of their market value.</td>
</tr>
<tr>
<td>b. Yes, information is presented, highlighting key information, but some details are excluded.</td>
</tr>
<tr>
<td>c. Yes, some information is presented, but it lacks important details.</td>
</tr>
<tr>
<td>d. No, information on non-financial assets is not presented.</td>
</tr>
<tr>
<td>e. Not applicable/other (please comment).</td>
</tr>
</tbody>
</table>

**Citation and/or comment:**

||
| Peer Reviewer ONE Comment |
| Peer Reviewer TWO Comment |
|---|---|
| | |

| 39. | d |
| 40. | d |
41. Does the executive’s budget or any supporting budget documentation present information for at least the budget year on expenditure arrears?

   a. Yes, extensive information on expenditure arrears is presented, including both a narrative discussion and quantitative estimates.
   b. Yes, information is presented, highlighting key expenditure arrears, but some details are excluded.
   c. Yes, some information is presented, but it lacks important details.
   d. No, information on expenditure arrears is not presented.
   e. Not applicable/other (please comment).

   Citation and/or comment: The IMF’s 2002 ROSC makes an observation that the proposed new accounting system will assist in the measurement of expenditure arrears. However, the new accounting system that has been put in place since the ROSC was published in 2002 does not present information about expenditure arrears.

   **Peer Reviewer ONE Comment:**

   **Peer Reviewer TWO Comment:**

42. Does the executive’s budget or any supporting budget documentation present information on contingent liabilities (such as government loan guarantees)?

   a. Yes, extensive information on contingent liabilities is presented, including both a narrative discussion and quantitative estimates.
   b. Yes, information is presented, highlighting key contingent liabilities, but some details are excluded.
   c. Yes, some information is presented, but it lacks important details.
   d. No, information on contingent liabilities is not presented.
   e. Not applicable/other (please comment).

   Citation and/or comment: The budget documents provide information on contingent liabilities, including details of amounts and figures, but lack any narrative discussion. The Department of Budget and Management and the Department of Finance are presently in the process of developing a new mechanism that aims to make information about contingent liabilities more transparent. Presently, however, the DBM itself admits that the kind of information that is provided in the budget documents about contingent liabilities is severely limited.

   **Peer Reviewer ONE Comment:**

   **Peer Reviewer TWO Comment:**
43. Does the executive’s budget or any supporting budget documentation present information on future liabilities, such as civil service pensions?

   a. Yes, extensive information on future liabilities is presented, including both a narrative discussion and quantitative estimates.
   b. Yes, information is presented, highlighting key future liabilities, but some details are excluded.
   c. Yes, some information is presented, but it lacks important details.
   d. No, information on future liabilities is not presented.
   e. Not applicable/other (please comment).

   Citation and/or comment: Refer to National Expenditure Program for 2006, Table XLIX, Pension and Gratuity Fund.

   Peer Reviewer ONE Comment:

   Peer Reviewer TWO Comment:

44. Does the executive’s budget or any supporting budget documentation provide details on the sources of donor assistance, both financial and in-kind?

   a. All sources of donor assistance are identified individually.
   b. At least two-thirds of, but not all, sources of donor assistance, are identified individually.
   c. Less than two-thirds of sources of donor assistance are identified individually.
   d. No sources of donor assistance are identified individually.
   e. Not applicable/other (please comment).

   Citation and/or comment: The budget documents provide information on all sources of donor assistance, each of them identified. However, these cover only financial assistance, and not assistance in-kind. This question has thus been answered only for financial assistance. The country, however, is not a recipient of significant amounts of in-kind assistance.

   Peer Reviewer ONE Comment:

   Peer Reviewer TWO Comment:
### 45. Does the executive’s budget or any supporting budget documentation present information for at least the budget year on tax expenditures?

- a. Yes, extensive information on tax expenditures is presented, including both a narrative discussion and quantitative estimates.
- b. Yes, information is presented, highlighting key tax expenditures, but some details are excluded.
- c. Yes, some information is presented, but it lacks important details.
- d. No, information on tax expenditures is not presented.
- e. Not applicable/other (please comment).

**Citation and/or comment:**

| **Peer Reviewer ONE Comment:** |  |
| **Peer Reviewer TWO Comment:** |  |

### 46. Does the executive’s budget or any supporting budget documentation identify all earmarked revenues?

- a. All earmarked revenues are identified individually.
- b. At least two-thirds of, but not all, earmarked revenues are identified individually.
- c. Less than two-thirds of earmarked revenues are identified individually.
- d. No earmarked revenues are identified individually.
- e. Not applicable/other (please comment).

**Citation and/or comment:**

| **Peer Reviewer ONE Comment:** | a |
| **Peer Reviewer TWO Comment:** |  |
47. What percentage of expenditure in the budget year is dedicated to spending on secret items relating to, for instance, national security and military intelligence?

   a. One percent or less of expenditure is dedicated to secret items.
   b. Three percent or less, but more than one percent, of expenditure is dedicated to secret items.
   c. Eight percent or less, but more than three percent, of expenditure is dedicated to secret items.
   d. More than eight percent of expenditure is dedicated to secret items, or the percentage is not available to the public.
   e. Not applicable/other (please comment).

Citation and/or comment:

**The researcher’s response to this question was “d.”** The percentage is not available to the public. Intelligence funds may be estimated (the current estimate is one percent of the total budget); but, other spending on secret items are not.

**Peer Reviewer ONE Comment:**

**Peer Reviewer TWO Comment:** Under the budget of the Department of National Defense, Intelligence funds totaled only 32 million pesos. This would be equivalent to less than one percent of total expenditure. A more appropriate response to this question would be “a.”

**IBP Comment:** IBP editors chose answer “d” to maintain the consistency of the assumptions used in selecting answers across the countries.
<table>
<thead>
<tr>
<th>The Budget Narrative &amp; Performance Monitoring</th>
</tr>
</thead>
<tbody>
<tr>
<td>48. Does the executive’s budget or any supporting budget documentation explain how the proposed budget is linked to government’s stated policy goals, by administrative unit (or functional category), for the budget year?</td>
</tr>
<tr>
<td>a. Yes, extensive information on the link between the budget and the government’s stated policy goals, by administrative unit (or functional category) is presented, including both a narrative discussion and quantitative estimates.</td>
</tr>
<tr>
<td>b. Yes, information is presented, highlighting the link between major policy goals and the budget, but some details are excluded.</td>
</tr>
<tr>
<td>c. Yes, some information is presented, but it lacks important details.</td>
</tr>
<tr>
<td>d. No, information on the link between the budget and the government’s stated policy goals is not presented.</td>
</tr>
<tr>
<td>e. Not applicable/other (please comment).</td>
</tr>
</tbody>
</table>

Citation and/or comment: The budget summary (in the Philippines, the President’s Budget Message) presents information highlighting the links between some of the major policy goals and the budget. But some important details are excluded, such as the performance indicators or outputs. The budget department is working to improve the mechanisms in this regard. For instance, they are currently developing a mechanism that will employ a log frame, that will show links between the major programs of each agency (clustered into categories), the outputs from these programs, and the policy goals as enumerated in the Medium-Term Philippine Development Plan. Fifteen major government agencies are being piloted for this new log frame mechanism.

Peer Reviewer ONE Comment: 

Peer Reviewer TWO Comment: There are attempts to state some functions or activities where the funds would be used for but do not define the measurable outputs of such activities.

| 49. Does the executive’s budget or any supporting budget documentation explain how the proposed budget is linked to government’s stated policy goals for a multi-year period (for at least two years beyond the budget year)? |
| a. Yes, extensive information on the link between the budget and the government’s stated policy goals over a multi-year period is presented, including both a narrative discussion and quantitative estimates. |
| b. Yes, information is presented, highlighting the major policy goals, but some details are excluded. |
| c. Yes, some information is presented, but it lacks important details. |
| d. No, information on the link between the budget and the government’s stated policy goals over a multi-year period is not presented. |
| e. Not applicable/other (please comment). |

Citation and/or comment: This question is answered by considering information available in the MTPIP document — also refer to Questions 5 and 6.

Peer Reviewer ONE Comment: 

Peer Reviewer TWO Comment:
50. Does the executive’s budget or any supporting budget documentation present non-financial data, such as the number of beneficiaries, for expenditure programs?

   a. Non-financial data are presented for all programs.
   b. Non-financial data are presented for programs representing at least two-thirds of, but not all, expenditures.
   c. Non-financial data are presented for programs representing less than two-thirds of expenditure.
   d. No non-financial data are presented.
   e. Not applicable/other (please comment).

Citation and/or comment:

The researcher’s response to this question was “d.”

Peer Reviewer ONE Comment:

Peer Reviewer TWO Comment: The entire budget is filled with function statements and some description of activities for all departments, but not to the detail of number of beneficiaries nor the identity of the beneficiaries. A more appropriate response to this question would be “a.”

IBP Comment: IBP editors chose answer “c” to maintain the consistency of the assumptions used in selecting answers across the countries.

51. Are the non-financial data presented useful for assessing how an expenditure program is performing?

   a. The non-financial data are very useful for assessing program performance.
   b. The non-financial data are mostly useful for assessing program performance.
   c. The non-financial data are somewhat useful for assessing program performance.
   d. No non-financial data are provided or they are not useful for assessing program performance.
   e. Not applicable/other (please comment).

Citation and/or comment:

Peer Reviewer ONE Comment:

Peer Reviewer TWO Comment:
52. Does the executive’s budget or any supporting budget documentation contain performance indicators for expenditure programs?
   a. Performance indicators are presented for all programs.
   b. Performance indicators are presented for programs representing at least two-thirds of, but not all, expenditures.
   c. Performance indicators are presented for programs representing less than two-thirds of expenditures.
   d. No performance indicators are presented.
   e. Not applicable/other (please comment).

   Citation and/or comment: The Executive has begun implementing a performance-based budget system, guided by the Organizational Performance Indicator Framework. The first batch of 15 agencies is completing their OPIF reports, which are being collected by the Department of Budget and Management. The DBM plans to institutionalize the framework by 2007, according to Undersecretary for Planning, Ms. Laura Pascua.

Peer Reviewer ONE Comment:

Peer Reviewer TWO Comment:

53. Are the performance indicators sufficiently well designed, such that one can assess whether there has been progress toward meeting policy goals?
   a. All performance indicators are well designed.
   b. Most performance indicators are well designed.
   c. Some performance indicators are well designed, but most are not.
   d. No programs have performance indicators, or they are not well designed.
   e. Not applicable/other (please comment).

   Citation and/or comment: Qualified by the same comment as Q. 52.

Peer Reviewer ONE Comment:

Peer Reviewer TWO Comment:

54. Are performance indicators used in conjunction with performance targets presented in the executive’s budget or any supporting budget documentation?
   a. All performance indicators are used in conjunction with performance targets.
   b. Most performance indicators are used in conjunction with performance targets.
   c. Some performance indicators are used in conjunction with performance targets, but most are not.
   d. No performance indicators are used in conjunction with performance targets.
   e. Not applicable/other (please comment).

   Citation and/or comment: Qualified by the same comment as Q 52.

Peer Reviewer ONE Comment:

Peer Reviewer TWO Comment:
55. Does the executive’s budget or any supporting budget documentation present information on policies (both proposals and existing commitments) in at least the budget year that are intended to benefit directly the country’s most impoverished populations?

   a. Yes, extensive information on policies intended to alleviate poverty is presented, including both a narrative discussion and quantitative estimates.
   b. Yes, information is presented, highlighting the impact of key policies intended to alleviate poverty, but some details are excluded.
   c. Yes, some information is presented, but it lacks important details.
   d. No, information on policies intended to alleviate poverty is not presented.
   e. Not applicable/other (please comment).

Citation and/or comment: The Budget Summary presents information highlighting the key policies of the administration, as outlined in its Medium-Term Development Plan. By the government’s own announcements, the Plan is designed to directly benefit the country’s most impoverished populations. However, independent and historical analyses of the country’s annual budget show that huge amounts of government resources are allotted not to poverty alleviation, but to repay the country’s debt.

Peer Reviewer ONE Comment:

Peer Reviewer TWO Comment:

Additional Key Information for Budget Analysis & Monitoring

Please note that the questions in this section ask about information that is generally available to the public. The information need not be included in the executive’s budget proposal or supporting documents, but may be found in other documents issued by the executive.

56. Does the executive make available to the public a description of the tax rate or fee schedule for all revenue sources?

   a. Yes, extensive information on tax rates and fee schedules is presented, including both a narrative discussion and quantitative estimates.
   b. Yes, information is presented, highlighting the rates and fees for major revenue sources, but some details are excluded.
   c. Yes, some information is presented, but it lacks important details.
   d. No, information is not presented.
   e. Not applicable/other (please comment).

Citation and/or comment: Information on tax rates and fee schedules are available through the Bureau of Internal Revenue’s website: http://www.bir.gov.ph/taxinfo/taxinfo.htm

Peer Reviewer ONE Comment:

Peer Reviewer TWO Comment:
<table>
<thead>
<tr>
<th>57. Does the executive make available to the public an analysis of the distribution of the tax burden?</th>
</tr>
</thead>
<tbody>
<tr>
<td>a. Yes, a detailed analysis of the distribution of the tax burden is presented,</td>
</tr>
<tr>
<td>including both a narrative discussion and quantitative estimates.</td>
</tr>
<tr>
<td>b. Yes, an analysis is presented, highlighting key aspects of the distribution, but</td>
</tr>
<tr>
<td>some details are excluded.</td>
</tr>
<tr>
<td>c. Yes, some analysis is presented, but it lacks important details.</td>
</tr>
<tr>
<td>d. No analysis on the distribution of the tax burden is presented.</td>
</tr>
<tr>
<td>e. Not applicable/other (please comment).</td>
</tr>
</tbody>
</table>

Citation and/or comment:

**Peer Reviewer ONE Comment:**

**Peer Reviewer TWO Comment:**
58. Does the executive make available to the public an explanation of the conditions associated with assistance from international financial institutions (IFI)?

   a. Yes, extensive information on conditions associated with IFI assistance is presented, including both a narrative discussion and quantitative estimates.
   b. Yes, information is presented, but some details are excluded.
   c. Yes, some information is presented, but it lacks important details.
   d. No, information on conditions associated with IFI assistance is not presented.
   e. Not applicable/other (please comment).

Citation and/or comment:

The researcher’s response to this question was “c.” On paper, some IFI’s such as the World Bank or the Asian Development Bank have more progressive disclosure policies in place that allow researchers to access relevant information. However, civil society members in the Philippines who have tried to access important information from these IFIs report that it is still largely difficult to do so, despite such disclosure policies. There is still, says the Action for Economic Reforms for example, which is a leading NGO in the country, a lack of transparency among most IFIs working in the Philippines.

Researcher Response to Peer Reviewer: The website of the National Economic and Development Authority (NEDA) provides information about official development assistance received by the government from multilateral and bilateral institutions. The NEDA has in place what is called an Official Development Assistance Monitoring System, which can be accessed online: [http://www.neda.gov.ph/OPM/](http://www.neda.gov.ph/OPM/)

The system provides status updates and other relevant information on projects supported by ODA that are being implemented by the Philippine government, including national government agencies, government-owned and controlled corporations (GOCCs), government financing institutions (GFIs), and local government units (LGUs). For instance, as of June 2006, information concerning ongoing projects may be found on these pages: [http://www.neda.gov.ph/OPM/OnGoingProjects.asp](http://www.neda.gov.ph/OPM/OnGoingProjects.asp)

The pages provide summaries of the basic information related to the projects, such as the Project title; Loan source; Implementing agency; Loan amount; Interest rate; and Maturity period. However, loan agreements are not made available to the public. Thus, the information that is provided by the executive on official assistance from IFIs lack important details. In particular, from the International Monetary Fund (IMF), its website provides a copy of the existing Memorandum of Economic and Social Policies, available at: [http://www.imf.org/external/np/loi/031198.htm](http://www.imf.org/external/np/loi/031198.htm)

Peer Reviewer ONE Comment:

Peer Reviewer TWO Comment: A more appropriate response to this question would be “a”. The NEDA provides information on terms and conditions of loans and grants provided by IFIs to the Philippines. See NEDA website.

IBP Comment: IBP editors chose answer “c” to maintain the consistency of the assumptions used in selecting answers across the countries.
59. Does the executive make available to the public an explanation of the conditions associated with assistance from donor countries?

   a. Yes, extensive information on conditions associated with donor country assistance is presented, including both a narrative discussion and quantitative estimates.
   b. Yes, information is presented, but some details are excluded.
   c. Yes, some information is presented, but it lacks important details.
   d. No, information on conditions associated with donor country assistance is not presented.
   e. Not applicable/other (please comment).

   Citation and/or comment:

   The researcher’s response to this question was “c.” General information about the projects is provided, but the conditionalities are not. The Asian Development Bank (ADB) and World Bank (WB), in particular, have made revisions in their disclosure policies and these are now more transparent than perhaps two decades ago, when civil-society groups and activists were almost completely locked out from information relevant to foreign assistance that had impact on local policies.

   The government's Department of Finance (DOF) also issues news releases such as the following: http://www.dof.gov.ph/pressroom.asp?sec=news&id=33

   These releases announce the closing of agreements related to foreign assistance. But loan documents themselves are still not publicly available and thus, leaving out important details from the public eye about the grants.

   Peer Reviewer ONE Comment:

   Peer Reviewer TWO Comment: A more appropriate response to this question would be “b.” Projects that are approved for foreign funding are announced through press releases which includes some information on the sources of financing and the conditions associated with them. Copies of loan documents are however not accessible to the public.

   IBP Comment: IBP editors chose answer “c” to maintain the consistency of the assumptions used in selecting answers across the countries.

60. Does the executive make available to the public a summary that describes the budget and its proposals?

   a. Yes, it provides a summary that is very informative.
   b. Yes, it provides a summary that is somewhat informative.
   c. Yes, but the summary is not very informative.
   d. No, it does not provide a summary.
   e. Not applicable/other (please comment).

   Citation and/or comment:

   Peer Reviewer ONE Comment:

   Peer Reviewer TWO Comment:
61. Does the executive publish a “citizens budget” or some non-technical presentation intended for a wide audience that describes the budget and its proposals?

   a. Yes, it publishes a citizens budget that is very informative.
   b. Yes, it publishes a citizens budget that is somewhat informative.
   c. Yes, but the citizens budget is not very informative.
   d. No, it does not publish a citizens budget.
   e. Not applicable/other (please comment).

   Citation and/or comment:

   Peer Reviewer ONE Comment:

   Peer Reviewer TWO Comment:

62. Does the executive make available to the public non-technical definitions of terms used in the budget and other budget-related documents (for instance, in a glossary)?

   a. Yes, thorough definitions of budget terms are provided.
   b. Yes, definitions are provided, but some details are excluded.
   c. Yes, some definitions are provided, but it lacks important details.
   d. No, definitions are not provided.
   e. Not applicable/other (please comment).

   Citation and/or comment:

   Peer Reviewer ONE Comment:

   Peer Reviewer TWO Comment:

63. Does the executive make available to the public a summary of the budget process?

   a. Yes, it includes a summary of the budget process that is very informative.
   b. Yes, it includes a summary of the budget process that is somewhat informative.
   c. Yes, but the summary of the budget process is not very informative.
   d. No, it does not include a summary of the budget process.
   e. Not applicable/other (please comment).

   Citation and/or comment: There is widespread consensus among observers and analysts watching the budgetary process in the country that significant aspects of the entire system falls outside the formal, straightforward processes as laid out in formal rules and procedures governing the budget making, execution, and audit. These “informal” processes, mechanisms, and procedures, are not to be found in the summary of budget process that is made available by the executive.

   Peer Reviewer ONE Comment:

   Peer Reviewer TWO Comment:
64. Do citizens have the right in law to access government information, including budget information?

   a. Yes, the right has been codified into law, and citizens are generally able in practice to obtain government information, including budget information.
   b. Yes, the right has been codified into law, but it is sometimes not possible for citizens in practice to obtain government information, including budget information.
   c. Yes, the right has been codified into law, but it is frequently or always impossible in practice to obtain access to government information, including budget information.
   d. No, the right to access government information has not been codified into law, or this right does not include access to budget information.
   e. Not applicable/other (please comment).

Citation and/or comment: The 1987 Constitution of the Philippines guarantees the citizens’ right to access information that rest in the public domain. There is also a law, RA 6713, the Code of Conduct and Ethical Standards for Public Officials and Employees (http://www.gov.ph/faqs/govemp/R_A_6713.htm) that contains specific provisions about the obligations of government officials and employees in making governmental information available to the public. However, there has yet to be codified a specific law on Access to Information or Freedom of Information, such as what other countries have. There are proposals in parliament for such a law, and media organizations as well as civil society groups actively watching access to information issues are closely monitoring the progress of the proposed law.

Peer Reviewer ONE Comment: 

Peer Reviewer TWO Comment: 

65. Are citizens able in practice to obtain financial information on expenditures for individual programs in a format that is more highly disaggregated than that which appears in the executive’s budget proposal if they request it (for example, from a ministry or agency)?

   a. In practice, highly disaggregated information is available to the public for all programs except those considered related to national security or military intelligence.
   b. In practice, highly disaggregated information is available to the public for programs representing at least two-thirds of, but not all, expenditures.
   c. In practice, highly disaggregated information is available to the public for programs representing less than two-thirds of expenditures.
   d. In practice, no highly disaggregated expenditure information is available.
   e. Not applicable/other (please comment).

Citation and/or comment:

Peer Reviewer ONE Comment: 

Peer Reviewer TWO Comment: 
66. Are citizens able in practice to obtain non-financial information related to expenditures (for example, number of beneficiaries, number of persons employed by the program, etc.) for individual programs in a format that is more highly disaggregated than that which appears in the executive’s budget proposal if they request it from a ministry or agency?

a. In practice, highly disaggregated non-financial information is available to the public for all programs except those considered related to national security or military intelligence.

b. In practice, highly disaggregated non-financial information is available to the public for programs representing at least two-thirds of, but not all, expenditures.

c. In practice, highly disaggregated non-financial information is available to the public for programs representing less than two-thirds of expenditures.

d. In practice, no highly disaggregated non-financial expenditure information is available.

e. Not applicable/other (please comment).

Citation and/or comment:

Peer Reviewer ONE Comment:

Peer Reviewer TWO Comment:
Section Three: The Budget Process
### The Budget Process

#### Executive’s Formulation of the Budget

67. How far in advance of the release of the budget is the day of its release known?

<p>| | |</p>
<table>
<thead>
<tr>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>a.</td>
<td>The release date is set in permanent law.</td>
</tr>
<tr>
<td>b.</td>
<td>The executive announces the release date at least two months in advance.</td>
</tr>
<tr>
<td>c.</td>
<td>The executive announces the release date less than two months but more than two weeks in advance.</td>
</tr>
<tr>
<td>d.</td>
<td>The executive announces the release date two weeks or less before the release, or makes no announcement.</td>
</tr>
<tr>
<td>e.</td>
<td>Not applicable/other (please comment).</td>
</tr>
</tbody>
</table>

**Citation and/or comment:** The release date of the budget law is not known in advance. The Philippine Constitution provides that Congress shall pass the budget law by the end of the fiscal year. (If Congress fails to do so, the budget for the preceding fiscal year is deemed re-enacted.) That provision of the 1987 Constitution is available at: [http://www.gov.ph/aboutphil/consart6.asp](http://www.gov.ph/aboutphil/consart6.asp)

It is not a unique situation that Congress fails to pass a timely budget law. This year, for example, the country is working with a reenacted budget, as Congress failed to pass a law at the end of 2005 and is still deliberating on the proposal as of the middle of March.

**Peer Reviewer ONE Comment:** As soon as Congress [House of Representatives and the Senate] approves the budget and transmits it, the President officially announces its approval. In most cases, however, the media announces its approval prior to confirmation/official announcement from the Executive/President.

**Peer Reviewer TWO Comment:**

68. Does the executive release to the public its timetable for its budget preparation process?

<p>| | |</p>
<table>
<thead>
<tr>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>a.</td>
<td>Yes, a detailed timetable is released to the public.</td>
</tr>
<tr>
<td>b.</td>
<td>Yes, a timetable is released, but some details are excluded.</td>
</tr>
<tr>
<td>c.</td>
<td>Yes, a timetable is released, but it lacks important details.</td>
</tr>
<tr>
<td>d.</td>
<td>No, a timetable is not issued to the public.</td>
</tr>
<tr>
<td>e.</td>
<td>Not applicable/other (please comment).</td>
</tr>
</tbody>
</table>

**Citation and/or comment:** The timetable can be viewed online through the budget department’s website. The 2005 timetable is available at: [http://www.dbm.gov.ph/calendar.htm](http://www.dbm.gov.ph/calendar.htm)

**Peer Reviewer ONE Comment:**

**Peer Reviewer TWO Comment:**
69. Does the executive adhere to its timetable for the preparation and release of the budget?
   
   a. The executive adheres to the dates in its timetable.
   b. The executive adheres to most of the key dates in its timetable.
   c. The executive has difficulty adhering to most of the dates in its timetable.
   d. The executive does not adhere to the dates in its timetable, or it does not release to the public its timetable.
   e. Not applicable/other (please comment).

   Citation and/or comment: Some dates in the budget timetable are not adhered to. For instance, in the 2005 budget preparation season, the Executive was not able to submit its proposal to Congress on time. Specifically, the budget department admits, they were delayed by some two weeks. In turn, because of such delay, the Legislative branch was also left with a very tight timetable for its deliberations on the proposal.

   **Peer Reviewer ONE Comment:**

   **Peer Reviewer TWO Comment:**

70. Does the executive hold consultations with members of the legislature as part of its process of determining budget priorities?
   
   a. Yes, the executive holds extensive consultations with a wide range of legislators.
   b. Yes, the executive holds consultations with a range of legislators, but some key members are excluded.
   c. Yes, the executive holds very limited consultations, involving only a few members of the legislature.
   d. No, the executive does not typically consult with members of the legislature as part of the budget preparation process.
   e. Not applicable/other (please comment).

   Citation and/or comment: Rep. Rolando Andaya Jr., chairperson of the House Committee on Appropriations and a member of the minority Liberal Party, provided this answer.

   **Peer Reviewer ONE Comment:**

   **Peer Reviewer TWO Comment:**
<table>
<thead>
<tr>
<th>71. Does the executive hold consultations with the public as part of its process of determining budget priorities?</th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>a. Yes, the executive holds extensive consultations with a wide range of constituencies.</td>
<td>d</td>
</tr>
<tr>
<td>b. Yes, the executive holds consultations with a range of constituencies, but some key constituencies are excluded.</td>
<td></td>
</tr>
<tr>
<td>c. Yes, the executive holds very limited consultations, involving only a few constituencies.</td>
<td></td>
</tr>
<tr>
<td>d. No, the executive does not typically consult with the public as part of the budget preparation process.</td>
<td></td>
</tr>
<tr>
<td>e. Not applicable/other (please comment).</td>
<td></td>
</tr>
</tbody>
</table>

Citation and/or comment: The public is able to participate in discussions of the budget only during their deliberations in Congress.

**Peer Reviewer ONE Comment:**

**Peer Reviewer TWO Comment:**

<table>
<thead>
<tr>
<th>72. When does the executive release a pre-budget statement to the public?</th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>a. The executive releases a pre-budget statement at least four months in advance of the start of the budget year.</td>
<td>d</td>
</tr>
<tr>
<td>b. The executive releases a pre-budget statement at least two months (but less than four months) in advance of the start of the budget year.</td>
<td></td>
</tr>
<tr>
<td>c. The executive releases a pre-budget statement, but it is released less than two months before the start of the budget year.</td>
<td></td>
</tr>
<tr>
<td>d. The executive does not release a pre-budget statement.</td>
<td></td>
</tr>
<tr>
<td>e. Not applicable/other (please comment).</td>
<td></td>
</tr>
</tbody>
</table>

Citation and/or comment:

**Peer Reviewer ONE Comment:**

**Peer Reviewer TWO Comment:** Additional citation should be made that prior to the start of budget preparation for 2006, the executive released the Medium-Term Philippine Development Plan (MTPDP) for 2005-2010, wherein the fiscal targets and strategic budget priorities were presented, and was subjected to extensive public debate.
73. Does the pre-budget statement describe the government’s macroeconomic and fiscal framework?

| a. Yes, an extensive explanation of the government’s fiscal and macroeconomic policy is presented, including both a narrative discussion and quantitative estimates. |
| b. Yes, an explanation is presented, highlighting key aspects of the fiscal and macroeconomic framework, but some details are excluded. |
| c. Yes, some explanation is presented, but it lacks important details. |
| d. No, an explanation is not presented, or the executive does not release to the public a pre-budget statement. |
| e. Not applicable/other (please comment). |

Citation and/or comment:

**Peer Reviewer ONE Comment:**

**Peer Reviewer TWO Comment:** Same comment as in #73.

74. Does the pre-budget statement describe the government’s policies and priorities that will guide the development of detailed estimates for the upcoming budget?

| a. Yes, an extensive explanation of the government’s budget policies and priorities is presented, including both a narrative discussion and quantitative estimates. |
| b. Yes, an explanation is presented, highlighting key aspects of the government’s budget policies and priorities, but some details are excluded. |
| c. Yes, some explanation is presented, but it lacks important details. |
| d. No, an explanation is not presented, or the executive does not release to the public a pre-budget statement. |
| e. Not applicable/other (please comment). |

Citation and/or comment:

**Peer Reviewer ONE Comment:**

**Peer Reviewer TWO Comment:** Same comment as in #72.
<table>
<thead>
<tr>
<th>Legislative Approval of the Budget</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>75.</strong> How far in advance of the start of the budget year does the legislature receive the budget?</td>
</tr>
<tr>
<td>a. The legislature receives the budget at least three months before the start of the budget year.</td>
</tr>
<tr>
<td>b. The legislature receives the budget at least six weeks, but less than three months, before the start of the budget year.</td>
</tr>
<tr>
<td>c. The legislature receives the budget less than six weeks before the start of the budget year.</td>
</tr>
<tr>
<td>d. The legislature does not receive the budget before the start of the budget year.</td>
</tr>
<tr>
<td>e. Not applicable/other (please comment).</td>
</tr>
</tbody>
</table>

Citation and/or comment: The Constitution and the Administrative Code requires the Executive to submit, within thirty days from the opening of each regular session of the Congress, a national government budget estimated receipts based on existing and proposed revenue measures, and of estimated expenditures. The regular session of Congress opens on the fourth Monday of July, thus, the Executive is required to submit the budget proposal within 30 days following the opening of session.

The Constitutional provision may be viewed at: [http://www.chanrobles.com/article7.htm](http://www.chanrobles.com/article7.htm) and the provision in the Administrative Code (chapter 3) may be viewed at: [http://www.chanrobles.com/administrativecodeofthephilippines6.htm](http://www.chanrobles.com/administrativecodeofthephilippines6.htm)

**Peer Reviewer ONE Comment:**

**Peer Reviewer TWO Comment:**

| 76. Does a legislative committee (or committees) hold public hearings on the macroeconomic and fiscal framework presented in the budget in which testimony from the executive branch and the public is heard? |
| a. Yes, public hearings are held on the macroeconomic and fiscal framework in which testimony is heard from the executive branch and a wide range of constituencies. |
| b. Yes, hearings are held in which testimony is heard from the executive branch and some constituencies. |
| c. Yes, hearings are held in which testimony from the executive branch is heard, but no testimony from the public is heard. |
| d. No, public hearings are not held on the macroeconomic and fiscal framework in which testimony from the executive branch and the public is heard. |
| e. Not applicable/other (please comment). |

Citation and/or comment: The Executive is summoned by the Legislature to explain its macroeconomic and fiscal framework. These hearings are open to the public and are covered, sometimes live, by the media.

**Peer Reviewer ONE Comment:**

**Peer Reviewer TWO Comment:**
77. Do legislative committees hold public hearings on the individual budgets of central government administrative units (that is, ministries, departments, and agencies) in which testimony from the executive branch is heard?

   a. Yes, extensive public hearings are held on the budgets of administrative units in which testimony from the executive branch is heard.
   b. Yes, hearings are held, covering key administrative units, in which testimony from the executive branch is heard.
   c. Yes, a limited number of hearings are held in which testimony from the executive branch is heard.
   d. No, public hearings are not held on the budgets of administrative units in which testimony from the executive branch is heard.
   e. Not applicable/other (please comment).

   Citation and/or comment: The Executive is summoned by the Legislature to explain its macroeconomic and fiscal framework. These hearings are open to the public and are covered, sometimes live, by the media.

   Peer Reviewer ONE Comment:

   Peer Reviewer TWO Comment:

78. Does a legislative committee (or committees) hold public hearings on the individual budgets of central government administrative units (that is, ministries, departments, and agencies) in which testimony from the public is heard?

   a. Yes, extensive public hearings are held on the budgets of administrative units in which testimony from the public is heard.
   b. Yes, hearings are held, covering key administrative units, in which testimony from the public is heard.
   c. Yes, a limited number of hearings are held in which testimony from the public is heard.
   d. No, public hearings are not held on the budgets of administrative units in which testimony from the public is heard.
   e. Not applicable/other (please comment).

   Citation and/or comment:

   Peer Reviewer ONE Comment:

   Peer Reviewer TWO Comment:
<table>
<thead>
<tr>
<th>Question</th>
<th>Response</th>
</tr>
</thead>
<tbody>
<tr>
<td>79. Do the legislative committees that hold public hearings release reports to the public on these hearings?</td>
<td>d</td>
</tr>
<tr>
<td>a. Yes, the committees release very informative reports, which include all written testimony presented at the hearings.</td>
<td></td>
</tr>
<tr>
<td>b. Yes, the committees release reports, but some details are excluded.</td>
<td></td>
</tr>
<tr>
<td>c. Yes, the committees release reports, but they are not very informative.</td>
<td></td>
</tr>
<tr>
<td>d. No, the committees do not release reports or do not hold public hearings.</td>
<td></td>
</tr>
<tr>
<td>e. Not applicable/other (please comment).</td>
<td></td>
</tr>
</tbody>
</table>

Citation and/or comment: The committees issue Committee Reports at the end of all the hearings, containing a summary of such hearings and recommending the approval by the chamber of the budget bill. These reports are not released to the public, but can be accessed on request. Transcripts of hearings are not included in those committee reports, but could as well be accessed from the concerned division of the Legislature.

**Peer Reviewer ONE Comment:**

**Peer Reviewer TWO Comment:**

<table>
<thead>
<tr>
<th>Question</th>
<th>Response</th>
</tr>
</thead>
<tbody>
<tr>
<td>80. Does the executive present more details or provide a better explanation of any budget proposal, if members of the legislature (including from minority parties) request such information?</td>
<td>a</td>
</tr>
<tr>
<td>a. The executive responds to such legislative requests, and it generally provides an appropriate and timely response.</td>
<td></td>
</tr>
<tr>
<td>b. The executive responds to such legislative requests, but its responses are sometimes not appropriate or timely.</td>
<td></td>
</tr>
<tr>
<td>c. The executive responds to such legislative requests, but its responses are typically not appropriate or timely.</td>
<td></td>
</tr>
<tr>
<td>d. The executive responds selectively or ignores such legislative requests.</td>
<td></td>
</tr>
<tr>
<td>e. Not applicable/other (please comment).</td>
<td></td>
</tr>
</tbody>
</table>

Citation and/or comment: Rep. Rolando Andaya Jr., chairperson of the House Committee on Appropriations and members of the minority Liberal Party, provided this information.

**Peer Reviewer ONE Comment:**

**Peer Reviewer TWO Comment:**
81. Is the legislature (or the appropriate legislative committee) given information for the budget year on the spending of secret items relating to, for instance, national security and military intelligence?

   a. Yes, the legislature is provided extensive information on all spending on secret items.
   b. Yes, the legislature is provided information on spending on secret items, but some details are excluded.
   c. Yes, the legislature is provided some information on spending on secret items, but it lacks important details.
   d. No, the legislature is provided no information on secret items.
   e. Not applicable/other (please comment).

**Citation and/or comment:** The legislature is provided some information on spending on secret items, such as military intelligence. The legislature is given broad categorizations of such intelligence allocations, for instance, “counter-insurgency” or “anti-terrorism.” Figures are provided for each general spending category.

Rep. Rolando Andaya Jr., chairperson of the House Committee on Appropriations and members of the minority Liberal Party, provided this information.

**Peer Reviewer ONE Comment:**

**Peer Reviewer TWO Comment:**

82. Does the legislature have authority to amend the budget presented by the executive?

   a. Yes, the legislature has unlimited authority to amend the budget.
   b. Yes, the legislature has authority to amend the budget, with some limitations.
   c. Yes, the legislature has authority to amend the budget, but its authority is very limited.
   d. No, the legislature does not have any authority to amend the budget.
   e. Not applicable/other (please comment).

**Citation and/or comment:** Section 25 of Article VI of the 1987 Constitution provides that the Legislature may not increase the appropriations recommended by the Executive. That provision can be viewed at: http://www.chanrobles.com/article6.htm.

The IMF’s 2002 Report on the Observance of Standards and Codes (ROSC, point 25) makes the observation that the legislature’s limited authority to amend the budget “… has been circumvented in the past by the legislature lowering interest payment estimates …” While this may have been true in the past, it has been stopped. The budget department says it was largely “illusory,” since the legislature did not have control over fluctuations of interest rates and thus, any act of lowering interest payment estimates would only result in the end to miscalculations.

**Peer Reviewer ONE Comment:**

**Peer Reviewer TWO Comment:**
83. What is the most detail provided in the appropriation (expenditure budget) approved by the legislature?

- The approved budget includes program-level detail.
- The approved budget includes departmental totals and some additional details (for instance, sub-department totals or major programs).
- The approved budget includes only departmental totals.
- The approved budget includes less information than departmental totals.
- Not applicable/other (please comment).

**Citation and/or comment:**

**Peer Reviewer ONE Comment:**

**Peer Reviewer TWO Comment:**

<table>
<thead>
<tr>
<th>Executive’s Implementation of the Budget</th>
</tr>
</thead>
<tbody>
<tr>
<td>84. How often does the executive release to the public in-year reports on actual expenditure (organized by administrative unit, economic classification and/or function)?</td>
</tr>
</tbody>
</table>

- In-year reports on actual expenditure are released at least every month.
- In-year reports on actual expenditure are released at least every quarter.
- In-year reports on actual expenditure are released at least semi-annually.
- In-year reports on actual expenditure are not released.
- Not applicable/other (please comment).

**Citation and/or comment:** Monthly reports can be taken from either Bureau of Treasury or the Investor Relations Office, both of the Department of Finance. However, the reports include only the expenditures by economic classification. An example can be found at: [http://www.iro.ph/downloads/economic-financial-data/mo_cor_expenditures05.pdf](http://www.iro.ph/downloads/economic-financial-data/mo_cor_expenditures05.pdf)

The Executive has data classified by administrative unit, but these are not publicly released, and may be granted access upon request.

**Peer Reviewer ONE Comment:**

**Peer Reviewer TWO Comment:**
85. What share of expenditure is covered by in-year reports on actual expenditure (organized by administrative unit, economic classification and/or function)?

- a. Yes, in-year reports cover all expenditures.
- b. Yes, in-year reports cover at least two-thirds, but not all, of expenditures.
- c. Yes, in-year reports cover less than two-thirds of expenditures.
- d. No in-year reports are released to the public.
- e. Not applicable/other (please comment).

*Citation and/or comment:* Qualified by the same comment as Q. 84.

**Peer Reviewer ONE Comment:**

**Peer Reviewer TWO Comment:**

86. Do the in-year reports released to the public compare actual year-to-date expenditure with either the original estimate for that period (based on the enacted budget) or the same period in the previous year?

- a. Yes, comparisons are made for all expenditures.
- b. Yes, comparisons are made for at least two-thirds, but not all, of expenditures.
- c. Yes, but comparisons are made for less than two-thirds of expenditures.
- d. No, comparisons are not made, or no in-year reports are released to the public.
- e. Not applicable/other (please comment).

*Citation and/or comment:* In-year monthly reports do not provide such comparisons. Only annual comparisons of expenditures are presented. For example: [http://www.iro.ph/downloads/economic-financial-data/yr_cor_expenditures04.pdf](http://www.iro.ph/downloads/economic-financial-data/yr_cor_expenditures04.pdf)

**Peer Reviewer ONE Comment:**

**Peer Reviewer TWO Comment:**
87. How often does the executive release to the public in-year reports on actual revenue collections by source of revenue?

a. In-year reports on actual revenue collections by source of revenue are released at least every month.
b. In-year reports on actual revenue collections are released at least every quarter.
c. In-year reports on actual revenue collections are released at least semi-annually.
d. In-year reports on actual revenue collections by source of revenue are not released.
e. Not applicable/other (please comment).


**Peer Reviewer ONE Comment:**

**Peer Reviewer TWO Comment:**

88. What share of revenue is covered by the in-year reports on actual revenue collections?

a. In-year reports cover the actual revenue collections of all sources of revenue.
b. In-year reports cover the actual revenue collections of at least two-thirds of, but not all, sources of revenue.
c. In-year reports cover actual revenue collections of less than two-thirds of revenue sources.
d. In-year reports on actual revenue collections are not released to the public.
e. Not applicable/other (please comment).


**Peer Reviewer ONE Comment:**

**Peer Reviewer TWO Comment:**
89. Do the in-year reports released to the public compare actual year-to-date revenue collections with either the original estimate for that period (based on the enacted budget) or the same period in the previous year?
   
   a. Yes, comparisons are made for all revenue sources.
   b. Yes, comparisons are made for at least two-thirds of, but not all, revenue sources.
   c. Yes, but comparisons are made for less than two-thirds of revenue sources.
   d. No, comparisons are not made, or no in-year reports are released to the public.
   e. Not applicable/other (please comment).

   Citation and/or comment: In-year monthly reports do not provide such comparisons. Annual comparisons of revenues are presented. For example, refer to [http://www.iro.ph/downloads/economic-financial-data/y_cor_revenues04.pdf](http://www.iro.ph/downloads/economic-financial-data/y_cor_revenues04.pdf)

   **Peer Reviewer ONE Comment:**

   **Peer Reviewer TWO Comment:**

<table>
<thead>
<tr>
<th>90. Does the executive release to the public in-year reports on actual borrowing?</th>
</tr>
</thead>
<tbody>
<tr>
<td>a. Yes, in-year reports on actual borrowing are released at least every month.</td>
</tr>
<tr>
<td>b. Yes, in-year reports on actual borrowing are released at least every quarter.</td>
</tr>
<tr>
<td>c. Yes, in-year reports on actual borrowing are released at least semi-annually.</td>
</tr>
<tr>
<td>d. No, in-year reports on actual borrowing are not released.</td>
</tr>
<tr>
<td>e. Not applicable/other (please comment).</td>
</tr>
</tbody>
</table>


   **Peer Reviewer ONE Comment:**

   **Peer Reviewer TWO Comment:**
91. Do in-year reports released to the public on actual borrowing present information related to the composition of government debt (such as interest rates on the debt, maturity profile of the debt, and currency denomination of the debt) for the budget year?
   
   a. Yes, extensive information related to the composition of government debt is presented.
   b. Yes, key additional information is presented, but some details are excluded.
   c. Yes, some additional information is presented, but it lacks important details.
   d. No, additional information related to the composition of government debt is not presented, or such in-year reports on borrowing are not released.
   e. Not applicable/other (please comment).

   Citation and/or comment: The information presented in in-year reports lack details. For example, refer to: [http://www.iro.ph/downloads/economic-financial-data/mo_debtindicator05.pdf](http://www.iro.ph/downloads/economic-financial-data/mo_debtindicator05.pdf)

   **Peer Reviewer ONE Comment:**

   **Peer Reviewer TWO Comment:**

92. For in-year reports on actual expenditure released to the public by the executive, how much time typically elapses between the end of the reporting period and when the report is released (e.g., are quarterly reports released less than 4 weeks after the end of the quarter)?
   
   a. Reports are released 1 month or less after the end of the period.
   b. Reports are released 2 months or less (but more than 1 month) after the end of the period.
   c. Reports are released more than 2 months after the end of the period.
   d. In-year reports are not released.
   e. Not applicable/other (please comment).

   Citation and/or comment: Report on actual expenditure would be based on funds actually released to an agency by the Department of Budget and Management. But report on the actual amount spent from the implementing agency typically is not available until two months later.

   **Peer Reviewer ONE Comment:** The Investor Relations Office’s website shows that the latest report for this year is for the month of March, which means they are delayed by two months. See [http://www.iro.ph/downloads/economic-financial-data/mo_cor_expenditures06.pdf](http://www.iro.ph/downloads/economic-financial-data/mo_cor_expenditures06.pdf)

   **Peer Reviewer TWO Comment:**
93. Does the executive release to the public a mid-year review of the budget that discusses the changes in economic outlook since the budget was enacted?

   a. Yes, the mid-year review includes an extensive discussion of the economy that includes a revised forecast for the full fiscal year and its effects on the budget.
   b. Yes, the mid-year review includes a discussion of the economy, but it lacks some details.
   c. Yes, the mid-year review includes a discussion of the economy, but it lacks important details.
   d. No, the mid-year review does not include a discussion of the economy, or the executive does not release a mid-year review of the budget.
   e. Not applicable/other (please comment).

   *Citation and/or comment:* The Executive makes a series of presentations that are available to the public in the website of the Finance Department’s Investor Relations Office. These presentations describe the highlights of the mid-year economic briefing, in slide format. The presentations can be viewed at:
   - [http://www.iro.ph/downloads/Presentations/BSP%20MY05.pdf](http://www.iro.ph/downloads/Presentations/BSP%20MY05.pdf)
   - [http://www.iro.ph/downloads/Presentations/NEDA%20MY05.pdf](http://www.iro.ph/downloads/Presentations/NEDA%20MY05.pdf)
   - [http://www.iro.ph/downloads/Presentations/DTI%20MY05.pdf](http://www.iro.ph/downloads/Presentations/DTI%20MY05.pdf)
   - [http://www.iro.ph/downloads/Presentations/DOE%20MY05.pdf](http://www.iro.ph/downloads/Presentations/DOE%20MY05.pdf)
   - [http://www.iro.ph/downloads/Presentations/DBM%20MY05.pdf](http://www.iro.ph/downloads/Presentations/DBM%20MY05.pdf)
   - [http://www.iro.ph/downloads/Presentations/DOF%20MY05.pdf](http://www.iro.ph/downloads/Presentations/DOF%20MY05.pdf)

   **Peer Reviewer ONE Comment:**

   **Peer Reviewer TWO Comment:**

94. Does the executive release to the public a mid-year review of the budget that includes updated expenditure estimates for the budget year underway?

   a. Yes, the mid-year review includes updated expenditure estimates for the full fiscal year, providing extensive information on why estimates have changed from the original enacted levels.
   b. Yes, the mid-year review includes updated estimates of expenditure, but some details on why estimates have changed are not provided.
   c. Yes, the mid-year review includes updated estimates of expenditure, but important details on why estimates have changed are not provided.
   d. No, the mid-year review does not include updated expenditure estimates for the budget year, or the executive does not release a mid-year review of the budget.
   e. Not applicable/other (please comment).

   *Citation and/or comment:* Qualified by the same comment as Q 93.

   **Peer Reviewer ONE Comment:**

   **Peer Reviewer TWO Comment:**
95. **What is the most detail provided in the mid-year review for expenditures?**

   a. The mid-year review includes program-level detail for expenditures.
   b. The mid-year review includes departmental totals (or functional totals) and some additional details (for instance, sub-department totals or major programs).
   c. The mid-year review includes only departmental totals (or functional totals).
   d. The mid-year review includes less information than departmental totals (or functional totals) for expenditures, or the executive does not release a mid-year review of the budget.
   e. Not applicable/other (please comment).

   **Citation and/or comment:** Qualified by the same comment as Q 93.

   **Peer Reviewer ONE Comment:**

   **Peer Reviewer TWO Comment:**

<table>
<thead>
<tr>
<th>96. <strong>Does the executive release to the public a mid-year review of the budget that includes updated revenue estimates for the budget year underway?</strong></th>
</tr>
</thead>
<tbody>
<tr>
<td>a. Yes, the mid-year review includes updated revenue estimates for the full fiscal year, providing extensive information on why estimates have changed from the original enacted levels.</td>
</tr>
<tr>
<td>b. Yes, the mid-year review includes updated estimates of revenue, but some details on why estimates have changed are not provided.</td>
</tr>
<tr>
<td>c. Yes, the mid-year review includes updated estimates of revenue, but important details on why estimates have changed are not provided.</td>
</tr>
<tr>
<td>d. No, the mid-year review does not include updated revenue estimates for the budget year, or the executive does not release a mid-year review of the budget.</td>
</tr>
<tr>
<td>e. Not applicable/other (please comment).</td>
</tr>
</tbody>
</table>

   **Citation and/or comment:** Qualified by the same comment as Q 93.

   **Peer Reviewer ONE Comment:**

   **Peer Reviewer TWO Comment:**

<table>
<thead>
<tr>
<th>97. Does the executive seek input from the legislature when the executive shifts funds between administrative units (except when the amounts are below a certain level, as specified in law or regulation)?</th>
</tr>
</thead>
<tbody>
<tr>
<td>a. Yes, the executive seeks approval from the legislature before shifting funds between administrative units.</td>
</tr>
<tr>
<td>b. Yes, the executive advises the legislature before shifting funds, giving the legislature an opportunity to block or modify the proposed adjustment.</td>
</tr>
<tr>
<td>c. Yes, the executive seeks legislative approval, but only after the shift of funds has been implemented.</td>
</tr>
<tr>
<td>d. No, the executive shifts funds between administrative units without seeking input from the legislature.</td>
</tr>
<tr>
<td>e. Not applicable/other (please comment).</td>
</tr>
</tbody>
</table>

Citation and/or comment:

The researcher’s response to this question was “d.” It is widely observed that the country’s budgetary process is largely dominated by the Executive. It has extensive powers, through the DBM, to reallocate, delay, withhold, and suspend expenditures, depending on the availability of funds.

Peer Reviewer ONE Comment: Shifting of funds is not allowed. However, the Departments are allowed to realign funds within their areas of concern, provided said realignment is approved by the Department of Budget and Management.

Peer Reviewer TWO Comment:

IBP Comment: IBP editors chose answer “d” to maintain the consistency of the assumptions used in selecting answers across the countries.
98. During the past year, have there been credible reported instances in which the procurement of goods and services has not followed an open and competitive process in practice?

   a. There were no credible reported instances of procurement failing to follow an open and competitive process in practice during the past year.
   b. The procurement of goods and services frequently followed an open and competitive process in practice, but there were some reported instances of irregularities.
   c. The procurement of goods and service followed an open and competitive process in many instances, but there were significant reported examples of irregularities.
   d. No, the procurement process was not open and competitive in practice.
   e. Not applicable/other (please comment).

Citation and/or comment: There have been a significant number of irregularities reported in the past year.

For example, irregularities in a multi-million-peso project in a province in the south of the capital were reported in July this year. The article is available at: http://news.inq7.net/breaking/index.php?index=2&story_id=42411

The supreme audit institution has likewise found significant examples of procurement irregularities in various government offices. Those findings are available at: http://www.coa.gov.ph/COA_htm/Audit/AAR.htm

Peer Reviewer ONE Comment:

Peer Reviewer TWO Comment:

99. When does the legislature typically approve supplemental budgets?

   a. Supplemental budgets are approved before the funds are expended, or the executive rarely proposes a supplemental budget (please specify).
   b. Supplemental budgets are approved after the funds are expended, or the executive implements supplemental budgets without ever receiving approval from the legislature (please specify).
   c. Not applicable/other (please comment).

Citation and/or comment: According to the Department of Budget and Management’s Undersecretary for Planning, Ms. Laura Pascua, the executive rarely proposes a supplemental budget, often in the event of a natural calamity. The executive may also propose a supplemental budget in the event that the legislature fails to pass on time a new budget law; in that case, if, for example, there are needed allocations for personnel services, then the executive also asks for a supplement.

Peer Reviewer ONE Comment:

Peer Reviewer TWO Comment:
100. In most years, how large are supplemental budget requests relative to the size of the original budget?

   a. Supplemental budgets are generally equal to 2 percent or less of the original budget.
   b. Supplemental budgets are generally equal to more than 2 percent, but less than 5 percent, of the original budget.
   c. Supplemental budget are generally equal to more than 5 percent, but less than 10 percent, of the original budget.
   d. Supplemental budget are generally equal to 10 percent or more of the original budget, or insufficient information is available to the public regarding the amount of supplemental budgets.
   e. Not applicable/other (please comment).

   Citation and/or comment:

   Peer Reviewer ONE Comment:

   Peer Reviewer TWO Comment:

101. When does the legislature approve the expenditure of contingency funds or other funds for which no specific purpose was identified in the budget?

   a. Expenditures are approved before the funds are expended, or contingency funds or other funds with no specific purposes are not included in the budget.
   b. Expenditures are approved after the funds are expended, but before the end of the fiscal year.
   c. Expenditures are approved after the end of the fiscal year, for example in the next budget.
   d. Such expenditure takes place without legislative approval.
   e. Not applicable/other (please comment).

   Citation and/or comment:

   Peer Reviewer ONE Comment:

   Peer Reviewer TWO Comment:
<table>
<thead>
<tr>
<th>Year-End Report and the Supreme Audit Institution</th>
</tr>
</thead>
<tbody>
<tr>
<td>102. How long after the end of the budget year does the executive release to the public a year-end report or another document that discusses the budget’s actual outcome for the year?</td>
</tr>
<tr>
<td>a. Reports are released six months or less after the end of the fiscal year.</td>
</tr>
<tr>
<td>b. Reports are released 12 months or less (but more than six months) after the end of the fiscal year.</td>
</tr>
<tr>
<td>c. Reports are released more than 12 months after the end of the fiscal year.</td>
</tr>
<tr>
<td>d. The executive does not release a year-end report.</td>
</tr>
<tr>
<td>e. Not applicable/other (please comment).</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Citation and/or comment: An example of such a report can be viewed at: <a href="http://www.iro.ph/downloads/Presentations/consolidated_Clark.pdf">http://www.iro.ph/downloads/Presentations/consolidated_Clark.pdf</a>. This report, which discusses the performance for fiscal year 2004, was released in March 2005. This example was used for answering Questions 103 to 111.</th>
</tr>
</thead>
</table>

| Peer Reviewer ONE Comment: |
| Peer Reviewer TWO Comment: |

| 103. In the year-end report, or another document released to the public by the executive (please specify below), have the data on the actual outcomes been audited? |
| a. Yes, all data on actual outcomes have been audited. |
| b. At least two-thirds, but not all, of the data on actual outcomes have been audited. |
| c. Less than two-thirds of the data on actual outcomes have been audited. |
| d. None of the data on actual outcomes has been audited, or a year-end report is not released. |
| e. Not applicable/other (please comment). |

<table>
<thead>
<tr>
<th>Citation and/or comment: None of the data on actual outcomes has been audited.</th>
</tr>
</thead>
</table>

| Peer Reviewer ONE Comment: |
| Peer Reviewer TWO Comment: |
104. Does the year-end report, or another document released to the public by the executive (please specify below), explain the difference between the enacted levels (including in-year changes approved by the legislature) and the actual outcome for expenditures?

a. Yes, an extensive explanation of the differences is presented, including both a narrative discussion and quantitative estimates.
b. Yes, an explanation is presented, highlighting key differences, but some details are excluded.
c. Yes, some explanation is presented, but it lacks important details.
d. No, an explanation is not presented, or such a report is not released.
e. Not applicable/other (please comment).

Citation and/or comment: Some explanation is presented, but it lacks important details. The explanations are merely summarized, and not explained thoroughly.

Peer Reviewer ONE Comment:

Peer Reviewer TWO Comment:

c

105. What level of detail is the focus of the explanation of the differences between the enacted levels and the actual outcome for expenditures presented in the year-end report, or another document released to the public by the executive (please specify below)?

a. The explanation of the differences between the enacted expenditure levels and the actual outcome focuses on the program level.
b. The explanation focuses on departmental totals (or functional totals) or some lower level of detail (but not the program level in all cases).
c. The explanation focuses on a higher level of aggregation than departmental totals (or functional totals).
d. No explanation of the differences is provided, or such a report is not released.
e. Not applicable/other (please comment).

Citation and/or comment: The explanations are broad. Refer to comment for Question No. 104.

Peer Reviewer ONE Comment:

Peer Reviewer TWO Comment:

c
106. Does the year-end report, or another document released to the public by the executive (please specify below), explain the difference between the enacted levels (including in-year changes approved by the legislature) and the actual outcome for revenues?

   a. Yes, an extensive explanation of the differences is presented, including both a narrative discussion and quantitative estimates.
   b. Yes, an explanation is presented, highlighting key differences, but some details are excluded.
   c. Yes, some explanation is presented, but it lacks important details.
   d. No, an explanation is not presented, or such a report is not released.
   e. Not applicable/other (please comment).

   Citation and/or comment: Some explanation is presented, but they are very broad.

   **Peer Reviewer ONE Comment:**
   
   **Peer Reviewer TWO Comment:**

107. Does the year-end report, or another document released to the public by the executive (please specify below), explain the difference between the original macroeconomic forecast for the fiscal year and the actual outcome for that year?

   a. Yes, an extensive explanation of the differences is presented, including both a narrative discussion and quantitative estimates.
   b. Yes, an explanation is presented, highlighting key differences, but some details are excluded.
   c. Yes, some explanation is presented, but it lacks important details.
   d. No, an explanation is not presented, or such a report is not released.
   e. Not applicable/other (please comment).

   Citation and/or comment: The document does not present the forecast for the fiscal year. Instead it presents the actual outcomes for the previous and current years. The report may be viewed at: [http://www.iro.ph/downloads/Presentations/NEDA%20YE%20Final.pdf](http://www.iro.ph/downloads/Presentations/NEDA%20YE%20Final.pdf)

   **Peer Reviewer ONE Comment:**
   
   **Peer Reviewer TWO Comment:**
108. Does the year-end report, or another document released to the public by the executive (please specify below), explain the difference between the original estimates of non-financial data and the actual outcome?

   a. Yes, an extensive explanation of the differences is presented, including both a narrative discussion and quantitative estimates.
   b. Yes, an explanation is presented, highlighting key differences, but some details are excluded.
   c. Yes, some explanation is presented, but it lacks important details.
   d. No, an explanation is not presented, or such a report is not released.
   e. Not applicable/other (please comment).

   Citation and/or comment: An explanation is not presented.

   Peer Reviewer ONE Comment:
   Peer Reviewer TWO Comment:

109. Does the year-end report, or another document released to the public by the executive (please specify below), explain the difference between the original performance indicators and the actual outcome?

   a. Yes, an extensive explanation of the differences is presented, including both a narrative discussion and quantitative estimates.
   b. Yes, an explanation is presented, highlighting key differences, but some details are excluded.
   c. Yes, some explanation is presented, but it lacks important details.
   d. No, an explanation is not presented, or such a report is not released.
   e. Not applicable/other (please comment).

   Citation and/or comment: An explanation is not presented. The budget itself presents very little information that highlights some links between policy goals and the budget. Performance indicators are not included in the explanation.

   The budget department is working to improve the mechanisms in this regard. For instance, they are presently developing a mechanism that will employ the log frame that will show links between major programs of each agency (clustered into categories), the outputs from these programs, and the policy goals as enumerated in the Medium-Term Philippine Development Plan. Fifteen major government agencies are being piloted for this new log frame mechanism.

   When this new mechanism is established, it is hoped that year-end reports will also present explanations on differences between the original performance indicators and the actual outcome.

   Peer Reviewer ONE Comment:
   Peer Reviewer TWO Comment:
110. Does the year-end report, or another document released to the public by the executive (please specify below), explain the difference between the enacted level of funds intended to benefit directly the country’s most impoverished populations and the actual outcome?

   a. Yes, an extensive explanation of the differences is presented, including both a narrative discussion and quantitative estimates.
   b. Yes, an explanation is presented, highlighting key differences, but some details are excluded.
   c. Yes, some explanation is presented, but it lacks important details.
   d. No, an explanation is not presented, or such a report is not released.
   e. Not applicable/other (please comment).

   **Citation and/or comment:** An explanation is not presented.

   **Peer Reviewer ONE Comment:**

   **Peer Reviewer TWO Comment:**

111. Does the year-end report, or another document released to the public by the executive (please specify below), present the actual outcome for extra-budgetary funds?

   a. Yes, extensive information on the actual outcome for extra-budgetary funds is presented, including both a narrative discussion and quantitative estimates.
   b. Yes, information is presented, highlighting key issues, but some details are excluded.
   c. Yes, some information is presented, but it lacks important details.
   d. No, information is not presented on extra-budgetary funds, or such a report is not released.
   e. Not applicable/other (please comment).

   **Citation and/or comment:** An explanation is not presented.

   **Peer Reviewer ONE Comment:**

   **Peer Reviewer TWO Comment:**
112. How long after the end of the fiscal year are the final expenditures of national departments audited and (except for secret programs) released to the public?

- a. Final audited accounts are released to the public six months or less after the end of the fiscal year.
- b. Final audited accounts are released 12 months or less (but more than six months) after the end of the fiscal year.
- c. Final audit accounts are released more than 12 months, but within 24 months of the end of the fiscal year.
- d. Final audited accounts are not completed within 24 months after the end of the fiscal year or they are not released to the public.
- e. Not applicable/other (please comment).

**Citation and/or comment:** The IMF’s 2002 ROSC makes the observation that the 2001 audit reports were released to the public nine months after the end of that budget year. The researchers have verified with the Supreme Audit Institution, as well as from actual documents that have been used in the recent years, and the answer is “a”, as the audit reports are released, at the latest, by June of the succeeding year.

**Peer Reviewer ONE Comment:**

**Peer Reviewer TWO Comment:**

<table>
<thead>
<tr>
<th>113. Two years after the completion of a fiscal year, what percentage of expenditure has been audited and (except for secret programs) the reports released to the public?</th>
</tr>
</thead>
</table>
| a. All expenditures have been audited and the reports released to the public.
- b. Expenditures representing at least two-thirds of, but not all, expenditures have been audited.
- c. Expenditures representing less than two-thirds of expenditures have been audited.
- d. No expenditures have been audited, or the reports have not been released to the public.
- e. Not applicable/other (please comment).

**Citation and/or comment:**

**Peer Reviewer ONE Comment:**

**Peer Reviewer TWO Comment:**

| a | a |
114. Do year-end audit reports of departmental expenditure that are released to the public include an executive summary?

- a. All of these audit reports include an executive summary.
- b. Most of these reports include an executive summary.
- c. Some of these reports include an executive summary.
- d. None of these audit reports include an executive summary, or such reports are not released to the public.
- e. Not applicable/other (please comment).

Citation and/or comment:

**Peer Reviewer ONE Comment:**

**Peer Reviewer TWO Comment:**

115. Must a branch of government other than the executive (such as the legislature or the judiciary) give final consent before the head of the Supreme Audit Institution (SAI) can be removed from office?

- a. Yes, the head of the SAI may only be removed by the legislature or judiciary, or the legislature or judiciary must give final consent before they are removed.
- b. No, the executive may remove the head of the SAI without the final consent of the judiciary or legislature.
- c. Not applicable/other (please comment).

Citation and/or comment: The head of the SAI is appointed by the President; he/she reports to both the President and Congress. As such, it may not be regarded as an ideally independent position. However, under our laws, he/she may only be removed by impeachment.

**Peer Reviewer ONE Comment:** Article IX of the 1987 Constitution provides that the Commission on Audit (COA) Chair and the 2 Members are appointed by the President for a term of 7 years. Having a 7-year term of office, they cannot be removed from office without due process or they can be removed through impeachment which should be initiated by Congress.

**Peer Reviewer TWO Comment:**
116. Does the Supreme Audit Institution release to the public audits of extra-budgetary funds?

   a. Yes, the SAI releases to the public audits of all extra-budgetary funds.
   b. Yes, the SAI releases audits representing at least two-thirds of, but not all, extra-budgetary funds.
   c. Yes, the SAI releases audits representing less than two-thirds of all extra-budgetary funds.
   d. No, the SAI does not release to the public audits of extra-budgetary funds, or it does not audit such funds.
   e. Not applicable/other (please comment).

   Citation and/or comment: The guidelines for this questionnaire defines “extra-budgetary funds” to include large pension or social-security programs where the revenues collected and benefits paid out are recorded in a separate fund outside the budget.

   The researchers are answering this question based on the SAI reports on institutions concerned with such funds, as defined above. These include the Social Security System, the Government Service Insurance System.

   Examples of such reports can be viewed at:

   Peer Reviewer ONE Comment:

   Peer Reviewer TWO Comment:

117. Beyond the established year-end attestation audits, does the Supreme Audit Institution (SAI) have discretion in law to undertake those audits it may wish to?

   a. The SAI has full discretion to decide which audits it wishes to undertake.
   b. The SAI has significant discretion, but faces some limitations.
   c. The SAI has some discretion, but faces considerable limitations.
   d. The SAI has no discretion to decide which audits it wishes to undertake.
   e. Not applicable/other (please comment).

   Citation and/or comment: Article IX-D of the 1987 Constitution allows the supreme audit institution to define the scope of its audit, subject only to the limitations provided by that article. That provision can be viewed at:
   http://www.coa.gov.ph/COA_htm/Gen_Information.htm

   Peer Reviewer ONE Comment:

   Peer Reviewer TWO Comment:
118. Who determines the budget of the Supreme Audit Institution?

   a. The budget of the SAI is determined by the legislature or judiciary (or some independent body), and the funding level is broadly consistent with the resources the SAI needs to fulfill its mandate.
   b. The budget of the SAI is determined by the executive, and the funding level is broadly consistent with the resources the SAI needs to fulfill its mandate.
   c. The budget of the SAI is determined by the legislature or judiciary (or some independent body), but the funding level is not consistent with the resources the SAI needs to fulfill its mandate.
   d. The budget of the SAI is determined by the executive, but the funding level is not consistent with the resources the SAI needs to fulfill its mandate.
   e. Not applicable/other (please comment).

   **Citation and/or comment:**

   **Peer Reviewer ONE Comment:**

   **Peer Reviewer TWO Comment:** Granting of allowances and operating funds to SAI field officers is widely practiced by government agencies. This undermines the independence of the SAI from the executive bodies which they are overseeing.

119. Does a committee of the legislature view and scrutinize the audit reports?

   a. Yes, all audit reports are scrutinized.
   b. Yes, most audit reports are scrutinized.
   c. Yes, some audit reports are scrutinized.
   d. No, audit reports are not scrutinized.
   e. Not applicable/other (please comment).

   **Citation and/or comment:** Rep. Rolando Andaya Jr., chairperson of the House Committee on Appropriations and a member of the minority Liberal Party, provided this answer.

   **Peer Reviewer ONE Comment:**

   **Peer Reviewer TWO Comment:**
120. Does the executive make available to the public a report on what steps it has taken to address audit recommendations or findings that indicate a need for remedial action?

- a. Yes, the executive reports publicly on what steps it has taken to address audit findings.
- b. Yes, the executive reports publicly on most audit findings.
- c. Yes, the executive reports publicly on some audit findings.
- d. No, the executive does not report on steps it has taken to address audit findings.
- e. Not applicable/other (please comment).

Citation and/or comment: There is no formal body set up to ensure the implementation of the SAI’s recommendations. The Annual Audit Report for an agency includes the audit findings and recommendations. The agency must respond to the SAI on the steps it has taken to address the audit recommendations. The succeeding AAR then reports on what steps were actually taken by the agency for the previous year recommendations. If the agency fails to act on the recommendations, they will again be reported in the next AAR. The SAI will also then call the attention of the agency concerned, or recommend the filing of charges, which will then be handled by the administrative courts concerned.

**Peer Reviewer ONE Comment:**

**Peer Reviewer TWO Comment:**

121. Does either the Supreme Audit Institution or the legislature release to the public a report that tracks actions taken by the executive to address audit recommendations?

- a. Yes, a comprehensive report is released regularly that tracks actions taken by the executive to address audit recommendations.
- b. Yes, a report is released, covering key audit recommendations, but some details are excluded.
- c. Yes, a report is released, but it lacks important details.
- d. No, a report is not produced or it is prepared for internal purposes only (please specify).
- e. Not applicable/other (please comment).

Citation and/or comment: There is no separate report solely discussing the status of actions taken by the executive to address audit recommendations. The information is presented in the year-end reports. A sub-section of the year-end reports discusses the actions taken on the previous year’s audit findings and recommendations.

**Peer Reviewer ONE Comment:**

**Peer Reviewer TWO Comment:**
122. Are audit reports related to national security and other secret programs provided to the legislature (or relevant committee)?

- a. Yes, legislators are provided with detailed audit reports related to national security and other secret programs.
- b. Yes, legislators are provided audit reports on secret items, but some details are excluded.
- c. Yes, legislators are provided audit reports on secret items, but they lack important details.
- d. No, legislators are not provided audit reports on secret items, or secret programs are not audited (please specify).
- e. Not applicable/other (please comment).

**Citation and/or comment:** Rep. Rolando Andaya Jr., chairperson of the House Committee on Appropriations and a member of the minority Liberal Party, provided this answer.

**Peer Reviewer ONE Comment:**

**Peer Reviewer TWO Comment:**