Change in Transparency Over Time

Country Comparisons

<table>
<thead>
<tr>
<th>Country</th>
<th>Transparency Score</th>
<th>Legislature</th>
<th>Audit</th>
</tr>
</thead>
<tbody>
<tr>
<td>Global Average</td>
<td>45</td>
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<tr>
<td>Sweden</td>
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<tr>
<td>Norway</td>
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<tr>
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<tr>
<td>Italy</td>
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<td>Portugal</td>
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<tr>
<td>Spain</td>
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</tbody>
</table>

Usefulness of Budget Information Throughout the Budget Cycle

- **Italy's score of 73 out of 100 is substantially higher than the global average score of 45.**

INDEX OF TRANSPARENCY

<table>
<thead>
<tr>
<th>Year</th>
<th>Scant or None</th>
<th>Minimal</th>
<th>Limited</th>
<th>Substantial</th>
<th>Extensive</th>
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<tr>
<td>2015</td>
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<td></td>
<td></td>
<td>73</td>
<td></td>
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<td>2012</td>
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<td>60</td>
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<td>2010</td>
<td>58</td>
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Note: The following categories are used to report the usefulness of each document:
- Not Produced
- Published Late
- Internal Use
- Scant
- Minimal
- Limited
- Substantial
- or Extensive
The Availability of Budget Documents Over Time

Italy’s score of 73 on the 2015 Open Budget Index is substantially higher than its score in 2012.

Since 2012, the Government of Italy has increased the availability of budget information by:
- Improving the comprehensiveness of the Executive’s Budget Proposal.
- Improving the comprehensiveness of the Mid-Year Review.

However, the Government of Italy has decreased the availability of budget information by:
- Reducing the comprehensiveness of the Audit Report.

Evidence suggests that transparency alone is insufficient for improving governance, and that public participation in budgeting can maximize the positive outcomes associated with greater budget transparency.

To measure public participation, the Open Budget Survey assesses the degree to which the government provides opportunities for the public to engage in budget processes. Such opportunities should be provided throughout the budget cycle by the executive, the legislature, and the supreme audit institution.

Country Comparisons

Italy’s score of 35 out of 100 indicates that the provision of opportunities for the public to engage in the budget process is weak. This is higher than the global average score of 25.
The Open Budget Survey examines the extent to which legislatures and supreme audit institutions are able to provide effective oversight of the budget. These institutions play a critical role – often enshrined in national constitutions – in planning budgets and overseeing their implementation.

### Oversight by the Legislature

The legislature provides **adequate** oversight during the planning stage of the budget cycle and **adequate** oversight during the implementation stage of the budget cycle. However, in both law and practice, the legislature is not consulted prior to spending contingency funds that were not identified in the Enacted Budget.

### Oversight by the Supreme Audit Institution

The supreme audit institution provides **adequate** budget oversight. Under the law, it has significant discretion to undertake audits as it sees fit. Moreover, the head of the supreme audit institution cannot be removed without legislative or judicial approval, which bolsters its independence. Finally, the supreme audit institution is provided with sufficient resources to fulfill its mandate but has no quality assurance system in place.

### Recommendations

#### Improving Transparency

Italy should prioritize the following actions to improve budget transparency:

- Increase the comprehensiveness of the Executive’s Budget Proposal by presenting more information on quasi-fiscal activities and contingent liabilities and including a sensitivity analysis on how alternative scenarios of different macroeconomic variables could affect the budget.
- Increase the comprehensiveness of the Year-End Report by presenting more information on planned versus actual debt and interest and on planned versus actual macroeconomic forecasts.

#### Improving Participation

Italy should prioritize the following actions to improve budget participation:

- Establish credible and effective mechanisms (i.e., public hearings, surveys, focus groups) for capturing a range of public perspectives on budget matters.
- Hold legislative hearings on the budgets of specific ministries, departments, and agencies at which testimony from the public is heard.
- Establish formal mechanisms for the public to assist the supreme audit institution to formulate its audit program and participate in audit investigations.

#### Improving Oversight

Italy should prioritize the following actions to strengthen budget oversight:

- In both law and practice, ensure the legislature is consulted prior to the spending of contingency funds that were not identified in the Enacted Budget.
- Establish a system of quality control for the supreme audit institution.
The Open Budget Survey uses internationally accepted criteria developed by multilateral organizations such as the International Monetary Fund (IMF), the Organisation for Economic Co-operation and Development (OECD), and the International Organisation of Supreme Audit Institutions (INTOSAI). It is a fact-based research instrument that assesses what occurs in practice through readily observable phenomena. The entire research process took approximately 18 months between March 2014 and September 2015 and involved about 300 experts in 102 countries. The Survey was revised somewhat from the 2012 version to reflect emerging developments in accepted good practice and to strengthen individual questions. A full discussion of these changes can be found in a technical note on the comparability of the Open Budget Index over time (see below).

Survey responses are typically supported by citations and comments. This may include a reference to a public document, an official statement by the government, or comments from a face-to-face interview with a government official or other knowledgeable party.

The Survey is compiled from a questionnaire completed for each country by independent budget experts who are not associated with the national government. Each country’s questionnaire is then independently reviewed by an anonymous expert who also has no association to government. In addition, IBP invites national governments to comment on the draft results from the Survey and considers these comments before finalizing the Survey results.

The Government of Italy provided comments on the draft Open Budget Questionnaire results.

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Further Information
Visit www.openbudgetsurvey.org for more information, including:
- The Open Budget Survey 2015: Global Report
- Individual datasets for each of the 102 countries surveyed.
- A technical note on the comparability of the Open Budget Index over time.