

International Budget Partnership
OPEN BUDGET QUESTIONNAIRE
Ukraine, September 2009

International Budget Partnership
Center on Budget and Policy Priorities
820 First Street NE, Suite 510
Washington, DC 20002
www.internationalbudget.org
www.openbudgetindex.org

This questionnaire was completed by:

Name:	Ildar Gazizullin
Organization:	International Center for Policy Studies
Address:	Vul. Pymonenka 13A, Kyiv, Ukraine 04050
Telephone:	+380 44 484 4400
E-mail:	igazizullin@icps.kiev.ua

International Budget Partnership OPEN BUDGET QUESTIONNAIRE

Section One: The Availability of Budget Documents	3
Table 1. Budget Year of Documents Used in Completing the Questionnaire	4
Table 2. Key Budget Documents Used: Full Titles and Internet Links	5
Table 3. Distribution of Documents Related to the Executive’s Budget Proposal	8
Table 4. Distribution of the Enacted Budget and Other Reports.....	9
Section Two: The Executive’s Budget Proposal	10
Estimates for the Budget Year and Beyond.....	11
Estimates for Years Prior to the Budget Year	24
Comprehensiveness	35
The Budget Narrative & Performance Monitoring	44
Additional Key Information for Budget Analysis & Monitoring	50
Section Three: The Budget Process	56
Executive’s Formulation of the Budget.....	57
Legislative Approval of the Budget	62
Executive’s Implementation of the Budget	66
Year-end Report and the Supreme Audit Institution	78

Section One: The Availability of Budget Documents

Table 1. Budget Year of Documents Used in Completing the Questionnaire

Budget Documents Used in Completing the Questionnaire	
	Budget Year Used
Pre-Budget Statement	2010
Budget Summary	2010
Executive's Budget Proposal	2010
Supporting Budget Documents	2010
Citizens Budget	Not available
Enacted Budget	2009
In-Year Reports	2009
Mid-Year Report	Not available
Year-End Report	2008
Audit Report	2008

Table 2. Key Budget Documents Used: Full Titles and Internet Links

Budget Document	Full Title, Date, and Internet Link
Pre-Budget Statement	<p>First Document Cabinet's Resolution #151 "The declaration of goals and objectives of the 2010 budget." February, 25, 2009 http://zakon.rada.gov.ua/cgi-bin/laws/main.cgi?nreg=151-2009-%EF</p> <p>Second Document Cabinet's Resolution #973 "Main indicators of macro economic and social development of Ukraine in 2010." September, 12, 2009 http://zakon1.rada.gov.ua/cgi-bin/laws/main.cgi?nreg=973-2009-%EF</p>
Budget Summary	Commentary of the acting Minister of Finance Igor Umanskyi, September, 14, 2009
Executive's Budget Proposal	<p>Bill "On the 2010 State Budget of Ukraine" September, 15, 2009 http://gska2.rada.gov.ua/pls/zweb_n/webproc4_1?id=&pf3511=36140</p> <p>The Proposal includes the bill of the law, appendices including the explanatory note and a budget summary.</p>
Budget Document One in Support of the Executive's Budget Proposal	<p>Cabinet's Resolution #988 "Forecast of the Ukraine's consolidated budget indicators by the main categories of revenue, expenditure and financing for 2011-2013" September, 12, 2009 http://zakon1.rada.gov.ua/cgi-bin/laws/main.cgi?nreg=988-2009-%EF</p>
Budget Document Two in Support of the Executive's Budget Proposal	Not produced
Budget Document Three in Support of the Executive's Budget Proposal	Not produced
Citizens Budget	Not produced
Enacted Budget	<p>Law "On the 2009 State Budget of Ukraine" December 30, 2008 http://www.minfin.gov.ua/control/publish/article/main?art_id=187396&cat_id=187392</p>

In-Year Reports	<p>The Treasury issues monthly and quarterly reports on budget implementation on a regular basis. However, only very abridged versions of the reports are available from the Treasury and the Ministry of Finance web-sites:</p> <p>Treasury reports on State Budget implementation for 2009 http://www.treasury.gov.ua/main/uk/publish/category/23596 Similar reports are available from the Ministry of Finance web-page: http://www.minfin.gov.ua/control/uk/publish/archive/main?cat_id=77643</p> <p>Full versions of the reports appear on the Parliamentary Budget Committee web site http://budget.rada.gov.ua/kombjudjet/control/uk/doccatalog/list?currDir=45080</p>
Mid-Year Review	Produced for internal purposes, but not available to the public
Year-End Report	<p>Report of the Ministry of Finance (preliminary) February 27, 2009 http://www.minfin.gov.ua/control/publish/article/main?art_id=197516&cat_id=197515 Report of the Ministry of Finance March 20, 2009 http://www.minfin.gov.ua/control/uk/publish/article?art_id=201628&cat_id=53608</p>
Audit Report	<p>There are annual and quarterly reports of the Accounting Chamber of Ukraine.</p> <p>"On execution of the State Budget of Ukraine in 2008" June, 15, 2009 http://www.ac-rada.gov.ua/control/main/uk/publish/article/1462353</p> <p>"On execution of the State Budget of Ukraine in the first quarter of 2009" July, 9, 2009 http://www.ac-rada.gov.ua/control/main/uk/publish/article/1483423</p> <p>The Main State Control and Revision Office of Ukraine also produces reports that contain results of audits of various state programs and companies http://www.dkrs.gov.ua/kru/uk/publish/category/52434</p>
Other Documents	<p>Budget Code http://zakon1.rada.gov.ua/cgi-bin/laws/main.cgi?nreg=2542-14</p> <p>Constitution of Ukraine http://zakon1.rada.gov.ua/cgi-bin/laws/main.cgi?nreg=254%EA%2F96-%E2%F0&pass=dCCMfOm7xBWMsCCEZiNV9GtBHdltsFggkRbI1c</p> <p>Law on Information (http://zakon1.rada.gov.ua/cgi-bin/laws/main.cgi?nreg=2657-12)</p> <p>Law "On the Accounting Chamber" http://zakon.rada.gov.ua/cgi-bin/laws/main.cgi?nreg=315%2F96-%E2%F0</p>

Relevant Ministries & Departments	Ministry of Finance (www.minfin.gov.ua) Accounting Chamber (www.ac-rada.gov.ua) State Treasury (www.treasury.gov.ua) Executive's Portal (www.kmu.gov.ua) Main State Control and Revision Office of Ukraine (www.dkrs.gov.ua) Parliamentary Budget Committee (budget.rada.gov.ua/kombjudjet/control/uk/index) National Bank of Ukraine (www.bank.gov.ua)
---	---

Table 3. Distribution of Documents Related to the Executive’s Budget Proposal

DISTRIBUTION OF BUDGET DOCUMENTS						
	Pre-budget	Executive’s Budget Proposal				Citizens budget
		Main document	Budget summary*	Supporting Document 1	Supporting Document 2	
A. Not produced, even for internal purposes					Yes	Yes
B. Produced for internal purposes, but not available to the public						
C. Produced and available to the public, but only on request						
D. Produced and distributed to the public (for example, in libraries, posted on the Internet.)	Yes	Yes	Yes	Yes		
<i>For budget reports that are produced and distributed to the public, what steps does the executive take to distribute these reports and to promote interest in them?</i>						
	Pre-budget	Executive’s Budget Proposal				Citizens budget
		Main document	Budget summary*	Supporting Document 1	Supporting Document 2	
1. The release date is known at least one month in advance	Yes	Yes	Yes	Yes	NA	NA
2. Advance notification of release is sent to users, media	No	Yes	No	No	NA	NA
3. Released to public same day as official release to media	Yes	Yes	Yes	Yes	NA	NA
4. Available on the Internet free of charge	Yes	Yes	Yes	Yes	NA	NA
5. Free print copies available, limited distribution	No	No	No	No	NA	NA
6. Free print copies available, mass distribution	No	No	No	No	NA	NA
7. Readily available outside capital and/or big cities ⁺	Yes	Yes	Yes	Yes	NA	NA
8. Written in more than one language	No	No	No	No	NA	NA
9. News conference is held to discuss release	No	Yes	Yes	No	NA	NA

*A budget summary should be a stand-alone document, which could include a budget speech or a separately published executive summary.

⁺Mark “Yes” if access by mail order or by Internet, if Internet service is readily available outside the capital and/or big cities.

Table 4. Distribution of the Enacted Budget and Other Reports

DISTRIBUTION OF ENACTED BUDGET AND OTHER REPORTS					
	Enacted budget	In-year reports	Mid-year review	Year-end report	Audit report
A. Not produced, even for internal purposes					
B. Produced for internal purposes, but not available to the public			Yes		
C. Produced and available to the public, but only on request					
D. Produced and distributed to the public (for example, in libraries, posted on the Internet.)	Yes	Yes		Yes	Yes
<i>For budget reports that are produced and distributed to the public, what steps does the executive take to distribute these reports and to promote interest in them?</i>					
	Enacted budget	In-year reports	Mid-year review	Year-end report	Audit report
1. The release date is known at least one month in advance	Yes	Yes	NA	Yes	Yes
2. Advance notification of release sent to users, media	No	No	NA	No	No
3. Released to public same day as official release to media	Yes	Yes	NA	Yes	Yes
4. Available on the Internet free of charge	Yes	Yes	NA	Yes	Yes
5. Free print copies available, limited distribution	No	No	NA	No	No
6. Free print copies available, mass distribution	No	No	NA	No	No
7. Readily available outside capital/big cities ⁺	Yes	Yes	NA	Yes	Yes
8. Written in more than one language	No	No	NA	No	No
9. News conference is held to discuss release	No	No	NA	No	No

⁺Mark "Yes" if access is available by mail order or by Internet, if Internet service is readily available outside the capital and/or big cities.

Section Two: The Executive's Budget Proposal

Notes on abbreviations:

BY = budget year (year for which the budget proposals are being made)

BY+1 = one year beyond the budget year

BY-1 = one year before the budget year

Note 1: The Open Budget Survey research process was carried out over a 12-month period and the final version of the Open Budget Questionnaires reflect decisions made after multiple rounds of discussions between Survey researchers, peer reviewers, and the International Budget Partnership (IBP) (in several countries these decisions also considered comments received from governments). When peer reviewers or governments agreed with the answers provided by researchers, they often provided no comment. Thus for many questions, the section in the questionnaire that should contain peer reviewer comments is left blank. However, if the government did not provide any comments to a question (because it did not dispute the answer), the section within the questionnaire that is meant to reflect government comments specifies the answer that the government agreed with (by default).

Since the IBP continued its discussions with the researchers even after receiving peer reviewer and government comments, for some questions these discussions resulted in a mutual decision to change the answers, even if the peer reviewers and governments agreed with the original answer provided by the researcher. Such changes may have happened as a result of:

1. A more consistent application of the Survey methodology;
2. New information identified by the researcher or by IBP that had a bearing on the answer for a particular question; or
3. Decisions made to ensure cross-country comparability of answers.

For more information on these changes for any question please write to info@internationalbudget.org.

The Executive's Budget Proposal	
Estimates for the Budget Year and Beyond	
<p>1. Does the executive's budget or any supporting budget documentation present expenditures for the budget year that are classified by administrative unit (that is, by ministry, department, or agency)?</p> <ol style="list-style-type: none"> All expenditures are classified by administrative unit. Expenditures are classified by administrative unit, but some small units are not shown separately. Expenditures are classified by administrative unit, but a significant number of units are not shown separately. No expenditures classified by administrative unit are presented. Not applicable/other (please comment). <p><u>Citation:</u> The information is presented in Appendix 3 "Classification of expenditures of the State Budget 2010" and Appendix 4 "Repaying loans to the State Budget 2010 and distributing loans from the State Budget 2010" and is available at http://gska2.rada.gov.ua/pls/zweb_n/webproc4_1?id=&pf3511=36140.</p> <p><u>Comment:</u> All expenditures are classified by administrative unit.</p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p>	a
<p>2. Does the executive's budget or any supporting budget documentation present expenditures for the budget year that are classified by functional classification?</p> <ol style="list-style-type: none"> All expenditures are classified by functional classification, and the categorization is compatible with international standards. All expenditures are classified by functional classification, but the categorization is not compatible with international standards. Some, but not all, expenditures are classified by function. No expenditures classified by function are presented. Not applicable/other (please comment). <p><u>Citation:</u> Information on the budget expenditures by functional classification can be found in the Executive's Budget Proposal, in Appendix 3 "Classification of expenditures for the State Budget of Ukraine for 2010" and in Appendix 4.</p> <p><u>Comment:</u> All expenditures have functional classification.</p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p>	a

<p>3. Does the executive’s budget or any supporting budget documentation present expenditures for the budget year that are classified by economic classification?</p> <ul style="list-style-type: none"> a. All expenditures are classified by economic classification, and the categorization is compatible with international standards. b. All expenditures are classified by economic classification, but the categorization is not compatible with international standards. c. Some, but not all, expenditures are classified by economic classification. d. No expenditures classified by economic classification are presented. e. Not applicable/other (please comment). <p><u>Citation:</u> Information on the budget expenditures by economic classification can be found in Appendix 3 “Classification of expenditures for the 2010 State Budget of Ukraine” and Appendix 4 “Repaying loans to the State Budget 2010 and distributing loans from the State Budget 2010.”</p> <p><u>Comment:</u> All expenditures are classified into three large groups. Expenditures on grants, subsidies and acquisition of non-financial assets are not presented separately.</p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p>	b
<p>4. Does the executive’s budget or any supporting budget documentation present expenditures for individual programs for the budget year?</p> <ul style="list-style-type: none"> a. Program-level data are presented for all expenditures. b. Program-level data are presented for at least two-thirds of, but not all, expenditures. c. Program-level data are presented, but for less than two-thirds of expenditures. d. No program-level data are presented. e. Not applicable/other (please comment). <p><u>Citation:</u> Information on the budget expenditures for individual programs can be found in Appendix 3 of the draft of the state budget for the year 2010, titled “Classification of expenditures for the State Budget of Ukraine” and in the Appendix “The list of state target programs.”</p> <p><u>Comment:</u> The appendix “The list of state target programs” has a very detailed list of programs that deal with the development of various economic sectors and regions in the country. The appendix is a part of the executive's budget proposal that was submitted on September 15.</p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p>	a

<p>5. In the executive’s budget or any supporting budget documentation, are estimates of the aggregate level of expenditure presented for a multi-year period (at least two years beyond the budget year)?</p> <p>a. Yes, multi-year estimates of aggregate expenditure are presented. b. No, multi-year estimates of aggregate expenditure are not presented. c. Not applicable/other (please comment).</p> <p><u>Citation:</u> The budget supporting document “On a forecast of the Ukraine’s consolidated budget indicators by the main categories of revenue, expenditure and financing for 2011-2013” presents the estimates of the aggregate level of expenditure for a multi year period.</p> <p><u>Comment:</u></p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p>	<p>a</p>
--	----------

6. In the executive's budget or any supporting budget documentation, is more detail than just the aggregate level presented for expenditure estimates that cover a multi-year period (for at least two years beyond the budget year)?
- Yes, multi-year expenditure estimates are presented for all individual programs, and for one or more expenditure classification (such as functional, economic, or administrative).
 - Yes, multi-year estimates are presented for one or more expenditure classification (such as functional, economic, or administrative), but only for some individual programs.
 - Yes, multi-year estimates are presented, but only for a portion of one or more of the expenditure classifications (such as some functions, or some administrative units) and/or for only some individual programs.
 - No, multi-year estimates are presented for aggregate expenditure only, or they are not presented at all.
 - Not applicable/other (please comment).

Citation:

The budget supporting document "On a forecast of the Ukraine's consolidated budget indicators by the main categories of revenue, expenditure and financing for 2011-2013" presents multi-year estimates.

Comment:

The forecast is given for the functional categories of budget expenditures.

Peer Reviewer One Comment:

Peer Reviewer Two Comment: The multi-year expenditure estimates for 2009-2011 were presented only for functional expenditure classification; however the individual programs expenditures were not specified for the forecast period (namely, they were aggregated).

In spite of the fact that answer "b" is not fully relevant to the question, this option fits best within Ukraine. The forecast of 2009-2011 for the functional categories of budget expenditures (all 10 functions) can be seen on the Internet at:

http://gska2.rada.gov.ua/pls/zweb_n/webproc4_1?id=&pf3511=33318 (the Explanatory note to the Executive's budget submitted on the September 15th, beginning on page 270).

b

<p>7. Does the executive’s budget or any supporting budget documentation identify the different sources of tax revenue (such as income tax or VAT) for the budget year?</p> <ul style="list-style-type: none"> a. All sources of tax revenue are identified individually. b. Sources of tax revenue amounting to at least two-thirds of, but not all, tax revenues are identified individually. c. Sources of tax revenue amounting to less than two-thirds of all tax revenues are identified individually. d. No sources of tax revenue are identified individually. e. Not applicable/other (please comment). <p><u>Citation:</u> All sources of tax revenues for the budget year are indicated in the explanatory note and in Appendix 1 of the budget proposal.</p> <p><u>Comment:</u></p> <p>Peer Reviewer One Comment: The Explanatory Note and Appendix 1 of the Executive's budget proposal 2010 also describe all sources of tax revenues.</p> <p>Peer Reviewer Two Comment:</p>	a
<p>8. Does the executive’s budget or any supporting budget documentation identify the different sources of non-tax revenue (such as grants, property income, and sales of goods and services) for the budget year?</p> <ul style="list-style-type: none"> a. All sources of non-tax revenue are identified individually. b. Sources of non-tax revenue amounting to at least two-thirds of, but not all, non-tax revenues are identified individually. c. Sources of non-tax revenues amounting to less than two-thirds of all non-tax revenue are identified individually. d. No sources of non-tax revenues are identified individually. e. Not applicable/other (please comment). <p><u>Citation:</u> All sources of non-tax revenues for the budget year are indicated in Appendix 1 of the budget proposal and in the Appendix “The forecast of indicators” in the Executive Budget Proposal 2010.</p> <p><u>Comment:</u> In the Appendix “The forecast of indicators” the title refers to 2008, but the figures are for 2009.</p> <p>Peer Reviewer One Comment: Similar information is presented in the Explanatory Note, Appendix 1 and the Appendix “Forecast of indicators” of the Executive's Budget Proposal 2010.</p> <p>Peer Reviewer Two Comment: The specified above explanatory note represents selective sources of non-tax revenue and not all of them (for example, it does not contain any information on the own revenues of budget entities, official transfers, administrative fees, etc.). At the same time, in Appendix 1 all sources of non-tax revenue are identified individually.</p>	a

<p>9. In the executive’s budget or any supporting budget documentation, are estimates of the aggregate level of revenue presented for a multi-year period (at least two years beyond the budget year)?</p> <p>a. Yes, multi-year estimates of aggregate revenue are presented. b. No, multi-year estimates of aggregate revenue are not presented. c. Not applicable/other (please comment).</p> <p><u>Citation:</u> Estimates of the aggregate level of revenue are presented in a more recent Supporting document #1, “Forecast of the Ukraine’s consolidated budget indicators by the main categories of revenue, expenditure and financing for 2011-2013.”</p> <p><u>Comment:</u></p> <p>Peer Reviewer One Comment: Estimates of the aggregate level of revenue are also presented in a more recent Supporting document #1 “Forecast of the Ukraine’s consolidated budget indicators by the main categories of revenue, expenditure and financing for 2011-2013.”</p> <p>Peer Reviewer Two Comment: I agree with answer “a” answer; however the above-stated Supporting budget documentation (the last of the given references) does not include the data for the year 2009, which is required. The appropriate link would be the Cabinet of Ministers Resolution # 1216 “On a forecast of the consolidated budget of Ukraine indicators by the main types of revenues, expenditures and financing sources for 2009-2011,” October, 10 2007 (http://zakon.rada.gov.ua/cgi-bin/laws/main.cgi?nreg=1216-2007-%EF).</p>	<p>a</p>
---	----------

<p>10. In the executive’s budget or any supporting budget documentation, is more detail than just the aggregate level presented for revenue estimates that cover a multi-year period (for at least two years beyond the budget year)?</p> <ul style="list-style-type: none"> a. Yes, multi-year revenue estimates are presented for individual sources of revenue, and by revenue classification (such as tax and non-tax). b. Yes, multi-year estimates are presented by revenue classification (such as tax and non-tax), but only for some individual sources of revenue. c. Yes, multi-year estimates are presented, but only for some individual sources of revenue. d. No, multi-year estimates are presented for aggregate revenue only, or they are not presented at all. e. Not applicable/other (please comment). <p><u>Citation:</u> The budget supporting document “Forecast of the Ukraine’s consolidated budget indicators by the main categories of revenue, expenditure and financing for 2011-2013” presents detailed information (available at http://zakon1.rada.gov.ua/cgi-bin/laws/main.cgi?nreg=988-2009-%EF).</p> <p><u>Comment:</u></p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p>	<p>a</p>
--	----------

11. Does the executive's budget or any supporting budget documentation present data on the total government debt outstanding for the budget year?
- Yes, the data reflect the outstanding debt both at the start of the budget year and at the end of the budget year (and thereby reflect the net borrowing requirement of the budget).
 - Yes, the data reflect the outstanding debt at the end of the budget year.
 - Yes, the data reflect the outstanding debt at the start of the budget year.
 - No, data on the outstanding debt are not presented.
 - Not applicable/other (please comment).

Citation:

The information on total outstanding government debt in the budget year is presented in Appendix 2, Appendix 4 and in Appendix "On the targeted state debt" of the executive's proposal. Data reflect the outstanding debt at the end of the budget year.

http://gska2.rada.gov.ua/pls/zweb_n/webproc34?id=&pf3511=36140&pf35401=149200

Comment:

Researcher Response to this Question was "a"

Peer Reviewer One Comment: In Ukraine, traditionally the focus is on the amount to be borrowed during the year (flow). In 2009, the Appendix "On the targeted state debt" also provides numbers for the total debt at the start and at the end of the year. Thus, "a" would be the right answer for 2009. For 2010 I have not find a single number for the TOTAL government debt (the stock). The Explanatory Note to the Executive's Budget Proposal 2010 (page 50) presents explicitly the structure of the debt by currencies (in absolute terms) as expected by the end of the budget year.

http://gska2.rada.gov.ua/pls/zweb_n/webproc34?id=&pf3511=36140&pf35401=149200

But a reader cannot easily aggregate the information, since the expected exchange rates are not mentioned. Thus, one can refer to the net borrowing requirements but cannot calculate the debt-to-GDP ratio. Also, some comments in the Explanatory Note reveal the intentions to manipulate these numbers. Thus, it depends on the assumption behind the question, but for 2010 a more appropriate response to this question would be either "b" or "d."

Peer Reviewer Two Comment:

Researcher Response: I suggest the answer should be changed as suggested by Peer Reviewer one, to "b."

IBP Comment: IBP editors chose answer "b" to maintain consistency with the guidance provided to researchers for correctly completing the questionnaire in the *Guide to the Open Budget Questionnaire*.

b

<p>12. Does the executive’s budget or any supporting budget documentation present interest payments on the debt for the budget year?</p> <p>a. Yes, interest payments on the debt are presented. b. No, interest payments on the debt are not presented. c. Not applicable/other (please comment).</p> <p><u>Citation:</u> Information on interest payments on the debt for the budget year is presented in the explanatory note to the executive's budget proposal and in Appendix 4.</p> <p><u>Comment:</u></p> <p><u>Peer Reviewer One Comment:</u> Similar information is presented in the Explanatory Note of the Executive's Budget Proposal 2010.</p> <p><u>Peer Reviewer Two Comment:</u></p>	<p>a</p>
--	-----------------

13. Does the executive's budget or any supporting budget documentation present information related to the composition of government debt (such as interest rates on the debt, maturity profile of the debt, currency denomination of the debt, or whether it is domestic and external debt) for the budget year?

- a. Yes, extensive information related to the composition of government debt is presented.
- b. Yes, key additional information is presented, but some details are excluded.
- c. Yes, some additional information is presented, but it lacks important details.
- d. No, additional information related to the composition of government debt is not presented.
- e. Not applicable/other (please comment).

Citation:

Some information on the composition of the government debt for the budget year is presented in the Executive's Proposal and in the Explanatory note.

Comment:

In the Executive's Budget proposal 2010 there is no information about the currency denomination of the already accumulated and proposed debt. The terms of some new loans are characterized in the Appendix "The program of financing."

b

Researcher Response to this Question was "a"

Peer Reviewer One Comment: A more appropriate response to this question in my opinion would still be "b" in 2009 and in 2010. There is still no information on the maturity profile for either year (at least a basic short- long-term break-down as it is done by the National Bank in its in-year reports would be appropriate). In the Executive's Budget Proposal 2010, there is no information about the currency denomination of the already accumulated and proposed debt. The terms of some new loans are extensively characterized in Appendix "The program of financing" but it is very disaggregated.

Peer Reviewer Two Comment: I agree. There was significant progress in the provision of information related to the composition of government debt in the executive's budget proposal 2009, as compared with previous budget years. However, there some important details are still lacking, such as interest rates on the debt and full information on guaranteed debt. A more appropriate response to this question would be "b."

Researcher Response: I suggest the answer should be changed as suggested by Peer Reviewer One, to "b."

IBP Comment: IBP editors chose answer "b" to maintain the consistency of the assumptions used in selecting answers across the countries.

<p>14. Does the executive’s budget or any supporting budget documentation present the macroeconomic forecast upon which the budget projections are based?</p> <ul style="list-style-type: none"> a. Yes, an extensive discussion of the macroeconomic forecast is presented, and key assumptions (such as inflation, real GDP growth, unemployment rate, and interest rates) are stated explicitly. b. Yes, the macroeconomic forecast is discussed and most of the key assumptions are stated explicitly, but some details are excluded. c. Yes, there is some discussion of the macroeconomic forecast (and/or the presentation of key assumptions), but it lacks important details. d. No, information related to the macroeconomic forecast is not presented. e. Not applicable/other (please comment). <p><u>Citation:</u> The macroeconomic forecast for the budget year is presented in the explanatory note to the Budget.</p> <p><u>Comment:</u> The mark was upgraded from “b” (in the previous survey) to “a.” The discussion of the macroeconomic forecast is more extensive this time (see page 12).</p> <p><u>Peer Reviewer One Comment:</u> In the more recent Executive's Budget Proposal 2010 the information is also presented in the Explanatory Note (page 12).</p> <p><u>Peer Reviewer Two Comment:</u></p>	a
<p>15. Does the executive’s budget or any supporting budget documentation show the impact of different macroeconomic assumptions (i.e., sensitivity analysis) on the budget (including expenditures, revenues, and debt)?</p> <ul style="list-style-type: none"> a. Yes, extensive information on the impact of macroeconomic assumptions on the budget is presented, including both a narrative discussion and quantitative estimates. b. Yes, information is presented, highlighting the impact of the major macroeconomic assumptions, but some details are excluded. c. Yes, some information is presented, but it lacks important details. d. No, information on the impact of different macroeconomic assumptions on the budget is not presented. e. Not applicable/other (please comment). <p><u>Citation:</u> The executive has provided some information on the external factors and how they impact the Ukrainian economy (and indirectly to on the budget) in the Explanatory note to the budget proposal.</p> <p><u>Comment:</u></p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p>	c

<p>16. Does the executive’s budget or any supporting budget documentation present information for at least the budget year that shows how policy proposals in the budget, as distinct from existing policies, affect expenditures?</p> <ul style="list-style-type: none"> a. Yes, extensive information on the impact of policy proposals on expenditures is presented, including both a narrative discussion and quantitative estimates. b. Yes, information is presented, highlighting the impact of key policy proposals on expenditures, but some details are excluded. c. Yes, some information is presented, but it lacks important details. d. No, information on the impact of policy proposals on expenditures is not presented. e. Not applicable/other (please comment). <p><u>Citation:</u> Information on some new policy proposals and associated expenditures is presented in the Explanatory note.</p> <p><u>Comment:</u></p> <p><u>Peer Reviewer One Comment:</u> The information on some new policy proposals is also presented in the Explanatory Note to the Executive's Budget Proposal 2010.</p> <p><u>Peer Reviewer Two Comment:</u></p>	<p>b</p>
--	----------

<p>17. Does the executive’s budget or any supporting budget documentation present information for at least the budget year that shows how policy proposals in the budget, as distinct from existing policies, affect revenues?</p> <ul style="list-style-type: none"> a. Yes, extensive information on the impact of policy proposals on revenues is presented, including both a narrative discussion and quantitative estimates. b. Yes, information is presented, highlighting the impact of key policy proposals on revenues, but some details are excluded. c. Yes, some information is presented, but it lacks important details. d. No, information on the impact of policy proposals on revenues is not presented. e. Not applicable/other (please comment). <p><u>Citation:</u> Information on the new policy proposals and associated revenues is presented in the Explanatory note to the Executive's Budget Proposal.</p> <p><u>Comment:</u> The information still lacks of important details, narrative discussion and quantitative estimates.</p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u> A more appropriate response to this question would be “b.” The information on policy proposals and their impacts on associated revenues is presented in the Executive's Budget Proposal and its supporting budget documentation (Explanatory note). However, the information still lacks important details, narrative discussion and quantitative estimates. For instance, the impact of such new policies, as introduction of property tax and restriction of the tax bills use for VAT in 2009, were not properly reflected in the above-stated documents.</p>	<p>b</p>
--	----------

Estimates for Years Prior to the Budget Year	
<p>18. Does the executive’s budget or any supporting budget documentation present expenditures for the year preceding the budget year (BY-1) that are classified by administrative unit (that is, by ministry, department, or agency)?</p> <ol style="list-style-type: none"> a. All expenditures are classified by administrative unit for BY-1. b. Expenditures are classified by administrative unit for BY-1, but some small units are not shown separately. c. Expenditures are classified by administrative unit for BY-1, but a significant number of units are not shown separately. d. No expenditures classified by administrative unit are presented for BY-1. e. Not applicable/other (please comment). <p><u>Citation:</u> The list of expenditures for the year preceding the budget year is available in the Appendix “The list of targeted programs.”</p> <p><u>Comment:</u> The answer was upgraded from “c” to “b.” All expenditure items are assigned a 7 digit programme codes that correspond to the administrative classification, but some units are not shown. Yet, the classification of expenditures by administrative unit is not presented directly. The user needs to look each time at additional appendices (in particular, Appendix 8) in order to set up a correspondence between the program code and the concrete ministry or department. It reduces broad public access to this information.</p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p>	b

<p>19. Does the executive’s budget or any supporting budget documentation present expenditures for the year preceding the budget year (BY-1) that are classified by functional classification?</p> <ul style="list-style-type: none"> a. All expenditures are classified by functional classification for BY-1, and the categorization is compatible with international standards. b. All expenditures are classified by functional classification for BY-1, but the categorization is not compatible with international standards. c. Some, but not all, expenditures are classified by function for BY-1. d. No expenditures classified by function are presented for BY-1. e. Not applicable/other (please comment). <p><u>Citation:</u> Information is available in the Appendix “The report on 2009 budget implementation.”</p> <p><u>Comment:</u></p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u> The information is not available in the Appendix “The list of targeted programs.” Expenditures for the year preceding the budget year (in particular, 2008) classified by functional classification are presented in the Appendix “The report on 2008 budget implementation.” (http://budget.rada.gov.ua/kombjudjet/control/uk/doccatalog/list?currDir=45079).</p>	a
<p>20. Does the executive’s budget or any supporting budget documentation present expenditures for the year preceding the budget year (BY-1) that are classified by economic classification?</p> <ul style="list-style-type: none"> a. All expenditures are classified by economic classification for BY-1, and the categorization is compatible with international standards. b. All expenditures are classified by economic classification for BY-1, but the categorization is not compatible with international standards. c. Some, but not all, expenditures are classified by economic classification for BY-1. d. No expenditures classified by economic classification are presented for BY-1. e. Not applicable/other (please comment). <p><u>Citation:</u></p> <p><u>Comment:</u> Expenditures for the year preceding the budget year classified by economic classification are not presented.</p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p>	d

<p>21. Does the executive’s budget or any supporting budget documentation present expenditures for individual programs for the year preceding the budget year (BY-1)?</p> <ul style="list-style-type: none"> a. Program-level expenditure data are presented for all expenditures for BY-1. b. Program-level expenditure data are presented for at least two-thirds of, but not all, expenditures for BY-1. c. Program-level expenditure data are presented, but for less than two-thirds of expenditures for BY-1. d. No program-level expenditure data are presented for BY-1. e. Not applicable/other (please comment). <p><u>Citation:</u> Information on program-level expenditures for BY-1 is presented in the Appendix “The list of targeted programs.”</p> <p><u>Comment:</u> The grade was improved from “b” to “a” since almost all expenditures are presented for the BY-1 year.</p> <p><u>Researcher Response to this Question was “a”</u></p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u> A more appropriate response to this question would be “b” as program-level expenditure data are still not presented for all expenditures for the year preceding the budget year (2008). These data reflect targeted (or approved) and not actual figures of 2008.</p> <p><u>Researcher Response:</u> I chose my answer because this question is not about actual figures.</p> <p><u>IBP Comment:</u> IBP editors chose answer “a” to maintain the consistency of the assumptions used in selecting answers across the countries.</p>	<p>a</p>
--	----------

<p>22. In the executive’s budget or any supporting budget documentation, how many months of actual data are reflected in the expenditure estimates of the year prior to the budget year (BY-1)?</p> <ol style="list-style-type: none"> All BY-1 estimates have been updated from the original enacted levels to reflect six or more months of actual expenditure. All BY-1 estimates have been updated from the original enacted levels, but reflect less than six months of actual expenditure. Some BY-1 estimates have been updated from the original enacted levels to reflect actual expenditure. The BY-1 estimates have not been updated from the original enacted levels, or no BY-1 estimates are presented. Not applicable/other (please comment). <p><u>Citation:</u> The information is included in the Executive's Budget Proposal 2010, the data from January-July is used in the Appendix "Report on the implementation of the 2009 Budget" and in the Explanatory Note.</p> <p><u>Comment:</u></p> <p>Peer Reviewer One Comment: In the more recent Executive's Budget Proposal 2010, the data from January-July are shown in Appendix "Report on the implementation [of the 2009 Budget]" and in the Explanatory Note.</p> <p>Peer Reviewer Two Comment: I agree with the chosen answer. The additional link for the above-stated document is http://budget.rada.gov.ua/kombjudjet/control/uk/doccatalog/list?currDir=45079</p>	a
<p>23. In the executive’s budget or any supporting budget documentation, are estimates of the aggregate level of expenditure presented for years that precede the budget year by more than one year (that is, BY-2 and prior years)?</p> <ol style="list-style-type: none"> Yes, such prior-year estimates of aggregate expenditure are presented. No, such prior-year estimates of aggregate expenditure are not presented. Not applicable/other (please comment). <p><u>Citation:</u> The information is available in the Appendix "The report on 2009 budget implementation" and in the Explanatory note.</p> <p><u>Comment:</u> The grade was improved from "b" to "a." The aggregate level of expenditure is presented for 7 months (January-July) for the 2007 and 2008 years, and sometimes for the 2006 year. Answer "a" to the question is more appropriate: choosing "b" would be too strict.</p> <p>Peer Reviewer One Comment:</p> <p>Peer Reviewer Two Comment:</p>	a

<p>24. In the executive's budget or any supporting budget documentation, is more detail than just the aggregate level presented for expenditure estimates that cover years preceding the budget year by more than one year (that is, BY-2 and prior years)?</p> <ol style="list-style-type: none"> Yes, such prior-year expenditure estimates are presented for all individual programs, and for one or more expenditure classification (such as functional, economic, or administrative). Yes, such prior-year estimates are presented for one or more expenditure classification (such as functional, economic, or administrative), but only for some individual programs. Yes, such prior-year estimates are presented, but only for a portion of one or more of the expenditure classifications (such as some functions, or some administrative units) and/or for only some individual programs. No, such prior-year estimates are presented for aggregate expenditure only, or they are not presented at all. Not applicable/other (please comment). <p><u>Citation:</u> Information is available in the Appendix "On targeted programs" and in the "Report on the implementation of 2009 Budget."</p> <p><u>Comment:</u> The grade was improved from "d" to "c." The report on 2009 budget implementation has data on budget expenditures (functional classification) on 7 months of 2008 and the Appendix on targeted programs has a list of the individual programs for 2008.</p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p>	C
<p>25. In the executive's budget or any supporting budget documentation, what is the most recent year presented for which all expenditures reflect actual outcomes?</p> <ol style="list-style-type: none"> Two years prior to the budget year (BY-2). Three years prior to the budget year (BY-3). Before BY-3. No actual data for all expenditures are presented in the budget or supporting budget documentation. Not applicable/other (please comment). <p><u>Citation:</u> This information is available in the Appendix "The report on 2009 budget implementation."</p> <p><u>Comment:</u></p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p>	a

<p>26. Are the expenditure estimates for the years prior to the budget year adjusted, as needed, to be comparable with the budget-year estimates in terms of classification and presentation?</p> <ul style="list-style-type: none"> a. Yes, prior-year data are always adjusted to be comparable to the budget year data. b. Yes, in most cases, prior-year data are adjusted to be comparable. c. Yes, in some cases, prior-year data are adjusted to be comparable, but significant deviations between prior-year and budget-year classifications exist. d. No, prior-year data are not adjusted to be comparable, or no prior-year estimates are presented. e. Not applicable/other (please comment). <p><u>Citation:</u></p> <p><u>Comment:</u> All BY-1 data are comparable with BY estimates.</p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p>	<p>a</p>
<p>27. Does the executive’s budget or any supporting budget documentation identify the different sources of tax revenue (such as income tax or VAT) for the year preceding the budget year (BY-1)?</p> <ul style="list-style-type: none"> a. All tax revenues are identified individually for BY-1. b. Tax revenues amounting to at least two-thirds of, but not all, tax revenue for BY-1 are identified individually. c. Tax revenues amounting to less than two-thirds of all tax revenues for BY-1 are identified individually. d. No tax revenues are identified individually for BY-1. e. Not applicable/other (please comment). <p><u>Citation:</u> The information on tax revenues is presented in the Explanatory Note of the Executive's Budget Proposal 2010.</p> <p><u>Comment:</u></p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p>	<p>a</p>

<p>28. Does the executive’s budget or any supporting budget documentation identify the different sources of non-tax revenue (such as grants, property income, and sales of goods and services) for the year preceding the budget year (BY-1)?</p> <ul style="list-style-type: none"> a. All non-tax revenues are identified individually for BY-1. b. Non-tax revenues amounting to at least two-thirds of, but not all, non-tax revenue for BY-1 are identified individually. c. Non-tax revenues amounting to less than two-thirds of all non-tax revenues for BY-1 are identified individually. d. No non-tax revenues are identified individually for BY-1. e. Not applicable/other (please comment). <p><u>Citation:</u> The information on non-tax revenues is presented in the Appendix “The report on 2009 budget implementation.”</p> <p><u>Comment:</u></p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p>	a
<p>29. In the executive’s budget or any supporting budget documentation, how many months of actual data are reflected in the revenues estimates of the year prior to the budget year (BY-1)?</p> <ul style="list-style-type: none"> a. All BY-1 estimates have been updated from the original estimates to reflect six or more months of actual revenue collections. b. All BY-1 estimates have been updated from the original estimates, but reflect less than six months of actual revenue collections. c. Some BY-1 estimates have not been updated from the original estimates to reflect actual revenue collections. d. The BY-1 estimates have not been updated from the original estimates or no BY-1 estimates are presented. e. Not applicable/other (please comment). <p><u>Citation:</u> Data for 7 months of 2009 is presented in the Appendix “The report on the 2009 budget implementation.”</p> <p><u>Comment:</u></p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p>	a

<p>30. In the executive’s budget or any supporting budget documentation, are estimates of the aggregate level of revenues presented for years that precede the budget year by more than one year (that is, BY-2 and prior years)?</p> <p>a. Yes, such prior-year estimates of aggregate revenue are presented. b. No, such prior-year estimates of aggregate revenue are not presented. c. Not applicable/other (please comment).</p> <p><u>Citation:</u> Information is available in the Explanatory note to the Executive's Budget Proposal.</p> <p><u>Comment:</u></p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p>	a
<p>31. In the executive’s budget or any supporting budget documentation, is more detail than just the aggregate level presented for revenue estimates that cover years preceding the budget year by more than one year (that is, BY-2 and prior years)?</p> <p>a. Yes, such prior-year revenue estimates are presented for individual sources of revenue, and by revenue classification (such as tax and non-tax). b. Yes, such prior-year estimates are presented by revenue classification (such as tax and non-tax), but only for some individual sources of revenue. c. Yes, such prior-year estimates are presented, but only for some individual sources of revenue. d. No, such prior-year estimates are presented for aggregate revenue only, or they are not presented at all. e. Not applicable/other (please comment).</p> <p><u>Citation:</u> The information is presented in the Explanatory note to the Executive's Budget Proposal.</p> <p><u>Comment:</u> For the majority of individual revenue sources, data are available starting from 2005; however for all sources - starting only from 2006.</p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u> To be precise, for the majority of individual revenue sources data is available starting from 2005, however for all - starting only from 2007.</p>	a

<p>32. In the executive’s budget or any supporting budget documentation, what is the most recent year presented for which all revenues reflect actual outcomes?</p> <ul style="list-style-type: none"> a. Two years prior to the budget year (BY-2). b. Three years prior to the budget year (BY-3). c. Before BY-3. d. No actual data for all revenues are presented in the budget or supporting budget documentation. e. Not applicable/other (please comment). <p><u>Citation:</u> Information is available in the Explanatory note to the Executive's proposal.</p> <p><u>Comment:</u> Actual data are available for 2008 (two years prior to the budget year).</p> <p><u>Peer Reviewer One Comment:</u> In the more recent Executive's Budget Proposal 2010, the data for the 2008 budget are available in the Explanatory Note.</p> <p><u>Peer Reviewer Two Comment:</u> See my comment on question#31. The most recent year presented for which all revenues reflect actual outcomes is 2007 (two years prior to the budget year).</p>	<p>a</p>
--	----------

<p>33. Does the executive’s budget or any supporting budget documentation present information related to the government debt for the year preceding the budget year?</p> <ul style="list-style-type: none"> a. Yes, extensive information is presented on the level and composition of government debt for the year preceding the budget year. b. Yes, information on the level of debt is presented, but some important details about the composition of the debt are excluded. c. Yes, but only information on the level of debt is presented. d. No, information related to the government debt for BY-1 is not presented. e. Not applicable/other (please comment). <p><u>Citation:</u> The Executive’s Budget Proposal and the <i>Report on 2009 Budget Implementation</i> present some information on the level of debt in 2009. The figures of the government debt for the preceding year are available from the reports of the Ministry of Finance. http://www.minfin.gov.ua/file/link/223009/file/SDebt_30_06_2009.pdf</p> <p><u>Comment:</u> The chosen grade is “c,” even though the Ministry of Finance provides very detailed information on the government debt, including its composition and level. (See: http://www.minfin.gov.ua/file/link/223009/file/SDebt_30_06_2009.pdf) However, this cannot be considered as part of the budget documentation.</p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p>	<p>C</p>
--	----------

34. In the executive's budget or any supporting budget documentation, what is the most recent year presented for which the debt figures reflect actual outcomes?

- a. Two years prior to the budget year (BY-2).
- b. Three years prior to the budget year (BY-3).
- c. Before BY-3.
- d. No actual data for government debt are presented in the budget or supporting budget documentation.
- e. Not applicable/other (please comment).

Citation:

Information is available in the Report on 2009 budget implementation.

Comment:

The grade was improved from "d" to "a." The Executive provides data on debt as of July 2009.

The Ministry of Finance also publishes detailed reports on the structure of the state debt

(http://www.minfin.gov.ua/file/link/234472/file/SDebt_31_10_2009.pdf)

Researcher Response to this Question was "b"

Peer Reviewer One Comment: A more appropriate response to this question would be "a" since 2006=BY-2. More recent reports of the Ministry of Finance provide information about the state debt in 2008 (BY-2). For example, http://www.minfin.gov.ua/file/link/223009/file/SDebt_30_06_2009.pdf

Peer Reviewer Two Comment: I generally agree with answer "b." However, the information available in the Appendix "On the targeted state debt to the executive's budget 2009" does not include any data on guaranteed state debt. Besides the executive's budget or any supporting budget documentation, the information on the structure of the state debt (direct and guaranteed debt) is presented in the October 2009 report of the Ministry of Finance starting from 2004 (http://www.minfin.gov.ua/file/link/234472/file/SDebt_31_10_2009.pdf).

Researcher Response: I suggest the answer should be changed as suggested by Peer Reviewer One, to "a." I chose my answer because the Executive provides data on government debt stock as of July 2009. It is true that the data is not detailed, and there is no time series of debt in years preceding to the budget year.

IBP Comment: IBP editors chose answer "a" to maintain the consistency of the assumptions used in selecting answers across the countries.

a

Comprehensiveness	
<p>35. Does the executive’s budget or any supporting budget documentation present information for at least the budget year on extra-budgetary funds?</p> <ul style="list-style-type: none"> a. Yes, extensive information on extra-budgetary funds is presented, including both a narrative discussion and quantitative estimates. b. Yes, information is presented, highlighting key extra-budgetary funds, but some details are excluded. c. Yes, some information is presented, but it lacks important details. d. No, information on extra-budgetary funds is not presented. e. Not applicable/other (please comment). <p><u>Citation:</u> The information on extra-budgetary funds is available in the Explanatory note, in the Appendix “On the Pension Fund parameters” and in the Appendix “On the special fund.”</p> <p><u>Comment:</u></p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p>	a
<p>36. Does the executive’s budget or any supporting budget documentation present information for at least the budget year on intergovernmental transfers?</p> <ul style="list-style-type: none"> a. Yes, extensive information on intergovernmental transfers is presented, including both a narrative discussion and quantitative estimates. b. Yes, information is presented, highlighting key intergovernmental transfers, but some details are excluded. c. Yes, some information is presented, but it lacks important details. d. No, information on intergovernmental transfers is not presented. e. Not applicable/other (please comment). <p><u>Citation:</u> The information is available in the Explanatory note to the Executive's proposal and in a number of appendices (e.g., On the transfers to the regions).</p> <p><u>Comment:</u></p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p>	a

<p>37. Does the executive’s budget or any supporting budget documentation present information for at least the budget year on transfers to public corporations?</p> <ul style="list-style-type: none"> a. Yes, extensive information on transfers to public corporations is presented, including both a narrative discussion and quantitative estimates. b. Yes, information is presented, highlighting key transfers to public corporations, but some details are excluded. c. Yes, some information is presented, but it lacks important details. d. No, information on transfers to public corporations is not presented. e. Not applicable/other (please comment). <p><u>Citation:</u> Information is available in the Explanatory note to the Executive's Budget Proposal.</p> <p><u>Comment:</u> One example is the planned transfer to the national oil and gas company, Naftogaz Ukrainy. The total sum of the transfer for covering losses from selling cheap gas for the local utilities is provided. However, details are excluded and possible transfers to other public corporations are not mentioned.</p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p>	<p>C</p>
---	----------

38. Does the executive's budget or any supporting budget documentation present information for at least the budget year on quasi-fiscal activities?

- a. Yes, extensive information on quasi-fiscal activities is presented, including both a narrative discussion and, where possible, quantitative estimates.
- b. Yes, information is presented, highlighting key quasi-fiscal activities, but some details are excluded.
- c. Yes, some information is presented, but it lacks important details.
- d. No, information on quasi-fiscal activities is not presented.
- e. Not applicable/other (please comment).

Citation:

The bill "On the 2010 state budget of Ukraine", "The report on 2009 Budget implementation".

Comment:

The quasi-fiscal activities of the Ukrainian government are represented by subsidized loans and capped prices and bail-out programs for the private banks. These are mentioned in the bill. The oil and gas sector is a key sector where there is a significant quasi-fiscal deficit that IMF is explicitly mentioning in its memorandum with the Ukrainian government. Unlike IMF, the government provides hardly any detail in the budget documentation in this respect.

C

Researcher Response to this Question was "b"

Peer Reviewer One Comment:

Peer Reviewer Two Comment: A more appropriate response to this question would be "c," as the energy sector is only one sector where the quasi-fiscal activities have become more transparent. At the same time, there is no systematic monitoring of quasi-fiscal activities (QFA) in other sectors, for instance, banking sector. Thus, the executive's budget proposal or any supporting budget documentation does not present any information on how the government uses the National Bank of Ukraine for conducting QFA through state-owned banks to support state-owned enterprises, in particular, "Naftogaz."

Researcher Response: I chose my answer "b" because the most important QFAs of the Ukrainian government in 2009 are presented. Answer "c" will downgrade the situation.

IBP Comment: IBP editors chose answer "c" to maintain the consistency of the assumptions used in selecting answers across the countries. See Peer Reviewer Two's comment.

<p>39. Does the executive's budget or any supporting budget documentation present information on financial assets held by the government?</p> <ul style="list-style-type: none"> a. Yes, extensive information on financial assets is presented, including a listing of the assets, a discussion of their purpose, and an estimate of their market value. b. Yes, information is presented, highlighting key information, but some details are excluded. c. Yes, some information is presented, but it lacks important details. d. No, information on financial assets is not presented. e. Not applicable/other (please comment). <p><u>Citation:</u></p> <p><u>Comment:</u> No information on financial assets held by the government is presented.</p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p>	d
<p>40. Does the executive's budget or any supporting budget documentation present information on non-financial assets held by the government?</p> <ul style="list-style-type: none"> a. Yes, extensive information on non-financial assets is presented, including a listing of the assets, and (where possible) an estimate of their market value. b. Yes, information is presented, highlighting key information, but some details are excluded. c. Yes, some information is presented, but it lacks important details. d. No, information on non-financial assets is not presented. e. Not applicable/other (please comment). <p><u>Citation:</u></p> <p><u>Comment:</u> The mark was downgraded from "c" to "d" since no explicit information on non-financial assets of the government is presented.</p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p>	d

<p>41. Does the executive’s budget or any supporting budget documentation present information for at least the budget year on expenditure arrears?</p> <ul style="list-style-type: none"> a. Yes, extensive information on expenditure arrears is presented, including both a narrative discussion and quantitative estimates. b. Yes, information is presented, highlighting key expenditure arrears, but some details are excluded. c. Yes, some information is presented, but it lacks important details. d. No, information on expenditure arrears is not presented. e. Not applicable/other (please comment). <p><u>Citation:</u></p> <p><u>Comment:</u> Expenditure arrears do not represent a problem in Ukraine.</p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p>	e
<p>42. Does the executive’s budget or any supporting budget documentation present information on contingent liabilities (such as government loan guarantees)?</p> <ul style="list-style-type: none"> a. Yes, extensive information on contingent liabilities is presented, including both a narrative discussion and quantitative estimates. b. Yes, information is presented, highlighting key contingent liabilities, but some details are excluded. c. Yes, some information is presented, but it lacks important details. d. No, information on contingent liabilities is not presented. e. Not applicable/other (please comment). <p><u>Citation:</u> The information is available in the Appendix “The program of financing the state budget through loans of international financial institutions and government guaranteed loans for 2010” of the Executive’s proposal.</p> <p><u>Comment:</u> The mark was upgraded from “d” to “c” since the list of state-guaranteed loans is available. However, no information about existing contingent liabilities is present.</p> <p><u>Peer Reviewer One Comment:</u> While there is some improvement, presented information is very fragmented and dispersed. No information about the existing contingent liabilities is presented neither in 2009 nor in 2010 Executive’s Budget Proposals, including Appendix “The program of financing.”</p> <p><u>Peer Reviewer Two Comment:</u></p>	c

<p>43. Does the executive’s budget or any supporting budget documentation present information on future liabilities, such as civil service pensions?</p> <ul style="list-style-type: none"> a. Yes, extensive information on future liabilities is presented, including both a narrative discussion and quantitative estimates. b. Yes, information is presented, highlighting key future liabilities, but some details are excluded. c. Yes, some information is presented, but it lacks important details. d. No, information on future liabilities is not presented. e. Not applicable/other (please comment). <p><u>Citation:</u></p> <p><u>Comment:</u> No information on future liabilities is available.</p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p>	d
<p>44. Does the executive’s budget or any supporting budget documentation provide details on the sources of donor assistance, both financial and in-kind?</p> <ul style="list-style-type: none"> a. All sources of donor assistance are identified individually. b. At least two-thirds of, but not all, sources of donor assistance, are identified individually. c. Less than two-thirds of sources of donor assistance are identified individually. d. No sources of donor assistance are identified individually. e. Not applicable/other (please comment). <p><u>Citation:</u></p> <p><u>Comment:</u> Sources of donor assistance are not identified individually.</p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p>	d

<p>45. Does the executive’s budget or any supporting budget documentation present information for at least the budget year on tax expenditures?</p> <ul style="list-style-type: none"> a. Yes, extensive information on tax expenditures is presented, including both a narrative discussion and quantitative estimates. b. Yes, information is presented, highlighting key tax expenditures, but some details are excluded. c. Yes, some information is presented, but it lacks important details. d. No, information on tax expenditures is not presented. e. Not applicable/other (please comment). <p><u>Citation:</u> The bill “On the 2010 state budget of Ukraine” and the Explanatory note.</p> <p><u>Comment:</u> Only some information is available on tax expenditures. More information is available on tax preferences in the Appendix “The list of tax and payment preferences and the estimates of the state budget losses.”</p> <p><u>Researcher Response to this Question was “c”</u></p> <p><u>Peer Reviewer One Comment:</u> A more appropriate answer to this question would be “b.” Appendices “The list of tax preferences” from Proposals 2009 and 2010 present information about more 150 cases of tax expenditures.</p> <p><u>Peer Reviewer Two Comment:</u></p> <p><u>Researcher Response:</u> I suggest the answer should be changed as suggested by Peer Reviewer One, to “b.” I chose my answer because in the 2010 supplementary budget documents more information is available.</p> <p><u>IBP Comment:</u> IBP editors chose answer “b” to maintain the consistency of the assumptions used in selecting answers across the countries.</p>	<p>b</p>
---	----------

<p>46. Does the executive’s budget or any supporting budget documentation identify all earmarked revenues?</p> <ul style="list-style-type: none"> a. All earmarked revenues are identified individually. b. At least two-thirds of, but not all, earmarked revenues are identified individually. c. Less than two-thirds of earmarked revenues are identified individually. d. No earmarked revenues are identified individually. e. Not applicable/other (please comment). <p><u>Citation:</u> The information on earmarked revenues is available in the Appendix “On Funds” in the Executive's Budget Proposal 2010.</p> <p><u>Comment:</u></p> <p><u>Peer Reviewer One Comment:</u> A more specific citation would be Appendix “Funds” for the Executive's Budget Proposal 2009 and Appendices on different funds in the Executive's Budget Proposal 2010.</p> <p><u>Peer Reviewer Two Comment:</u></p>	<p>a</p>
---	----------

<p>47. What percentage of expenditure in the budget year is dedicated to spending on secret items relating to, for instance, national security and military intelligence?</p> <ol style="list-style-type: none"> One percent or less of expenditure is dedicated to secret items. Three percent or less, but more than one percent, of expenditure is dedicated to secret items. Eight percent or less, but more than three percent, of expenditure is dedicated to secret items. More than eight percent of expenditure is dedicated to secret items, or the percentage is not available to the public. Not applicable/other (please comment). <p><u>Citation:</u> Information on all expenditures is presented in Appendix 3. Also in the Appendix "Functions" a complete functional classification of all expenditures is presented.</p> <p><u>Comment:</u> Information presented in Appendix 3 and Appendix 4 is not enough to calculate the percentage of the secret budget expenditures. According to the Article# 31 of the Budget Code, only national security and other "secret expenditures" are exempted from detailed disclosure, but are subject to scrutiny by the Budget Committee and other relevant committees of the Rada and are supervised by the MOF and the Accounting Chamber.</p> <p><u>Researcher Response to this Question was "c"</u></p> <p><u>Peer Reviewer One Comment:</u> Given the Executive's Budget Proposal 2010, about 5% total is spent on defense, national security and foreign intelligence according to Appendix 3.</p> <p><u>Peer Reviewer Two Comment:</u> A more appropriate response to this question would be "d," namely, "the percentage is not available to the public."</p> <p><u>Researcher Response:</u> I suggest the answer should be changed as suggested by Peer Reviewer Two, to "d."</p> <p><u>IBP Comment:</u> IBP editors chose answer "d" to maintain the consistency of the assumptions used in selecting answers across the countries.</p>	<p>d</p>
--	----------

The Budget Narrative & Performance Monitoring	
<p>48. Does the executive’s budget or any supporting budget documentation explain how the proposed budget is linked to government’s stated policy goals, by administrative unit (or functional category), for the budget year?</p> <ul style="list-style-type: none"> a. Yes, extensive information on the link between the budget and the government’s stated policy goals, by administrative unit (or functional category) is presented, including both a narrative discussion and quantitative estimates. b. Yes, information is presented, highlighting the link between major policy goals and the budget, but some details are excluded. c. Yes, some information is presented, but it lacks important details. d. No, information on the link between the budget and the government’s stated policy goals is not presented. e. Not applicable/other (please comment). <p><u>Citation:</u> See the bill “On the 2010 state budget of Ukraine” and the explanatory note.</p> <p><u>Comment:</u></p> <p>Peer Reviewer One Comment: The same is about the Executive's Budget Proposal 2010.</p> <p>Peer Reviewer Two Comment:</p>	b

<p>49. Does the executive’s budget or any supporting budget documentation explain how the proposed budget is linked to government’s stated policy goals for a multi-year period (for at least two years beyond the budget year)?</p> <ul style="list-style-type: none"> a. Yes, extensive information on the link between the budget and the government’s stated policy goals over a multi-year period is presented, including both a narrative discussion and quantitative estimates. b. Yes, information is presented, highlighting the major policy goals, but some details are excluded. c. Yes, some information is presented, but it lacks important details. d. No, information on the link between the budget and the government’s stated policy goals over a multi-year period is not presented. e. Not applicable/other (please comment). <p><u>Citation:</u> See the Explanatory note to the executive's budget proposal.</p> <p><u>Comment:</u> The mark was upgraded from “c” to “b” since the 2010 budget's explanatory note contains an extensive description of the policy goals in various spheres for a multi-year period.</p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p>	<p>b</p>
---	----------

50. Does the executive's budget or any supporting budget documentation present non-financial data, such as the number of beneficiaries, for expenditure programs?
- a. Non-financial data are presented for all programs.
 - b. Non-financial data are presented for programs representing at least two-thirds of, but not all, expenditures.
 - c. Non-financial data are presented for programs representing less than two-thirds of expenditure.
 - d. No non-financial data are presented.
 - e. Not applicable/other (please comment).

Citation:

The information is presented in the Executive's Budget Proposal 2010.

Comment:

The executive presents only some non-financial data for the expenditure programs.

Researcher Response to this Question was "d"

Peer Reviewer One Comment: A more appropriate response to this question would be "a." The Explanatory Notes to the Executive's Budget Proposals 2009 and 2010 describe non-financial data for every program, including number of employees, number of students, quantity of museum pieces, etc. (for example page 180 for 2009 year and page 145 for 2010 year).

Peer Reviewer Two Comment:

Researcher Response: I suggest the answer should be changed to "c." I chose my answer because many of the programs do not in fact include non-financial information. Only some mention the number of beneficiaries: e.g. the number of readers that would have access to libraries or number of exhibitions).

IBP Comment: IBP editors chose answer "c" to maintain the consistency of the assumptions used in selecting answers across the countries.

C

<p>51. Are the non-financial data presented useful for assessing how an expenditure program is performing?</p> <ul style="list-style-type: none"> a. The non-financial data are very useful for assessing program performance. b. The non-financial data are mostly useful for assessing program performance. c. The non-financial data are somewhat useful for assessing program performance. d. No non-financial data are provided or they are not useful for assessing program performance. e. Not applicable/other (please comment). <p><u>Citation:</u></p> <p><u>Comment:</u> Some data from the Explanatory Notes to the Executive's Budget Proposals 2010 are compared with the data of the preceding budget. Thus, it is possible to see if the program is expended or phased out.</p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p>	<p>C</p>
--	----------

<p>52. Does the executive’s budget or any supporting budget documentation contain performance indicators for expenditure programs?</p> <ol style="list-style-type: none"> Performance indicators are presented for all programs. Performance indicators are presented for programs representing at least two-thirds of, but not all, expenditures. Performance indicators are presented for programs representing less than two-thirds of expenditures. No performance indicators are presented. Not applicable/other (please comment). <p><u>Citation:</u></p> <p><u>Comment:</u> No performance indicators for the expenditure programs are presented in the budget documentation that is analyzed within the OB questionnaire. The performance indicators do exist and are presented in the “passports of the budget program” that each ministry is supposed to have and present to the Ministry of Finance. These indicators are to be used to assess the progress in implementing the programs and auditing expenditures. In practice, the Ministry of Finance and the Executive do NOT refer to the performance indicators when devising policies (deciding on the amounts and targets of expenditures). Also, the performance indicators of the sectoral programs are not intended to be public. The exception is the state targeted programs on various topics that include the performance indicators and that are public. Examples of performance indicators are: the number of patients treated, the number of information campaigns conducted. Most of the experts (both domestic and international) point to the irrelevance of the indicators to the budget process: both in terms of their quality and in terms of the application in practice (they are not used by the executive in policy making).</p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p>	d
<p>53. Are the performance indicators sufficiently well designed, such that one can assess whether there has been progress toward meeting policy goals?</p> <ol style="list-style-type: none"> All performance indicators are well designed. Most performance indicators are well designed. Some performance indicators are well designed, but most are not. No programs have performance indicators, or they are not well designed. Not applicable/other (please comment). <p><u>Citation:</u></p> <p><u>Comment:</u> See comments to question 52.</p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p>	d

<p>54. Are performance indicators used in conjunction with performance targets presented in the executive’s budget or any supporting budget documentation?</p> <ul style="list-style-type: none"> a. All performance indicators are used in conjunction with performance targets. b. Most performance indicators are used in conjunction with performance targets. c. Some performance indicators are used in conjunction with performance targets, but most are not. d. No performance indicators are used in conjunction with performance targets. e. Not applicable/other (please comment). <p><u>Citation:</u></p> <p><u>Comment:</u> See comments to question 52.</p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p>	d
<p>55. Does the executive’s budget or any supporting budget documentation present information on policies (both proposals and existing commitments) in at least the budget year that are intended to benefit directly the country’s most impoverished populations?</p> <ul style="list-style-type: none"> a. Yes, extensive information on policies intended to alleviate poverty is presented, including both a narrative discussion and quantitative estimates. b. Yes, information is presented, highlighting the impact of key policies intended to alleviate poverty, but some details are excluded. c. Yes, some information is presented, but it lacks important details. d. No, information on policies intended to alleviate poverty is not presented. e. Not applicable/other (please comment). <p><u>Citation:</u> See the Bill of the 2010 state budget of Ukraine, Explanatory note and the Appendix “On the implementation of the budget declaration goals in the 2010 budget.”</p> <p><u>Comment:</u> In comparison with the 2008 Open Budget Questionnaire there is more information on polices to alleviate poverty, however, it lacks details. So, the mark was not changed.</p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p>	C

Additional Key Information for Budget Analysis & Monitoring	
<i>Please note that the questions in this section ask about information that is generally available to the public. The information need not be included in the executive's budget proposal or supporting documents, but may be found in other documents issued by the executive.</i>	
<p>56. Does the executive make available to the public a description of the tax rate or fee schedule for all revenue sources, including commercial projects involving the private sector?</p> <ul style="list-style-type: none"> a. Yes, extensive information on tax rates, fees, royalties and other revenues sources is presented, including both a narrative discussion and quantitative estimates. b. Yes, information is presented, highlighting the rates and fees for major revenue sources, but some details are excluded. c. Yes, some information is presented, but it lacks important details. d. No, information is not presented. e. Not applicable/other (please comment). <p><u>Citation:</u> The information is presented most fully in the Explanatory note to the executive's budget proposal.</p> <p><u>Comment:</u></p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p>	a
<p>57. Does the executive make available to the public an analysis of the distribution of the tax burden?</p> <ul style="list-style-type: none"> a. Yes, a detailed analysis of the distribution of the tax burden is presented, including both a narrative discussion and quantitative estimates. b. Yes, an analysis is presented, highlighting key aspects of the distribution, but some details are excluded. c. Yes, some analysis is presented, but it lacks important details. d. No analysis on the distribution of the tax burden is presented. e. Not applicable/other (please comment). <p><u>Citation:</u></p> <p><u>Comment:</u> The analysis of the tax burden is not presented.</p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p>	d

<p>58. Does the executive make available to the public an explanation of the conditions associated with assistance from international financial institutions (IFI)?</p> <ol style="list-style-type: none"> a. Yes, extensive information on conditions associated with IFI assistance is presented, including a narrative discussion and any quantitative targets related to both macro-economic conditionality and project-specific conditionality. b. Yes, information is presented, but some details are excluded. c. Yes, some information is presented, but it lacks important details. d. No, information on conditions associated with IFI assistance is not presented. e. Not applicable/other (please comment). <p><u>Citation:</u> Information on loans from IFIs is available in the relevant Appendices of the Executive's Budget Proposal.</p> <p><u>Comment:</u> Such information is presented, but it is not detailed.</p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u> Besides the above-stated sources, the information on conditions associated with IFI assistance is presented on the web-page of Ministry of Finance in the subsection "Cooperation with IFI." (http://minfin.gov.ua/control/uk/publish/category/main?cat_id=43251), National Bank of Ukraine (http://bank.gov.ua/PMU/Projects/About.htm). Again, the information lacks some details.</p>	b
<p>59. Does the executive make available to the public an explanation of the conditions associated with assistance from donor countries?</p> <ol style="list-style-type: none"> a. Yes, extensive information on conditions associated with donor country assistance is presented, including a narrative discussion and any quantitative targets related to both macro-economic conditionality and project-specific conditionality. b. Yes, information is presented, but some details are excluded. c. Yes, some information is presented, but it lacks important details. d. No, information on conditions associated with donor country assistance is not presented. e. Not applicable/other (please comment). <p><u>Citation:</u> http://www.me.gov.ua/control/uk/publish/category/main?cat_id=45451</p> <p><u>Comment:</u> The Ministry of Economy maintains a database of the major donor-funded projects.</p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p>	b

<p>60. Does the executive make available to the public a summary that describes the budget and its proposals?</p> <p>a. Yes, it provides a summary that is very informative. b. Yes, it provides a summary that is somewhat informative. c. Yes, but the summary is not very informative. d. No, it does not provide a summary. e. Not applicable/other (please comment).</p> <p><u>Citation:</u> The Budget summary as a standalone document is available at the website of the Ministry of Finance (a summary of the Ministry of Finance speech). A detailed budget summary (as a part of the Executive's proposal) is also available.</p> <p><u>Comment:</u> The summary includes only total numbers.</p> <p><u>Researcher Response to this Question was "a"</u></p> <p><u>Peer Reviewer One Comment:</u> Given the summary of the Proposal 2010, a more appropriate response to this question would be "c" because only total expenditures, revenues and deficit are mentioned. The summary for the 2009 proposal was much more helpful, so I would agree with mark "a" if considering that.</p> <p><u>Peer Reviewer Two Comment:</u></p> <p><u>Researcher Response:</u> I suggest the answer should be changed as suggested by Peer Reviewer One to "c." We are considering the BY 2010 summary.</p> <p><u>IBP Comment:</u> IBP editors chose answer "c" to maintain the consistency of the assumptions used in selecting answers across the countries.</p>	C
<p>61. Does the executive publish a "citizens budget" or some non-technical presentation intended for a wide audience that describes the budget and its proposals?</p> <p>a. Yes, it publishes a citizens budget that is very informative. b. Yes, it publishes a citizens budget that is somewhat informative. c. Yes, but the citizens budget is not very informative. d. No, it does not publish a citizens budget. e. Not applicable/other (please comment).</p> <p><u>Citation:</u></p> <p><u>Comment:</u> The mark is downgraded from "a" to "d" since this year no citizens budget was produced.</p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p>	d

<p>62. Does the executive make available to the public non-technical definitions of terms used in the budget and other budget-related documents (for instance, in a glossary)?</p> <ul style="list-style-type: none"> a. Yes, thorough definitions of budget terms are provided. b. Yes, definitions are provided, but some details are excluded. c. Yes, some definitions are provided, but it lacks important details. d. No, definitions are not provided. e. Not applicable/other (please comment). <p><u>Citation:</u></p> <p><u>Comment:</u> Non-technical definitions of terms used in the budget are provided in the Budget Code of Ukraine.</p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p>	<p>a</p>
---	----------

63. Do citizens have the right *in law* to access government information, including budget information?
- Yes, the right has been codified into law, and citizens are generally able in practice to obtain government information, including budget information.
 - Yes, the right has been codified into law, but it is sometimes not possible for citizens in practice to obtain government information, including budget information.
 - Yes, the right has been codified into law, but it is frequently or always impossible in practice to obtain access to government information, including budget information.
 - No, the right to access government information has not been codified into law, or this right does not include access to budget information.
 - Not applicable/other (please comment).

Citation:

Comment:

There is a law that enables citizens to access government information; however, this does not always work in practice. The Ministries tend to delay providing such information or reject without due explanation.

Peer Reviewer One Comment:

Peer Reviewer Two Comment: The required information is presented in Article 34 of the Constitution of Ukraine(1996), which does not include a specific general right of access to information but contains a general right of freedom to collect and disseminate information. Besides, the right to access budget information is ensured by the Budget Code (Article 28). The 1992 'Law on Information' (which is a general information policy framework law) also includes a citizen's a right to access information. The law allows citizens and legal entities to request access to official documents. The request can be oral or written. The government body must respond in 10 calendar days and provide the information within a month unless provided by law. Documents can be withheld if they contain state secrets, confidential information, information on law-enforcement authorities or investigations, personal information, interdepartmental correspondence for policy decisions prior to the final decision, information protected by another law, and information on fiscal institutions.

The Constitution of Ukraine (<http://zakon1.rada.gov.ua/cgi-bin/laws/main.cgi?nreg=254%EA%2F96-%E2%F0&pass=dCCMfOm7xBWMSCEZiNV9GtBHdltssFggkRbI1c>)

The Budget Code (<http://zakon.rada.gov.ua/cgi-bin/laws/main.cgi?nreg=2542-14&pass=dCCMfOm7xBWMSCEZiNV9GtBHdltssFggkRbI1c>)

Law on Information (<http://zakon1.rada.gov.ua/cgi-bin/laws/main.cgi?nreg=2657-12>)

b

<p>64. Are citizens able in practice to obtain financial information on expenditures for individual programs in a format that is more highly disaggregated than that which appears in the executive's budget proposal if they request it (for example, from a ministry or agency)?</p> <ul style="list-style-type: none"> a. In practice, highly disaggregated information is available to the public for all programs except those considered related to national security or military intelligence. b. In practice, highly disaggregated information is available to the public for programs representing at least two-thirds of, but not all, expenditures. c. In practice, highly disaggregated information is available to the public for programs representing less than two-thirds of expenditures. d. In practice, no highly disaggregated expenditure information is available. e. Not applicable/other (please comment). <p><u>Citation:</u></p> <p><u>Comment:</u> Highly disaggregated information is not available.</p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p>	d
<p>65. Are citizens able in practice to obtain non-financial information related to expenditures (for example, number of beneficiaries, number of persons employed by the program, etc.) for individual programs in a format that is more highly disaggregated than that which appears in the executive's budget proposal if they request it from a ministry or agency?</p> <ul style="list-style-type: none"> a. In practice, highly disaggregated non-financial information is available to the public for all programs except those considered related to national security or military intelligence. b. In practice, highly disaggregated non-financial information is available to the public for programs representing at least two-thirds of, but not all, expenditures. c. In practice, highly disaggregated non-financial information is available to the public for programs representing less than two-thirds of expenditures. d. In practice, no highly disaggregated non-financial expenditure information is available. e. Not applicable/other (please comment). <p><u>Citation:</u></p> <p><u>Comment:</u> Disaggregated non-financial information is usually available from a ministry or agency.</p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p>	b

Section Three: The Budget Process

The Budget Process	
Executive's Formulation of the Budget	
<p>66. How far in advance of the release of the budget is the day of its release known?</p> <ol style="list-style-type: none"> The release date is set in permanent law. The executive announces the release date at least two months in advance. The executive announces the release date less than two months but more than two weeks in advance. The executive announces the release date two weeks or less before the release, or makes no announcement. Not applicable/other (please comment). <p><u>Citation:</u> http://zakon.rada.gov.ua/cgi-bin/laws/main.cgi?nreg=2542-14</p> <p><u>Comment:</u> The release date is given in the Budget Code of Ukraine.</p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p>	a
<p>67. Does the executive release to the public its timetable for preparation of the executive's budget proposal (that is, a document setting deadlines for submissions from other government entities, such as line ministries or subnational government, to the ministry of finance or what ever central government agency is in charge of coordinating the budget's formulation)?</p> <ol style="list-style-type: none"> Yes, a detailed timetable is released to the public. Yes, a timetable is released, but some details are excluded. Yes, a timetable is released, but it lacks important details. No, a timetable is not issued to the public. Not applicable/other (please comment). <p><u>Citation:</u> http://zakon.rada.gov.ua/cgi-bin/laws/main.cgi?nreg=2542-14</p> <p><u>Comment:</u> The timetable for preparation of the executive's budget proposal is given in the Budget code. According to the Budget Code, Article #35, most of the dates of the timetable are set by the Ministry of Finance.</p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p>	a

<p>68. Does the executive adhere to its timetable for the preparation and release of the budget?</p> <ol style="list-style-type: none"> The executive adheres to the dates in its timetable. The executive adheres to most of the key dates in its timetable. The executive has difficulty adhering to most of the dates in its timetable. The executive does not adhere to the dates in its timetable, or it does not release to the public its timetable. Not applicable/other (please comment). <p><u>Citation:</u></p> <p><u>Comment:</u> The executive generally adheres to the dates of its timetable, but some of the deadlines are not met. In 2008 the Executive had to violate a number of deadlines and produce a significantly updated proposal in December because of the severe economic crisis.</p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p>	b
<p>69. Does the executive hold consultations with members of the legislature as part of its process of determining budget priorities?</p> <ol style="list-style-type: none"> Yes, the executive holds extensive consultations with a wide range of legislators. Yes, the executive holds consultations with a range of legislators, but some key members are excluded. Yes, the executive holds very limited consultations, involving only a few members of the legislature. No, the executive does not typically consult with members of the legislature as part of the budget preparation process. Not applicable/other (please comment). <p><u>Citation:</u></p> <p><u>Comment:</u> The executive holds consultations with the relevant members of legislature (the Parliament) as part of its process of determining budget priorities.</p> <p><u>Researcher Response to this Question was "a"</u></p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p> <p><u>IBP Comment:</u> IBP editors chose answer "b" to maintain consistency in selecting answers across countries.</p>	b

70. Does the executive hold consultations with the public as part of its process of determining budget priorities?

- a. Yes, the executive holds extensive consultations with a wide range of constituencies.
- b. Yes, the executive holds consultations with a range of constituencies, but some key constituencies are excluded.
- c. Yes, the executive holds very limited consultations, involving only a few constituencies.
- d. No, the executive does not typically consult with the public as part of the budget preparation process.
- e. Not applicable/other (please comment).

Citation:

Comment:

The executive does not typically hold consultations with the public as part of the budget preparation process.

Researcher Response to this Question was "d"

Peer Reviewer One Comment:

Peer Reviewer Two Comment: A more appropriate response to this question would be "c." The budget priorities documents, prepared by the government, are available for some public organizations and NGOs who could express their attitude towards these documents. As a result, some of their proposals are taken into account.

Researcher Response: I suggest the answer should remain as I indicated in the questionnaire, "d." I chose to retain my answer because the Ministry of Finance does not hold official consultations with NGOs and public organizations on a regular annual basis to determine budget priorities. The MOF may only discuss policy issues with the members of the civic council (consisting of NGO representatives) during the council meetings.

IBP Comment: IBP editors chose answer "d" to maintain the consistency of the assumptions used in selecting answers across the countries.

d

71. When does the executive release a pre-budget statement to the public?

- a. The executive releases a pre-budget statement at least four months in advance of the start of the budget year.
- b. The executive releases a pre-budget statement at least two months (but less than four months) in advance of the start of the budget year.
- c. The executive releases a pre-budget statement, but it is released less than two months before the start of the budget year.
- d. The executive does not release a pre-budget statement.
- e. Not applicable/other (please comment).

Citation:

<http://zakon.rada.gov.ua/cgi-bin/laws/main.cgi?nreg=151-2009-%EF>

Comment:

The budget declaration for 2020 was issued on February 25, 2009.

Researcher Response to this Question was "a"

Peer Reviewer One Comment: A more appropriate response to this question would be "b." In Ukraine, Budget resolution is usually released well in advance before March 1, (or 10 months before the start of budget year). But key macroeconomic estimates, which should be the essence of the pre-budget statement according to the Best Practices, are presented in Cabinet's Resolution #973 "Main indicators of macro economic and social development of Ukraine in 2010" released on September, 12, 2009 (Cabinet's Resolution #799 "Main indicators of macro economic and social development of Ukraine in 2010" was released on September, 10, 2008).

<http://zakon1.rada.gov.ua/cgi-bin/laws/main.cgi?nreg=973-2009-%EF>

<http://zakon.rada.gov.ua/cgi-bin/laws/main.cgi?nreg=799-2008-%EF>

Peer Reviewer Two Comment:

Researcher Response: I suggest the answer should remain as I indicated in the questionnaire, "a." I chose my answer because the questions deal with timing of the release and not the quality of the document.

IBP Comment: IBP editors chose answer "a" to maintain the consistency of the assumptions used in selecting answers across the countries.

a

72. Does the pre-budget statement describe the government's macroeconomic and fiscal framework?

- a. Yes, an extensive explanation of the government's fiscal and macroeconomic policy is presented, including both a narrative discussion and quantitative estimates.
- b. Yes, an explanation is presented, highlighting key aspects of the fiscal and macroeconomic framework, but some details are excluded.
- c. Yes, some explanation is presented, but it lacks important details.
- d. No, an explanation is not presented, or the executive does not release to the public a pre-budget statement.
- e. Not applicable/other (please comment).

Citation:

<http://zakon.rada.gov.ua/cgi-bin/laws/main.cgi?nreg=151-2009-%EF>

Comment:

Some explanation is presented, but important details are excluded.

Researcher Response to this Question was "c"

Peer Reviewer One Comment: A more appropriate response to this question would be "d." Pre-budget statements in Ukraine contain no numbers, only declarations. The actual numbers for total expenditures and total revenues are presented in the Cabinet's Resolution #973 "Main indicators of macro economic and social development of Ukraine in 2010" released on September, 12, 2009, or three days before the introduction of the Executive's Budget Proposal 2010 in the Parliament.

Peer Reviewer Two Comment: Pre-budget statement contains only macroeconomic goals of the government with no information on expectations concerning basic macroeconomic and fiscal parameters. E.g. pre-budget statement for 2009 formulates such a goal as "reaching balanced and stable budget system" through "holding public debt level to the GDP on the level of the previous year" "keeping public budget deficit of 2 per cent to GDP" etc. There is practically no information on macroeconomic and fiscal framework there. No key economic projections for the fiscal year, no estimates for the next two years.

Researcher Response: I suggest the answer should remain as I indicated in the questionnaire "c." I chose to retain my answer because the executive does explain the macroeconomic framework and budget priorities. But indeed there are hardly any numbers in the document.

IBP Comment: IBP editors chose answer "c" to maintain the consistency of the assumptions used in selecting answers across the countries.

C

<p>73. Does the pre-budget statement describe the government’s policies and priorities that will guide the development of detailed estimates for the upcoming budget?</p> <ol style="list-style-type: none"> Yes, an extensive explanation of the government’s budget policies and priorities is presented, including both a narrative discussion and quantitative estimates. Yes, an explanation is presented, highlighting key aspects of the government’s budget policies and priorities, but some details are excluded. Yes, some explanation is presented, but it lacks important details. No, an explanation is not presented, or the executive does not release to the public a pre-budget statement. Not applicable/other (please comment). <p><u>Citation:</u> http://zakon.rada.gov.ua/cgi-bin/laws/main.cgi?nreg=151-2009-%EF</p> <p><u>Comment:</u> The key aspects of the government's budget policies and priorities are presented.</p> <p><u>Peer Reviewer One Comment:</u> The most recent document is the Cabinet's Resolution #151 “The declaration of goals and objectives of the 2010 budget.” February, 25, 2009. http://zakon.rada.gov.ua/cgi-bin/laws/main.cgi?nreg=151-2009-%EF</p> <p><u>Peer Reviewer Two Comment:</u></p>	b
Legislative Approval of the Budget	
<p>74. How far in advance of the start of the budget year does the legislature receive the budget?</p> <ol style="list-style-type: none"> The legislature receives the budget at least three months before the start of the budget year. The legislature receives the budget at least six weeks, but less than three months, before the start of the budget year. The legislature receives the budget less than six weeks before the start of the budget year. The legislature does not receive the budget before the start of the budget year. Not applicable/other (please comment). <p><u>Citation:</u></p> <p><u>Comment:</u> The Parliament usually receives the budget in September. The Executive's Budget Proposal 2010 was introduced to the Parliament on September, 15, 2009. The budget year in Ukraine begins in January.</p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p>	a

<p>75. Does a legislative committee (or committees) hold public hearings on the macroeconomic and fiscal framework presented in the budget in which testimony from the executive branch and the public is heard?</p> <ol style="list-style-type: none"> a. Yes, public hearings are held on the macroeconomic and fiscal framework in which testimony is heard from the executive branch and a wide range of constituencies. b. Yes, hearings are held in which testimony is heard from the executive branch and some constituencies. c. Yes, hearings are held in which testimony from the executive branch is heard, but no testimony from the public is heard. d. No, public hearings are not held on the macroeconomic and fiscal framework in which testimony from the executive branch and the public is heard. e. Not applicable/other (please comment). <p><u>Citation:</u></p> <p><u>Comment:</u> The parliamentary committee does not hold public hearings on the macroeconomic or fiscal framework.</p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p>	d
<p>76. Do legislative committees hold public hearings on the individual budgets of central government administrative units (that is, ministries, departments, and agencies) in which testimony from the executive branch is heard?</p> <ol style="list-style-type: none"> a. Yes, extensive public hearings are held on the budgets of administrative units in which testimony from the executive branch is heard. b. Yes, hearings are held, covering key administrative units, in which testimony from the executive branch is heard. c. Yes, a limited number of hearings are held in which testimony from the executive branch is heard. d. No, public hearings are not held on the budgets of administrative units in which testimony from the executive branch is heard. e. Not applicable/other (please comment). <p><u>Citation:</u></p> <p><u>Comment:</u> Same answer as in question 75.</p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p>	d

<p>77. Does a legislative committee (or committees) hold public hearings on the individual budgets of central government administrative units (that is, ministries, departments, and agencies) in which testimony from the public is heard?</p> <ul style="list-style-type: none"> a. Yes, extensive public hearings are held on the budgets of administrative units in which testimony from the public is heard. b. Yes, hearings are held, covering key administrative units, in which testimony from the public is heard. c. Yes, a limited number of hearings are held in which testimony from the public is heard. d. No, public hearings are not held on the budgets of administrative units in which testimony from the public is heard. e. Not applicable/other (please comment). <p><u>Citation:</u></p> <p><u>Comment:</u> Same answer as in question 75.</p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p>	d
<p>78. Do the legislative committees that hold public hearings release reports to the public on these hearings?</p> <ul style="list-style-type: none"> a. Yes, the committees release very informative reports, which include all written testimony presented at the hearings. b. Yes, the committees release reports, but some details are excluded. c. Yes, the committees release reports, but they are not very informative. d. No, the committees do not release reports or do not hold public hearings. e. Not applicable/other (please comment). <p><u>Citation:</u></p> <p><u>Comment:</u> See answers to questions 75-77.</p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p>	d

<p>79. Is the legislature (or the appropriate legislative committee or members of the legislature) given full information for the budget year on the spending of all secret items relating to, for instance, national security and military intelligence?</p> <p>a. Yes, the appropriate legislative committee or members of the legislature is provided extensive information on all spending on secret items, which includes detailed, line item descriptions of all expenditures.</p> <p>b. No, the legislature is provided information on spending on secret items, but some details are excluded, or some categories are presented in an aggregated manner, or the legislature is provided no information on secret items.</p> <p>c. Not applicable/other (please comment).</p> <p><u>Citation:</u></p> <p><u>Comment:</u> Such information is received on request from the line ministries or the Accounting Chamber.</p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p>	a
<p>80. Does the legislature have authority <i>in law</i> to amend the budget presented by the executive?</p> <p>a. Yes, the legislature has unlimited authority <i>in law</i> to amend the budget.</p> <p>b. Yes, the legislature has authority <i>in law</i> to amend the budget, with some limitations.</p> <p>c. Yes, the legislature has authority <i>in law</i> to amend the budget, but its authority is very limited.</p> <p>d. No, the legislature does not have any authority <i>in law</i> to amend the budget.</p> <p>e. Not applicable/other (please comment).</p> <p><u>Citation:</u> http://zakon.rada.gov.ua/cgi-bin/laws/main.cgi?nreg=2542-14</p> <p><u>Comment:</u> See the Budget Code of Ukraine, Part 7, articles 7 and 23.</p> <p><u>Peer Reviewer One Comment:</u> A more specific reference to Part 7 of the Budget Code rather than Articles 7 and 23 is needed.</p> <p><u>Peer Reviewer Two Comment:</u></p>	a

<p>81. What is the most detail provided in the appropriation (expenditure budget) approved by the legislature?</p> <ul style="list-style-type: none"> a. The approved budget includes program-level detail. b. The approved budget includes departmental totals and some additional details (for instance, sub-department totals or major programs). c. The approved budget includes only departmental totals. d. The approved budget includes less information than departmental totals or the approved budget is not released to the public. e. Not applicable/other (please comment). <p><u>Citation:</u> See appendix 3 of the enacted budget.</p> <p><u>Comment:</u></p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p>	b
Executive’s Implementation of the Budget	
<p>82. How often does the executive release to the public in-year reports on actual expenditure (organized by administrative unit, economic classification and/or function)?</p> <ul style="list-style-type: none"> a. In-year reports on actual expenditure are released at least every month. b. In-year reports on actual expenditure are released at least every quarter. c. In-year reports on actual expenditure are released at least semi-annually. d. In-year reports on actual expenditure are not released. e. Not applicable/other (please comment). <p><u>Citation:</u> Treasury reports on actual expenditures (organized by administrative unit, economic classification and function) are monthly disclosed to the public through the web-page of the Parliamentary Budget Committee (http://budget.rada.gov.ua/kombjudjet/control/uk/doccatalog/list?currDir=45809)</p> <p><u>Comment:</u></p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p>	a

<p>83. What share of expenditure is covered by in-year reports on actual expenditure (organized by administrative unit, economic classification and/or function)?</p> <ul style="list-style-type: none"> a. Yes, in-year reports cover all expenditures. b. Yes, in-year reports cover at least two-thirds, but not all, of expenditures. c. Yes, in-year reports cover less than two-thirds of expenditures. d. No in-year reports are released to the public. e. Not applicable/other (please comment). <p><u>Citation:</u></p> <p><u>Comment:</u> See answer to question 82.</p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p>	a
<p>84. What is the most detail provided in the in-year reports on actual expenditures organized by <i>administrative unit</i>?</p> <ul style="list-style-type: none"> a. The in-year reports on actual expenditures organized by administrative unit contain program-level detail. b. The in-year reports on actual expenditures organized by administrative unit contain departmental totals and some additional details (for instance, sub-department totals or major programs). c. The in-year reports on actual expenditures organized by administrative unit contain only departmental totals. d. The in-year reports on actual expenditures organized by administrative unit are not released to the public, not produced, or contain less information than departmental totals. e. Not applicable/other (please comment). <p><u>Citation:</u></p> <p><u>Comment:</u> See the answer to question 82.</p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p>	a

85. Do the in-year reports released to the public compare actual year-to-date expenditure with either the original estimate for that period (based on the enacted budget) or the same period in the previous year?

- a. Yes, comparisons are made for all expenditures.
- b. Yes, comparisons are made for at least two-thirds, but not all, of expenditures.
- c. Yes, but comparisons are made for less than two-thirds of expenditures.
- d. No, comparisons are not made, or no in-year reports are released to the public.
- e. Not applicable/other (please comment).

Citation:

There is comparison of actual expenditure with the original estimate for the indicated period (based on the enacted budget). Such comparisons are made for all expenditures, see the web-page of the Parliamentary Budget Committee (<http://budget.rada.gov.ua/kombjudjet/control/uk/doccatalog/list?currDir=45809>)

Comment:

Researcher Response to this Question was "d"

Peer Reviewer One Comment:

Peer Reviewer Two Comment: A more appropriate response to this question would be "a." However there is only comparison of actual expenditure with the original estimate for the indicated period (based on the enacted budget). Such comparisons are made for all expenditures; see the web-page of the Parliamentary Budget Committee (<http://budget.rada.gov.ua/kombjudjet/control/uk/doccatalog/list?currDir=45809>).

Researcher Response: I suggest the answer should be changed as suggested by Peer Reviewer Two to "a."

IBP Comment: IBP editors chose answer "a" to maintain the consistency of the assumptions used in selecting answers across the countries.

a

<p>86. How often does the executive release to the public in-year reports on actual revenue collections by source of revenue?</p> <ul style="list-style-type: none"> a. In-year reports on actual revenue collections by source of revenue are released at least every month. b. In-year reports on actual revenue collections are released at least every quarter. c. In-year reports on actual revenue collections are released at least semi-annually. d. In-year reports on actual revenue collections by source of revenue are not released. e. Not applicable/other (please comment). <p><u>Citation:</u> See the web-page of the Parliamentary Budget Committee (http://budget.rada.gov.ua/kombjudjet/control/uk/doccatalog/list?currDir=45809}). The Treasury also issues in-year reports on actual revenue collections (by source) each month. http://www.minfin.gov.ua/file/link/223823/file/DBU_ZBU_Ikv_2009.pdf</p> <p><u>Comment:</u></p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p>	<p>a</p>
--	----------

<p>87. What share of revenue is covered by the in-year reports on actual revenue collections?</p> <ul style="list-style-type: none"> a. In-year reports cover the actual revenue collections of all sources of revenue. b. In-year reports cover the actual revenue collections of at least two-thirds of, but not all, sources of revenue. c. In-year reports cover actual revenue collections of less than two-thirds of revenue sources. d. In-year reports on actual revenue collections are not released to the public. e. Not applicable/other (please comment). <p><u>Citation:</u> See the web-page of the Parliamentary Budget Committee (http://budget.rada.gov.ua/kombjudjet/control/uk/doccatalog/list?currDir=45809). And Ministry of Finance's website: http://www.minfin.gov.ua/file/link/223823/file/DBU_ZBU_Ikv_2009.pdf</p> <p><u>Comment:</u> The mark was upgraded from "b" to "a" since the Ministry of Finance publishes (on its web-site) a detailed table on budget implementation taken from the Treasury.</p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u> A more appropriate response to this question would be "a" as the in-year reports cover the actual revenue collections of all sources of revenue.</p>	a
<p>88. Do the in-year reports released to the public compare actual year-to-date revenue collections with either the original estimate for that period (based on the enacted budget) or the same period in the previous year?</p> <ul style="list-style-type: none"> a. Yes, comparisons are made for all revenue sources. b. Yes, comparisons are made for at least two-thirds of, but not all, revenue sources. c. Yes, but comparisons are made for less than two-thirds of revenue sources. d. No, comparisons are not made, or no in-year reports are released to the public. e. Not applicable/other (please comment). <p><u>Citation:</u> http://www.minfin.gov.ua/file/link/223823/file/DBU_ZBU_Ikv_2009.pdf</p> <p><u>Comment:</u> Comparisons are made for all revenue sources.</p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p>	a

<p>89. Does the executive release to the public in-year reports on actual borrowing?</p> <ol style="list-style-type: none"> Yes, in-year reports on actual borrowing are released at least every month. Yes, in-year reports on actual borrowing are released at least every quarter. Yes, in-year reports on actual borrowing are released at least semi-annually. No, in-year reports on actual borrowing are not released. Not applicable/other (please comment). <p><u>Citation:</u> http://www.treasury.gov.ua/main/uk/publish/category?cat_id=23605&page=2</p> <p><u>Comment:</u> The Treasury issues monthly reports on actual borrowings.</p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p>	a
<p>90. Do in-year reports released to the public on actual borrowing present information related to the composition of government debt (such as interest rates on the debt, maturity profile of the debt, and currency denomination of the debt) for the budget year?</p> <ol style="list-style-type: none"> Yes, extensive information related to the composition of government debt is presented. Yes, key additional information is presented, but some details are excluded. Yes, some additional information is presented, but it lacks important details. No, additional information related to the composition of government debt is not presented, or such in-year reports on borrowing are not released. Not applicable/other (please comment). <p><u>Citation:</u> http://www.minfin.gov.ua/file/link/206806/file/DBU_ZBU_02_2009.pdf, http://www.treasury.gov.ua/main/uk/publish/category?cat_id=23605&page=2</p> <p><u>Comment:</u> The mark was downgraded from "b" to "c" since the reports do not have comprehensive information on the maturity profile of debt and the currency denomination.</p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p>	c

<p>91. For in-year reports on actual expenditure released to the public by the executive, how much time typically elapses between the end of the reporting period and when the report is released (e.g., are quarterly reports released less than 4 weeks after the end of the quarter)?</p> <ul style="list-style-type: none"> a. Reports are released 1 month or less after the end of the period. b. Reports are released 2 months or less (but more than 1 month) after the end of the period. c. Reports are released more than 2 months after the end of the period. d. In-year reports are not released. e. Not applicable/other (please comment). <p><u>Citation:</u></p> <p><u>Comment:</u> The reports are usually issued within 3-4 weeks after the end of the reporting period.</p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u> Usually the reports are released to the public 4 weeks after the end of the reporting period, but still less than 1 month prior to it.</p>	a
<p>92. Does the executive release to the public a mid-year review of the budget that discusses the changes in economic outlook since the budget was enacted?</p> <ul style="list-style-type: none"> a. Yes, the mid-year review includes an extensive discussion of the economy that includes a revised forecast for the full fiscal year and its effects on the budget. b. Yes, the mid-year review includes a discussion of the economy, but it lacks some details. c. Yes, the mid-year review includes a discussion of the economy, but it lacks important details. d. No, the mid-year review does not include a discussion of the economy, or the executive does not release a mid-year review of the budget. e. Not applicable/other (please comment). <p><u>Citation:</u></p> <p><u>Comment:</u> A mid-review is not available.</p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p>	d

<p>93. Does the executive release to the public a mid-year review of the budget that includes updated expenditure estimates for the budget year underway?</p> <ul style="list-style-type: none"> a. Yes, the mid-year review includes updated expenditure estimates for the full fiscal year, providing extensive information on why estimates have changed from the original enacted levels. b. Yes, the mid-year review includes updated estimates of expenditure, but some details on why estimates have changed are not provided. c. Yes, the mid-year review includes updated estimates of expenditure, but important details on why estimates have changed are not provided. d. No, the mid-year review does not include updated expenditure estimates for the budget year, or the executive does not release a mid-year review of the budget. e. Not applicable/other (please comment). <p><u>Citation:</u></p> <p><u>Comment:</u> See the answer to question 92.</p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p>	d
<p>94. What is the most detail provided in the mid-year review for expenditures?</p> <ul style="list-style-type: none"> a. The mid-year review includes program-level detail for expenditures. b. The mid-year review includes departmental totals (or functional totals) and some additional details (for instance, sub-department totals or major programs). c. The mid-year review includes only departmental totals (or functional totals). d. The mid-year review includes less information than departmental totals (or functional totals) for expenditures, or the executive does not release a mid-year review of the budget. e. Not applicable/other (please comment). <p><u>Citation:</u></p> <p><u>Comment:</u> See the answer to question 92.</p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p>	d

<p>95. Does the executive release to the public a mid-year review of the budget that includes updated revenue estimates for the budget year underway?</p> <ul style="list-style-type: none">a. Yes, the mid-year review includes updated revenue estimates for the full fiscal year, providing extensive information on why estimates have changed from the original enacted levels.b. Yes, the mid-year review includes updated estimates of revenue, but some details on why estimates have changed are not provided.c. Yes, the mid-year review includes updated estimates of revenue, but important details on why estimates have changed are not provided.d. No, the mid-year review does not include updated revenue estimates for the budget year, or the executive does not release a mid-year review of the budget.e. Not applicable/other (please comment). <p><u>Citation:</u></p> <p><u>Comment:</u> See the answer to question 92.</p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p>	<p>d</p>
---	----------

96. Does the executive seek input from the legislature when the executive shifts funds between administrative units (except when the amounts are below a certain *minimal* level specified in law or regulation)?
- Yes, the executive seeks approval from the legislature before shifting funds between administrative units.
 - Yes, the executive gives prior notification to the legislature before shifting funds, giving the legislature an opportunity to block or modify the proposed adjustment.
 - Yes, the executive seeks legislative approval, but only after the shift of funds has been implemented.
 - No, the executive shifts funds between administrative units without seeking input from the legislature, or the amount allowed under the law or by regulation is significantly large enough to undermine public scrutiny and accountability (please describe arrangements below).
 - Not applicable/other (please comment).

Citation:

http://www.ac-rada.gov.ua/achamber/control/uk/publish/article/main?art_id=1497434&cat_id=32826

Comment:

According to the Budget Code the Executive is not allowed to shift funds without the legislature's approval: <http://zakon.rada.gov.ua/cgi-bin/laws/main.cgi?page=3&nreg=2542-14>. Shifts between programs are done only after the approval of the budgetary parliamentary committee. However, as the Accounting Chamber noted in its Report (see citation), sometimes the executive shifts funds without prior notification (usually within one administrative unit). Such misuse accounted for more than 10% of all 2008 budget expenditures as recorded by the Accounting Chamber.

d

Researcher Response to this Question was "d"

Peer Reviewer One Comment:

Peer Reviewer Two Comment: A more appropriate response to this question would be "a." I think a comment given above points out reallocation of funds within administrative units, but not between them as is asked.

Researcher Response: I suggest the answer should remain as I indicated in the questionnaire "d." I chose to retain my answer because the Accounting chamber considers the shifts of funds as irregular.

IBP Comment: IBP editors chose answer "d." It seems that the Ukrainian SAI considers the shifting of funds that has happened (whether intra-dept or inter-dept) to be irregular. Given the fact that the SAI thinks what has happened is bad practice, the choice of "d" seems appropriate.

<p>97. During the past year, have there been credible reported instances in which the procurement of goods and services has not followed an open and competitive process in practice?</p> <ol style="list-style-type: none"> There were no credible reported instances of procurement failing to follow an open and competitive process in practice during the past year. The procurement of goods and services frequently followed an open and competitive process in practice, but there were some reported instances of irregularities. The procurement of goods and service followed an open and competitive process in many instances, but there were significant reported examples of irregularities. No, the procurement process was not open and competitive in practice. Not applicable/other (please comment). <p><u>Citation:</u> The journal "Procurement in Ukraine" http://www.goszakupki.com.ua/index.php?lang=ua&act=10&sub_act=1</p> <p><u>Comment:</u> The procurement process is considered to be opaque by all stakeholders. In 2008 the World Bank and the European Commission named the reform of the procurement system as one of the priorities for Ukraine.</p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p>	d
<p>98. When does the legislature typically approve supplemental budgets?</p> <ol style="list-style-type: none"> Supplemental budgets are approved before the funds are expended, or the executive rarely proposes a supplemental budget (please specify). Supplemental budgets are approved after the funds are expended, or the executive implements supplemental budgets without ever receiving approval from the legislature (please specify). Not applicable/other (please comment). <p><u>Citation:</u> According to the Budget Code (p. 53) supplemental budgets are approved only after the funds are expected: http://zakon.rada.gov.ua/cgi-bin/laws/main.cgi?page=2&nreg=2542-14</p> <p><u>Comment:</u> Sometimes the executive implements supplemental budgets without receiving the approval. It happens when the actual revenues exceed planned ones.</p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p>	b

<p>99. In most years, how large are supplemental budget requests relative to the size of the original budget?</p> <ul style="list-style-type: none"> a. Supplemental budgets are generally equal to 2 percent or less of the original budget. b. Supplemental budgets are generally equal to more than 2 percent, but less than 5 percent, of the original budget. c. Supplemental budget are generally equal to more than 5 percent, but less than 10 percent, of the original budget. d. Supplemental budget are generally equal to 10 percent or more of the original budget, or insufficient information is available to the public regarding the amount of supplemental budgets. e. Not applicable/other (please comment). <p><u>Citation:</u></p> <p><u>Comment:</u> The size of supplemental budget varies from year to year, but is usually not greater than 2 percent of the original budget.</p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p>	a
<p>100. When does the legislature approve the expenditure of contingency funds or other funds for which no specific purpose was identified in the budget?</p> <ul style="list-style-type: none"> a. Expenditures are approved before the funds are expended, or contingency funds or other funds with no specific purposes are not included in the budget. b. Expenditures are approved after the funds are expended, but before the end of the fiscal year. c. Expenditures are approved after the end of the fiscal year, for example in the next budget. d. Such expenditure takes place without legislative approval. e. Not applicable/other (please comment). <p><u>Citation:</u></p> <p><u>Comment:</u> The executive does not need the approval for the expenditure of contingency funds by the legislature.</p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p>	d

Executive's Year-end Report and the Supreme Audit Institution	
<p>101. How long after the end of the budget year does the executive release to the public a year-end report that discusses the budget's actual outcome for the year?</p> <ol style="list-style-type: none"> a. The report is released six months or less after the end of the fiscal year. b. The report is released 12 months or less (but more than six months) after the end of the fiscal year. c. The report is released more than 12 months after the end of the fiscal year. d. The executive does not release a year-end report. e. Not applicable/other (please comment). <p><u>Citation:</u> The reports (preliminary and final) of the Ministry of Finance: http://www.minfin.gov.ua/control/publish/article/main?art_id=197516&cat_id=197515 http://www.minfin.gov.ua/control/uk/publish/article?art_id=201628&cat_id=53608 Full report with final figures is presented at http://budget.rada.gov.ua/kombjudjet/control/uk/doccatalog/list?currDir=45096 (the web-page of the Parliamentary Budget Committee). It was released on April 29, 2009.</p> <p><u>Comment:</u> According to the Budget Code the executives should release to the public a year-end report no later than May of the year following the budget year. The final report was released on April 29, 2009.</p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p>	a

<p>102. In the year-end report have the data on the actual outcomes been audited?</p> <ul style="list-style-type: none"> a. Yes, all data on actual outcomes have been audited. b. At least two-thirds, but not all, of the data on actual outcomes have been audited. c. Less than two-thirds of the data on actual outcomes have been audited. d. None of the data on actual outcomes has been audited, or a year-end report is not released. e. Not applicable/other (please comment). <p><u>Citation:</u></p> <p><u>Comment:</u> The data on the actual outcomes are likely to be audited (checked with and approved by) the relevant institutions, including the Accounting Chamber. The Audit of the Accounting Chamber that was published later focuses mostly on the misuses and irregularities (the AC very seldom makes ad hoc corrections of the outcome numbers).</p> <p><u>Researcher Response to this Question was "d"</u></p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u> A more appropriate response to this question would be "a." I do not think that the discrepancies in dates of reports do not mean that year-end report was not audited.</p> <p><u>Researcher Response:</u> I suggest the answer should be changed as suggested by Peer Reviewer two "a."</p> <p><u>IBP Comment:</u> IBP editors chose answer "a" to maintain the consistency of the assumptions used in selecting answers across the countries.</p>	<p>a</p>
---	----------

<p>103. Does the year-end report explain the difference between the enacted levels (including in-year changes approved by the legislature) and the actual outcome for expenditures?</p> <ol style="list-style-type: none"> Yes, an extensive explanation of the differences is presented, including both a narrative discussion and quantitative estimates. Yes, an explanation is presented, highlighting key differences, but some details are excluded. Yes, some explanation is presented, but it lacks important details. No, an explanation is not presented, or such a report is not released. Not applicable/other (please comment). <p><u>Citation:</u> The report of the Ministry of Finance: http://www.minfin.gov.ua/control/uk/publish/article?art_id=201628&cat_id=53608 http://www.minfin.gov.ua/control/publish/article/main?art_id=197516&cat_id=197515</p> <p><u>Comment:</u> The Ministry of Finance only highlights but does not explain the differences in the actual outcome and the enacted levels.</p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p>	d
<p>104. What level of detail is the focus of the explanation of the differences between the enacted levels and the actual outcome for expenditures presented in the year-end report?</p> <ol style="list-style-type: none"> The explanation of the differences between the enacted expenditure levels and the actual outcome focuses on the program level. The explanation focuses on departmental totals (or functional totals) or some lower level of detail (but not the program level in all cases). The explanation focuses on a higher level of aggregation than departmental totals (or functional totals). No explanation of the differences is provided, or such a report is not released. Not applicable/other (please comment). <p><u>Citation:</u> The report of the Ministry of Finance: http://www.minfin.gov.ua/control/uk/publish/article?art_id=201628&cat_id=53608 http://www.minfin.gov.ua/control/publish/article/main?art_id=197516&cat_id=197515</p> <p><u>Comment:</u> See the answer to question 103.</p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p>	d

105. Does the year-end report explain the difference between the enacted levels (including in-year changes approved by the legislature) and the actual outcome for revenues?

- a. Yes, an extensive explanation of the differences is presented, including both a narrative discussion and quantitative estimates.
- b. Yes, an explanation is presented, highlighting key differences, but some details are excluded.
- c. Yes, some explanation is presented, but it lacks important details.
- d. No, an explanation is not presented, or such a report is not released.
- e. Not applicable/other (please comment).

Citation:

The report of the Ministry of Finance:

<http://budget.rada.gov.ua/kombjudjet/control/uk/doccatalog/list?currDir=45096>

Comment:

The ministry refers to overall macroeconomic setting in 2008 and relates it to the level of revenue collection, including information on key tax revenues. For example, the Ministry explains a fall in the collections of the import duty by Ukraine's membership in the WTO. However, not all differences between the expected and actual outcomes for revenues are explained and or not enough details are provided.

b

Researcher Response to this Question was "b"

Peer Reviewer One Comment: A more appropriate response to this question would be "c" since most of the differences are not explained at all. Answer "b" was suitable for the Open Budget Questionnaire 2008 since much more advanced comparison was presented in the Year-End Report for BY 2006.

Peer Reviewer Two Comment: According to the report, issued by Ministry of Finance and presented at <http://budget.rada.gov.ua/kombjudjet/control/uk/doccatalog/list?currDir=45096> (the web-page of the Parliamentary Budget Committee) a more appropriate response to this question would be "b."

Researcher Response: I chose to retain my answer because the version of the report suggested by the second reviewer does provide some explanations.

IBP Comment: IBP editors chose answer "b" to maintain the consistency of the assumptions used in selecting answers across the countries.

106. Does the year-end report explain the difference between the original macroeconomic forecast for the fiscal year and the actual outcome for that year?

- a. Yes, an extensive explanation of the differences is presented, including both a narrative discussion and quantitative estimates.
- b. Yes, an explanation is presented, highlighting key differences, but some details are excluded.
- c. Yes, some explanation is presented, but it lacks important details.
- d. No, an explanation is not presented, or such a report is not released.
- e. Not applicable/other (please comment).

Citation:

<http://budget.rada.gov.ua/kombjudjet/control/uk/doccatalog/list?currDir=45096>

Comment:

The report does contain some information on the impact of the financial crisis on the forecast.

Researcher Response to this Question was "d"

C

Peer Reviewer One Comment: A more appropriate response to this question would be "c" since some minimum attempts are in place: information about exchange rate is presented and the difference of the forecast and actual level is explained as an influence of the 2008 financial crisis (last but one paragraph in http://www.minfin.gov.ua/control/publish/article/main?art_id=197516&cat_id=197515).

Peer Reviewer Two Comment: According to the report, issued by Ministry of Finance and presented at <http://budget.rada.gov.ua/kombjudjet/control/uk/doccatalog/list?currDir=45096> (the web-page of the Parliamentary Budget Committee) a more appropriate response to this question would be "c."

Researcher Response: I suggest the answer should be changed as suggested by Peer Reviewer two "c."

IBP Comment: IBP editors chose answer "c" to maintain the consistency of the assumptions used in selecting answers across the countries.

<p>107. Does the year-end report explain the difference between the original estimates of non-financial data and the actual outcome?</p> <ol style="list-style-type: none"> Yes, an extensive explanation of the differences is presented, including both a narrative discussion and quantitative estimates. Yes, an explanation is presented, highlighting key differences, but some details are excluded. Yes, some explanation is presented, but it lacks important details. No, an explanation is not presented, or such a report is not released. Not applicable/other (please comment). <p><u>Citation:</u></p> <p><u>Comment:</u> Such information is not presented in the report.</p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p>	d
<p>108. Does the year-end report explain the difference between the original performance indicators and the actual outcome?</p> <ol style="list-style-type: none"> Yes, an extensive explanation of the differences is presented, including both a narrative discussion and quantitative estimates. Yes, an explanation is presented, highlighting key differences, but some details are excluded. Yes, some explanation is presented, but it lacks important details. No, an explanation is not presented, or such a report is not released. Not applicable/other (please comment). <p><u>Citation:</u> http://budget.rada.gov.ua/kombjudjet/control/uk/doccatalog/list?currDir=45096</p> <p><u>Comment:</u> Some performance indicators are mentioned (e.g., number of trips financed, licenses issued, and seminars organized.) I opt for answer "c."</p> <p><u>Researcher Response to this Question was "d"</u></p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u> According to the report, issued by Ministry of Finance and presented at http://budget.rada.gov.ua/kombjudjet/control/uk/doccatalog/list?currDir=45096 (the web-page of the Parliamentary Budget Committee) a more appropriate response to this question would be "c."</p> <p><u>IBP Comment:</u> IBP editors chose answer "d" to maintain the consistency of the assumptions used in selecting answers across the countries. See question 52.</p>	d

<p>109. Does the year-end report explain the difference between the enacted level of funds intended to benefit directly the country's most impoverished populations and the actual outcome?</p> <ol style="list-style-type: none"> Yes, an extensive explanation of the differences is presented, including both a narrative discussion and quantitative estimates. Yes, an explanation is presented, highlighting key differences, but some details are excluded. Yes, some explanation is presented, but it lacks important details. No, an explanation is not presented, or such a report is not released. Not applicable/other (please comment). <p><u>Citation:</u></p> <p><u>Comment:</u> Some information on pensions and minimum wages in 2008 is provided, but it lacks important details.</p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p>	C
<p>110. Does the year-end report present the actual outcome for extra-budgetary funds?</p> <ol style="list-style-type: none"> Yes, extensive information on the actual outcome for extra-budgetary funds is presented, including both a narrative discussion and quantitative estimates. Yes, information is presented, highlighting key issues, but some details are excluded. Yes, some information is presented, but it lacks important details. No, information is not presented on extra-budgetary funds, or such a report is not released. Not applicable/other (please comment). <p><u>Citation:</u></p> <p><u>Comment:</u> Some information is presented on the Pension Fund.</p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p>	C

The Independence and Performance of the Supreme Audit Institution	
<p>111. How long after the end of the fiscal year are the final annual expenditures of national departments audited and (except for secret programs) released to the public?</p> <ol style="list-style-type: none"> Final audited accounts are released to the public six months or less after the end of the fiscal year. Final audited accounts are released 12 months or less (but more than six months) after the end of the fiscal year. Final audit accounts are released more than 12 months, but within 24 months of the end of the fiscal year. Final audited accounts are not completed within 24 months after the end of the fiscal year or they are not released to the public. Not applicable/other (please comment). <p><u>Citation:</u> The report on 2008 budget implementation by the Accounting Chamber: http://www.ac-rada.gov.ua/control/main/uk/publish/article/1462353</p> <p><u>Comment:</u> The report was published on June, 15, 2009</p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p>	a
<p>112. Two years after the completion of a fiscal year, what percentage of annual expenditures has been audited and (except for secret programs) the report(s) released to the public?</p> <ol style="list-style-type: none"> All expenditures have been audited and the reports released to the public. Expenditures representing at least two-thirds of, but not all, expenditure have been audited. Expenditure representing less than two-thirds of expenditure have been audited. No expenditures have been audited, the reports have not been released to the public, or was released more than 24 months after the end of the fiscal year. Not applicable/other (please comment). <p><u>Citation:</u> The report on 2008 budget implementation by the Accounting Chamber: http://www.ac-rada.gov.ua/control/main/uk/publish/article/1462353</p> <p><u>Comment:</u> All expenditures are audited and the report is released to the public.</p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p>	a

<p>113. Does the annual audit report(s) that is released to the public include an executive summary?</p> <ul style="list-style-type: none"> a. The annual audit report(s) includes one or more executive summaries summarizing the report's content. b. No, the audit report(s) does not include an executive summary, or such reports are not released to the public, or was released more than 24 months after the end of the fiscal year. c. Not applicable/other (please comment). <p><u>Citation:</u> http://www.ac-rada.gov.ua/control/main/uk/publish/article/1462353</p> <p><u>Comment:</u> Though the report itself does not have the summary of its results, the Accounting Chamber has issued the press-release with such results.</p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p>	a
<p>114. Must a branch of government other than the executive (such as the legislature or the judiciary) give final consent before the head of the Supreme Audit Institution (SAI) can be removed from office?</p> <ul style="list-style-type: none"> a. Yes, the head of the SAI may only be removed by the legislature or judiciary, or the legislature or judiciary must give final consent before they are removed. b. No, the executive may remove the head of the SAI without the final consent of the judiciary or legislature. c. Not applicable/other (please comment). <p><u>Citation:</u> http://zakon.rada.gov.ua/cgi-bin/laws/main.cgi?nreg=315%2F96-%E2%F0</p> <p><u>Comment:</u> The Law "On the Accounting Chamber" stipulates that the Parliament has the right to remove the head of the SAI from the office before the end of his or her term.</p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p>	a

<p>115. Does the Supreme Audit Institution release to the public audits of extra-budgetary funds?</p> <ul style="list-style-type: none"> a. Yes, the SAI releases to the public audits of all extra-budgetary funds. b. Yes, the SAI releases audits representing at least two-thirds of, but not all, extra-budgetary funds. c. Yes, the SAI releases audits representing less than two-thirds of all extra-budgetary funds. d. No, the SAI does not release to the public audits of extra-budgetary funds, or it does not audit such funds, or such a report was released more than 24 months after the end of the fiscal year. e. Not applicable/other (please comment). <p><u>Citation:</u></p> <p><u>Comment:</u> The Accounting Chamber issues reports that include audits of extra-budgetary funds.</p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p>	<p>a</p>
---	----------

116. Beyond the established year-end attestation audits, does the Supreme Audit Institution (SAI) have *the discretion in law* to undertake those audits it may wish to?

- a. The SAI has full discretion to decide which audits it wishes to undertake.
- b. The SAI has significant discretion, but faces some limitations.
- c. The SAI has some discretion, but faces considerable limitations.
- d. The SAI has no discretion to decide which audits it wishes to undertake.
- e. Not applicable/other (please comment).

Citation:

<http://zakon.rada.gov.ua/cgi-bin/laws/main.cgi?nreg=315%2F96-%E2%FO>

Comment:

According to the law "On Accounting Chamber," the SAI has in principle the discretion to undertake those audits it may wish to. In practice, SAI often makes audits after a relevant enquiry has been issued by the Parliament or a parliamentary committee (which is also stipulated in the legislation).

b

Researcher Response to this Question was "b"

Peer Reviewer One Comment:

Peer Reviewer Two Comment: A more appropriate response to this question would be "a." It does not matter whether there are requests for audit or not. The Accounting Chamber can undertake audits at its discretion according to the Article 7 of the Law of Ukraine "On the Accounting Chamber" (<http://www.ac-rada.gov.ua/control/main/uk/publish/article/88465>).

Researcher Response: I suggest the answer should remain as I indicated in the questionnaire "b." I chose to retain my answer even though the SAI authority to audit is significant as defined by the law and answer could be a. However, the relevant law (on the Accounting Chamber) does not explicitly state that SAI can initiate audits itself.

IBP Comment: IBP editors chose answer "b" to maintain the consistency of the assumptions used in selecting answers across the countries.

<p>117. Who determines the budget of the Supreme Audit Institution?</p> <ol style="list-style-type: none"> The budget of the SAI is determined by the legislature or judiciary (or some independent body), and the funding level is broadly consistent with the resources the SAI needs to fulfill its mandate. The budget of the SAI is determined by the executive, and the funding level is broadly consistent with the resources the SAI needs to fulfill its mandate. The budget of the SAI is determined by the legislature or judiciary (or some independent body), but the funding level is not consistent with the resources the SAI needs to fulfill its mandate. The budget of the SAI is determined by the executive, but the funding level is not consistent with the resources the SAI needs to fulfill its mandate. Not applicable/other (please comment). <p><u>Citation:</u></p> <p><u>Comment:</u> The budget of the SAI is determined by the Parliament.</p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p>	a
<p>118. Does the Supreme Audit Institution employ designated staff for undertaking audits of the central government agencies pertaining to the security sector (military, police, intelligence services)?</p> <ol style="list-style-type: none"> The SAI employs designated staff, and the staffing levels are broadly consistent with the resources the SAI needs to fulfill its mandate. The SAI employs designated staff, but the staffing levels are a cause of some constraints to the SAI in fulfilling its mandate. The SAI employs designated staff, but the staffing levels pose a significant constraint on the SAI in fulfilling its mandate. The SAI does not employ designated staff for auditing of the security sector, or does not undertake audits of the security sector. Not applicable/other (please comment). <p><u>Citation:</u> http://www.ac-rada.gov.ua/control/main/uk/publish/article/1462353</p> <p><u>Comment:</u> The capacity of the Chamber seems to be sufficient. The total number of personnel of the SAI is 501 people (388 at the central level).</p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p>	a

<p>119. Does the Supreme Audit Institution maintain formal mechanisms of communication with the public to receive complaints and suggestions to assist it in determining its audit program (that is, to identify the agencies, programs, or projects it will audit)?</p> <ol style="list-style-type: none"> Yes, the SAI maintains mechanisms of communication with the public, and received more than 100 communications from the public during the past year. Yes, the SAI maintains mechanisms of communication with the public, and received less than 100 but more than ten communications from the public during the past year. Yes, the SAI maintains mechanisms of communication with the public but it receives very little (less than ten) or no information from the public on potential subjects for audit. No, the SAI does not maintain any formal mechanisms of communication with the public. Not applicable. <p><u>Citation:</u> http://www.ac-rada.gov.ua/control/main/uk/publish/article/1462353</p> <p><u>Comment:</u> The report mentions about 120 communications received from the legislative and the executive bodies. The web-site has been visited by about 400 000 visitors in 2008.</p> <p><u>Researcher Response to this Question was "a"</u></p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p> <p><u>IBP Comment:</u> IBP editors chose answer "d" as per researcher's comment. He mentions that comments are sent to the SAI by the Legislative and the Executive (and that the public can visit the SAI's website), but the question is asking about comment/contributions of the public itself (i.e. the citizens).</p>	d
<p>120. Does a committee of the legislature view and scrutinize the audit reports?</p> <ol style="list-style-type: none"> Yes, all audit reports are scrutinized. Yes, most audit reports are scrutinized. Yes, some audit reports are scrutinized. No, audit reports are not scrutinized. Not applicable/other (please comment). <p><u>Citation:</u></p> <p><u>Comment:</u> According to the Budget Code the committee of the legislature views and scrutinizes the audit reports.</p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p>	a

<p>121. Does the executive make available to the public a report on what steps it has taken to address audit recommendations or findings that indicate a need for remedial action?</p> <ul style="list-style-type: none"> a. Yes, the executive reports publicly on what steps it has taken to address audit findings. b. Yes, the executive reports publicly on most audit findings. c. Yes, the executive reports publicly on some audit findings. d. No, the executive does not report on steps it has taken to address audit findings. e. Not applicable/other (please comment). <p><u>Citation:</u></p> <p><u>Comment:</u> The executive does not report on the steps it has taken to address audit findings.</p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p>	d
<p>122. Does either the Supreme Audit Institution or the legislature release to the public a report that tracks actions taken by the executive to address audit recommendations?</p> <ul style="list-style-type: none"> a. Yes, a comprehensive report is released regularly that tracks actions taken by the executive to address audit recommendations. b. Yes, a report is released, covering key audit recommendations, but some details are excluded. c. Yes, a report is released, but it lacks important details. d. No, a report is not produced or it is prepared for internal purposes only (please specify). e. Not applicable/other (please comment). <p><u>Citation:</u></p> <p><u>Comment:</u> The Budget Code does not require either the executives or the legislature to produce such reports. However, sometimes some information becomes available in the media (through the interviews).</p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p>	d

<p>123. Are audit reports of the annual accounts of the security sector (military, police, intelligence services) and other secret programs provided to the legislature (or relevant committee)?</p> <ul style="list-style-type: none">a. Yes, legislators are provided with detailed audit reports related to the security sector and other secret programs.b. Yes, legislators are provided audit reports on secret items, but some details are excluded.c. Yes, legislators are provided audit reports on secret items, but they lack important details.d. No, legislators are not provided audit reports on secret items, or secret programs are not audited (please specify).e. Not applicable/other (please comment). <p><u>Citation:</u></p> <p><u>Comment:</u> The report on Accounting Chamber activities indicates that such reports are prepared and sent to the relevant legislature representatives/committees (the list of committees is stipulated in the budget code). The level of detail is unknown, however. The Ministry of Economy and the Ministry of Finance have special sections that are responsible for handling information on secret programs.</p> <p><u>Peer Reviewer One Comment:</u></p> <p><u>Peer Reviewer Two Comment:</u></p>	b
---	----------