This questionnaire was completed by:

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International Budget Project
OPEN BUDGET QUESTIONNAIRE
UGANDA

Section One: The Availability of Budget Documents .................................................. 4
Table 1. Budget Year of Documents Used in Completing the Questionnaire .............. 5
Table 2. Internet Links for Key Budget Documents .................................................... 7
Table 3. Distribution of Documents Related to the Executive’s Budget Proposal ....... 8
Table 4. Distribution of the Enacted Budget and Other Reports ................................ 9

Section Two: The Executive’s Budget Proposal ....................................................... 10
Estimates for the Budget Year and Beyond .............................................................. 11
Estimates for Years Prior to the Budget Year .......................................................... 19
Comprehensiveness .................................................................................................. 28
The Budget Narrative & Performance Monitoring .................................................... 35
Additional Key Information for Budget Analysis & Monitoring ............................ 39

Section Three: The Budget Process .......................................................................... 45
Executive’s Formulation of the Budget ................................................................. 46
Legislative Approval of the Budget ....................................................................... 50
Executive’s Implementation of the Budget ............................................................ 54
Executive’s Year-End Report and the Supreme Audit Institution ......................... 62
Section One: The Availability of Budget Documents
Table 1. Budget Year of Documents Used in Completing the Questionnaire

Please indicate the budget year of the document used to complete the questionnaire. If the document is not available to the public, please state, “Not Available.”

<table>
<thead>
<tr>
<th>Budget Documents Used in Completing the Questionnaire</th>
<th>Budget Year Used</th>
</tr>
</thead>
<tbody>
<tr>
<td>Category</td>
<td>Description</td>
</tr>
<tr>
<td>------------------------</td>
<td>-----------------------------------------------------------------------------</td>
</tr>
<tr>
<td>Enacted Budget</td>
<td>Approved Estimates of Revenue and Recurrent Expenditure (Recurrent and Development) For Financial Year 2005/06. Ministry of Finance, Planning and Economic Development, Kampala Uganda (Hard Copy)</td>
</tr>
<tr>
<td>In-Year Reports</td>
<td>Not Available (Not yet released for January-December 2005).</td>
</tr>
<tr>
<td>Mid-Year Report</td>
<td>Not Available (Not yet released for January-June 2005)</td>
</tr>
<tr>
<td>Year-End Report</td>
<td>Not Available (Not yet released for Financial Year July 2004-June 2005)</td>
</tr>
</tbody>
</table>
Table 2. Internet Links for Key Budget Documents

Please provide the Internet link for the document, or indicate one of these three answers: “Not Produced,” “Produced, But Not Available to the Public,” “Publicly Available, But Not on the Internet.”

<table>
<thead>
<tr>
<th>Budget Document</th>
<th>Website</th>
</tr>
</thead>
<tbody>
<tr>
<td>Pre-Budget Statement</td>
<td>Publicly Available, But Not on the Internet</td>
</tr>
<tr>
<td>Executive’s Budget Proposal</td>
<td>Publicly Available, But Not on the Internet</td>
</tr>
<tr>
<td>Supporting Budget Documents</td>
<td>Publicly Available, But Not on the Internet</td>
</tr>
<tr>
<td>Citizens Budget</td>
<td>A summary of the budget is also produced as a newspaper supplement in five languages including English.</td>
</tr>
<tr>
<td>Enacted Budget</td>
<td>Publicly Available, But Not on the Internet</td>
</tr>
<tr>
<td>In-Year Reports</td>
<td>Produced, But Not Available to the Public</td>
</tr>
<tr>
<td>Mid-Year Review</td>
<td>Not Produced</td>
</tr>
<tr>
<td>Year-End Report</td>
<td>Not Produced</td>
</tr>
<tr>
<td>Audit Report</td>
<td><a href="http://www.oag.go.ug">www.oag.go.ug</a></td>
</tr>
<tr>
<td>Other Documents</td>
<td>Publicly Available, But Not on the Internet</td>
</tr>
</tbody>
</table>
# Table 3. Distribution of Documents Related to the Executive’s Budget Proposal

## DISTRIBUTION OF BUDGET DOCUMENTS

For the following reports, place “Yes” in the appropriate row below to indicate if the report is:

<table>
<thead>
<tr>
<th>Pre-budget</th>
<th>Executive’s Budget Proposal</th>
<th>Citizens budget</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Main document</td>
<td>Budget summary*</td>
</tr>
</tbody>
</table>

A. Not produced, even for internal purposes

B. Produced for internal purposes, but not available to the public

C. Produced and available to the public, but only on request

D. Produced and distributed to the public (for example, in libraries, posted on the Internet.)

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For budget reports that are produced and distributed to the public, what steps does the executive take to distribute these reports and to promote interest in them? For each characteristic, mark “Yes” if yes, “No” if no, or “NA” if Not Available.

<table>
<thead>
<tr>
<th>Pre-budget</th>
<th>Executive’s Budget</th>
<th>Citizens budget</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Main document</td>
<td>Budget summary*</td>
</tr>
</tbody>
</table>

1. The release date is known at least one month in advance

2. Advance notification of release is sent to users, media

3. Released to public same day as official release to media

4. Available on the Internet free of charge

5. Free print copies available, limited distribution

6. Free print copies available, mass distribution

7. Readily available outside capital and/or big cities

8. Written in more than one language

9. News conference is held to discuss release

---

*A budget summary should be a stand-alone document, which could include a budget speech or a separately published executive summary. *Mark “Yes” if access by mail order or by Internet, if Internet service is readily available outside the capital and/or big cities.
Table 4. Distribution of the Enacted Budget and Other Reports

<table>
<thead>
<tr>
<th>DISTRIBUTION OF ENACTED BUDGET AND OTHER REPORTS</th>
</tr>
</thead>
<tbody>
<tr>
<td>For the following reports, place a “Yes” in the appropriate row below to indicate if the report is:</td>
</tr>
<tr>
<td>Enacted budget</td>
</tr>
<tr>
<td>-----------------------------------------------</td>
</tr>
<tr>
<td>A. Not produced, even for internal purposes</td>
</tr>
<tr>
<td>B. Produced for internal purposes, but not available to the public</td>
</tr>
<tr>
<td>C. Produced and available to the public, but only on request</td>
</tr>
<tr>
<td>D. Produced and distributed to the public (for example, in libraries, posted on the Internet.)</td>
</tr>
</tbody>
</table>

For budget reports that are produced and distributed to the public, what steps does the executive take to distribute these reports and to promote interest in them?

For each characteristic, mark “Yes” if yes, “No” if no, or “NA” if Not Available.

<table>
<thead>
<tr>
<th>Enacted budget</th>
<th>In-year reports</th>
<th>Mid-year review</th>
<th>Year-end report</th>
<th>Audit report</th>
</tr>
</thead>
<tbody>
<tr>
<td>1. The release date is known at least one month in advance</td>
<td>No</td>
<td>NA</td>
<td>NA</td>
<td>NA</td>
</tr>
<tr>
<td>2. Advance notification of release sent to users, media</td>
<td>No</td>
<td>NA</td>
<td>NA</td>
<td>NA</td>
</tr>
<tr>
<td>3. Released to public same day as official release to media</td>
<td>Yes</td>
<td>NA</td>
<td>NA</td>
<td>NA</td>
</tr>
<tr>
<td>4. Available on the Internet free of charge</td>
<td>No</td>
<td>NA</td>
<td>NA</td>
<td>NA</td>
</tr>
<tr>
<td>5. Free print copies available, limited distribution</td>
<td>Yes</td>
<td>NA</td>
<td>NA</td>
<td>NA</td>
</tr>
<tr>
<td>6. Free print copies available, mass distribution</td>
<td>No</td>
<td>NA</td>
<td>NA</td>
<td>NA</td>
</tr>
<tr>
<td>7. Readily available outside capital/big cities</td>
<td>No</td>
<td>NA</td>
<td>NA</td>
<td>NA</td>
</tr>
<tr>
<td>8. Written in more than one language</td>
<td>No</td>
<td>NA</td>
<td>NA</td>
<td>NA</td>
</tr>
<tr>
<td>9. News conference is held to discuss release</td>
<td>No</td>
<td>NA</td>
<td>NA</td>
<td>NA</td>
</tr>
</tbody>
</table>

*Mark “Yes” if access is available by mail order or by Internet, if Internet service is readily available outside the capital and/or big cities.*
Section Two: The Executive’s Budget Proposal

Notes on abbreviations:
BY = budget year (year for which the budget proposals are being made)
BY+1 = one year beyond the budget year
BY-1 = one year before the budget year
The Executive’s Budget Proposal
Estimates for the Budget Year and Beyond

1. Does the executive’s budget or any supporting budget documentation present expenditures for the budget year that are classified by administrative unit (that is, by ministry, department, or agency)?
   
   a. All expenditures are classified by administrative unit.
   b. Expenditures are classified by administrative unit, but some small units are not shown separately.
   c. Expenditures are classified by administrative unit, but a significant number of units are not shown separately.
   d. No expenditures classified by administrative unit are presented.
   e. Not applicable/other (please comment).

   Citation and/or comment: The Draft Estimates of Approved Revenue and Expenditure (Recurrent and Development) FY 2005/06 by the Ministry of Finance, Planning and Economic Development of the government of Uganda shows recurrent and development expenditures for all ministries and departments, transfers to local governments and allocations for statutory expenditures on consolidated funds for FY 2005/06.

   Peer Reviewer ONE Comment:

   Peer Reviewer TWO Comment:

2. Does the executive’s budget or any supporting budget documentation present expenditures for the budget year that are classified by functional classification?

   a. All expenditures are classified by functional classification, and the categorization is compatible with international standards.
   b. All expenditures are classified by functional classification, but the categorization is not compatible with international standards.
   c. Some, but not all, expenditures are classified by function.
   d. No expenditures classified by function are presented.
   e. Not applicable/other (please comment).

   Citation and/or comment: The Draft Estimates of Approved Revenue and Expenditure (Recurrent and Development) for FY 2005/06 by the Ministry of Finance, Planning and Economic Development of the government of Uganda, Kampala, Uganda.

   Peer Reviewer ONE Comment:

   Peer Reviewer TWO Comment:
3. Does the executive’s budget or any supporting budget documentation present expenditures for the budget year that are classified by economic classification?

   a. All expenditures are classified by economic classification, and the categorization is compatible with international standards.
   b. All expenditures are classified by economic classification, but the categorization is not compatible with international standards.
   c. Some, but not all, expenditures are classified by economic classification.
   d. No expenditures classified by economic classification are presented.
   e. Not applicable/other (please comment).

   Citation and/or comment: Draft Revenue & Expenditures 2005/06 by the Ministry of Finance, Planning and Economic Development of the government of Uganda (GOU), Kampala, Uganda.

   **Peer Reviewer ONE Comment:**

   **Peer Reviewer TWO Comment:**

4. Does the executive’s budget or any supporting budget documentation present expenditures for individual programs for the budget year?

   a. Program-level data are presented for all expenditures.
   b. Program-level data are presented for at least two-thirds of, but not all, expenditures.
   c. Program-level data are presented, but for less than two-thirds of expenditures.
   d. No program-level data are presented.
   e. Not applicable/other (please comment).

   Citation and/or comment: Draft Estimates of Approved Revenue and Expenditure (Recurrent and Development) for FY 2005/06 by the Ministry of Finance, Planning and Economic Development, Government of Uganda. Kampala, Uganda

   **Peer Reviewer ONE Comment:** I agree with the response. For example, under the Ministry of Health budget you can find other programs like AIDS control program, malaria control programs and others.

   **Peer Reviewer TWO Comment:**
5. In the executive’s budget or any supporting budget documentation, are estimates of the aggregate level of expenditure presented for a multi-year period (at least two years beyond the budget year)?

   a. Yes, multi-year estimates of aggregate expenditure are presented.
   b. No, multi-year estimates of aggregate expenditure are not presented.
   c. Not applicable/other (please comment).

   Citation and/or comment: Draft Estimates of Approved Revenue and Expenditure (Recurrent and Development) FY 2005/06 by the Ministry of Finance, Planning and Economic Development, government of Uganda. Kampala, Uganda.

   **Peer Reviewer ONE Comment:** I agree with the response. Every government unit must have a mid-term expenditure framework.

   **Peer Reviewer TWO Comment:**

6. In the executive’s budget or any supporting budget documentation, is more detail than just the aggregate level presented for expenditure estimates that cover a multi-year period (for at least two years beyond the budget year)?

   a. Yes, multi-year expenditure estimates are presented for all individual programs, and for one or more expenditure classification (such as functional, economic, or administrative).
   b. Yes, multi-year estimates are presented for one or more expenditure classification (such as functional, economic, or administrative), but only for some individual programs.
   c. Yes, multi-year estimates are presented, but only for a portion of one or more of the expenditure classifications (such as some functions, or some administrative units) and/or for only some individual programs.
   d. No, multi-year estimates are presented for aggregate expenditure only, or they are not presented at all.
   e. Not applicable/other (please comment).

   Citation and/or comment: Approved Revenue and Expenditure (Recurrent and Development) FY 2005/06 by the Ministry of Finance, Planning and Economic Development of the government of Uganda. In the recurrent budget section numbers are shown only for one year. Multi-year numbers are shown for the Development Section of the budget only.

   **Peer Reviewer ONE Comment:**

   **Peer Reviewer TWO Comment:**
7. Does the executive’s budget or any supporting budget documentation identify the different sources of tax revenue (such as income tax or VAT) for the budget year?

   a. All sources of tax revenue are identified individually.
   b. Sources of tax revenue amounting to at least two-thirds of, but not all, tax revenues are identified individually.
   c. Sources of tax revenue amounting to less than two-thirds of all tax revenues are identified individually.
   d. No sources of tax revenue are identified individually.
   e. Not applicable/other (please comment).

Citation and/or comment: Approved Estimates of Revenue and Expenditure for Financial Year 2005/06 of the Ministry of Finance, Planning and Economic Development, Kampala, Uganda.

Peer Reviewer ONE Comment:

Peer Reviewer TWO Comment:

<p>| |</p>
<table>
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<tbody>
<tr>
<td>a</td>
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</tbody>
</table>

8. Does the executive’s budget or any supporting budget documentation identify the different sources of non-tax revenue (such as grants, property income, and sales of goods and services) for the budget year?

   a. All sources of non-tax revenue are identified individually.
   b. Sources of non-tax revenue amounting to at least two-thirds of, but not all, non-tax revenues are identified individually.
   c. Sources of non-tax revenues amounting to less than two-thirds of all non-tax revenue are identified individually.
   d. No sources of non-tax revenues are identified individually.
   e. Not applicable/other (please comment).

Citation and/or comment: The Draft Estimates of Revenue & Expenditure (Recurrent and Development) for FY 2005/06 lists over 229 central government agencies and units that are responsible for collection of non-tax revenue. These include the Office of the President, embassies, police, hospitals, and the military tender board. Items include: rents, sale of publication, etc.

Peer Reviewer ONE Comment:

Peer Reviewer TWO Comment:
9. In the executive’s budget or any supporting budget documentation, are estimates of the aggregate level of revenue presented for a multi-year period (at least two years beyond the budget year)?

   a. Yes, multi-year estimates of aggregate revenue are presented.
   b. No, multi-year estimates of aggregate revenue are not presented.
   c. Not applicable/other (please comment).

   **Citation and/or comment:** The information is contained in the summary of the Medium-Term Expenditure Framework (MTEF) which is part of the Draft/Approved Estimates of Revenue & Expenditure 2005/06 by the Ministry of Finance, Planning and Economic Development of the government of Uganda, Kampala, Uganda. The aggregate outturn figures for 2000/01-2004/05 and projections for 2005/06-2007/08 are presented.

   **Peer Reviewer ONE Comment:**

   **Peer Reviewer TWO Comment:**

10. In the executive’s budget or any supporting budget documentation, is more detail than just the aggregate level presented for revenue estimates that cover a multi-year period (for at least two years beyond the budget year)?

   a. Yes, multi-year revenue estimates are presented for individual sources of revenue, and by revenue classification (such as tax and non-tax).
   b. Yes, multi-year estimates are presented by revenue classification (such as tax and non-tax), but only for some individual sources of revenue.
   c. No, multi-year estimates are presented for aggregate revenue only, or they are not presented at all.
   d. Not applicable/other (please comment).

   **Citation and/or comment:** Only multi-year estimates for aggregate revenue are shown in The Draft Estimates of Revenue & Expenditure Document 2005/06 by the Ministry of Finance, Planning and Economic Development of the government of Uganda, Kampala, Uganda.

   **Peer Reviewer ONE Comment:** I agree with the response because revenue sources are still presented in block; there are no details.

   **Peer Reviewer TWO Comment:**
11. Does the executive’s budget or any supporting budget documentation present data on the total government debt outstanding for the budget year?

   a. Yes, the data reflect the outstanding debt both at the start of the budget year and at the end of the budget year (and thereby reflect the net borrowing requirement of the budget).
   b. Yes, the data reflect the outstanding debt at the end of the budget year.
   c. Yes, the data reflect the outstanding debt at the start of the budget year.
   d. No, data on the outstanding debt are not presented.
   e. Not applicable/other (please comment).

   Citation and/or comment: While reading the budget speech, the minister of finance presents a list of the outstanding loans to Parliament. The budget speech marks the end and beginning of a budget year. A Report on Loans, Guarantees and Grants, was accordingly presented to Parliament on 8th June 2005 in accordance with Section 13 of the Budget Act 2001.

Peer Reviewer ONE Comment:

Peer Reviewer TWO Comment:

12. Does the executive’s budget or any supporting budget documentation present interest payments on the debt for the budget year?

   a. Yes, interest payments on the debt are presented.
   b. No, interest payments on the debt are not presented.
   c. Not applicable/other (please comment).

   Citation and/or comment: Background to the Budget for FY 2005/06 by the Ministry of Finance, Planning and Economic Development of the government of Uganda, Kampala, Uganda.

Peer Reviewer ONE Comment: I agree with the response because interest payments are part of our budget and takes more money than the agriculture sector.

Peer Reviewer TWO Comment:
13. **Does the executive’s budget or any supporting budget documentation present information related to the composition of government debt (such as interest rates on the debt, maturity profile of the debt, currency denomination of the debt, or whether it is domestic and external debt) for the budget year?**

   a. Yes, extensive information related to the composition of government debt is presented.
   b. Yes, key additional information is presented, but some details are excluded.
   c. Yes, some additional information is presented, but it lacks important details.
   d. No, additional information related to the composition of government debt is not presented.
   e. Not applicable/other (please comment).

   **Citation and/or comment:** The information is presented in U.S. dollars, and currency denominations such as the Yen, Special Drawing Rights (SDR), EUROs are never shown. In practice, therefore, the actual composition of the government debt is not known.

   **Peer Reviewer ONE Comment:** I agree with the response. Only figures and sources are shown but not in other currencies.

   **Peer Reviewer TWO Comment:**

14. **Does the executive’s budget or any supporting budget documentation present the macroeconomic forecast upon which the budget projections are based?**

   a. Yes, an extensive discussion of the macroeconomic forecast is presented, and key assumptions (such as inflation, real GDP growth, unemployment rate, and interest rates) are stated explicitly.
   b. Yes, the macroeconomic forecast is discussed and most of the key assumptions are stated explicitly, but some details are excluded.
   c. Yes, there is some discussion of the macroeconomic forecast (and/or the presentation of key assumptions), but it lacks important details.
   d. No, information related to the macroeconomic forecast is not presented.
   e. Not applicable/other (please comment).

   **Citation and/or comment:** The National Budget Framework Paper for Financial Years 2005/06-2007/08 by the Ministry of Planning and Economic Development, Government of Uganda. Kampala, Uganda.

   **Researcher’s Response to Peer Reviewer TWO:** Extensive discussions are also contained in the Background to the Budget for Financial Year 2005/06 by the Ministry of Finance, Planning and Economic Development, Kampala. June 2005.

   **Peer Reviewer ONE Comment:** Yes, I agree with the response. The Poverty Eradication Action Plan and the Poverty Status Report are also heavily used and relied on.

   **Peer Reviewer TWO Comment:** A more appropriate response to this question would be “b” because while information on the above variables is presented, it still lacks in detail.

   **IBP Comment:** IBP editors chose answer “a” to maintain consistency of assumptions across countries.
15. Does the executive’s budget or any supporting budget documentation show the impact of different macroeconomic assumptions (i.e., sensitivity analysis) on the budget (including expenditures, revenues, and debt)?

<p>| | |</p>
<table>
<thead>
<tr>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>a.</td>
<td>Yes, extensive information on the impact of macroeconomic assumptions on the budget is presented, including both a narrative discussion and quantitative estimates.</td>
</tr>
<tr>
<td>b.</td>
<td>Yes, information is presented, highlighting the impact of the major macroeconomic assumptions, but some details are excluded.</td>
</tr>
<tr>
<td>c.</td>
<td>Yes, some information is presented, but it lacks important details.</td>
</tr>
<tr>
<td>d.</td>
<td>No, information on the impact of different macroeconomic assumptions on the budget is not presented.</td>
</tr>
<tr>
<td>e.</td>
<td>Not applicable/other (please comment).</td>
</tr>
</tbody>
</table>

**Citation and/or comment:** Some analysis is made, but it is not extensive to the point of including sensitivity analysis or the impact of debt payments on the economy. I have looked at the Background to the Budget Report 2005/06 and the Budget Speech 2005/06 and I do not see the information. This means that this remains a very important research area for CSOs.

**Peer Reviewer ONE Comment:**

**Peer Reviewer TWO Comment:**

16. Does the executive’s budget or any supporting budget documentation present information for at least the budget year that shows how policy proposals in the budget, as distinct from existing policies, affect expenditures?

<p>| | |</p>
<table>
<thead>
<tr>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>a.</td>
<td>Yes, extensive information on the impact of policy proposals on expenditures is presented, including both a narrative discussion and quantitative estimates.</td>
</tr>
<tr>
<td>b.</td>
<td>Yes, information is presented, highlighting the impact of key policy proposals on expenditures, but some details are excluded.</td>
</tr>
<tr>
<td>c.</td>
<td>Yes, some information is presented, but it lacks important details.</td>
</tr>
<tr>
<td>d.</td>
<td>No, information on the impact of policy proposals on expenditures is not presented.</td>
</tr>
<tr>
<td>e.</td>
<td>Not applicable/other (please comment).</td>
</tr>
</tbody>
</table>

**Citation and/or comment:** There is no separate discussion of the impact of the policy proposals’ effect on expenditure.

**Peer Reviewer ONE Comment:** Yes, I agree with the responses because sometimes budget cuts and other budget proposal are done without even consulting Parliament.

**Peer Reviewer TWO Comment:**
17. Does the executive’s budget or any supporting budget documentation present information for at least the budget year that shows how policy proposals in the budget, as distinct from existing policies, affect revenues?

   a. Yes, extensive information on the impact of policy proposals on revenues is presented, including both a narrative discussion and quantitative estimates.
   b. Yes, information is presented, highlighting the impact of key policy proposals on revenues, but some details are excluded.
   c. Yes, some information is presented, but it lacks important details.
   d. No, information on the impact of policy proposals on revenues is not presented.
   e. Not applicable/other (please comment).

   Citation and/or comment: There is no information that is presented separately. This remains an important research and advocacy area for CSOs.

   Peer Reviewer ONE Comment:

   Peer Reviewer TWO Comment:

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<table>
<thead>
<tr>
<th>Estimates for Years Prior to the Budget Year</th>
</tr>
</thead>
<tbody>
<tr>
<td>18. Does the executive’s budget or any supporting budget documentation present expenditures for the year preceding the budget year (BY-1) that are classified by administrative unit (that is, by ministry, department, or agency)?</td>
</tr>
<tr>
<td>a. All expenditures are classified by administrative unit for BY-1.</td>
</tr>
<tr>
<td>b. Expenditures are classified by administrative unit for BY-1, but some small units are not shown separately.</td>
</tr>
<tr>
<td>c. Expenditures are classified by administrative unit for BY-1, but a significant number of units are not shown separately.</td>
</tr>
<tr>
<td>d. No expenditures classified by administrative unit are presented for BY-1.</td>
</tr>
<tr>
<td>e. Not applicable/other (please comment).</td>
</tr>
</tbody>
</table>

   Citation and/or comment: The Approved Estimates of Revenue and Expenditures (Recurrent and Development) 2005/06 by the Ministry of Finance, Planning and Economic Development (Government of Uganda), Kampala, Uganda, do not show the expenditure for BY-1.

   Peer Reviewer ONE Comment:

   Peer Reviewer TWO Comment:
19. Does the executive’s budget or any supporting budget documentation present expenditures for the year preceding the budget year (BY-1) that are classified by functional classification?

- a. All expenditures are classified by functional classification for BY-1, and the categorization is compatible with international standards.
- b. All expenditures are classified by functional classification for BY-1, but the categorization is not compatible with international standards.
- c. Some, but not all, expenditures are classified by function for BY-1.
- d. No expenditures classified by function are presented for BY-1.
- e. Not applicable/other (please comment).

Citation and/or comment: No detailed expenditure figures are presented for the preceding year.

Peer Reviewer ONE Comment:

Peer Reviewer TWO Comment:

20. Does the executive’s budget or any supporting budget documentation present expenditures for the year preceding the budget year (BY-1) that are classified by economic classification?

- a. All expenditures are classified by economic classification for BY-1, and the categorization is compatible with international standards.
- b. All expenditures are classified by economic classification for BY-1, but the categorization is not compatible with international standards.
- c. Some, but not all, expenditures are classified by economic classification for BY-1.
- d. No expenditures classified by economic classification are presented for BY-1.
- e. Not applicable/other (please comment).

Citation and/or comment: No expenditures for the year preceding the budget year are presented in the Approved Estimates of Revenue and Expenditure (Recurrent and Development) for FY 2005/06.

Peer Reviewer ONE Comment:

Peer Reviewer TWO Comment:
21. Does the executive’s budget or any supporting budget documentation present expenditures for individual programs for the year preceding the budget year (BY-1)?

   a. Program-level expenditure data are presented for all expenditures for BY-1.
   b. Program-level expenditure data are presented for at least two-thirds of, but not all, expenditures for BY-1.
   c. Program-level expenditure data are presented, but for less than two-thirds of expenditures for BY-1.
   d. No program-level expenditure data are presented for BY-1.
   e. Not applicable/other (please comment).

   Citation and/or comment: No such information is presented in the Approved Estimates of Revenue and Expenditures (Recurrent and Development) for 2005/06 by the Ministry of Finance, Planning and Economic Development (government of Uganda), Kampala, Uganda.

**Peer Reviewer ONE Comment:** I do not agree with the response because every program must have MTEFs that show past performance and future plans including resource constraints.

**Peer Reviewer TWO Comment:** A more appropriate response to this question would be “d” because most of the data in reference are usually presented in a more aggregated form.

**IBP Comment:** The IBP editors choose to remain with “d” in order to keep consistent with other comments in the questionnaire.

22. In the executive’s budget or any supporting budget documentation, how many months of actual data are reflected in the expenditure estimates of the year prior to the budget year (BY-1)?

   a. All BY-1 estimates have been updated from the original enacted levels to reflect six or more months of actual expenditure.
   b. All BY-1 estimates have been updated from the original enacted levels, but reflect less than six months of actual expenditure.
   c. Some BY-1 estimates have been updated from the original enacted levels to reflect actual expenditure.
   d. The BY-1 estimates have not been updated from the original enacted levels, or no BY-1 estimates are presented.
   e. Not applicable/other (please comment).

   Citation and/or comment: Approved Estimates of Revenue and Expenditures (Recurrent and Development) (2005/06) by the Ministry of Finance, Planning and Economic Development (government of Uganda), Kampala, Uganda.

**Peer Reviewer ONE Comment:**  

**Peer Reviewer TWO Comment:**
23. In the executive’s budget or any supporting budget documentation, are estimates of the aggregate level of expenditure presented for years that precede the budget year by more than one year (that is, BY-2 and prior years)?

   a. Yes, such prior-year estimates of aggregate expenditure are presented.
   b. No, such prior-year estimates of aggregate expenditure are not presented.
   c. Not applicable/other (please comment).

   Citation and/or comment: There is no such information in the Approved Estimates of Revenue and Expenditures (Recurrent and Development) for 2005/06 by the Ministry of Finance, Planning and Economic Development (government of Uganda), Kampala Uganda.

Peer Reviewer ONE Comment:

Peer Reviewer TWO Comment:

24. In the executive’s budget or any supporting budget documentation, is more detail than just the aggregate level presented for expenditure estimates that cover years preceding the budget year by more than one year (that is, BY-2 and prior years)?

   a. Yes, such prior-year expenditure estimates are presented for all individual programs, and for one or more expenditure classification (such as functional, economic, or administrative).
   b. Yes, such prior-year estimates are presented for one or more expenditure classification (such as functional, economic, or administrative), but only for some individual programs.
   c. Yes, such prior-year estimates are presented, but only for a portion of one or more of the expenditure classifications (such as some functions, or some administrative units) and/or for only some individual programs.
   d. No, such prior-year estimates are presented for aggregate expenditure only, or they are not presented at all.
   e. Not applicable/other (please comment).

   Citation and/or comment: No such information is provided in the Approved Estimates of Approved Revenue and Expenditure (Recurrent and Development) for FY 2005/06 by the Ministry of Finance, Planning and Economic Development, government of Uganda. Kampala, Uganda.

Peer Reviewer ONE Comment:

Peer Reviewer TWO Comment:
25. In the executive’s budget or any supporting budget documentation, what is the most recent year presented for which all expenditures reflect actual outcomes?

   a. Two years prior to the budget year (BY-2).
   b. Three years prior to the budget year (BY-3).
   c. Before BY-3.
   d. No actual data for all expenditures are presented in the budget or supporting budget documentation.
   e. Not applicable/other (please comment).

   Citation and/or comment: In Draft Estimates of Revenue and Expenditure (Recurrent and Development) and in the National Budget Framework Paper for Financial Years 2005/06 – 2007/08, the Medium-Term Budget Framework (MTEF) presents the budget outturns for BY1-BY4.

Peer Reviewer ONE Comment:

Peer Reviewer TWO Comment:

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26. Are the expenditure estimates for the years prior to the budget year adjusted, as needed, to be comparable with the budget-year estimates in terms of classification and presentation?

   a. Yes, prior-year data are always adjusted to be comparable to the budget year data.
   b. Yes, in most cases, prior-year data are adjusted to be comparable.
   c. Yes, in some cases, prior-year data are adjusted to be comparable, but significant deviations between prior-year and budget-year classifications exist.
   d. No, prior-year data are not adjusted to be comparable, or no prior-year estimates are presented.
   e. Not applicable/other (please comment).

   Citation and/or comment: The data for the years prior to the budget year are not adjusted to be comparable. They merely show actual expenditures but do not compare them to budget year data.

Peer Reviewer ONE Comment:

Peer Reviewer TWO Comment:
27. Does the executive’s budget or any supporting budget documentation identify the different sources of tax revenue (such as income tax or VAT) for the year preceding the budget year (BY-1)?

a. All tax revenues are identified individually for BY-1.
b. Tax revenues amounting to at least two-thirds of, but not all, tax revenue for BY-1 are identified individually.
c. Tax revenues amounting to less than two-thirds of all tax revenues for BY-1 are identified individually.
d. No tax revenues are identified individually for BY-1.
e. Not applicable/other (please comment).

Citation and/or comment: No such information is presented in the Approved Estimates of Approved Revenue and Expenditure (Recurrent and Development) FY 2005/06 by the Ministry of Finance, Planning and Economic Development, government of Uganda. Kampala, Uganda

Peer Reviewer ONE Comment:

Peer Reviewer TWO Comment:

28. Does the executive’s budget or any supporting budget documentation identify the different sources of non-tax revenue (such as grants, property income, and sales of goods and services) for the year preceding the budget year (BY-1)?

a. All non-tax revenues are identified individually for BY-1.
b. Non-tax revenues amounting to at least two-thirds of, but not all, non-tax revenue for BY-1 are identified individually.
c. Non-tax revenues amounting to less than two-thirds of all non-tax revenues for BY-1 are identified individually.
d. No non-tax revenues are identified individually for BY-1.
e. Not applicable/other (please comment).

Citation and/or comment: Draft Estimates of Approved Revenue and Expenditure (Recurrent and Development) for FY 2005/06 by the Ministry of Finance, Planning and Economic Development, (government of Uganda, Kampala, Uganda) show the budget for non-tax revenue for 2004/05; the outturn for 2004/05 and projections for 2005/06.

Peer Reviewer ONE Comment:

Peer Reviewer TWO Comment:
29. In the executive’s budget or any supporting budget documentation, how many months of actual data are reflected in the revenues estimates of the year prior to the budget year (BY-1)?

   a. All BY-1 estimates have been updated from the original estimates to reflect six or more months of actual revenue collections.
   b. All BY-1 estimates have been updated from the original estimates, but reflect less than six months of actual revenue collections.
   c. Some BY-1 estimates have not been updated from the original estimates to reflect actual revenue collections.
   d. The BY-1 estimates have not been updated from the original estimates or no BY-1 estimates are presented.
   e. Not applicable/other (please comment).

   Citation and/or comment: Draft Estimates of Approved Revenue and Expenditure (Recurrent and Development) for FY 2005/06 by the Ministry of Finance, Planning and Economic Development, Government of Uganda, Kampala, Uganda.

   Peer Reviewer ONE Comment:

   Peer Reviewer TWO Comment:

30. In the executive’s budget or any supporting budget documentation, are estimates of the aggregate level of revenues presented for years that precede the budget year by more than one year (that is, BY-2 and prior years)?

   a. Yes, such prior-year estimates of aggregate revenue are presented.
   b. No, such prior-year estimates of aggregate revenue are not presented.
   c. Not applicable/other (please comment).

   Citation and/or comment: Draft Estimates of Approved Revenue and Expenditure (Recurrent and Development) for FY 2005/06 by the Ministry of Finance, Planning and Economic Development, Government of Uganda, Kampala, Uganda

   Peer Reviewer ONE Comment:

   Peer Reviewer TWO Comment:
31. In the executive’s budget or any supporting budget documentation, is more detail than just the aggregate level presented for revenue estimates that cover years preceding the budget year by more than one year (that is, BY-2 and prior years)?

- **a.** Yes, such prior-year revenue estimates are presented for individual sources of revenue, and by revenue classification (such as tax and non-tax).
- **b.** Yes, such prior-year estimates are presented by revenue classification (such as tax and non-tax), but only for some individual sources of revenue.
- **c.** Yes, such prior-year estimates are presented, but only for some individual sources of revenue.
- **d.** No, such prior-year estimates are presented for aggregate revenue only, or they are not presented at all.
- **e.** Not applicable/other (please comment).

*Citation and/or comment:* Prior-year information is not presented for aggregate revenue.

**Peer Reviewer ONE Comment:**

**Peer Reviewer TWO Comment:**

32. In the executive’s budget or any supporting budget documentation, what is the most recent year presented for which all revenues reflect actual outcomes?

- **a.** Two years prior to the budget year (BY-2).
- **b.** Three years prior to the budget year (BY-3).
- **c.** Before BY-3.
- **d.** No actual data for all revenues are presented in the budget or supporting budget documentation.
- **e.** Not applicable/other (please comment).

*Citation and/or comment:* No data is presented on actual outcomes for all revenues.

**Peer Reviewer ONE Comment:**

**Peer Reviewer TWO Comment:**
### Question 33

Does the executive’s budget or any supporting budget documentation present information related to the government debt for the year proceeding the budget year?

- a. Yes, extensive information is presented on the level and composition of government debt for the year preceding the budget year.
- b. Yes, information on the level of debt is presented, but some important details about the composition of the debt are excluded.
- c. Yes, but only information on the level of debt is presented.
- d. No, information related to the government debt for BY-1 is not presented.
- e. Not applicable/other (please comment).

**Citation and/or comment:** Summaries on debts are presented in the following reports:
- The Background to the budget for Financial Year 2005/06 presents tables of loans for multi-years.
- The Report on Loans, Guarantees and Grants that is presented by the minister of finance, planning and economic development to Parliament while reading the budget on 8th June, 2005 as required by Section 13 of the Budget Act, 2001.

**Peer Reviewer ONE Comment:**

**Peer Reviewer TWO Comment:**

### Question 34

In the executive’s budget or any supporting budget documentation, what is the most recent year presented for which the debt figures reflect actual outcomes?

- a. Two years prior to the budget year (BY-2).
- b. Three years prior to the budget year (BY-3).
- d. No actual data for government debt are presented in the budget or supporting budget documentation.
- e. Not applicable/other (please comment).

**Citation and/or comment:** Background to the Budget 2005/06. Government of Uganda, Kampala, Uganda.

The Report on Loans, Guarantees and Grants presented by the minister of finance, planning and economic development to Parliament while reading the budget on 8th June, 2005 as required by Section 13 of the Budget Act, 2001.

**Peer Reviewer ONE Comment:**

**Peer Reviewer TWO Comment:**
### Comprehensiveness

35. Does the executive’s budget or any supporting budget documentation present information for at least the budget year on extra-budgetary funds?

| a. Yes, extensive information on extra-budgetary funds is presented, including both a narrative discussion and quantitative estimates. |
| b. Yes, information is presented, highlighting key extra-budgetary funds, but some details are excluded. |
| c. Yes, some information is presented, but it lacks important details. |
| d. No, information on extra-budgetary funds is not presented. |
| e. Not applicable/other (please comment). |

**Citation and/or comment:** There is no narrative discussion on extra-budgetary funds. Only quantitative estimates are presented in the Approved Estimates of Revenue and Expenditure (Recurrent and Development) for FY 2005/06 by the Ministry of Finance, Planning and Economic Development, Government of Uganda, Kampala Uganda.

**Peer Reviewer ONE Comment:**

**Peer Reviewer TWO Comment:**

36. Does the executive’s budget or any supporting budget documentation present information for at least the budget year on intergovernmental transfers?

| a. Yes, extensive information on intergovernmental transfers is presented, including both a narrative discussion and quantitative estimates. |
| b. Yes, information is presented, highlighting key intergovernmental transfers, but some details are excluded. |
| c. Yes, some information is presented, but it lacks important details. |
| d. No, information on intergovernmental transfers is not presented. |
| e. Not applicable/other (please comment). |

**Citation and/or comment:** The Approved Estimates of Revenue and Expenditure (Recurrent and Development) for FY 2005/06 of the Ministry of Finance, Planning and Economic Development, presents data on transfers to local government and statutory bodies such as the Uganda Human Rights Commission, Inspectorate of Government, but it is not detailed enough.

**Peer Reviewer ONE Comment:**

**Peer Reviewer TWO Comment:**
37. Does the executive’s budget or any supporting budget documentation present information for at least the budget year on transfers to public corporations?

   a. Yes, extensive information on transfers to public corporations is presented, including both a narrative discussion and quantitative estimates.
   b. Yes, information is presented, highlighting key transfers to public corporations, but some details are excluded.
   c. Yes, some information is presented, but it lacks important details.
   d. No, information on transfers to public corporations is not presented.
   e. Not applicable/other (please comment).

Citation and/or comment: Among the list of recipients of public funds in the current draft budget estimates, there is no provision for transfers to public corporations except statutory bodies.

Peer Reviewer ONE Comment:

Peer Reviewer TWO Comment:

38. Does the executive’s budget or any supporting budget documentation present information for at least the budget year on quasi-fiscal activities?

   a. Yes, extensive information on quasi-fiscal activities is presented, including both a narrative discussion and, where possible, quantitative estimates.
   b. Yes, information is presented, highlighting key quasi-fiscal activities, but some details are excluded.
   c. Yes, some information is presented, but it lacks important details.
   d. No, information on quasi-fiscal activities is not presented.
   e. Not applicable/other (please comment).

Citation and/or comment: For instance in the 2005/06 budget speech, the minister of finance, planning and economic development provides an amount of shs 148.6 billion to support seven quasi-fiscal activities. See [www.finance.go.ug](http://www.finance.go.ug).

Peer Reviewer ONE Comment:

Peer Reviewer TWO Comment:
39. Does the executive's budget or any supporting budget documentation present information on financial assets held by the government?

   a. Yes, extensive information on financial assets is presented, including a listing of the assets, a discussion of their purpose, and an estimate of their market value.
   b. Yes, information is presented, highlighting key information, but some details are excluded.
   c. Yes, some information is presented, but it lacks important details.
   d. No, information on financial assets is not presented.
   e. Not applicable/other (please comment).

   Citation and/or comment: For instance there is no information on the total amount of money collected annually and kept in the consolidated fund.

   Peer Reviewer ONE Comment: 

   Peer Reviewer TWO Comment:

40. Does the executive's budget or any supporting budget documentation present information on non-financial assets held by the government?

   a. Yes, extensive information on non-financial assets is presented, including a listing of the assets, a discussion of their purpose, and (where possible) an estimate of their market value.
   b. Yes, information is presented, highlighting key information, but some details are excluded.
   c. Yes, some information is presented, but it lacks important details.
   d. No, information on non-financial assets is not presented.
   e. Not applicable/other (please comment).

   Citation and/or comment: No information is provided in the budget and supporting documents. The information I have come across suggests that such information is presented in the accountant general’s annual report to the auditor general as part of audit requirements.

   Peer Reviewer ONE Comment: 

   Peer Reviewer TWO Comment:
<table>
<thead>
<tr>
<th>Question</th>
<th>Options</th>
<th>Citation and/or Comment:</th>
<th>Peer Reviewer ONE Comment:</th>
<th>Peer Reviewer TWO Comment:</th>
</tr>
</thead>
</table>
| 41. Does the executive’s budget or any supporting budget documentation present information for at least the budget year on expenditure arrears? | a. Yes, extensive information on expenditure arrears is presented, including both a narrative discussion and quantitative estimates.  
   b. Yes, information is presented, highlighting key expenditure arrears, but some details are excluded.  
   c. Yes, some information is presented, but it lacks important details.  
   d. No, information on expenditure arrears is not presented.  
   e. Not applicable/other (please comment). | The Draft Revenue and Expenditure (Recurrent and Development) for FY 2005/06 by the Ministry of Finance, Planning and Economic Development, Government of Uganda. Kampala, Uganda. | Peer Reviewer ONE Comment: | Peer Reviewer TWO Comment: |
| 42. Does the executive’s budget or any supporting budget documentation present information on contingent liabilities (such as government loan guarantees)? | a. Yes, extensive information on contingent liabilities is presented, including both a narrative discussion and quantitative estimates.  
   b. Yes, information is presented, highlighting key contingent liabilities, but some details are excluded.  
   c. Yes, some information is presented, but it lacks important details.  
   d. No, information on contingent liabilities is not presented.  
   e. Not applicable/other (please comment). | No information is cited anywhere on contingent liabilities. | Peer Reviewer ONE Comment: | Peer Reviewer TWO Comment: |
<table>
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<tr>
<th></th>
<th>43. Does the executive’s budget or any supporting budget documentation present information on future liabilities, such as civil service pensions?</th>
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<tbody>
<tr>
<td>a.</td>
<td>Yes, extensive information on future liabilities is presented, including both a narrative discussion and quantitative estimates.</td>
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<tr>
<td>b.</td>
<td>Yes, information is presented, highlighting key future liabilities, but some details are excluded.</td>
</tr>
<tr>
<td>c.</td>
<td>Yes, some information is presented, but it lacks important details.</td>
</tr>
<tr>
<td>d.</td>
<td>No, information on future liabilities is not presented.</td>
</tr>
<tr>
<td>e.</td>
<td>Not applicable/other (please comment).</td>
</tr>
<tr>
<td></td>
<td><strong>Citation and/or comment:</strong> No information on future liabilities is presented.</td>
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<tr>
<td>Peer Reviewer ONE Comment:</td>
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<td>Peer Reviewer TWO Comment:</td>
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<th></th>
<th>44. Does the executive’s budget or any supporting budget documentation provide details on the sources of donor assistance, both financial and in-kind?</th>
</tr>
</thead>
<tbody>
<tr>
<td>a.</td>
<td>All sources of donor assistance are identified individually.</td>
</tr>
<tr>
<td>b.</td>
<td>At least two-thirds of, but not all, sources of donor assistance, are identified individually.</td>
</tr>
<tr>
<td>c.</td>
<td>Less than two-thirds of sources of donor assistance are identified individually.</td>
</tr>
<tr>
<td>d.</td>
<td>No sources of donor assistance are identified individually.</td>
</tr>
<tr>
<td>e.</td>
<td>Not applicable/other (please comment).</td>
</tr>
<tr>
<td></td>
<td><strong>Citation and/or comment:</strong> Some of the information on in-kind assistance is not readily available. For instance, in-kind assistance such as the construction of hospitals or buildings is not included in the budget. The Chinese government constructed the Ministry of Foreign Affairs Building, for instance, but it is not identified as a budget item.</td>
</tr>
<tr>
<td>Peer Reviewer ONE Comment:</td>
<td></td>
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<tr>
<td>Peer Reviewer TWO Comment:</td>
<td></td>
</tr>
</tbody>
</table>
45. Does the executive’s budget or any supporting budget documentation present information for at least the budget year on tax expenditures?

   - a. Yes, extensive information on tax expenditures is presented, including both a narrative discussion and quantitative estimates.
   - b. Yes, information is presented, highlighting key tax expenditures, but some details are excluded.
   - c. Yes, some information is presented, but it lacks important details.
   - d. No, information on tax expenditures is not presented.
   - e. Not applicable/other (please comment).

   Citation and/or comment: I have not seen any provision for tax expenditures anywhere.

   Peer Reviewer ONE Comment: Yes I agree with response. For example, tax waivers are never reflected in the budget

   Peer Reviewer TWO Comment:

46. Does the executive’s budget or any supporting budget documentation identify all earmarked revenues?

   - a. All earmarked revenues are identified individually.
   - b. At least two-thirds of, but not all, earmarked revenues are identified individually.
   - c. Less than two-thirds of earmarked revenues are identified individually.
   - d. No earmarked revenues are identified individually.
   - e. Not applicable/other (please comment).

   Citation and/or comment: There is no evidence of any earmarked revenues in the executive budget.

   Article 153 (1) of The Constitution of the Republic of Uganda 1995 provides that “There shall be a consolidated fund into which shall be paid all (emphasis added) revenues or other moneys raised or received for the purposes of, or on behalf of, or in trust for the Government.”

   Peer Reviewer ONE Comment:

   Peer Reviewer TWO Comment:
47. What percentage of expenditure in the budget year is dedicated to spending on secret items relating to, for instance, national security and military intelligence?

   a. One percent or less of expenditure is dedicated to secret items.
   b. Three percent or less, but more than one percent, of expenditure is dedicated to secret items.
   c. Eight percent or less, but more than three percent, of expenditure is dedicated to secret items.
   d. More than eight percent of expenditure is dedicated to secret items, or the percentage is not available to the public.
   e. Not applicable/other (please comment).

   Citation and/or comment: The answer “d” was chosen because the full amount of money spent on secret items remains classified and is not reported to the public.

   Peer Reviewer ONE Comment:

   Peer Reviewer TWO Comment:
48. Does the executive’s budget or any supporting budget documentation explain how the proposed budget is linked to government’s stated policy goals, by administrative unit (or functional category), for the budget year?

a. Yes, extensive information on the link between the budget and the government’s stated policy goals, by administrative unit (or functional category) is presented, including both a narrative discussion and quantitative estimates.
b. Yes, information is presented, highlighting the link between major policy goals and the budget, but some details are excluded.
c. Yes, some information is presented, but it lacks important details.
d. No, information on the link between the budget and the government’s stated policy goals is not presented.
e. Not applicable/other (please comment).

Citation and/or comment: The Background to the Budget 2005/06, Ministry of Finance, Planning and Economic Development, Government of Uganda, Kampala Uganda. [www.finance.go.ug](http://www.finance.go.ug)


**Peer Reviewer ONE Comment:** Yes, I agree with the response. Although the government has tried to link the budget and its stated policy goals, there is still a lot to be done. For example, although the PEAP highlights agriculture as the main policy priority area, it still gets less than 4% of the entire budget.

**Peer Reviewer TWO Comment:**
49. Does the executive’s budget or any supporting budget documentation explain how the proposed budget is linked to government’s stated policy goals for a multi-year period (for at least two years beyond the budget year)?

   a. Yes, extensive information on the link between the budget and the government’s stated policy goals over a multi-year period is presented, including both a narrative discussion and quantitative estimates.
   b. Yes, information is presented, highlighting the major policy goals, but some details are excluded.
   c. Yes, some information is presented, but it lacks important details.
   d. No, information on the link between the budget and the government’s stated policy goals over a multi-year period is not presented.
   e. Not applicable/other (please comment).

   Citation and/or comment:

   Peer Reviewer ONE Comment: Yes, I agree with the response The link is only made on an annual basis

   Peer Reviewer TWO Comment:

50. Does the executive’s budget or any supporting budget documentation present non-financial data, such as the number of beneficiaries, for expenditure programs?

   a. Non-financial data are presented for all programs.
   b. Non-financial data are presented for programs representing at least two-thirds of, but not all, expenditures.
   c. Non-financial data are presented for programs representing less than two-thirds of expenditure.
   d. No non-financial data are presented.
   e. Not applicable/other (please comment).

   Citation and/or comment: No non-financial data are presented. Each Ministry prepares a Ministerial Policy Statement which is mere intentions and is not aligned to the Draft Budget Proposals.

   Peer Reviewer ONE Comment:

   Peer Reviewer TWO Comment: The appropriate response to this question would be “d.” However, this is likely to change with the current initiative of introducing activity-based budgeting.
51. Are the non-financial data presented useful for assessing how an expenditure program is performing?

   a. The non-financial data are very useful for assessing program performance.
   b. The non-financial data are mostly useful for assessing program performance.
   c. The non-financial data are somewhat useful for assessing program performance.
   d. No non-financial data are provided or they are not useful for assessing program performance.
   e. Not applicable/other (please comment).

   Citation and/or comment: There is no information in the approved budget estimates that links prior year expenditure performance to program performance. I have not come across evidence that shows the link between program performance and budget proposals.

   Peer Reviewer ONE Comment:

   Peer Reviewer TWO Comment:

52. Does the executive’s budget or any supporting budget documentation contain performance indicators for expenditure programs?

   a. Performance indicators are presented for all programs.
   b. Performance indicators are presented for programs representing at least two-thirds of, but not all, expenditures.
   c. Performance indicators are presented for programs representing less than two-thirds of expenditures.
   d. No performance indicators are presented.
   e. Not applicable/other (please comment).

   Citation and/or comment: I have checked all the information available and did not find any containing performance indicators for the various programs. What might pass for performance indicators are contained in the PEAP or Ministerial Statements but they are not related to revenue or expenditure targets. Performance indicators are usually contained in sector budget proposals but are not disclosed to the public.

   Peer Reviewer ONE Comment:

   Peer Reviewer TWO Comment:
53. Are the performance indicators sufficiently well designed, such that one can assess whether there has been progress toward meeting policy goals?

   a. All performance indicators are well designed.
   b. Most performance indicators are well designed.
   c. Some performance indicators are well designed, but most are not.
   d. No programs have performance indicators, or they are not well designed.
   e. Not applicable/other (please comment).

   Citation and/or comment: The performance indicators in the PEAP are general statements but are not well designed. They do not conform to the category of good indicators such as Specific Measurable Achievable Realistic Time bound (SMART).

   **Peer Reviewer ONE Comment:**

   **Peer Reviewer TWO Comment:**

54. Are performance indicators used in conjunction with performance targets presented in the executive’s budget or any supporting budget documentation?

   a. All performance indicators are used in conjunction with performance targets.
   b. Most performance indicators are used in conjunction with performance targets.
   c. Some performance indicators are used in conjunction with performance targets, but most are not.
   d. No performance indicators are used in conjunction with performance targets.
   e. Not applicable/other (please comment).

   Citation and/or comment: The approved budget estimates do not have any link between performance indicators and performance targets. There are no costs attached to performance indicators in the PEAP nor are they reflected in the approved budget estimates for 2005/06

   **Peer Reviewer ONE Comment:**

   **Peer Reviewer TWO Comment:**
55. Does the executive’s budget or any supporting budget documentation present information on policies (both proposals and existing commitments) in at least the budget year that are intended to benefit directly the country’s most impoverished populations?

   a. Yes, extensive information on policies intended to alleviate poverty is presented, including both a narrative discussion and quantitative estimates.
   b. Yes, information is presented, highlighting the impact of key policies intended to alleviate poverty, but some details are excluded.
   c. Yes, some information is presented, but it lacks important details.
   d. No, information on policies intended to alleviate poverty is not presented.
   e. Not applicable/other (please comment).


   However, the criteria for identifying vulnerable groups are not known to the public. For instance, there are no clear policies for the delivery of micro-finance to the most vulnerable.

   Peer Reviewer ONE Comment: My response would be that there is political will to address the issues of vulnerability, but at the implementation level, things change. For example, the budget call circular stipulates clearly that ministries and sectors must show how their budget will address gender and equity issues in the country but it is never enforced.

   Peer Reviewer TWO Comment: The linkages remain weak and there are current efforts to strengthen them.

Additional Key Information for Budget Analysis & Monitoring

Please note that the questions in this section ask about information that is generally available to the public. The information need not be included in the executive’s budget proposal or supporting documents, but may be found in other documents issued by the executive.

56. Does the executive make available to the public a description of the tax rate or fee schedule for all revenue sources?

   a. Yes, extensive information on tax rates and fee schedules is presented, including both a narrative discussion and quantitative estimates.
   b. Yes, information is presented, highlighting the rates and fees for major revenue sources, but some details are excluded.
   c. Yes, some information is presented, but it lacks important details.
   d. No, information is not presented.
   e. Not applicable/other (please comment).

   Citation and/or comment:

   Peer Reviewer ONE Comment:

   Peer Reviewer TWO Comment:
57. Does the executive make available to the public an analysis of the distribution of the tax burden?

   a. Yes, a detailed analysis of the distribution of the tax burden is presented, including both a narrative discussion and quantitative estimates.
   b. Yes, an analysis is presented, highlighting key aspects of the distribution, but some details are excluded.
   c. Yes, some analysis is presented, but it lacks important details.
   d. No analysis on the distribution of the tax burden is presented.
   e. Not applicable/other (please comment).

   Citation and/or comment: No such report has ever been produced.

   **Peer Reviewer ONE Comment:**

   **Peer Reviewer TWO Comment:**

58. Does the executive make available to the public an explanation of the conditions associated with assistance from international financial institutions (IFI)?

   a. Yes, extensive information on conditions associated with IFI assistance is presented, including both a narrative discussion and quantitative estimates.
   b. Yes, information is presented, but some details are excluded.
   c. Yes, some information is presented, but it lacks important details.
   d. No, information on conditions associated with IFI assistance is not presented.
   e. Not applicable/other (please comment).

   Citation and/or comment: No such report has ever been produced.

   **Peer Reviewer ONE Comment:**

   **Peer Reviewer TWO Comment:**
<table>
<thead>
<tr>
<th>Question</th>
<th>Options</th>
<th>Comment</th>
</tr>
</thead>
<tbody>
<tr>
<td>59. Does the executive make available to the public an explanation of</td>
<td>a. Yes, extensive information on conditions associated with donor</td>
<td>Citation and/or comment: I have inquired about the report that explains conditions</td>
</tr>
<tr>
<td>the conditions associated with assistance from donor countries?</td>
<td>country assistance is presented, including both a narrative discussion</td>
<td>relating to donor funds and I have not seen any, unless the Country Assistance Programme</td>
</tr>
<tr>
<td></td>
<td>and quantitative estimates.</td>
<td>Reports and the World Bank’s country Assistance Strategy (CAS) are anything to go by.</td>
</tr>
<tr>
<td></td>
<td>b. Yes, information is presented, but some details are excluded.</td>
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<td></td>
<td>c. Yes, some information is presented, but it lacks important details.</td>
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<td></td>
<td>d. No, information on conditions associated with donor country assistance</td>
<td></td>
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<td></td>
<td>is not presented.</td>
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<td></td>
<td>e. Not applicable/other (please comment).</td>
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<tr>
<td>Peer Reviewer ONE Comment:</td>
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<td>Peer Reviewer TWO Comment:</td>
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<tr>
<td>60. Does the executive make available to the public a summary that</td>
<td>a. Yes, it provides a summary that is very informative.</td>
<td>Citation and/or comment: The Budget Speech 2005/06 published by the Ministry of Finance,</td>
</tr>
<tr>
<td>describes the budget and its proposals?</td>
<td>b. Yes, it provides a summary that is somewhat informative.</td>
<td>Planning and Economic Development, Government of Uganda (GOU), Kampala, Uganda. The</td>
</tr>
<tr>
<td></td>
<td>c. Yes, but the summary is not very informative.</td>
<td>Budget Speech is available to the public on request and on the internet at <a href="http://www.finance">www.finance</a>.</td>
</tr>
<tr>
<td></td>
<td>d. No, it does not provide a summary.</td>
<td>go.ug</td>
</tr>
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<td></td>
<td>e. Not applicable/other (please comment).</td>
<td></td>
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<td>Peer Reviewer ONE Comment:</td>
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<tr>
<td>Peer Reviewer TWO Comment:</td>
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</tbody>
</table>
61. **Does the executive publish a “citizens budget” or some non-technical presentation intended for a wide audience that describes the budget and its proposals?**

   a. Yes, it publishes a citizens budget that is very informative.
   b. Yes, it publishes a citizens budget that is somewhat informative.
   c. Yes, but the citizens budget is not very informative.
   d. No, it does not publish a citizens budget.
   e. Not applicable/other (please comment).

   **Citation and/or comment:** A citizens budget is produced in five languages (English, Ateso, Luo, Luganda, Runyakitara) and published as a newspaper insertion. Copies of the insertion are available free to the public.

   **Peer Reviewer ONE Comment**

   **Peer Reviewer TWO Comment**

62. **Does the executive make available to the public non-technical definitions of terms used in the budget and other budget-related documents (for instance, in a glossary)?**

   a. Yes, thorough definitions of budget terms are provided.
   b. Yes, definitions are provided, but some details are excluded.
   c. Yes, some definitions are provided, but it lacks important details.
   d. No, definitions are not provided.
   e. Not applicable/other (please comment).

   **Citation and/or comment:** I have scored “d” because I have examined several budget-related documents and have not seen any glossary list. Only the list of acronyms is presented.

   **Peer Reviewer ONE Comment**

   **Peer Reviewer TWO Comment**

63. **Does the executive make available to the public a summary of the budget process?**

   a. Yes, it includes a summary of the budget process that is very informative.
   b. Yes, it includes a summary of the budget process that is somewhat informative.
   c. Yes, but the summary of the budget process is not very informative.
   d. No, it does not include a summary of the budget process.
   e. Not applicable/other (please comment).

   **Citation and/or comment:** In reality, however, the executive does not make available the budget process at the beginning of such a process. So one never knows when the actual start and end dates are.

   **Peer Reviewer ONE Comment:** Actually, we never know when the budget process starts. It is only when you are close to the Ministry of Finance that you hear the “whispers” and Parliament is summoned for the budget day.

   **Peer Reviewer TWO Comment**
64. **Do citizens have the right in law to access government information, including budget information?**
   a. Yes, the right has been codified into law, and citizens are generally able in practice to obtain government information, including budget information.
   b. Yes, the right has been codified into law, but it is sometimes not possible for citizens in practice to obtain government information, including budget information.
   c. Yes, the right has been codified into law, but it is frequently or always impossible in practice to obtain access to government information, including budget information.
   d. No, the right to access government information has not been codified into law, or this right does not include access to budget information.
   e. Not applicable/other (please comment).

   **Citation and/or comment:** The 1995 Constitution, Article 41 (1) Every citizen has a right of access to information in the possession of the State or any other organ or agency of the State except where the release of the information is likely to prejudice the security or sovereignty of the State or interfere with the right to the privacy of any other person.

   The Access to Information Act 2005 was enacted by Parliament in July 2005. Section 5 (1) of the Act states that “every citizen has a right to access information and records in the possession of the state or any public body, except where the release of the information is likely to prejudice security or sovereignty of the state interfere with the right to the privacy of any other person.”

65. **Are citizens able in practice to obtain financial information on expenditures for individual programs in a format that is more highly disaggregated than that which appears in the executive’s budget proposal if they request it (for example, from a ministry or agency)?**
   a. In practice, highly disaggregated information is available to the public for all programs except those considered related to national security or military intelligence.
   b. In practice, highly disaggregated information is available to the public for programs representing at least two-thirds of, but not all, expenditures.
   c. In practice, highly disaggregated information is available to the public for programs representing less than two-thirds of expenditures.
   d. In practice, no highly disaggregated expenditure information is available.
   e. Not applicable/other (please comment).

   **Citation and/or comment:** I have not seen such information being made available to the public even upon request. Not until one reads the auditor general’s reports.
66. Are citizens able in practice to obtain non-financial information related to expenditures (for example, number of beneficiaries, number of persons employed by the program, etc.) for individual programs in a format that is more highly disaggregated than that which appears in the executive’s budget proposal if they request it from a ministry or agency?

   a. In practice, highly disaggregated non-financial information is available to the public for all programs except those considered related to national security or military intelligence.
   b. In practice, highly disaggregated non-financial information is available to the public for programs representing at least two-thirds of, but not all, expenditures.
   c. In practice, highly disaggregated non-financial information is available to the public for programs representing less than two-thirds of expenditures.
   d. In practice, no highly disaggregated non-financial expenditure information is available.
   e. Not applicable/other (please comment).

   Citation and/or comment: Information that is provided is never highly disaggregated (emphasis added).

Peer Reviewer ONE Comment:

Peer Reviewer TWO Comment: A more appropriate response to this question would be “c.”

IBP Comment: IBP editors chose “d” to maintain consistency of assumptions across countries.
Section Three: The Budget Process
### The Budget Process

#### Executive’s Formulation of the Budget

67. How far in advance of the release of the budget is the day of its release known?

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<tr>
<td>a.</td>
<td>The release date is set in permanent law.</td>
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<tr>
<td>b.</td>
<td>The executive announces the release date at least two months in advance.</td>
</tr>
<tr>
<td>c.</td>
<td>The executive announces the release date less than two months but more than two weeks in advance.</td>
</tr>
<tr>
<td>d.</td>
<td>The executive announces the release date two weeks or less before the release, or makes no announcement.</td>
</tr>
<tr>
<td>e.</td>
<td>Not applicable/other (please comment).</td>
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</table>

**Citation and/or comment:** Although the law provides that government should release the budget on or before the 15th June of each year, the actual release date is not known until the announcement is made by the minister of finance which could be a day or two before the actual release.

**Peer Reviewer ONE Comment:**

**Peer Reviewer TWO Comment:**

68. Does the executive release to the public its timetable for its budget preparation process?

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<tbody>
<tr>
<td>a.</td>
<td>Yes, a detailed timetable is released to the public.</td>
</tr>
<tr>
<td>b.</td>
<td>Yes, a timetable is released, but some details are excluded.</td>
</tr>
<tr>
<td>c.</td>
<td>Yes, a timetable is released, but it lacks important details.</td>
</tr>
<tr>
<td>d.</td>
<td>No, a timetable is not issued to the public.</td>
</tr>
<tr>
<td>e.</td>
<td>Not applicable/other (please comment).</td>
</tr>
</tbody>
</table>

**Citation and/or comment:** The timetable for the budget Year 2006/07 was not released to the public due to failure to organize the budget conference.

**Peer Reviewer ONE Comment:**

**Peer Reviewer TWO Comment:**
69. Does the executive adhere to its timetable for the preparation and release of the budget?

   a. The executive adheres to the dates in its timetable.
   b. The executive adheres to most of the key dates in its timetable.
   c. The executive has difficulty adhering to most of the dates in its timetable.
   d. The executive does not adhere to the dates in its timetable, or it does not release to the public its timetable.
   e. Not applicable/other (please comment).

Citation and/or comment: The executive does not adhere to the timetable. For instance, the Budget Consultative Workshop was not organized in November 2005 to indicate the beginning of a new budget cycle for Financial Year 2006/07 as the Guide to the Budget Process suggests. Only the day of submission to Parliament and the day of the Budget Speech are adhered to since they are statutory.

Peer Reviewer ONE Comment:

Peer Reviewer TWO Comment:

70. Does the executive hold consultations with members of the legislature as part of its process of determining budget priorities?

   a. Yes, the executive holds extensive consultations with a wide range of legislators.
   b. Yes, the executive holds consultations with a range of legislators, but some key members are excluded.
   c. Yes, the executive holds very limited consultations, involving only a few members of the legislature.
   d. No, the executive does not typically consult with members of the legislature as part of the budget preparation process.
   e. Not applicable/other (please comment).

Citation and/or comment: The budget proposals are presented to the Budget Committee of Parliament on the 1st day of April in each FY. Various sessional committees of Parliament then consider the proposal and present their recommendation to the executive through the speaker of parliament.

Peer Reviewer ONE Comment:

Peer Reviewer TWO Comment:
71. Does the executive hold consultations with the public as part of its process of determining budget priorities?

   a. Yes, the executive holds extensive consultations with a wide range of constituencies.
   b. Yes, the executive holds consultations with a range of constituencies, but some key constituencies are excluded.
   c. Yes, the executive holds very limited consultations, involving only a few constituencies.
   d. No, the executive does not typically consult with the public as part of the budget preparation process.
   e. Not applicable/other (please comment).

   Citation and/or comment: Consultations are held with the private sector through the Uganda Manufacturers Association (UMA) and the Private Sector Foundation (PSF); and with Research Institutions through the Economic Policy Research Centre (EPRC) and Civil Society Organisations such as the National NGO Forum, the Uganda Debt Network and the Uganda Women’s Network.

   Peer Reviewer ONE Comment: I do not agree with the response. I would consider the kind of public consultation as “whitewash.” First, there is no timetable for consultations, which means that as civil society, we are never prepared. Secondly, the kind of input we have made in the budget has never been recognised. The private sector has a stake because companies are taxed and their very small proportion budget stakeholders. I have not seen the Ministry of Finance invite the public for budget consultations. The budget conference is by invitation and restrictive.

   Peer Reviewer TWO Comment:

72. When does the executive release a pre-budget statement to the public?

   a. The executive releases a pre-budget statement at least four months in advance of the start of the budget year.
   b. The executive releases a pre-budget statement at least two months (but less than four months) in advance of the start of the budget year.
   c. The executive releases a pre-budget statement, but it is released less than two months before the start of the budget year.
   d. The executive does not release a pre-budget statement.
   e. Not applicable/other (please comment).

   Citation and/or comment: The first information about the budget is released to Parliament on or before 1st April of each year as required by law. The documents give indicative preliminary revenue and expenditure of government for the next fiscal year.

   Peer Reviewer ONE Comment: I agree with the response. Actually, the first budget information is released to parliament 1st April of every year (indicative figures.)

   Peer Reviewer TWO Comment:
73. Does the pre-budget statement describe the government’s macroeconomic and fiscal framework?

   a. Yes, an extensive explanation of the government’s fiscal and macroeconomic policy is presented, including both a narrative discussion and quantitative estimates.
   b. Yes, an explanation is presented, highlighting key aspects of the fiscal and macroeconomic framework, but some details are excluded.
   c. Yes, some explanation is presented, but it lacks important details.
   d. No, an explanation is not presented, or the executive does not release to the public a pre-budget statement.
   e. Not applicable/other (please comment).

   Citation and/or comment:

   Peer Reviewer ONE Comment:

   Peer Reviewer TWO Comment:

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</table>

74. Does the pre-budget statement describe the government’s policies and priorities that will guide the development of detailed estimates for the upcoming budget?

   a. Yes, an extensive explanation of the government’s budget policies and priorities is presented, including both a narrative discussion and quantitative estimates.
   b. Yes, an explanation is presented, highlighting key aspects of the government’s budget policies and priorities, but some details are excluded.
   c. Yes, some explanation is presented, but it lacks important details.
   d. No, an explanation is not presented, or the executive does not release to the public a pre-budget statement.
   e. Not applicable/other (please comment).

   Citation and/or comment:

   Peer Reviewer ONE Comment:

   Peer Reviewer TWO Comment:
### Legislative Approval of the Budget

75. How far in advance of the start of the budget year does the legislature receive the budget?

- a. The legislature receives the budget at least three months before the start of the budget year.
- b. The legislature receives the budget at least six weeks, but less than three months, before the start of the budget year.
- c. The legislature receives the budget less than six weeks before the start of the budget year.
- d. The legislature does not receive the budget before the start of the budget year.
- e. Not applicable/other (please comment).

**Citation and/or comment:** The indicative preliminary revenue and expenditure are presented to Parliament on the 1st day of April for discussion by the Budget Committee of Parliament. Uganda’s financial year starts in July and ends in June of the following year.

**Peer Reviewer ONE Comment:**

**Peer Reviewer TWO Comment:**

76. Does a legislative committee (or committees) hold public hearings on the macroeconomic and fiscal framework presented in the budget in which testimony from the executive branch and the public is heard?

- a. Yes, public hearings are held on the macroeconomic and fiscal framework in which testimony is heard from the executive branch and a wide range of constituencies.
- b. Yes, hearings are held in which testimony is heard from the executive branch and some constituencies.
- c. Yes, hearings are held in which testimony from the executive branch is heard, but no testimony from the public is heard.
- d. No, public hearings are not held on the macroeconomic and fiscal framework in which testimony from the executive branch and the public is heard.
- e. Not applicable/other (please comment).

**Citation and/or comment:** The Sessional Committee of Parliament invites testimony from the executive and cross-sections of the public including NGOs. The proceedings are extensively covered by the media.

**Peer Reviewer ONE Comment:**

**Peer Reviewer TWO Comment:**
77. Do legislative committees hold public hearings on the individual budgets of central government administrative units (that is, ministries, departments, and agencies) in which testimony from the executive branch is heard?

| a. Yes, extensive public hearings are held on the budgets of administrative units in which testimony from the executive branch is heard. |
| b. Yes, hearings are held, covering key administrative units, in which testimony from the executive branch is heard. |
| c. Yes, a limited number of hearings are held in which testimony from the executive branch is heard. |
| d. No, public hearings are not held on the budgets of administrative units in which testimony from the executive branch is heard. |
| e. Not applicable/other (please comment). |

Citation and/or comment:

**Peer Reviewer ONE Comment:**

**Peer Reviewer TWO Comment:**

78. Does a legislative committee (or committees) hold public hearings on the individual budgets of central government administrative units (that is, ministries, departments, and agencies) in which testimony from the public is heard?

| a. Yes, extensive public hearings are held on the budgets of administrative units in which testimony from the public is heard. |
| b. Yes, hearings are held, covering key administrative units, in which testimony from the public is heard. |
| c. Yes, a limited number of hearings are held in which testimony from the public is heard. |
| d. No, public hearings are not held on the budgets of administrative units in which testimony from the public is heard. |
| e. Not applicable/other (please comment). |

Citation and/or comment: The Uganda Manufacture’s Association (UMA) regularly submits memoranda to Parliament; research institutions such as the Economic Policy Research Centre (EPRC) regularly appears before the Budget Committee to present findings and comments on the budget. The National NGO Forum, Uganda Debt Network, Forum for Women in Democracy and a few other NGOs are occasionally invited to make a presentation to Parliament on various aspects of the budget.

**Peer Reviewer ONE Comment:** I agree with the response. Forum for Women in Democracy (FOWODE) has also appeared before the Sessional Committee on Agriculture and the Budget Committee.

**Peer Reviewer TWO Comment:** A more appropriate response to this question would be “d.”

**IBP Comment:** IBP editors chose “c” to maintain consistency of assumptions across countries.
<table>
<thead>
<tr>
<th>79. Do the legislative committees that hold public hearings release reports to the public on these hearings?</th>
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<tbody>
<tr>
<td>a. Yes, the committees release very informative reports, which include all written testimony presented at the hearings.</td>
</tr>
<tr>
<td>b. Yes, the committees release reports, but some details are excluded.</td>
</tr>
<tr>
<td>c. Yes, the committees release reports, but they are not very informative.</td>
</tr>
<tr>
<td>d. No, the committees do not release reports or do not hold public hearings.</td>
</tr>
<tr>
<td>e. Not applicable/other (please comment).</td>
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</table>

Citation and/or comment: The reports of committees are contained in the HANSARD which can be purchased on payment of a nominal fee. Civil Society Organisations (CSOs) have not yet paid much attention to the contents of these reports so as to strengthen their advocacy.

**Peer Reviewer ONE Comment:**

**Peer Reviewer TWO Comment:**

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<tr>
<th>80. Does the executive present more details or provide a better explanation of any budget proposal, if members of the legislature (including from minority parties) request such information?</th>
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<tbody>
<tr>
<td>a. The executive responds to such legislative requests, and it generally provides an appropriate and timely response.</td>
</tr>
<tr>
<td>b. The executive responds to such legislative requests, but its responses are sometimes not appropriate or timely.</td>
</tr>
<tr>
<td>c. The executive responds to such legislative requests, but its responses are typically not appropriate or timely.</td>
</tr>
<tr>
<td>d. The executive responds selectively or ignores such legislative requests.</td>
</tr>
<tr>
<td>e. Not applicable/other (please comment).</td>
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</table>

Citation and/or comment: Sectoral ministries are required to present responses during discussions of their Ministerial Policy Statements. Copies of the HANSARD are available to the public on payment of a nominal fee. This is important because CSO engagement with legislators can strengthen their knowledge of budget work so that they are able to influence budgets and policies. Sometimes the legislature has rejected such submissions.

**Peer Reviewer ONE Comment:**

**Peer Reviewer TWO Comment:** A more appropriate response to this question would be “a.”

**IBP Comment:** IBP editors chose answer “b” to maintain consistency of assumptions across countries.
<table>
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<tr>
<th>81. Is the legislature (or the appropriate legislative committee) given information for the budget year on the spending of secret items relating to, for instance, national security and military intelligence?</th>
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<tbody>
<tr>
<td>a. Yes, the legislature is provided extensive information on all spending on secret items.</td>
</tr>
<tr>
<td>b. Yes, the legislature is provided information on spending on secret items, but some details are excluded.</td>
</tr>
<tr>
<td>c. Yes, the legislature is provided some information on spending on secret items, but it lacks important details.</td>
</tr>
<tr>
<td>d. No, the legislature is provided no information on secret items.</td>
</tr>
<tr>
<td>e. Not applicable/other (please comment).</td>
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</table>

**Citation and/or comment:** The Approved Estimates of Expenditure (Recurrent and Development) for Financial Year 2006/07 show budget items for Internal and External Security Organisations (ISO&ESO) under the Office of the President including classified expenditure. But these are aggregate figures and lack detail.

**Peer Reviewer ONE Comment:**

**Peer Reviewer TWO Comment:** The appropriate response to this question is “b.” Details are left out for the very purpose of ‘classification.’

<table>
<thead>
<tr>
<th>82. Does the legislature have authority to amend the budget presented by the executive?</th>
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<tbody>
<tr>
<td>a. Yes, the legislature has unlimited authority to amend the budget.</td>
</tr>
<tr>
<td>b. Yes, the legislature has authority to amend the budget, with some limitations.</td>
</tr>
<tr>
<td>c. Yes, the legislature has authority to amend the budget, but its authority is very limited.</td>
</tr>
<tr>
<td>d. No, the legislature does not have any authority to amend the budget.</td>
</tr>
<tr>
<td>e. Not applicable/other (please comment).</td>
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</tbody>
</table>

**Citation and/or comment:**

The researcher marked this answer as “d.” In practice, the legislature can only make recommendations to the executive to amend the budget but can not amend it themselves. The legislature can, however, amend the budget by amending the tax proposals in the Finance Bill. In Uganda, the budget is a function of the executive. Section 7 (3) of the Budget Act 2001 of Uganda provides that the Budget Committee shall scrutinize estimates and submit its recommendations to the speaker who shall send the recommendations to the president.

**Peer Reviewer ONE Comment:** I do not agree with the response. In many instances, Parliament has changed the budget. Parliament has to approve a government loan before it is signed.

**Peer Reviewer TWO Comment:**

**IBP Comment:** IBP editors chose answer “c” to maintain consistency across countries, and to ensure conformity with guidance related to this question provided for in the *IBP Guide to the Open Budget Questionnaire.*
### 83. What is the most detail provided in the appropriation (expenditure budget) approved by the legislature?

- The approved budget includes program-level detail. *(b)*
- The approved budget includes departmental totals and some additional details (for instance, sub-department totals or major programs).
- The approved budget includes only departmental totals.
- The approved budget includes less information than departmental totals.
- Not applicable/other (please comment).

**Citation and/or comment:** The Approved Estimates of Revenue and Expenditure (Recurrent and Development) for FY 2005/06 of the Ministry of Finance, Planning and Economic Development, Government of Uganda, Kampala Uganda. (Hard copy)

**Peer Reviewer ONE Comment:**

**Peer Reviewer TWO Comment:**

### Executive’s Implementation of the Budget

### 84. How often does the executive release to the public in-year reports on actual expenditure (organized by administrative unit, economic classification and/or function)?

- In-year reports on actual expenditure are released at least every month. *(d)*
- In-year reports on actual expenditure are released at least every quarter.
- In-year reports on actual expenditure are released at least semi-annually.
- In-year reports on actual expenditure are not released.
- Not applicable/other (please comment).

**Citation and/or comment:** For the Financial Year 2005/06 no in-year (semi-annual) reports have been produced and circulated. My inquiries indicate that there is an ongoing process to produce them but it is not clear when they will be out. The latest semi-annual budget performance report that is available is for July-December 2004 (Hard Copy).

**Peer Reviewer ONE Comment:** I would say that this information is not released, but can be obtained on request.

**Peer Reviewer TWO Comment:**
85. What share of expenditure is covered by in-year reports on actual expenditure (organized by administrative unit, economic classification and/or function)?

   a. Yes, in-year reports cover all expenditures.
   b. Yes, in-year reports cover at least two-thirds, but not all, of expenditures.
   c. Yes, in-year reports cover less than two-thirds of expenditures.
   d. No in-year reports are released to the public.
   e. Not applicable/other (please comment).

   Citation and/or comment: The Semi-Annual Budget Performance Report for January-June 2005 and July-December 2005 have not been produced as of yet.

**Peer Reviewer ONE Comment:**

**Peer Reviewer TWO Comment:**

86. Do the in-year reports released to the public compare actual year-to-date expenditure with either the original estimate for that period (based on the enacted budget) or the same period in the previous year?

   a. Yes, comparisons are made for all expenditures.
   b. Yes, comparisons are made for at least two-thirds, but not all, of expenditures.
   c. Yes, but comparisons are made for less than two-thirds of expenditures.
   d. No, comparisons are not made, or no in-year reports are released to the public.
   e. Not applicable/other (please comment).

   Citation and/or comment: These reports have not been produced as of yet and it is therefore not possible to tell what is included in the report.

**Peer Reviewer ONE Comment:** The report I have seen shows what has been actually spent in that period and the percentage to the total approved budget. At the end of the year, we have what they call budget outturns.

**Peer Reviewer TWO Comment:**

87. How often does the executive release to the public in-year reports on actual revenue collections by source of revenue?

   a. In-year reports on actual revenue collections by source of revenue are released at least every month.
   b. In-year reports on actual revenue collections are released at least every quarter.
   c. In-year reports on actual revenue collections are released at least semi-annually.
   d. In-year reports on actual revenue collections by source of revenue are not released.
   e. Not applicable/other (please comment).

   Citation and/or comment: The reports on actual revenue collection by source of revenue are not available for Financial Year 2005/06.

**Peer Reviewer ONE Comment:**

**Peer Reviewer TWO Comment:**
88. What share of revenue is covered by the in-year reports on actual revenue collections?
   a. In-year reports cover the actual revenue collections of all sources of revenue.
   b. In-year reports cover the actual revenue collections of at least two-thirds of, but not all, sources of revenue.
   c. In-year reports cover actual revenue collections of less than two-thirds of revenue sources.
   d. In-year reports on actual revenue collections are not released to the public.
   e. Not applicable/other (please comment).

   Citation and/or comment: I have made inquiries and have not seen a report on actual revenue collections for Financial Year 2005/06.

   **Peer Reviewer ONE Comment:**
   **Peer Reviewer TWO Comment:**

89. Do the in-year reports released to the public compare actual year-to-date revenue collections with either the original estimate for that period (based on the enacted budget) or the same period in the previous year?
   a. Yes, comparisons are made for all revenue sources.
   b. Yes, comparisons are made for at least two-thirds of, but not all, revenue sources.
   c. Yes, but comparisons are made for less than two-thirds of revenue sources.
   d. No, comparisons are not made, or no in-year reports are released to the public.
   e. Not applicable/other (please comment).

   Citation and/or comment: I chose a “d” score because I have not seen the Semi-Annual Budget Performance Report for July-December 2005.

   **Peer Reviewer ONE Comment:** This is not done
   **Peer Reviewer TWO Comment:**

90. Does the executive release to the public in-year reports on actual borrowing?
   a. Yes, in-year reports on actual borrowing are released at least every month.
   b. Yes, in-year reports on actual borrowing are released at least every quarter.
   c. Yes, in-year reports on actual borrowing are released at least semi-annually.
   d. No, in-year reports on actual borrowing are not released.
   e. Not applicable/other (please comment).

   Citation and/or comment: No in-year report has been produced to reflect actual borrowing (both domestic and external).

   **Peer Reviewer ONE Comment:**
   **Peer Reviewer TWO Comment:**
91. Do in-year reports released to the public on actual borrowing present information related to the composition of government debt (such as interest rates on the debt, maturity profile of the debt, and currency denomination of the debt) for the budget year?

   a. Yes, extensive information related to the composition of government debt is presented.
   b. Yes, key additional information is presented, but some details are excluded.
   c. Yes, some additional information is presented, but it lacks important details.
   d. No, additional information related to the composition of government debt is not presented, or such in-year reports on borrowing are not released.
   e. Not applicable/other (please comment).

   Citation and/or comment: Most of these remain good intentions of government. In practice, such information is not easy to come by.

   Peer Reviewer ONE Comment:

   Peer Reviewer TWO Comment:

92. For in-year reports on actual expenditure released to the public by the executive, how much time typically elapses between the end of the reporting period and when the report is released (e.g., are quarterly reports released less than 4 weeks after the end of the quarter)?

   a. Reports are released 1 month or less after the end of the period.
   b. Reports are released 2 months or less (but more than 1 month) after the end of the period.
   c. Reports are released more than 2 months after the end of the period.
   d. In-year reports are not released.
   e. Not applicable/other (please comment).

   Citation and/or comment: The annual report for July 2004-June 2005 has not been produced as of yet. This is more than six months after the budget year ended.

   Peer Reviewer ONE Comment:

   Peer Reviewer TWO Comment:
93. Does the executive release to the public a mid-year review of the budget that discusses the changes in economic outlook since the budget was enacted?

- Yes, the mid-year review includes an extensive discussion of the economy that includes a revised forecast for the full fiscal year and its effects on the budget.
- Yes, the mid-year review includes a discussion of the economy, but it lacks some details.
- Yes, the mid-year review includes a discussion of the economy, but it lacks important details.
- No, the mid-year review does not include a discussion of the economy, or the executive does not release a mid-year review of the budget.
- Not applicable/other (please comment).

**Citation and/or comment:** The Mid-Year Budget Performance Report for the first half of the Financial Year 2005/06 i.e. July-December 2005 has not been produced.

**Peer Reviewer ONE Comment:**

**Peer Reviewer TWO Comment:**

94. Does the executive release to the public a mid-year review of the budget that includes updated expenditure estimates for the budget year underway?

- Yes, the mid-year review includes updated expenditure estimates for the full fiscal year, providing extensive information on why estimates have changed from the original enacted levels.
- Yes, the mid-year review includes updated estimates of expenditure, but some details on why estimates have changed are not provided.
- Yes, the mid-year review includes updated estimates of expenditure, but important details on why estimates have changed are not provided.
- No, the mid-year review does not include updated expenditure estimates for the budget year, or the executive does not release a mid-year review of the budget.
- Not applicable/other (please comment).

**Citation and/or comment:** No mid-year review of the budget has been carried out yet.

**Peer Reviewer ONE Comment:**

**Peer Reviewer TWO Comment:**
95. **What is the most detail provided in the mid-year review for expenditures?**

   a. The mid-year review includes program-level detail for expenditures.
   b. The mid-year review includes departmental totals (or functional totals) and some additional details (for instance, sub-department totals or major programs).
   c. The mid-year review includes only departmental totals (or functional totals).
   d. The mid-year review includes less information than departmental totals (or functional totals) for expenditures, or the executive does not release a mid-year review of the budget.
   e. Not applicable/other (please comment).

   **Citation and/or comment:** The executive has not released a mid-year review of the budget.

   **Peer Reviewer ONE Comment:**

   **Peer Reviewer TWO Comment:**

96. **Does the executive release to the public a mid-year review of the budget that includes updated revenue estimates for the budget year underway?**

   a. Yes, the mid-year review includes updated revenue estimates for the full fiscal year, providing extensive information on why estimates have changed from the original enacted levels.
   b. Yes, the mid-year review includes updated estimates of revenue, but some details on why estimates have changed are not provided.
   c. Yes, the mid-year review includes updated estimates of revenue, but important details on why estimates have changed are not provided.
   d. No, the mid-year review does not include updated revenue estimates for the budget year, or the executive does not release a mid-year review of the budget.
   e. Not applicable/other (please comment).

   **Citation and/or comment:** No mid-year review has been carried out to show any updated estimates of revenue for the year underway.

   **Peer Reviewer ONE Comment:** This information can be obtained separately from Uganda Revenue Authority. Whether it is publicly available is another issue.

   **Peer Reviewer TWO Comment:**
97. Does the executive seek input from the legislature when the executive shifts funds between administrative units (except when the amounts are below a certain level, as specified in law or regulation)?

   a. Yes, the executive seeks approval from the legislature before shifting funds between administrative units.
   b. Yes, the executive advises the legislature before shifting funds, giving the legislature an opportunity to block or modify the proposed adjustment.
   c. Yes, the executive seeks legislative approval, but only after the shift of funds has been implemented.
   d. No, the executive shifts funds between administrative units without seeking input from the legislature.
   e. Not applicable/other (please comment).

   Citation and/or comment: My inquiries indicate that although it is a legal requirement for the executive to seek input from the legislature, in practice no requests are made even though shifts are carried out.

Peer Reviewer ONE Comment:

Peer Reviewer TWO Comment:

98. During the past year, have there been credible reported instances in which the procurement of goods and services has not followed an open and competitive process in practice?

   a. There were no credible reported instances of procurement failing to follow an open and competitive process in practice during the past year.
   b. The procurement of goods and services frequently followed an open and competitive process in practice, but there were some reported instances of irregularities.
   c. The procurement of goods and service followed an open and competitive process in many instances, but there were significant reported examples of irregularities.
   d. No, the procurement process was not open and competitive in practice.
   e. Not applicable/other (please comment).

   Citation and/or comment: For instance, the awarding of contract to issue driving permits was shrouded in controversy. Although Parliament passed a resolution to stop the contract award, the executive went ahead and awarded it.

Peer Reviewer ONE Comment:

Peer Reviewer TWO Comment:
99. When does the legislature typically approve supplemental budgets?

a. Supplemental budgets are approved before the funds are expended, or the executive rarely proposes a supplemental budget (please specify).
b. Supplemental budgets are approved after the funds are expended, or the executive implements supplemental budgets without ever receiving approval from the legislature (please specify).
c. Not applicable/other (please comment).

Citation and/or comment: The law provides for the legislature to approve supplemental budgets before they are spent. In practice, however, most ministries spend beyond their budgets and require that Parliament approve them.

Peer Reviewer ONE Comment: A more appropriate response to this question would be “Supplementary budgets are approved before funds are expended. This happens every year after the budget speech. Supplementary budget is approved for government to run for only three months as the legislature scrutinises the entire budget.”

Peer Reviewer TWO Comment:

100. In most years, how large are supplemental budget requests relative to the size of the original budget?

a. Supplemental budgets are generally equal to 2 percent or less of the original budget.
b. Supplemental budgets are generally equal to more than 2 percent, but less than 5 percent, of the original budget.
c. Supplemental budget are generally equal to more than 5 percent, but less than 10 percent, of the original budget.
d. Supplemental budget are generally equal to 10 percent or more of the original budget, or insufficient information is available to the public regarding the amount of supplemental budgets.
e. Not applicable/other (please comment).

Citation and/or comment: The information about supplementary budgets is usually not available to the public. Under the current law, Government is allowed to spend up to 3%. Auditor general reports indicate that Most Ministries spend beyond the threshold without approval of Parliament.

Peer Reviewer ONE Comment:

Peer Reviewer TWO Comment: A more appropriate response to this question would be “b.” In principle the limit is 3% although this has been exceeded in special circumstances.

IBP Comment: IBP editors chose answer “d” to maintain consistency across countries.
101. When does the legislature approve the expenditure of contingency funds or other funds for which no specific purpose was identified in the budget?

<table>
<thead>
<tr>
<th>Option</th>
<th>Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>a.</td>
<td>Expenditures are approved before the funds are expended, or contingency funds or other funds with no specific purposes are not included in the budget.</td>
</tr>
<tr>
<td>b.</td>
<td>Expenditures are approved after the funds are expended, but before the end of the fiscal year.</td>
</tr>
<tr>
<td>c.</td>
<td>Expenditures are approved after the end of the fiscal year, for example in the next budget.</td>
</tr>
<tr>
<td>d.</td>
<td>Such expenditure takes place without legislative approval.</td>
</tr>
<tr>
<td>e.</td>
<td>Not applicable/other (please comment).</td>
</tr>
</tbody>
</table>

Citation and/or comment: My inquiries indicate that legislative approval is not sought before contingency funds are expended. The law is a bit flexible and allows the minister of finance to spend contingency funds within reasonable levels.

**Peer Reviewer ONE Comment:**

**Peer Reviewer TWO Comment:**

### Executive’s Year-End Report and the Supreme Audit Institution

102. How long after the end of the budget year does the executive release to the public a year-end report or another document that discusses the budget’s actual outcome for the year?

<table>
<thead>
<tr>
<th>Option</th>
<th>Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>a.</td>
<td>Reports are released six months or less after the end of the fiscal year.</td>
</tr>
<tr>
<td>b.</td>
<td>Reports are released 12 months or less (but more than six months) after the end of the fiscal year.</td>
</tr>
<tr>
<td>c.</td>
<td>Reports are released more than 12 months after the end of the fiscal year.</td>
</tr>
<tr>
<td>d.</td>
<td>The executive does not release a year-end report.</td>
</tr>
<tr>
<td>e.</td>
<td>Not applicable/other (please comment).</td>
</tr>
</tbody>
</table>

Citation and/or comment: Such a year-end report that conforms to the OECD guidelines is not released to the public. I have not come across any document that presents such information. The budget performance report produced by the government annually is just a summary report, but it does not conform to the OECD Best Practices for Budget Transparency.

**Peer Reviewer ONE Comment:** A more appropriate response to this question would be “c.”

**Peer Reviewer TWO Comment:** A more appropriate response to this question would be “a.” The budget performance reports are usually released within the first six months of the next BY.

**IBP Comment:** IBP editors chose “d” to maintain consistency with the IBP Guide to Completing the Open Budget Questionnaire.
103. In the year-end report, or another document released to the public by the executive (please specify below), have the data on the actual outcomes been audited?

a. Yes, all data on actual outcomes have been audited.
b. At least two-thirds, but not all, of the data on actual outcomes have been audited.
c. Less than two-thirds of the data on actual outcomes have been audited.
d. None of the data on actual outcomes has been audited, or a year-end report is not released.
e. Not applicable/other (please comment).

Citation and/or comment: No audit report for the Financial Year 2004/05 had been produced at the time of this research.

**Peer Reviewer ONE Comment:**

**Peer Reviewer TWO Comment:**

104. Does the year-end report, or another document released to the public by the executive (please specify below), explain the difference between the enacted levels (including in-year changes approved by the legislature) and the actual outcome for expenditures?

a. Yes, an extensive explanation of the differences is presented, including both a narrative discussion and quantitative estimates.
b. Yes, an explanation is presented, highlighting key differences, but some details are excluded.
c. Yes, some explanation is presented, but it lacks important details.
d. No, an explanation is not presented, or such a report is not released.
e. Not applicable/other (please comment).

Citation and/or comment: The year-end report is not released to the public. No comparative information is available.

**Peer Reviewer ONE Comment:** Every year when a ministry presents its policy testaments and budget, it also gives an explanation of any changes in the previous budget approved by the legislature.

**Peer Reviewer TWO Comment:** A more appropriate response to this question would be “b.”

**IBP Comment:** IBP editors chose “d” to maintain consistency of assumptions across countries.
105. At level of detail is the focus of the explanation of the differences between the enacted levels and the actual outcome for expenditures presented in the year-end report, or another document released to the public by the executive (please specify below)?

- The explanation of the differences between the enacted expenditure levels and the actual outcome focuses on the program level.
- The explanation focuses on departmental totals (or functional totals) or some lower level of detail (but not the program level in all cases).
- The explanation focuses on a higher level of aggregation than departmental totals (or functional totals).
- No explanation of the differences is provided, or such a report is not released.
- Not applicable/other (please comment).

Citation and/or comment: To my knowledge and from several inquiries I made during the course of filling this questionnaire, no such report is produced.

**Peer Reviewer ONE Comment:** There is no report produced on any changes but each ministry explains the changes to Parliament but not in detail.

**Peer Reviewer TWO Comment:** A more appropriate response to this question would be “c.”

**IBP Comment:** IBP editors chose “d” to maintain consistency of assumptions across countries.

106. Does the year-end report, or another document released to the public by the executive (please specify below), explain the difference between the enacted levels (including in-year changes approved by the legislature) and the actual outcome for revenues?

- Yes, an extensive explanation of the differences is presented, including both a narrative discussion and quantitative estimates.
- Yes, an explanation is presented, highlighting key differences, but some details are excluded.
- Yes, some explanation is presented, but it lacks important details.
- No, an explanation is not presented, or such a report is not released.
- Not applicable/other (please comment).

Citation and/or comment: No report has been produced.

**Peer Reviewer ONE Comment:** Government at times gives an explanation to Parliament for the changes.

**Peer Reviewer TWO Comment:**

**IBP Comment:** IBP editors chose “d” to maintain consistency of assumptions across countries.
107. Does the year-end report, or another document released to the public by the executive (please specify below), explain the difference between the original macroeconomic forecast for the fiscal year and the actual outcome for that year?

   a. Yes, an extensive explanation of the differences is presented, including both a narrative discussion and quantitative estimates.
   b. Yes, an explanation is presented, highlighting key differences, but some details are excluded.
   c. Yes, some explanation is presented, but it lacks important details.
   d. No, an explanation is not presented, or such a report is not released.
   e. Not applicable/other (please comment).

**Citation and/or comment:** No year-end report is released to the public. If it is produced, it remains a secret within the government.

**Peer Reviewer ONE Comment:** Economic performance reports are produced monthly by the Ministry of Finance, Directorate of Economic Affairs (on the Internet, at: http://www.finance.go.ug/econtrends.htm).

**Peer Reviewer TWO Comment:** A more appropriate response to this question would be “b.”

**IBP Comment:** IBP editors chose “d” to maintain consistency of assumptions across countries.

108. Does the year-end report, or another document released to the public by the executive (please specify below), explain the difference between the original estimates of non-financial data and the actual outcome?

   a. Yes, an extensive explanation of the differences is presented, including both a narrative discussion and quantitative estimates.
   b. Yes, an explanation is presented, highlighting key differences, but some details are excluded.
   c. Yes, some explanation is presented, but it lacks important details.
   d. No, an explanation is not presented, or such a report is not released.
   e. Not applicable/other (please comment).

**Citation and/or comment:** No report is released.

**Peer Reviewer ONE Comment:**

**Peer Reviewer TWO Comment:**
109. Does the year-end report, or another document released to the public by the executive (please specify below), explain the difference between the original performance indicators and the actual outcome?

   a. Yes, an extensive explanation of the differences is presented, including both a narrative discussion and quantitative estimates.
   b. Yes, an explanation is presented, highlighting key differences, but some details are excluded.
   c. Yes, some explanation is presented, but it lacks important details.
   d. No, an explanation is not presented, or such a report is not released.
   e. Not applicable/other (please comment).

   Citation and/or comment: No such report is released.

   **Peer Reviewer ONE Comment:**

   **Peer Reviewer TWO Comment:**

110. Does the year-end report, or another document released to the public by the executive (please specify below), explain the difference between the enacted level of funds intended to benefit directly the country’s most impoverished populations and the actual outcome?

   a. Yes, an extensive explanation of the differences is presented, including both a narrative discussion and quantitative estimates.
   b. Yes, an explanation is presented, highlighting key differences, but some details are excluded.
   c. Yes, some explanation is presented, but it lacks important details.
   d. No, an explanation is not presented, or such a report is not released.
   e. Not applicable/other (please comment).

   Citation and/or comment: No end of the year report giving such information is released to the public. The Budget Performance Report is not a year-end report.

   **Peer Reviewer ONE Comment:**

   **Peer Reviewer TWO Comment:** A more appropriate response to this question would be “b.” There is a section in the budget performance report which only focuses on the performance of the ‘poverty action fund.’

   **IBP Comment:** IBP editors chose “d” to maintain consistency of assumptions across countries.
111. Does the year-end report, or another document released to the public by the executive (please specify below), present the actual outcome for extra-budgetary funds?

   a. Yes, extensive information on the actual outcome for extra-budgetary funds is presented, including both a narrative discussion and quantitative estimates.
   b. Yes, information is presented, highlighting key issues, but some details are excluded.
   c. Yes, some information is presented, but it lacks important details.
   d. No, information is not presented on extra-budgetary funds, or such a report is not released.
   e. Not applicable/other (please comment).

   Citation and/or comment: No such report is released.

   **Peer Reviewer ONE Comment:**

   **Peer Reviewer TWO Comment:**

112. How long after the end of the fiscal year are the final expenditures of national departments audited and (except for secret programs) released to the public?

   a. Final audited accounts are released to the public six months or less after the end of the fiscal year.
   b. Final audited accounts are released 12 months or less (but more than six months) after the end of the fiscal year.
   c. Final audit accounts are released more than 12 months, but within 24 months of the end of the fiscal year.
   d. Final audited accounts are not completed within 24 months after the end of the fiscal year or they are not released to the public.
   e. Not applicable/other (please comment).

   Citation and/or comment: The available audit report is for the year ending 30th June 2004 was presented to Parliament in March 2005.

   **Peer Reviewer ONE Comment:**

   **Peer Reviewer TWO Comment:**
113. Two years after the completion of a fiscal year, what percentage of expenditure has been audited and (except for secret programs) the reports released to the public?
   a. All expenditures have been audited and the reports released to the public.
   b. Expenditures representing at least two-thirds of, but not all, expenditure have been audited.
   c. Expenditures representing less than two-thirds of expenditure have been audited.
   d. No expenditures have been audited, or the reports have not been released to the public.
   e. Not applicable/other (please comment).

Citation and/or comment: This is because the Supreme Audit Report available does not include audited accounts of local government and statutory commissions which constitute almost one third of all government expenditure. Neither does it include audits of development expenditure.

Peer Reviewer ONE Comment:

Peer Reviewer TWO Comment:

114. Do year-end audit reports of departmental expenditure that are released to the public include an executive summary?
   a. All of these audit reports include an executive summary.
   b. Most of these reports include an executive summary.
   c. Some of these reports include an executive summary.
   d. None of these audit reports include an executive summary, or such reports are not released to the public.
   e. Not applicable/other (please comment).

Citation and/or comment: The auditor general’s contains a sub-section, “General Observations under the Central Government Accounts,” which is a short summary of key findings. The summary does not include recommendations, which are provided within the content of the report.

Peer Reviewer ONE Comment:

Peer Reviewer TWO Comment:
115. Must a branch of government other than the executive (such as the legislature or the judiciary) give final consent before the head of the Supreme Audit Institution (SAI) can be removed from office?

   a. Yes, the head of the SAI may only be removed by the legislature or judiciary, or the legislature or judiciary must give final consent before they are removed.
   b. No, the executive may remove the head of the SAI without the final consent of the judiciary or legislature.
   c. Not applicable/other (please comment).

Citation and/or comment: The president has the power within the law to remove the auditor general as per the 1995 Constitution. According to Article 163 (10), the auditor general may be removed from office by the president only for-
   (a) Inability to perform the functions of his or her office arising from infirmity of body or mind;
   (b) Misbehaviour or misconduct; or
   (c) Incompetence.

Peer Reviewer ONE Comment:

Peer Reviewer TWO Comment:

116. Does the Supreme Audit Institution release to the public audits of extra-budgetary funds?

   a. Yes, the SAI releases to the public audits of all extra-budgetary funds.
   b. Yes, the SAI releases audits representing at least two-thirds of, but not all, extra-budgetary funds.
   c. Yes, the SAI releases audits representing less than two-thirds of all extra-budgetary funds.
   d. No, the SAI does not release to the public audits of extra-budgetary funds, or it does not audit such funds.
   e. Not applicable/other (please comment).

Citation and/or comment: There is no audit report of the extra-budgetary funds. Uganda’s budget does not provide for such document.

Peer Reviewer ONE Comment:

Peer Reviewer TWO Comment:
117. Beyond the established year-end attestation audits, does the Supreme Audit Institution (SAI) have discretion in law to undertake those audits it may wish to?

- a. The SAI has full discretion to decide which audits it wishes to undertake.
- b. The SAI has significant discretion, but faces some limitations.
- c. The SAI has some discretion, but faces considerable limitations.
- d. The SAI has no discretion to decide which audits it wishes to undertake.
- e. Not applicable/other (please comment).

Citation and/or comment: Article 163 (3) of the Republic of Uganda Constitution 1995 provides that “the auditor general shall audit and report on the Public Accounts of Uganda and of all public offices including the courts, the Central and Local Government Administration or other bodies established by an Act of Parliament”. The SAI faces limitations due to limited human resources. In some cases, the SAI is limited if there is no legal provision for such audit in a joint venture between government and a private sector company.

Peer Reviewer ONE Comment:

Peer Reviewer TWO Comment: The SAI can only audit public institutions such as commissions and parastatals when it is specified in the acts establishing them.

118. Who determines the budget of the Supreme Audit Institution?

- a. The budget of the SAI is determined by the legislature or judiciary (or some independent body), and the funding level is broadly consistent with the resources the SAI needs to fulfil its mandate.
- b. The budget of the SAI is determined by the executive, and the funding level is broadly consistent with the resources the SAI needs to fulfil its mandate.
- c. The budget of the SAI is determined by the legislature or judiciary (or some independent body), but the funding level is not consistent with the resources the SAI needs to fulfil its mandate.
- d. The budget of the SAI is determined by the executive, but the funding level is not consistent with the resources the SAI needs to fulfil its mandate.
- e. Not applicable/other (please comment).

Citation and/or comment: The budget of the SAI is determined by the legislature, as stated by Article 163 (9) of the 1995 Constitution. The salary and allowances payable to the Auditor-General shall be charged on the consolidated fund. This has prompted the auditor general to complain that “The office of the auditor general (OAG) has limited resources compared to a large number of public sector organizations and programmes that are within its audit mandate.”

Peer Reviewer ONE Comment:

Peer Reviewer TWO Comment:
119. Does a committee of the legislature view and scrutinize the audit reports?

<table>
<thead>
<tr>
<th>Option</th>
<th>Description</th>
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<tbody>
<tr>
<td>a.</td>
<td>Yes, all audit reports are scrutinized.</td>
</tr>
<tr>
<td>b.</td>
<td>Yes, most audit reports are scrutinized.</td>
</tr>
<tr>
<td>c.</td>
<td>Yes, some audit reports are scrutinized.</td>
</tr>
<tr>
<td>d.</td>
<td>No, audit reports are not scrutinized.</td>
</tr>
<tr>
<td>e.</td>
<td>Not applicable/other (please comment).</td>
</tr>
</tbody>
</table>

**Citation and/or comment:** Special audit reports such as those undertaken at the request of the president or minister for instance are not subject to Parliament scrutiny. Only central and local government accounts audit reports are presented to Parliament.

**Peer Reviewer ONE Comment:** The auditor general presents his report to Parliament and the Parliamentary Accounts Committee handles all the audit queries.

**Peer Reviewer TWO Comment:**

120. Does the executive make available to the public a report on what steps it has taken to address audit recommendations or findings that indicate a need for remedial action?

<table>
<thead>
<tr>
<th>Option</th>
<th>Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>a.</td>
<td>Yes, the executive reports publicly on what steps it has taken to address audit findings.</td>
</tr>
<tr>
<td>b.</td>
<td>Yes, the executive reports publicly on most audit findings.</td>
</tr>
<tr>
<td>c.</td>
<td>Yes, the executive reports publicly on some audit findings.</td>
</tr>
<tr>
<td>d.</td>
<td>No, the executive does not report on steps it has taken to address audit findings.</td>
</tr>
<tr>
<td>e.</td>
<td>Not applicable/other (please comment).</td>
</tr>
</tbody>
</table>

**Citation and/or comment:** The “d” answer was chosen because no such report is made available to the public. My inquiries indicate that there is no report released by the executive on steps it has taken to address the audit queries. However, such responses are included in the next audit report.

**Peer Reviewer ONE Comment:**

**Peer Reviewer TWO Comment:**
121. Does either the Supreme Audit Institution or the legislature release to the public a report that tracks actions taken by the executive to address audit recommendations?

   a. Yes, a comprehensive report is released regularly that tracks actions taken by the executive to address audit recommendations.
   b. Yes, a report is released, covering key audit recommendations, but some details are excluded.
   c. Yes, a report is released, but it lacks important details.
   d. No, a report is not produced or it is prepared for internal purposes only (please specify).
   e. Not applicable/other (please comment).

   Citation and/or comment: The “d” answer was chosen after inquiries at the auditor general’s office, which indicated that no such reports are produced or circulated to the public.

Peer Reviewer ONE Comment:

Peer Reviewer TWO Comment:

122. Are audit reports related to national security and other secret programs provided to the legislature (or relevant committee)?

   a. Yes, legislators are provided with detailed audit reports related to national security and other secret programs.
   b. Yes, legislators are provided audit reports on secret items, but some details are excluded.
   c. Yes, legislators are provided audit reports on secret items, but they lack important details.
   d. No, legislators are not provided audit reports on secret items, or secret programs are not audited (please specify).
   e. Not applicable/other (please comment).

   Citation and/or comment: The 2004/05 audit report made comments on classified expenditure but no details of misuse, for instance, were given. The auditor general only presents a report to the speaker of parliament for the “necessary action.”

Peer Reviewer ONE Comment:

Peer Reviewer TWO Comment: